Report No: ISR16147

# Implementation Status & Results Yemen, Republic of Yemen Accountability Enhancement Project (P148288)

Operation Name: Yemen Accountability Enha	ncement Project (P148288) Project	ect Stage: Implem	entation Se	eq.No: 1	Status: ARCHIVED	Archive Date:	13-Nov-2014	
	Country: Yemen, Republic of		Approval FY:	2014			_	
Product Line: Recipient Executed Activities	Region: MIDDLE EAST AND NORTH	H AFRICA	Lending Instrum	ent: Investm	ent Project Financing			
Implementing Agency(ies): Supreme National Authority for Combating Corruption (SNACC)								

#### **Key Dates**

Board Approval Date	12-Jun-2014	Original Closing Date 31-Dec-2016	Planned Mid Term Review Date	Last Archived ISR Date
Effectiveness Date	10-Jul-2014	Revised Closing Date 31-Dec-2016	Actual Mid Term Review Date	

#### **Project Development Objectives**

Project Development Objective (from Project Appraisal Document)

The Project Development Objective is to enhance capacity of targeted accountability institutions to provide access to information and to improve enforcement of the anti-corruption law

Has the Project Development Objective been changed since Board Approval of the Project?

## Component(s)

Component Name	Component Cost
Component 1: Supporting implementation of the National Anticorruption Strategy and Action Plan	2.55
Component 2: Supporting the implementation of the Right to Access to Information (RAI) Law	1.27
Component 3: Supporting the Yemen Anti-Corruption Coalition (YACC) in raising demand for good governance in 7 pilot sectors	1.25
Component 4: Project Management	0.93

# **Overall Ratings**

	Previous Rating	Current Rating
Progress towards achievement of PDO		Satisfactory
Overall Implementation Progress (IP)		Satisfactory
Overall Risk Rating		Substantial

## Implementation Status Overview

This is a project under Middle East and North Africa Transition Fund. The Project's Grant Agreement has been signed on July 10, 2014 and it has become effective on August 28, 2014. The Project Cost is \$ 6 million and the Project closing date is December 31, 2016. The Project Development Objective is to enhance capacity of targeted accountability institutions to provide access to information and to improve enforcement of the anti-corruption law. The targeted accountability institutions are - Supreme National Authority for

Combating Corruption (SNACC), Information Commissioner Office (ICO), and Yemen Anti-Corruption Coalition (YACC).

A Supervision mission was held during August 11-14, 2014 to take stock of the situation. Intensive meetings with senior officials of SNACC, ICO, YACC and the PMU and reached an agreement on the priority actions. The team is well aware of the unstable political situation in the country and have thought hard on how this instability may affect the implementation of agreed activities; however, activities and milestones were agreed with the implementing agencies, knowing fully well that there could be delays in implementation.

An amount of \$700,000 has been released to the PMU to kick start implementation. Following major points emerged during discussions with counterparts:

- 1. The Project will provide a series of technical experts and office equipments to all implementing agencies SNACC, ICO and YACC to enable their smooth function and fill the knowledge gaps.
- 2. It was agreed with SNACC that a strategy to reduce Bribery in primary service delivery units of key ministries providing essential services to a large number of citizens will be launched. This will provide relief to citizens who suffer due to a large scale administrative corruption at the lower bureaucracy level. In discussion with the SNACC Chairman, Ministry of Public Health and Population was chosen to pilot this strategy. Public Health department affects almost every household of the country and a slight reduction in Bribery would improve lives of millions of people. The World Bank will provide its best support to this endeavor.
- . The PMU will arrange a Project launch when convenient to the implementing agencies and Government.

#### Locations

Country	First Administrative Division	Location	Planned	Actual
YE	Not Entered	Republic of Yemen		

#### Results

#### **Project Development Objective Indicators**



Indicator Name	Core	Unit of Measure		Baseline	Current	End Target
Pilot ministries that adopted the recommended		Number	Value	0.00	0.00	7.00
changes in the existing business processes to			Date	30-Oct-2013	12-Sep-2014	30-Jun-2017
prevent corruption and leakage of public finances			Comments	Diagnostic studies on corruption in pilot sectors will be done after the project gets started. The baseline therefore is zero. A total of 7 pilot sectors have been targeted. Hence, the end target is 7.	The project will support the Yemen Anti-Corruption Coalition (YACC) in raising the demand of good governance in 7 pilot sectors of basic education, health, water, social protection, civil service, judiciary and electricity by raising awareness amongst citizens for building constituencies and alliances to fight corruption at the primary service delivery units of these sectors. Specifically, the Project will support YACC in the documentation, dissemination and mediation in identified cases of corruption and poor service delivery in pilot sectors.	
nvestigated corruption cases by SNACC in		Percentage	Value	10.00	10.00	20.00
which prosecution is sanctioned by the AGO			Date	30-Oct-2013	12-Sep-2014	30-Jun-2017
			Comments	In 2012, SNACC had referred 255 cases to the Public Fund Prosecution However, the AGO prosecuted only 26 cases (10 %) in the PublicFunds Courts. With enhanced capacity of, and coordination between SNACC investigators and AGO prosecutors, this proportion would rise.	SNACC is currently planning to implement the system to enhance the coordination between SNACC investigators and AGO prosecutors.	
Citizens who are aware about their right to		Percentage	Value	4.00	4.00	40.00
access information.			Date	30-Oct-2013	12-Sep-2014	30-Jun-2017
			Comments	The RAI law has been passed in July 2012. The ICO has been appointed in July 2013.	The Project will provide technical support in conducting survey for citizens'	



