# Yemen Accountability Enhancement Project (P148288)

MIDDLE EAST AND NORTH AFRICA | Yemen, Republic of | Public Sector Governance Global Practice | Recipient Executed Activities | Investment Project Financing | FY 2014 | Seq No: 2 | ARCHIVED on 24-Mar-2015 | ISR18353 |

Implementing Agencies: Supreme National Authority for Combating Corruption (SNACC)

# **Key Dates**

### **Key Project Dates**

Board Approval date:12-Jun-2014 Effectiveness Date:10-Jul-2014

Planned Mid Term Review Date:16-Nov-2015 Actual Mid-Term Review Date:-
Original Closing Date:31-Dec-2016 Revised Closing Date:31-Dec-2016

# **Project Development Objectives**

Project Development Objective (from Project Appraisal Document)

The Project Development Objective is to enhance capacity of targeted accountability institutions to provide access to information and to improve enforcement of the anti-corruption law

Has the Project Development Objective been changed since Board Approval of the Project Objective?

# Components

Name

Public Disclosure Authorized

Component 1: Supporting implementation of the National Anticorruption Strategy and Action Plan:(Cost \$2.55 M)

Component 2: Supporting the implementation of the Right to Access to Information (RAI) Law:(Cost \$1.27 M)

Component 3: Supporting the Yemen Anti-Corruption Coalition (YACC) in raising demand for good governance in 7 pilot sectors: (Cost \$1.25 M)

Component 4: Project Management: (Cost \$0.93 M)

### **Overall Ratings**

Name	Previous Rating	Current Rating
Progress towards achievement of PDO	<ul><li>Satisfactory</li></ul>	<ul><li>Satisfactory</li></ul>
Overall Implementation Progress (IP)	<ul><li>Satisfactory</li></ul>	<ul><li>Satisfactory</li></ul>
Overall Risk Rating		• High

### Implementation Status and Key Decisions

This is a project under Middle East and North Africa Transition Fund. The Project's Grant Agreement has been signed on July 10, 2014 and it has become effective on August 28, 2014. The Project Cost is \$ 6 million and the Project closing date is June 30, 2017. The Project Development Objective is to enhance capacity of targeted accountability institutions to provide access to information and to improve enforcement of the anti-corruption law. The targeted accountability institutions are - Supreme National Authority for Combating Corruption (SNACC), Information Commissioner Office (ICO), and Yemen Anti-Corruption Coalition (YACC).

During January 11-15, 2015, a supervision of Yemen Accountability Enhancement Project was conducted in Sana'a, Yemen. The objective of the mission was to officially launch the project as well as to review and streamline the Project Implementation Plan based on progress achieved and envisaged next steps. The team is well aware of the unstable political situation in the country and have thought hard on how this instability may affect the implementation of agreed activities; however, activities and milestones were agreed with the implementing agencies, knowing fully well that there could be delays in implementation due to ongoing political instability and security situation.

An event for the official launch of the project was organized on January 15, 2015 at the Movenpick Hotel, in Sana'a. The event was largely attended by approximately 500 persons, including the Prime Minister of Yemen, officials of the beneficiary institutions of the project and of other Yemeni institutions, members of the diplomatic community, and the civil society.

During the supervision mission the project team took stock of a series of achievements since the previous supervision mission in August, such as: the preparation and advertisement of a series of ToRs for national and international consultants required to provide technical assistance to SNACC and YACC; the selection of staff for the remaining vacant positions in the PMU; the visit conducted by a group of 9 SNACC representatives and the PMU executive director to Romanian and Slovenia in November 2014 to learn from the experience of these countries in bolstering the asset declaration sector of SNACC; the drafting of a three month implementation plan by YACC and the approval of its revised version by WB team.

Moreover, between January 19 and 23 a group of 14 SNACC and YACC representatives went on a study tour to India learn about mechanisms that the Indian government and civil society used to fight various forms of corruption.

The Project has also been restructured and the Grant Agreement amended to allow Rent for PMU Office to be included under "incremental operating costs" as an admissible expense. This will allow the Project to rent a building for its office.

