



Earthquake Housing Reconstruction Project (P155969)

SOUTH ASIA | Nepal | Social, Urban, Rural and Resilience Global Practice Global Practice |
IBRD/IDA | Investment Project Financing | FY 2015 | Seq No: 3 | ARCHIVED on 14-Oct-2016 | ISR24589 |

Implementing Agencies: Ministry of Federal Affairs and Local Development, Ministry of Urban Development, National Reconstruction Authority

Key Dates

Key Project Dates

Bank Approval Date:29-Jun-2015

Effectiveness Date:28-Jan-2016

Planned Mid Term Review Date:15-Jan-2018

Actual Mid-Term Review Date:--

Original Closing Date:31-Jul-2020

Revised Closing Date:31-Jul-2020

Project Development Objectives

Project Development Objective (from Project Appraisal Document)

The Project Development Objective (PDO) is to restore affected houses with multi-hazard resistant core housing units in targeted areas and to enhance the government's ability to improve long-term disaster resilience.

Has the Project Development Objective been changed since Board Approval of the Project Objective?

No

Components

Name

Housing Reconstruction:(Cost \$185.00 M)

Disaster Risk Management Systems:(Cost \$10.00 M)

Project Implementation Support:(Cost \$5.00 M)

Contingency Emergency Response

Overall Ratings

Name	Previous Rating	Current Rating
Progress towards achievement of PDO	● Moderately Satisfactory	● Satisfactory
Overall Implementation Progress (IP)	● Moderately Unsatisfactory	● Moderately Satisfactory
Overall Risk Rating	● Substantial	● Substantial



Implementation Status and Key Decisions

NRA is appreciated for the efforts made to put the project on track. This includes enrollment of 451,244 beneficiaries in the broader housing program and disbursement of 391,088 first tranche payments up to September 22, 2016, all achieved since May 2016. The upgrade of PDO from moderately satisfactory to satisfactory is a response to the successful disbursement of first tranche payments to over 73 percent of eligible beneficiaries in the 11 most affected districts, including 65 percent of eligible beneficiaries in the project supported districts of Dolakha, Dhading and Nuwakot. Despite initial delays in critical actions, in particular the legal establishment of the NRA, the project has made tremendous progress with regards to beneficiary survey, enrollment of eligible beneficiaries, payments and provision of technical assistance for reconstruction, which commences after mid October 2016 and runs through May 2017. However, for the next six months efforts need to be made to ensure that adequate technical assistance is deployed, timely and thorough inspections are completed and further tranches are released accordingly.

Since the establishment of the NRA in late December 2015, significant progress has been made in the following areas: development of a reconstruction policy, household damage survey, eligibility criteria, planning, enrollment and first tranche release to beneficiaries. At the technical level, particular areas of good progress include: advancement of implementation arrangements, completion and dissemination of training guidelines, and completion of construction designs and standards, and trainings (of engineers, technicians including masons) taking place in the districts,

During the months of August and September 2016, NRA recorded 62% growth in enrollment over July and 940% in release of funds to beneficiaries through banking arrangements. However, there are areas which require close management attention to expedite their implementation as they have fallen behind the targeted schedule and these include digitization and upload of Participation Agreements (PAs) and grievance cases into the Management Information System (MIS) and finalization of Standard Operating Procedures for inspection, preparation of inspection guidelines and trainings of engineers for the inspection.

The MIS is a mechanism to monitor project physical and financial progress and to ensure fundamentals of transparency and accountability in the process. There have been significant delays in digitization and upload of PA and grievance case forms, as well as delays in the use of a banking module that links inspections to payments, banks and the Line Ministry Budget Information System (LMBIS). These delays are mainly due to data not being populated in the MIS. In this regard, the MIS is key for retaining and expanding confidence in the housing program, particularly to donors. However, a lack of clear policy guidance from NRA has delayed finalization of banking and inspection modules.

Enrollment is complete or near complete in most of the Village Development Committees (VDCs) of the 11 severely affected districts, including those supported by the project. Of the 717,343 surveyed houses, 533,182 beneficiaries were identified as eligible for the housing program, including 188,102 in districts supported by the project. As of September 22, 2016, 451,244 eligible beneficiaries have been enrolled in the housing program, including 158,897 in districts supported by the project. PAs are being digitized using tablets at the VDC level by MOUD engineers. However, to expedite first tranche payments, NRA created a simplified form (TERRIS) containing only the attributes necessary to open bank accounts, which was rectified at district-level with LMBIS data previously informed by lists of eligible beneficiaries, then used to make payments. The TERRIS data is available at the district-level for all beneficiaries who have received first tranche payments and can and must be uploaded to the MIS immediately.