So far, there has been no awareness about the Right to focused effort to raise Access of Information Law awareness. In consultation with the ICO, the baseline is estimated to be < 5%. With a large proportion of rural population, it will be difficult to go beyond 40% coverage by project end. Citizens identified as the victim of corruption by Percentage Value 0.00 0.00 60.00 the civil society have their problem successfully Date 30-Oct-2013 12-Sep-2014 30-Jun-2017 mediated and resolved by the YACC. Comments The work of YACC would start A national Survey on citizen's perceptions and experience in after the commencement of this Project. There are no corruption in 7 pilot sectors identified victims of corruption will be conducted with yet. Thus, the baseline is technical supportfrom the Project. zero. Legal amendments and Policy decisions Number Value 0.00 0.00 100.00 approved under TACAP are adopted by Date 30-Oct-2013 12-Sep-2014 30-Jun-2017 Council of Ministers All the legal amendments and SNACC will prepare legal Comments policy decisions are in amendments in regard to: accordance with TACAP and Removing immunity to senior NDC recommendations. officials, providing Hence, 100% target has been investigative powers to set. SNACC, establishing anticorruption courts, and other legislations as per NDC's recommendations. Two legal experts will be hired by the Project for that.

#### **Intermediate Results Indicators**



Indicator Name	Core	Unit of Measure		Baseline	Current	End Target
OMPONENT 1.1: Diagnostic study of form		Number	Value	0.00	0.00	7.00
and manifestation of corruption in 7 pilot			Date	30-Oct-2013	12-Sep-2014	30-Jun-2017
ministries completed.			Comments	SNACC has published the final report on the diagnostic study	The project will support the Yemen Anti-Corruption Coalition (YACC) in raising the demand of good governance in 7 pilot sectors of basic education, health, water, social protection, civil service, judiciary and electricity by raising awareness amongst citizens for building constituencies and alliances to fight corruption at the primary service delivery units of these sectors. Specifically, the Project will support YACC in the documentation, dissemination and mediation in identified cases of corruption and poor service delivery in pilot sectors.	
COMPONENT 1.2: Decision Support System		Yes/No	Value	No	No	Yes
for the Asset Declaration Sector established.			Date	30-Oct-2013	12-Sep-2014	30-Jun-2017
			Comments	Output reports on the Asset Declarations.	An international consultant will be hired to do the system requirement study and design the new system.	
COMPONENT 1.3: Management Information		Yes/No	Value	No	No	Yes
System for the Investigations and Complaints  Management Sector established			Date	30-Oct-2013	12-Sep-2014	30-Jun-2017
Management Sector established			Comments	Output reports on the Management Information System.	An international consultant will be hired to do the system requirement study and design the new system.	
COMPONENT 1.4: Interactive website to		Yes/No	Value	No	No	Yes
disseminate and receive information on			Date	30-Oct-2013	12-Sep-2014	30-Jun-2017
anticorruption and receive citizens' complaints launched			Comments	Output reports and	Hotline System will be installed in SNACC and an	

			anticorruption information on the website.	interactive website of SNACC will be developed. An international consultant will be hired to do the systems study and prepare technical specifications of the new Hotline System and a professional company will be hired to develop this website.	
COMPONENT 1.5: Number of amendments to	Yes/No	Value	No	No	Yes
ne anticorruption legal framework and xecutive orders drafted in accordance with		Date	30-Oct-2013	12-Sep-2014	30-Jun-2017
FACAP andNDC resolution		Comments	Amendments in the anti- corruption framework reflected in the applicable laws	SNACC will prepare legal amendments in regard to: Removing immunity to senior officials, providing investigative powers to SNACC, establishing anticorruption courts, and other legislations as per NDC's recommendations. Two legal experts will be hired by the Project for that.	
COMPONENT 1.6: SNACC officials trained in	Number	Value	0.00	0.00	100.00
vestigations, legal framework, database nanagement and complaints management.		Date	30-Oct-2013	12-Sep-2014	30-Jun-2017
инадення ана соттрына management.		Comments	SNACC has enhanced Investigations procedures implemented by its staff	A comprehensive Training Plan will be prepared for SNACC based on a Training Needs Assessment already conducted. A Training Programfor Judges of Anti- Corruption Courts will be soon implemented in a training institute of international repute. A Training Program for COCA Auditors for the 7 pilot sectors will be prepared and implemented.	
COMPONENT 1.7: Officials of law	Number	Value	0.00	0.00	100.00
nforcement agencies (Public Fund Court and		Date	30-Oct-2013	12-Sep-2014	30-Jun-2017
ttorneys for Corruption cases) trained in the eld of prosecution.		Comments	Law enforcement agencies have enhanced prosecution	A comprehensive Training Plan will be prepared for SNACC based on a Training	