The following major priority actions were agreed with the counterparts during the supervision mission:

- The selection process for the national and international expert positions to provide technical assistance to SNACC will be finalized in February and March.
- 2. SNACC will prepare legal amendments on: removing immunity to senior officials, providing investigative powers to SNACC, establishing anticorruption courts, and other legislations as per NDC's recommendations.
- 3. A comprehensive Training Plan will be prepared for judges who preside over corruption cases.
- 4. Two judge benches will be established in each of the seven Public Fund Courts in Yemen by a decree of the Supreme Judicial Council. The SCJ Chair will present the official request received from SNACC to Supreme Judicial Council for approval.
- The Project will provide necessary furniture and office equipments for the SNACC office.
- 6. A Strategy to reduce Bribery in primary service delivery units of the Ministry of Health will be prepared and implemented.
- 7. The Project will provide technical support in conducting survey for citizens' awareness about the Right to Access of Information Law
- 8. The Project will provide necessary office equipments to the ICO.
- 9. The project will provide technical assistance in conducting systems study and designing the MIS for managing information requests at different ministries, departments, and agencies after the appointment of the Nodal Agency and Information Officers in each line ministry.
- 10. YACC will prepare operational procedure for the flow of funds between the PMU and CSO Coalition for operating expenses.
- 11. YACC will prepare every three months in advance a three months plan with envisaged activities and CSOs involved, while trying to maintain a balance between participating NGOs and involve all of them in activities.
- 12. YACC to hold elections for its Steering Committee at the earliest, but not later than March 31, 2015.
- 13. PMU to complete the procurement process of goods and equipment to set up office for YACC.
- 14. A national Survey on citizen's perception and experience in 7 pilot sectors to will be conducted with technical support from the project.
- 15. A national Survey on citizen's perception and experience of Quality of Service Delivery Survey (QSDS) for the Health Sector to will be conducted with technical support from the project.

However, major political developments have occurred since then, impacting the entire project portfolio of the World Bank, including this Project. The full Cabinet and the President have resigned on January 22, 2015 while being on house arrest by Houthi forces. On February 6, 2015 Houthis have announced the dissolution of Parliament. Since then, President Hadi has escaped to Aden and is taking steps to run his government from there. Meanwhile, Houthi movement is consolidating power over state institutions in Sana'a.

On the Bank's side, missions got suspended from January 23, 2015; the country office got temporarily closed on February 18, 2015; and all disbursements under the program got suspended on March 11, 2015. The situation in the country remains very fluid and complex. The implementation

of this Project will be adversely affected by the country situation and suspension of disbursements.

# **Risks**

# **Systematic Operations Risk-rating Tool**

Risk Category	Rating at Approval	Previous Rating	Current Rating
Political and Governance			• High
Macroeconomic			• High
Sector Strategies and Policies			• High
Technical Design of Project or Program			Moderate
Institutional Capacity for Implementation and Sustainability			<ul><li>Substantial</li></ul>
Fiduciary			<ul><li>Substantial</li></ul>
Environment and Social			Moderate
Stakeholders			• High
Other			
Overall			<ul><li>High</li></ul>

# Results

# **Project Development Objective Indicators**

▶ Pilot ministries that adopted the recommended changes in the existing business processes to prevent corruption and leakage of public finances (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	7.00
Date	30-Oct-2013	12-Sep-2014	15-Jan-2015	30-Jun-2017

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	10.00	10.00	10.00	20.00
Date	30-Oct-2013	12-Sep-2014	15-Jan-2015	30-Jun-2017

### ▶ Citizens who are aware about their right to access information. (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	4.00	4.00	4.00	40.00
Date	30-Oct-2013	12-Sep-2014	15-Jan-2015	30-Jun-2017

# ▶ Citizens identified as the victim of corruption by the civil society have their problem successfully mediated and resolved by the YACC. (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	60.00
Date	30-Oct-2013	12-Sep-2014	15-Jan-2015	30-Jun-2017

# ▶ Legal amendments and Policy decisions approved under TACAP are adopted by Council of Ministers (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	100.00
Date	30-Oct-2013	12-Sep-2014	15-Jan-2015	30-Jun-2017

