Ebola Emergency Response Project (P152359)

AFRICA | Western Africa | Health, Nutrition & Population Global Practice | IBRD/IDA | Investment Project Financing | FY 2015 | Seq No: 5 | ARCHIVED on 01-Mar-2016 | ISR22760 |

Implementing Agencies: MINISTRY OF HEALTH, Ministry of Health, Ministry of Health and Sanitation

Key Dates

Key Project Dates

Bank Approval Date:16-Sep-2014

Planned Mid Term Review Date:23-Mar-2015

Original Closing Date:30-Sep-2015

Effectiveness Date:19-Sep-2014

Actual Mid-Term Review Date:23-Mar-2015

Revised Closing Date:31-Mar-2016

Project Development Objectives

Project Development Objective (from Project Appraisal Document)

The Project Development Objective is to contribute in the short term to the control of the Ebola Virus Disease (EVD) outbreak and the availability of selected essential health services, and mitigate the socio-economic impact of EVD in Guinea, Liberia, and Sierra Leone.

Has the Project Development Objective been changed since Board Approval of the Project Objective?

Components

Name

Public Disclosure Authorized

Component 1: Support to the EVD Outbreak Response Plans and Strengthening Essential Health Services:(Cost \$174.00 M)

Component 2: Human Resources Scale up for Outbreak Response and Essential Health Services:(Cost \$159.00 M)

Component 3: Provision of Food and Basic Supplies to Quarantined Populations and EVD Affected Households:(Cost \$29.00 M)

Component 4: Provision of Essential Public Services:(Cost \$25.00 M)

Component 5: Pre-Investment Assessment of New Ebola Therapies, Diagnostics and Vaccines:(Cost \$3.00 M)

Overall Ratings

Name	Previous Rating	Current Rating
Progress towards achievement of PDO	Satisfactory	Satisfactory
Overall Implementation Progress (IP)	Satisfactory	 Moderately Satisfactory

Overall Risk Rating	● High	• High

Implementation Status and Key Decisions

Country Situations

Countries has made significant progress in containing Ebola Virus Disease (EVD). On January 14, 2016, with Liberia being declared Ebola-free for the third time, all three countries has ended the active transmission of Ebola. Later of the day, after 68 days into the 90-day intensive surveillance period, a new confirmed case was reported in Sierra Leone, which led to another new confirmed case on January 20, 2016. However, the country contained further transmission from the new cases, and another Ebola-free 42 day count-down started on February 9, 2016.

To address likely causes of reemergence of Ebola and increase health systems capacity to detect and respond to outbreaks, the Ministries of Health in Guinea, Liberia, and Sierra Leone have plans to deliver a package of essential services to safeguard the health of the estimated more than 10,000 survivors of EVD, and enable those individuals to take any necessary precautions to prevent infection of their close contacts. Over 300 male survivors in Liberia have accessed semen screening and counselling services (WHO situation report). Also, enhanced surveillance by community and health workers report more than 1,000 alerts per week from live patients and community deaths in all three countries.

Process to recover essential health services and strengthen resilient health systems in the three countries has been slower than expected. Despite good progress in some areas such as disease surveillance and EPI (Expanded Program on Immunization), there have been delays in recovering and improving reproductive, maternal, neonatal, child, and adolescent health (RMNCAH) services. In Liberia, for example, health workforce program, although a comprehensive plan is available, has not been rolled out as expected. In Sierra Leone, the RMNCAH progress has been evaluated as "red" (delays/cautions) in a dashboard for the 6-9 month priority recovery initiatives for the health sector, and inadequate monitoring of contractors, lack of availability of family planning supplies, weak maternal death surveillance and response (MDSR) practices, difficulties in referrals, and poor availability of health systems support were listed as key issues (Supervisory Visits Report, MOHS, Feb 8, 2016)

Project Progress

The original Project (US\$105 million) was approved by the World Bank in September 2014. The funds have been disbursed to the governments of Guinea, Liberia and Sierra Leone and United Nations (UN) agencies for implementation. Additional financing (US\$285 million) was approved by the World Bank in November 2014. As of July 23, 2015, The project already achieved all of the five Project Development Objective (PDO) indicator targets, and two of the three intermediate indicator targets, except for "Total Food Distribution" whose targets need to be revised downward due to reduced EVD cases and demand for food supply.

As the country controls the EVD outbreak, the project has been shifting its focus on assisting the initial efforts to strengthen resilient health system. Most of the activities for health systems strengthening such as deployment of faculty for physician training, community health worker (CHW) programs, primary care service delivery support at health facility and district/county levels, and fleet management ambulance services are at the preparatory stage of defining detailed activities and budget and contracting technical assistance agencies to assist implementation. It is expected that the roll out of these key programs begins in the next 3-6 months.

Risks

Systematic Operations Risk-rating Tool

Risk Category	Rating at Approval	Previous Rating	Current Rating
Political and Governance		High	High
Macroeconomic		High	• High

Sector Strategies and Policies	 Substantial	Substantial
Technical Design of Project or Program	 Substantial	Substantial
Institutional Capacity for Implementation and Sustainability	 High	High
Fiduciary	 High	High
Environment and Social	 Moderate	Moderate
Stakeholders	 Moderate	Moderate
Other	 High	High
Overall	 High	High

Results

Project Development Objective Indicators

▶ Availability (at any given time) of at least two weeks needs of PPEs and other required IPC supplies in the Ebola TreatmentCenters(ETCs) and referral centers (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	100.00	100.00	80.00
Date	18-Sep-2014	15-Jul-2015	30-Jan-2016	31-Mar-2016