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procedures implemented by Needs Assessment already their staff conducted. A Training Programfor Judges of Anti-Corruption Courts will be soon implemented in a training institute of international repute. A Training Program for COCA Auditors for the 7 pilot sectors will be prepared and implemented. COMPONENT 1.8: National Anti-Corruption Number Value 0.00 0.00 100.00 Strategy is revised and updated 30-Jun-2017 Date 30-Oct-2013 12-Sep-2014 Comments Verify whether the National A Strategy and Anti-Corruption Strategy implementation plan for updated for 2015-2018 SNACC's Research Unit will be prepared to conduct diagnostic, perceptions and impact evaluation surveys. COMPONENT 2.1: Capacity of the Information 0.00 0.00 90.00 Number Value Commissioner's Office staff developed (staff Date 30-Oct-2013 12-Sep-2014 30-Jun-2017 trained) Comments Gaps in capacity of ICO staff The project will provide closed technical assistance in conducting systems study and designing the MIS for managing information requests at different ministries, departments, and agencies. Value COMPONENT 2.2: By-laws for Right to Access Yes/No No No Yes to Information Law developed 30-Oct-2013 12-Sep-2014 30-Jun-2017 Date Comments By-laws finalized and The Project will provide published by ICO technical assistance in developing ICO's By-Laws,

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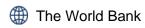
Organizational structure, Strategic Plan, Key

Manual.

Performance Indicators, Job Charts, and Operational



COMPONENT 2.3: Road Map for the RAI's Yes/No Value No No Yes implementation, Operational manual, four year 30-Jun-2017 30-Oct-2013 12-Sep-2014 Date strategic plan for Right to Access to Information Comments Evaluation of effectiveness of The Project will provide Law implemented. technical assistance in implementation developing ICO's By-Laws, Organizational structure, Strategic Plan, Key Performance Indicators, Job Charts, and Operational Manual. COMPONENT 2.4: Knowledge of public Value 0.00 0.00 500.00 Number officials increased on their obligations under Date 30-Oct-2013 12-Sep-2014 30-Jun-2017 the RAI law (officials trained) Comments | Abidance of the 7 pilot The project will provide ministries by the RAI law technical assistance in increased conducting systems study and designing the MIS for managing information requests at different ministries, departments, and agencies. Value COMPONENT 2.5: Baseline and end-of-project Yes/No No No Yes survey on citizen's awareness on RAI law Date 30-Oct-2013 12-Sep-2014 30-Jun-2017 conducted. An independent firm will be Comments The Project will provide technical support in hired to do the survey conducting survey for citizens' awareness about the Right to Access of Information Law COMPONENT 2.6: Multi-media campaign to Yes/No Value No No Yes increase mass awareness about right to Date 30-Oct-2013 12-Sep-2014 30-Jun-2017 information conducted. Comments NONE NONE **COMPONENT 2: Information requests** Value Nο Yes/No Nο Yes management system is developed and Date 30-Oct-2013 12-Sep-2014 30-Jun-2016 installed at different government institutions Comments NONE and linked to the ICO. COMPONENT 2.7: Survey on information Yes/No Value No No Yes infrastructure and capacities in government 30-Oct-2013 12-Sep-2014 Date 30-Jun-2017 institutions for abidance to the RAI law Comments An independent firm will be An independent firm will be conducted. hired to do the survey. hired to do the survey.