#### **Overall Comments**

### **Intermediate Results Indicators**

### ▶ COMPONENT 1.1: Diagnostic study of form and manifestation of corruption in 7 pilot ministries completed. (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	7.00
Date	30-Oct-2013	12-Sep-2014	15-Jan-2015	30-Jun-2017

### ▶ COMPONENT 1.2: Decision Support System for the Asset Declaration Sector established. (Yes/No, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	N	N	N	Υ
Date	30-Oct-2013	12-Sep-2014	15-Jan-2015	30-Jun-2017

# ► COMPONENT 1.3: Management Information System for the Investigations and Complaints Management Sector established (Yes/No, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	N	N	N	Υ
Date	30-Oct-2013	12-Sep-2014	15-Jan-2015	30-Jun-2017

# ▶ COMPONENT 1.4: Interactive website to disseminate and receive information on anticorruption and receive citizens' complaints launched (Yes/No, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	N	N	N	Υ
Date	30-Oct-2013	12-Sep-2014	15-Jan-2015	30-Jun-2017

# ► COMPONENT 1.5: Number of amendments to the anticorruption legal framework and executive orders drafted in accordance with TACAP and NDC resolution (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	7.00
Date	30-Oct-2013	12-Sep-2014	15-Jan-2015	30-Jun-2017

# ► COMPONENT 1.6: SNACC officials trained in investigations, legal framework, database management and complaints management. (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	100.00
Date	30-Oct-2013	12-Sep-2014	15-Jan-2015	30-Jun-2017

# ► COMPONENT 1.7: Officials of law enforcement agencies (Public Fund Court and Attorneys for Corruption cases) trained in the field of prosecution. (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	100.00
Date	30-Oct-2013	12-Sep-2014	15-Jan-2015	30-Jun-2017

### ▶ COMPONENT 1.8: National Anti-Corruption Strategy is revised and updated (Yes/No, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	N		N	Υ
Date	30-Oct-2013	12-Sep-2014	15-Jan-2015	30-Jun-2017

### ▶ COMPONENT 2.1: Capacity of the Information Commissioner's Office staff developed (staff trained) (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	90.00
Date	30-Oct-2013	12-Sep-2014	15-Jan-2015	30-Jun-2017

### ▶ COMPONENT 2.2: By-laws for Right to Access to Information Law developed (Yes/No, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	N	N	N	Υ
Date	30-Oct-2013	12-Sep-2014	15-Jan-2015	30-Jun-2017

# ► COMPONENT 2.3: Road Map for the RAI's implementation, Operational manual, four year strategic plan for Right to Access to Information Law implemented. (Yes/No, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	N	N	N	Υ
Date	30-Oct-2013	12-Sep-2014	15-Jan-2015	30-Jun-2017

# ► COMPONENT 2.4: Knowledge of public officials increased on their obligations under the RAI law (officials trained) (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	500.00
Date	30-Oct-2013	12-Sep-2014	15-Jan-2015	30-Jun-2017

### ▶ COMPONENT 2.5: Baseline and end-of-project survey on citizen's awareness on RAI law conducted. (Yes/No, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	N	N	N	Υ
Date	30-Oct-2013	12-Sep-2014	15-Jan-2015	30-Jun-2017

# ▶ COMPONENT 2.6: Multi-media campaign to increase mass awareness about right to information conducted. (Yes/No, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	N	N	N	Υ
Date	30-Oct-2013	12-Sep-2014	15-Jan-2015	30-Jun-2017

# ▶ COMPONENT 2: Information requests management system is developed and installed at different government institutions and linked to the ICO. (Yes/No, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	N	N	N	Υ
Date	30-Oct-2013	12-Sep-2014	15-Jan-2015	30-Jun-2016

# ▶ COMPONENT 2.7: Survey on information infrastructure and capacities in government institutions for abidance to the RAI law conducted. (Yes/No, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	N	N	N	Υ
Date	30-Oct-2013	12-Sep-2014	15-Jan-2015	30-Jun-2017