Collection of eligibility and enrollment related grievance cases is complete or nearing completion in most VDCs of the 11 severely affected districts. Around 170,453 total grievances were filed, including 46,793 in districts supported by the project. However, less than 15 percent of grievance cases have been digitized and uploaded to the MIS as of September 22, 2016. Although the number of grievance cases is much higher than anticipated, NRA have assured that a majority of the grievances cases fall under categories relating to land ownership or eligibility which can be resolved quickly with the dissemination of grievance policy guidelines.

NRA and MOFALD and MOUD CL-PIUs are to ensure that there will be proper documentation and record keeping of the Participation Agreement, Inspection Forms, Grievance Forms and other important documents which are part of the project. Since MOFALD is responsible for payments to the beneficiaries, MOFALD will ensure that physical copies of Participation Agreements and Inspection Forms are documented and filed at the DDCs. Similarly, it was agreed that the NRA will ensure that all the Grievance Forms are documented and filed at the NRA.

Risks

Systematic Operations Risk-rating Tool

Risk Category	Rating at Approval	Previous Rating	Current Rating
Political and Governance	● Substantial	● Substantial	● Substantial
Macroeconomic	● Low	● Low	● Low
Sector Strategies and Policies	● Moderate	● Moderate	● Moderate
Technical Design of Project or Program	● Substantial	● Substantial	● Substantial
Institutional Capacity for Implementation and Sustainability	● Substantial	● Substantial	● Substantial
Fiduciary	● High	● High	● High



Environment and Social	● Substantial	● Substantial	● Substantial
Stakeholders	● Substantial	● Substantial	● Substantial
Other	--	--	--
Overall	● Substantial	● Substantial	● Substantial

Results

Project Development Objective Indicators

► Households with resilient core housing reconstructed under the project (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	--	0.00	55000.00
Date	31-Jul-2015	--	30-Jul-2015	31-Jul-2020

▲ Out of which women headed households (Number, Custom Supplement)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	14300.00

► Citizens made aware of earthquake resilient reconstruction (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	55000.00	55000.00
Date	31-Jul-2015	30-Jul-2015	22-Sep-2016	31-Jul-2020

► Government officials trained on Disaster Risk Management (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	250.00



Date	31-Jul-2015	30-Jul-2015	30-Jul-2015	31-Jul-2020
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Overall Comments

Data for these indicators will be provided once reconstruction starts. Training of MOUD engineers and masons is under process

Intermediate Results Indicators

► Direct project beneficiaries (Number, Core)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	159736.00	236500.00
Date	31-Jul-2015	30-Jul-2015	22-Sep-2016	31-Jul-2020

▲ Female beneficiaries (Percentage, Core Supplement)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	50.00	50.00

► Intended beneficiaries aware of project info. and project investments (%) (Percentage, Core)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	100.00	100.00
Date	31-Jul-2015	30-Jul-2015	30-Jul-2015	31-Jul-2020



▲ Intended beneficiaries - male (number) (Number, Core Supplement)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	118250.00

▲ Intended beneficiaries - female (number) (Number, Core Supplement)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	118250.00

▲ Intended beneficiaries aware of project info. and project investments –male (Number, Core Supplement)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	79862.00	118250.00

▲ Intended beneficiaries aware of project info. and project investments - female (Number, Core Supplement)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	79862.00	118250.00



► Grievances registered related to delivery of project benefits addressed (%) (Percentage, Core)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	95.00
Date	31-Jul-2015	30-Jul-2015	30-Jul-2015	31-Jul-2020

▲ Grievances related to delivery of project benefits that are addressed-(number) (Number, Core Supplement)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	2145.00

► Improved houses reconstructed under the project (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	55000.00
Date	31-Jul-2015	30-Jul-2015	30-Jul-2015	31-Jul-2020

► Artisans trained in multi-hazard resistant construction (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	60000.00
Date	31-Jul-2015	30-Jul-2015	30-Jul-2015	31-Jul-2020



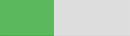
► Technical studies on disaster risk management completed (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	3.00
Date	31-Jul-2015	30-Jul-2015	30-Jul-2015	31-Jul-2020