COMPONENT 2.8: An Information Portal for proactive disclosure of government information		Yes/No	Value	No	No	Yes
roactive disclosure of government information slaunched			Date	30-Oct-2013	12-Sep-2014	30-Jun-2017
s iaunoneu				NIC is ICO's recommendation for hosting and operating the portal. It needs to be checked with the NIC if they have the hardware and networking resources to do that.	The portal is not discussed yet.	
COMPONENT 3.1: Pilot sectors in which		Number	Value	0.00	0.00	7.00
victims of corruption and poor service delivery			Date	30-Oct-2013	12-Sep-2014	30-Jun-2017
lentified, their evidence recorded and case tudy documented.			Comments	YACC has the final case study reports and documentary film.	YACC has identified 7 Governorates (Sana'a, Aden, Taiz, Hadramaut, Hodeidah, Marib, Jhabua, Al-Jauf and Damar) and Capital San'a for its operations. It will appoint 7 Observers in each of these Governorates and Capital Sana'a (70 Observers in total) to identify and document case studies of victims of corruption.	
COMPONENT 3.2: Case Studies of victims of		Number	Value	0.00	0.00	35.00
corruption and poor service delivery in the pilot			Date	30-Oct-2013	12-Sep-2014	30-Jun-2017
sectors are disseminated			Comments	Assessment of the reach of media-vehicles used for dissemination amongst the target audience	YACC has identified 7 Governorates (Sana'a, Aden, Taiz, Hadramaut, Hodeidah, Marib, Jhabua, Al-Jauf and Damar) and Capital San'a for its operations. It will appoint 7 Observers in each of these Governorates and Capital Sana'a (70 Observers in total) to identify and document case studies of victims of corruption.	
COMPONENT 3.3a: Volunteers of YACC		Number	Value	0.00	0.00	90.00
eceived basic training in investigations, data			Date	30-Oct-2013	12-Sep-2014	30-Jun-2017
collection, documentation of evidence, and presentation of findings.		Com	Comments	YACC has enhanced investigations and documentation procedures implemented by its staff	YACC will prepare a three month implementation plan.	

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			CSCAC has enhanced investigations and documentation procedures implemented by its staff.		
COMPONENT 3.3b: Field supervisors	Number	Value	0.00	0.00	18.00
received advanced training in investigations, documentation of evidence and presentation of		Date	30-Oct-2013	12-Sep-2014	30-Jun-2017
findings.		Comments	YACC has enhanced investigations and documentation procedures implemented by its staff	YACC will prepare a three month implementation plan.	
COMPONENT 3.4: Identified corruption cases	Number	Value	0.00	0.00	50.00
mediated with concerning government		Date	30-Sep-2013	12-Sep-2014	30-Jun-2017
agencies.		Comments	Considering that this activity will start after the project starts, the baseline is zero. In the first year, the YACC will be busyin identification and scope of mediation will not arise. In the second year, it is expected that each of 17 CSOs would mediate at least 5 cases each. In the third year, they would mediate at least 10 cases each.	This activity will start after the project starts, the baseline is zero.	
COMPONENT 3.5: Awareness created	Number	Value	0.00	0.00	408.00
Imongst citizens about their right to access of information (workshops/public meetings held)		Date	30-Oct-2013	12-Sep-2014	30-Jun-2017
monitation (monitoriopo, pastio mostaligo moto)		Comments	Since the work has not started, the baseline is zero. In the first year each of 17 CSOs will conduct one meeting each per month, and in the second and the third years, they will conduct two meetings per month.	The Project will support YACC in the documentation, dissemination and mediation in identified cases of corruption and poor service delivery in pilot sectors. It would also create awareness about the Right to Access to Information Law.	



COMPONENT 3.6:Baseline and end-of-project Yes/No Value No No Yes survey of information responsiveness in 7 pilot 12-Sep-2014 30-Oct-2013 30-Jun-2017 Date ministries Baseline survey all 7 sectors Comments Baseline survey all 7 sectors would be conducted in year 1 would be conducted in year 1 and end of project survey in and end of project survey in year 3. year 3.

### Data on Financial Performance (as of 29-Sep-2014)

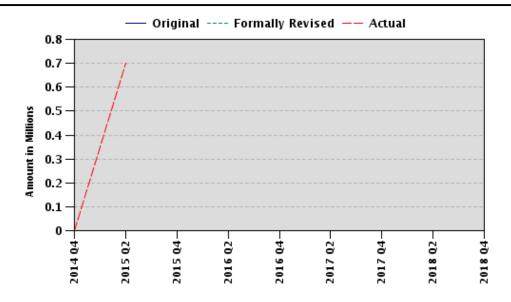
#### Financial Agreement(s) Key Dates

Project	Ln/Cr/Tf	Status	Approval Date	Signing Date	Effectiveness Date	Original Closing Date	Revised Closing Date
P148288	TF-17651	Effective	10-Jul-2014	10-Jul-2014	10-Jul-2014	31-Dec-2016	31-Dec-2016

#### **Disbursements (in Millions)**

Project	Ln/Cr/Tf	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed
P148288	TF-17651	Effective	USD	6.00	6.00	0.00	0.70	5.30	12.00

#### **Disbursement Graph**



# **Key Decisions Regarding Implementation**

The Project has been restructured and the Grant Agreement amended to allow Rent for PMU Office to be included under "incremental operating costs" as an admissible expense. This will allow the Project to rent a building for its office.



**Restructuring History** 

There has been no restructuring to date.

# **Related Projects**

There are no related projects.