

## PROCUREMENT PLAN FOR FIRST 18 MONTHS OF JOHAR

### I. General

#### 1. **Project information**

Country : India

Borrower : Government of Jharkhand / India

Project Name : **Jharkhand Opportunities for Harnessing Rural Growth (JOHAR)**

Project I.D. for JOHAR : P158798

Loan / Credit No. :

Project Implementing Agency (PIA): Jharkhand State Livelihood Promotion Society

2. **Bank's approval Date of the procurement Plan:** February 16, 2017

3. **Date of General Procurement Notice:** February 15, 2017.

4. **Period covered by this procurement plan:** The procurement period of project covered from 1<sup>st</sup> April 2017 to 30<sup>th</sup> September 2018 (18 months).

### II. **Procurement Thresholds:**

Category	Method of Procurement	Threshold (US\$ Equivalent)
Goods, works, and non-consultant services	Limited International Bidding	Wherever agreed by the Bank
	National Competitive Bidding (NCB)	Up to 4,000,000 (with NCB conditions)
	Shopping**	Up to 100,000
	Direct Contracting	According to paragraph 3.7 of Procurement Guidelines
	Force Account	According to paragraph 3.9 of Procurement Guidelines
	Framework Agreement (FA)*	According to paragraph 3.6 of Procurement Guidelines
	Procurement from United Nations Agencies	According to paragraph 3.10 of Procurement Guidelines
Consultants' Services	Single-Source Selection (SSS)	According to paragraphs 3.8–3.11 of Consultant Guidelines
	Individuals	According to Section V of Consultant Guidelines
	Particular Types of Consultants	According to paragraphs 3.15–3.21 of Consultant Guidelines
	Selection Based on Consultants' Qualifications (CQS)	Up to 300,000
	Quality- and Cost-Based Selection (QCBS)/ Quality-Based Selection (QBS)/Selection under a Fixed Budget (FBS)/Least-Cost Selection (LCS)	For all other cases
	(a) International short list (b) Short list may comprise national consultants only	> 800,000 Up to 800,000

Note: \* DGS&D rate contracts may be used as the FA, subject to the following conditions:

- Use of DGS&D rate contracts as the FA must be reflected on the Procurement Plan agreed by the Bank for particular goods.

- Before issuing the purchasing order, the implementing agency will carry out a price analysis on the specific goods that are intended to be purchased. If after this due diligence the implementing agency concludes (and the Bank agrees) that the DGS&D rate contracts are more advantageous, DGS&D rate contracts may be used as the FA.
- To meet the Bank's requirements for right to audit and F&C, these clauses may be included in the Purchase Orders (in case the purchasers are directly placing the purchase orders to DGS&D rate contract holders). On the other hand, if an indent is placed through the DGS&D, the purchaser has the option to sign a separate undertaking with DGS&D rate contract holder, where the Bank's right to audit and F&C clauses could be mentioned.

*Note: \*\* use of Government e-Market place (GeM) in lieu of shopping up to a contract ceiling of US\$ 30,000, provided the Borrower records reasonableness of price while taking the decision. However, GeM should not be used as a replacement of NCB irrespective of value.*

### **III. Thresholds for Community Procurement of Goods and Works**

- IV. All Goods, Works and services will be procured at the community level using the procurement methods described in the procurement methods described in the NRLM procurement manual. The highest levels of value thresholds for various methods applicable to Community Based Organisations are in the table below:

Method	Goods	Works
	Rs	Rs
Petty Purchase	10,000	NA
Local Shopping	50,000	NA
Limited Tendering	7,50,000	10,00,000
Open Tendering	25,00,000	1,00,00,000
Force Account	NA	25,00,000

### **Services**

Individual Consultants up to a value of INR 1,00,000 per contract following competitive procedures.

Institutional Consultants up to a value of INR 10,00,000 per contract following competitive methods of CQS, QBS, FBS and LCS

**Proposed Procedures for CDD Components (as per paragraph. 3.17 of the Guidelines) Paragraph 3.17 of the Bank Guidelines have been incorporated in NRLM Procurement Manual and will also be applicable to JOHAR.** The NRLM Procurement Manual details the methods and delegated value thresholds applicable at the community level (Chapter 4) and the Procurement planning, Management and Supervision Arrangements at Community Level (Chapter 5) – these will also be applicable to JOHAR.

**Reference to (if any) Project Operational/Procurement Manual:** The NRLM Procurement Manual has been developed by Ministry of Rural Development, Government of India, this has been agreed with the Bank in May 2012 and has been revised and agreed with the Bank in April 2016, and will also be used guide procurement of goods, works and services in JOHAR.