Overall Comments

Data on Financial Performance

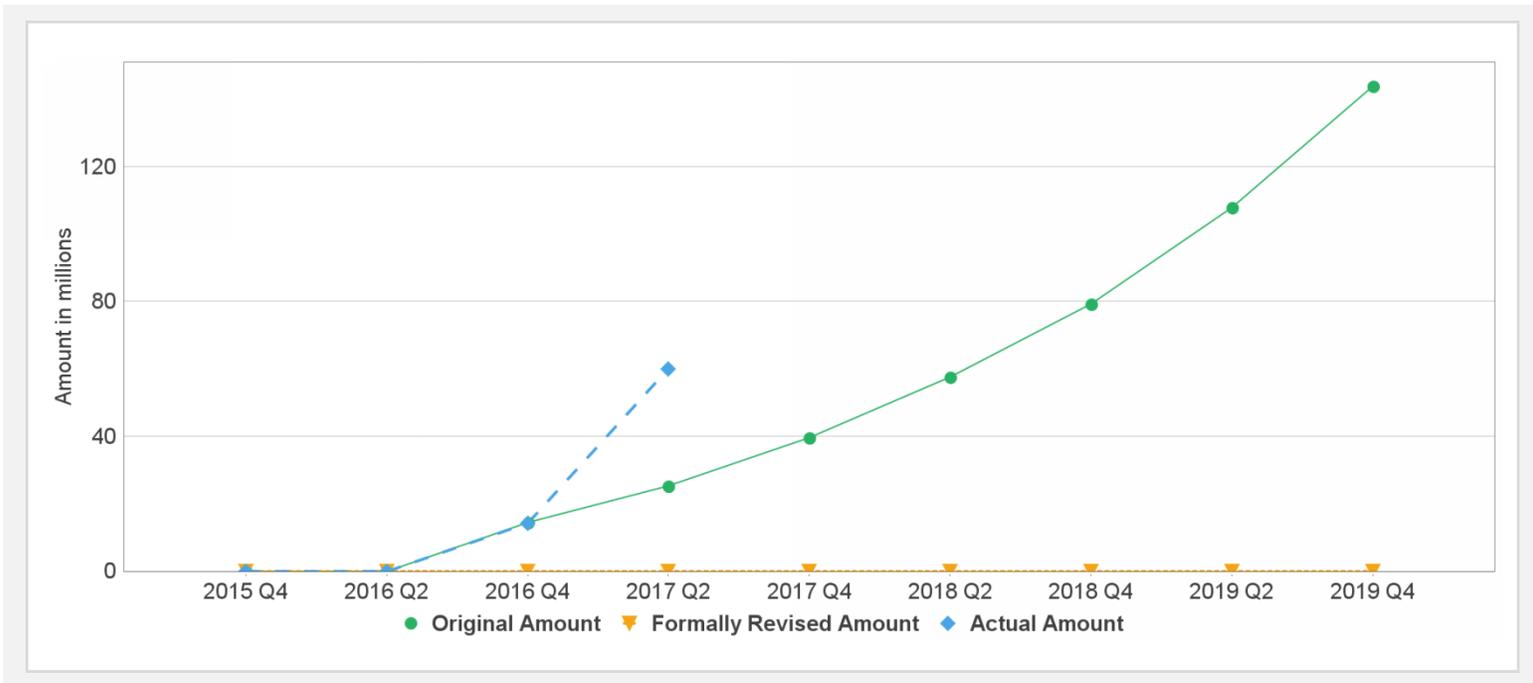
Disbursements (by loan)

Project	Loan/Credit/TF	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	Disbursed
P155969	IDA-57060	Effective	XDR	143.90	143.90	0.00	59.99	83.91	 42%

Key Dates (by loan)

Project	Loan/Credit/TF	Status	Approval Date	Signing Date	Effectiveness Date	Orig. Closing Date	Rev. Closing Date
P155969	IDA-57060	Effective	29-Jun-2015	14-Aug-2015	28-Jan-2016	31-Jul-2020	31-Jul-2020

Cumulative Disbursements



Restructuring History

Level 2 Approved on 24-Mar-2016

Related Project(s)

P161780-Nepal: AF Earthquake Housing Reconstruction Project ,P161889-Earthquake Housing Reconstruction AF