▶ Number of health workers who received financial incentives (hazard/indemnity pay and death benefits) (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	38900.00	38900.00	18000.00
Date	18-Sep-2014	10-Apr-2015	30-Jan-2016	30-Mar-2016

▶ Number of people in the quarantined areas and other Ebola-affected households who received food and other basic supplies (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	766170.00	766170.00	544000.00
Date	18-Sep-2014	01-Jun-2015	30-Jan-2016	31-Mar-2016

▶ Direct p	project	beneficiaries	(Number,	Core)	,
------------	---------	---------------	----------	-------	---

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	19844000.00	19844000.00	0.00
Date	18-Sep-2014	01-Jun-2015	30-Jan-2016	31-Mar-2016

▲ Female beneficiaries (Percentage, Core Supplement)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	50.00	50.00	50.00

▶ Ebola care units (ECUs/CCCs) established and fully operational (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	138.00	138.00	99.00
Date	18-Sep-2014	10-Apr-2015	30-Jan-2016	31-Mar-2016

Overall Comments

All PDO indicators are related to Ebola response, and many ("Number of health workers who received financial incentives", "Number of people in the quarantined areas and other Ebola-affected households who received food and other basic supplies", and "Ebola care units (ECUs/CCCs) established and fully operational") are no longer relevant given that the intensive response period is over (the "Actual" number shows the number at the height of the response, and current data is close to zero). With upcoming restructuring, PDO indicators related to the support of essential health services and resilient health system will be added.

Intermediate Results Indicators

▶ Number of expatriate health workers who receive salary payments to provide medical care to EVD patients and for other essential health needs (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	740.00	740.00	725.00
Date	18-Sep-2014	01-Jun-2015	30-Jan-2016	30-Mar-2016

▶ Total food distribution (Metric ton, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	18987.50	18987.50	22900.00
Date	18-Sep-2014	30-Jun-2015	30-Jan-2016	31-Mar-2016

▶ Community health and social mobilization staff deployed for door-to-door communication and case identification in target chiefdoms/sub-districts/counties (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	37024.00	37024.00	7800.00
Date	18-Sep-2014	01-Jun-2015	30-Jan-2016	31-Mar-2016

Overall Comments

Just as the PDO indicators, all intermediate indicators are for an intensified Ebola response to contain the outbreak, which were completed as the three countries became Ebola free. For example, expatriate health workers (Foreign medical team: FMT) for Ebola response left completely from all three countries. Social mobilization continues, but our support shifted to other activities such as mass communication using local radio station. The indicators related to essential health services will be added in the level-1 restructuring that is under preparation, to reflect additional activities.

Data on Financial Performance

Disbursements (by loan)

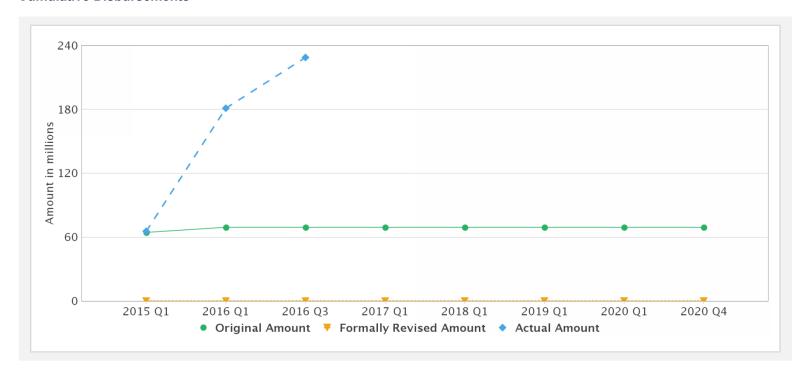
Project	Loan/Credit/TF	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	Disbursed
P152359	IDA-D0070	Effective	XDR	66.30	66.30	0.00	47.05	19.25	71%
P152359	IDA-D0080	Effective	XDR	77.80	77.80	0.00	76.04	1.76	98%

P152359	IDA-D0090	Effective XDR	48.80	48.80	0.00	36.36	12.44	75%
P152359	IDA-H9900	Effective XDR	16.50	16.50	0.00	16.50	0.00	100%
P152359	IDA-H9910	Effective XDR	34.30	34.30	0.00	34.30	0.00	100%
P152359	IDA-H9920	Effective XDR	18.50	18.50	0.00	18.50	0.00	100%

Key Dates (by loan)

Project	Loan/Credit/TF	Status	Approval Date	Signing Date	Effectiveness Date	Orig. Closing Date	Rev. Closing Date
P152359	IDA-D0070	Effective	18-Nov-2014	20-Nov-2014	03-Dec-2014	30-Sep-2015	31-Mar-2016
P152359	IDA-D0080	Effective	18-Nov-2014	24-Nov-2014	02-Dec-2014	30-Sep-2015	31-Mar-2016
P152359	IDA-D0090	Effective	18-Nov-2014	20-Nov-2014	26-Nov-2014	30-Sep-2015	31-Mar-2016
P152359	IDA-H9900	Effective	16-Sep-2014	17-Sep-2014	24-Sep-2014	30-Sep-2015	31-Mar-2016
P152359	IDA-H9910	Effective	16-Sep-2014	17-Sep-2014	19-Sep-2014	30-Sep-2015	31-Mar-2016
P152359	IDA-H9920	Effective	16-Sep-2014	17-Sep-2014	24-Sep-2014	30-Sep-2015	31-Mar-2016

Cumulative Disbursements



Restructuring History

Level 2 Approved on 10-Aug-2015

Related Project(s)

P152980-Ebola Emergency Response Project - Additional Financing