**Selection of Consultants.** The SPIU shall use the standard request for proposal for selection of consultants. The following methods will be adopted depending upon the size and complexity of assignments and as agreed in the Procurement Plan: Quality- and Cost-Based Selection (QCBS), Quality-Based Selection (QBS), Selection under a Fixed Budget (FBS), Least-Cost Selection (LCS), Selection based on Consultant's Qualification (CQS), Single-Source Selection (SSS), Individual Consultants. A short list of consultants for services estimated to cost less than US\$800,000 equivalent per contract may be composed entirely of national consultants in accordance with the provision of paragraph 2.7 of the Consultant Guidelines.

### **Procurement of Goods, Works, and Non-consulting Services**

International Competitive Bidding (ICB). There are no ICB contracts for the project.

National Competitive Bidding (NCB). Procurement of goods, works, and non-consulting services shall be conducted

in accordance with paragraphs 3.3 and 3.4 of the Procurement Guidelines. For the procurement of goods, works, and non-consulting services, the SPIU will use the World Bank's standard bidding documents and the following additional provisions shall apply:

- Only the model bidding documents for NCB agreed with the GoI's Task Force (and as amended from time to time), shall be used for bidding.
- Invitations for bid shall be advertised in at least one widely circulated national daily newspaper (or on a widely used website or electronic portal with free national and international access along with an abridged version of the said advertisement published in a widely circulated national daily, among other things, giving the website/electronic portal details from which the details of the invitation to bid can be downloaded), at least 30 days before the deadline for the submission of bids.
- No special preference will be accorded to any bidder either for price or for other terms and conditions when competing with foreign bidders, state-owned enterprises, small-scale enterprises or enterprises from any given state.
- Except with the prior concurrence of the Bank, there shall be no negotiation of price with the bidders, even with the lowest evaluated bidder.
- Extension of bid validity shall not be allowed with reference to contracts subject to the Bank's prior review without the prior concurrence of the Bank for (a) the first request for extension if it is longer than four weeks and (b) all subsequent requests for extension irrespective of the period (such concurrence will be considered by the Bank only in cases of force majeure and circumstances beyond the control of the purchaser/employer).
- Re-bidding shall not be carried out with reference to contracts subject to the Bank's prior review without the prior concurrence of the Bank.
- The system of rejecting bids outside a predetermined margin or 'bracket' of prices shall not be used in the project.
- Rate contracts entered into by the Directorate General of Supplies and Disposals (DGS&D) will not be acceptable as a substitute for NCB procedures unless agreed with the Bank on a case-to-case basis. Such contracts will be acceptable, however, for any procurement under the shopping procedures.
- Two- or three-envelope system will not be used (except when using an e-procurement system assessed and agreed by the Bank).

**Shopping.** The shopping method in accordance with paragraph 3.5 of the Procurement Guidelines may be adopted for procuring readily available off-the-shelf goods of value less than US\$100,000. For the shopping procedure, list of vendors/contractors already registered with government departments may be used for inviting quotations. The Procurement Plan should determine the cost estimate of each contract and the aggregate total amount. The borrower should solicit at least three price quotations for the purchase of goods, materials, or services (non-consulting), to formulate a cost comparison report.

**Direct contracting.** Goods, works, and non-consulting services, which meet the requirement of paragraph 3.6 of the Procurement Guidelines, may be procured following the direct contracting method. Direct Contracts with an estimated value exceeding US\$ 100,000 will be prior reviewed by the Bank.

**Prior review by the Bank.** The Bank will prior review the following contracts:

- Goods, services (other than consultancies), and IT systems: All contracts more than US\$ 4.0 million equivalent
- Works: All contracts more than US\$15.0 million equivalent
- Consultancy services: More than US\$2.0 million equivalent for firms and more than US\$400,000 equivalent for individuals

In addition, the justifications for all contracts to be issued on the basis of Limited International Bidding or Single-Source or Direct Contracting (except for contracts less than US\$100,000 in value) will be subject to prior review. The above thresholds are for the initial 18-month implementation period; based on the procurement performance of the project, these thresholds may be subsequently modified. The prior review thresholds will also be indicated in the Procurement Plan. The Procurement Plan will be subsequently updated annually (or at any other time if required) and will reflect any change in prior review thresholds as well as changes in thresholds for procurement methods. The Bank will carry out an annual ex post procurement review of the procurement falling below the prior review thresholds provided above.

**STEP.** An online Systematic Tracking of Exchanges in Procurement (STEP) shall be adopted to prepare the Procurement Plan once the initial Procurement Plan has been agreed. It is a web-based tool owned by the World Bank which helps in tracking dates of the different stages of procurement activities and contract management that are planned or under implementation. The system establishes a new, easy-to-use, and more efficient way for World Bank teams and clients to interact, while at the same time providing an audit trail of the process. The World Bank will make arrangements to train the staff of the SPIU in operating STEP.