### ▶ COMPONENT 2.8: An Information Portal for proactive disclosure of government information is launched (Yes/No, Custom)

	Baseline Actual (Previous)		Actual (Current)	End Target	
Value	N	N	N	Υ	
Date	30-Oct-2013	12-Sep-2014	15-Jan-2015	30-Jun-2017	

# ► COMPONENT 3.1: Pilot sectors in which victims of corruption and poor service delivery identified, their evidence recorded and case study documented. (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	7.00
Date	30-Oct-2013	12-Sep-2014	15-Jan-2015	30-Jun-2017

# ► COMPONENT 3.2: Case Studies of victims of corruption and poor service delivery in the pilot sectors are disseminated (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	35.00
Date	30-Oct-2013	12-Sep-2014	15-Jan-2015	30-Jun-2017

# ▶ COMPONENT 3.3a: Volunteers of YACC received basic training in investigations, data collection, documentation of evidence, and presentation of findings. (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	90.00
Date	30-Oct-2013	12-Sep-2014	15-Jan-2015	30-Jun-2017



# ► COMPONENT 3.3b: Field supervisors received advanced training in investigations, documentation of evidence and presentation of findings. (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	18.00
Date	30-Oct-2013	12-Sep-2014	15-Jan-2015	30-Jun-2017

### ▶ COMPONENT 3.4: Identified corruption cases mediated with concerning government agencies. (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	50.00
Date	30-Sep-2013	12-Sep-2014	15-Jan-2015	30-Jun-2017

# ► COMPONENT 3.5: Awareness created amongst citizens about their right to access of information (workshops/public meetings held) (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	408.00
Date	30-Oct-2013	12-Sep-2014	15-Jan-2015	30-Jun-2017

### ▶ COMPONENT 3.6:Baseline and end-of-project survey of information responsiveness in 7 pilot ministries (Yes/No, Custom)

	Baseline Actual (Previous)		Actual (Current)	End Target
Value	N	N	N	Υ
Date	30-Oct-2013	12-Sep-2014	15-Jan-2015	30-Jun-2017

#### **Overall Comments**

The Project got effective on August 28, 2014 and is in its nascent stage. During this period PMU office has been established in a new building and its core staff has been deployed. The procurement process has started on all components in regard to hiring of consultants and trainers, and, purchase of goods and services. The results will begin to show up after consultancy services and required goods and equipments are on board.

# **Data on Financial Performance**

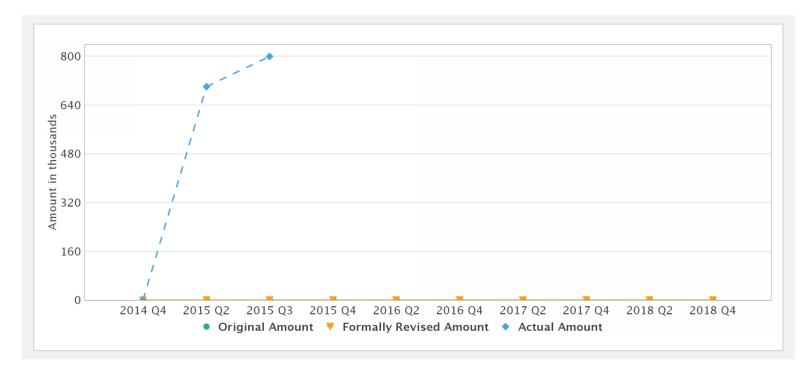
### **Disbursements (by loan)**

Project	Loan/Credit/TF	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	Disbursed
P148288	TF-17651	Effective	USD	6.00	6.00	0.00	0.80	5.20	13%

# **Key Dates (by loan)**

Project	Loan/Credit/TF	Status	Approval Date	Signing Date	Effectiveness Date	Orig. Closing Date	Rev. Closing Date
P148288	TF-17651	Effective	10-Jul-2014	10-Jul-2014	10-Jul-2014	31-Dec-2016	31-Dec-2016

### **Cumulative Disbursements**



# **Restructuring History**

There has been no restructuring to date.

# Related Project(s)

There are no related projects.