**PROCUREMENT PLAN** **India : Jharkhand Opportunities for Harnessing Rural Growth Project**

<b>General Information</b>			
<b>Country:</b>	India	<b>Bank/ Approval Date of the Original Procurement Plan:</b>	2017-02-16
<b>Project ID:</b>	P158798	<b>Revised Plan Date(s): (comma delineated, leave blank if none)</b>	2017-11-27
<b>Project Name:</b>	Jharkhand Opportunities for Harnessing Rural Growth Project	<b>QPN Date:</b>	2017-02-17
<b>Loan / Credit No:</b>	IBRD / 87570		
<b>Executing Agency(ies):</b>	Jharkhand State Livelihood Promotion Society		

WORKS																												
Activity Reference No. / Description	Loan / Credit No.	Component	Review Type	Method	Market Approach	Procurement Process	Prequalification (Y/N)	Estimated Amount (US\$)	Actual Amount (US\$)	Process Status	Draft Pre-qualification Documents		Prequalification Evaluation Report		Draft Bidding Document / Justification		Specific Procurement Notice / Invitation		Bidding Documents as Issued		Proposal Submission / Opening / Minutes		Bid Evaluation Report and Recommendation for Award		Signed Contract		Contract Completion	
											Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual

GOODS																													
Activity Reference No. / Description	Loan / Credit No.	Component	Review Type	Method	Market Approach	Procurement Process	Prequalification (Y/N)	Estimated Amount (US\$)	Actual Amount (US\$)	Process Status	Draft Pre-qualification Documents		Prequalification Evaluation Report		Draft Bidding Document / Justification		Specific Procurement Notice / Invitation		Bidding Documents as Issued		Proposal Submission / Opening / Minutes		Bid Evaluation Report and Recommendation for Award		Signed Contract		Contract Completion		
											Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned
IN-JSLPS-19148-GO-RFB / Procurement of Furniture and Equipment for 17 Districts and 67 Blocks required under JKHAR Project in two phases. As this is the 1st high value goods procurement, prior approval is requested.	BRD / 87570	Project and Knowledge Management	Prior	Request for Bids	Open - National	Single Stage - One Envelope		1,257,476.00	0.00	Under Implementation						2017-09-01	2017-10-23	2017-09-16					2017-11-05		2017-12-15		2018-01-25		2018-07-24

NON CONSULTING SERVICES																												
Activity Reference No. / Description	Loan / Credit No.	Component	Review Type	Method	Market Approach	Procurement Process	Prequalification (Y/N)	Estimated Amount (US\$)	Actual Amount (US\$)	Process Status	Draft Pre-qualification Documents		Prequalification Evaluation Report		Draft Bidding Document / Justification		Specific Procurement Notice / Invitation		Bidding Documents as Issued		Proposal Submission / Opening / Minutes		Bid Evaluation Report and Recommendation for Award		Signed Contract		Contract Completion	
											Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual

CONSULTING FIRMS																											
Activity Reference No. / Description	Loan / Credit No.	Component	Review Type	Method	Market Approach	Contract Type	Estimated Amount (US\$)	Actual Amount (US\$)	Process Status	Terms of Reference		Expression of Interest Notice		Short List and Draft Request for Proposals		Request for Proposals as Issued		Opening of Technical Proposals / Minutes		Evaluation of Technical Proposal		Combined Evaluation Report and Draft Negotiated Contract		Signed Contract		Contract Completion	
										Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual
IN-JSLPS-7400-CS-QCBS / Hiring of Consultancy for the Human Resource Agency	IBRD / 87570	Project and Knowledge Management	Post	Quality And Cost-Based Selection	Open - National		580,645.00	107,805.31	Signed	2017-02-16	2017-02-17	2017-02-16		2017-03-16	2017-03-17			2017-04-13	2017-04-17	2017-05-04	2017-05-15	2017-05-25	2017-05-20	2017-06-09	2017-05-29	2020-03-25	
IN-JSLPS-7402-CS-QBS / Hiring of Consultancy Services for Monitoring and Evaluation under JKHAR	BRD / 87570	Project and Knowledge Management	Post	Quality Based Selection	Open - National		798,388.00	665,586.96	Signed	2017-02-16	2017-02-17	2017-02-16		2017-03-20	2017-03-22			2017-04-17	2017-05-05	2017-05-08	2017-05-24	2017-05-22	2017-06-08	2017-06-08	2017-08-30	2044-10-24	
IN-JSLPS-7410-CS-QCBS / Hiring of Consultancy services for PG-FPO for three zones and state unit. As this is the first high value contract, it is requested for prior review	BRD / 87570	Diversified and Resilient Production and Value Addition Promoting Market Access, Skill Development and Pro-Poor Finance Systems	Prior	Quality And Cost-Based Selection	Open - National		1,854,839.00	2,066,593.80	Signed	2017-02-16	2017-02-17	2017-02-16	2017-02-17	2017-03-16	2017-03-28			2017-04-13	2017-04-21	2017-04-27	2017-06-01	2017-05-21	2017-06-27	2017-06-11	2017-07-03	2020-03-27	
IN-JSLPS-7412-CS-QCBS / Hiring of Consultancy Service for Irrigation activity	BRD / 87570	Diversified and Resilient Production and Value Addition	Post	Quality And Cost-Based Selection	Open - National		1,692,677.41	261,154.81	Signed	2017-02-16	2017-02-17	2017-02-16		2017-03-14	2017-03-22			2017-04-11	2017-04-21	2017-04-25	2017-05-15	2017-05-12	2017-05-20	2017-05-21	2017-05-30	2020-02-15	

INDIVIDUAL CONSULTANTS																											
Activity Reference No. / Description	Loan / Credit No.	Component	Review Type	Method	Market Approach	Contract Type	Estimated Amount (US\$)	Actual Amount (US\$)	Process Status	Terms of Reference		Invitation to Identified/Selected Consultant		Draft Negotiated Contract		Signed Contract		Contract Completion									
										Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual
IN-JSLPS-22042-CS-NDV / Study on Market Assessment of Non Timber Forest Produce (NTFP) Commodities under JKHAR	BRD / 87570	Promoting Market Access, Skill Development and Pro-Poor Finance Systems	Post	Individual Consultant Selection	Open		25,000.00	0.00	Under Implementation	2017-08-30	2017-08-10	2017-10-18		2017-11-08				2017-12-13				2018-04-12					
IN-JSLPS-21460-CS-CDS / Hiring of Technical services of M/s. Jharkhand Women Self Supporting Poultry Cooperative Federation Ltd. for Poultry Activities under JKHAR operational areas under SSS/Direct Selection	BRD / 87570	Diversified and Resilient Production and Value Addition Promoting Market Access, Skill Development and Pro-Poor Finance Systems	Post	Direct Selection	Direct		332,581.00	232,468.12	Signed	2017-08-08	2017-07-27	2017-08-18	2017-09-06					2017-10-22	2017-11-13	2019-10-22							
IN-JSLPS-21453-CS-CDS / Hiring of Technical Services of A dharshilla for Sustainable Soc o Economic Transformation & Welfare(ASSET &W) an unit o f Huffer International for Live stock activities for a period o f 4 years under JKHAR imple mentation areas	BRD / 87570	Diversified and Resilient Production and Value Addition Promoting Market Access, Skill Development and Pro-Poor Finance Systems	Post	Direct Selection	Direct		483,870.00	435,311.01	Signed	2017-08-08	2017-09-26	2017-09-12	2017-09-26					2017-11-16	2017-10-25	2021-11-15							

IN-JSLPS-21449-CS-CDS / Hiring of World Vegetable Centre for providing technical services on High Value Agriculture under the JOHAR project areas for period of 4 years with an estimated value of Rs. 70.00 million.	BRD / 87570	Diversified and Resilient Production and Value Addition	Post	Direct Selection	Direct		1,129,032.00	0.00	Under Implementation	2017-08-07	2017-10-06	2017-08-17	2017-10-06			2017-10-10		2021-10-09
IN-JSLPS-29552-CS-INDV / Hiring of Individual Consultant for conducting a study for JOHAR Project on supply and demand of Fish in Jharkhand.	BRD / 87570	Diversified and Resilient Production and Value Addition Promoting Market Access, Skill Development and Pro-Poor Finance Systems	Post	Individual Consultant Selection	Open		24,190.00	0.00	Under Implementation	2017-09-23	2017-09-25	2017-11-11		2017-12-02		2018-01-06		2018-07-05
IN-JSLPS-31497-CS-INDV / Hiring of Individual Consultant for Irrigation Activities under JOHAR	BRD / 87570	Project and Knowledge Management	Post	Individual Consultant Selection	Open		20,000.00	0.00	Under Implementation	2017-10-10	2017-09-12	2017-11-28		2017-12-19		2018-01-23		2018-07-22
IN-JSLPS-31498-CS-INDV / Hiring of Individual Consultants for Study on High Value Agriculture under JOHAR project	BRD / 87570	Diversified and Resilient Production and Value Addition Promoting Market Access, Skill Development and Pro-Poor Finance Systems	Post	Individual Consultant Selection	Open		24,200.00	0.00	Under Implementation	2017-10-10	2017-10-17	2017-11-28		2017-12-19		2018-01-23		2018-07-22
IN-JSLPS-36113-CS-CDS / Hiring of Technical Services of Agricultural Skill Council of India for Skill Training in various sectors under JOHAR project through Single Source Selection method	BRD / 87570	Promoting Market Access, Skill Development and Pro-Poor Finance Systems	Post	Direct Selection	Direct		416,667.00	0.00	Pending Implementation	2017-11-30		2017-12-10				2018-02-13		2018-08-12