Ebola Emergency Response Project (P152359)

AFRICA | Western Africa | Health, Nutrition & Population Global Practice | IBRD/IDA | Investment Project Financing | FY 2015 | Seq No: 4 | ARCHIVED on 15-Aug-2015 | ISR20502 |

Implementing Agencies: MINISTRY OF HEALTH, Ministry of Health, Ministry of Health and Sanitation

Key Dates

Key Project Dates

Board Approval date:16-Sep-2014

Planned Mid Term Review Date:23-Mar-2015

Original Closing Date:30-Sep-2015

Effectiveness Date:19-Sep-2014

Actual Mid-Term Review Date:23-Mar-2015

Revised Closing Date: 30-Sep-2015

Project Development Objectives

Project Development Objective (from Project Appraisal Document)

The Project Development Objective is to contribute in the short term to the control of the Ebola Virus Disease (EVD) outbreak and the availability of selected essential health services, and mitigate the socio-economic impact of EVD in Guinea, Liberia, and Sierra Leone.

Has the Project Development Objective been changed since Board Approval of the Project Objective?

Components

Name

Public Disclosure Authorized

Component 1: Support to the EVD Outbreak Response Plans and Strengthening Essential Health Services:(Cost \$174.00 M)

Component 2: Human Resources Scale up for Outbreak Response and Essential Health Services:(Cost \$159.00 M)

Component 3: Provision of Food and Basic Supplies to Quarantined Populations and EVD Affected Households:(Cost \$29.00 M)

Component 4: Provision of Essential Public Services:(Cost \$25.00 M)

Component 5: Pre-Investment Assessment of New Ebola Therapies, Diagnostics and Vaccines:(Cost \$3.00 M)

Overall Ratings

Name	Previous Rating	Current Rating
Progress towards achievement of PDO	Satisfactory	Satisfactory
Overall Implementation Progress (IP)	Satisfactory	Satisfactory

Overall Risk Rating	 High

Implementation Status and Key Decisions

Country Situations

Countries have been making significant progress in containing Ebola Virus Disease (EVD). In the peak period in September and October 2014 when the Project intensified its support in partnership with the governments and UN agencies, Liberia and Sierra Leone experienced over 100 new confirmed EVD cases per day. The worst case scenario projected by the US CDC was 1.4 million cumulative cases by end of January 2015. In contrast, it went down to a total of 9 new confirmed EVD cases in the week of May 4, 2015, and Liberia became Ebola free on May 9, 2015 (though it recorded new 6 cases as described below). The cumulative cases as of July 19 is 27,741. This is a result of well-coordinated responses under the strong leadership of each government, where centralized command and control centers and thematic working groups were functional and community resources such as chiefs, traditional and religious leaders played a significant role in community based communication, case findings and rapid isolation.

However, Guinea and Sierra Leone are facing persistent EVD infections, and Liberia recorded 6 new cases in the weeks of June 29 and July 6, 2015. Guinea continues to have on average over 10 cases per week, with 22 new cases in the week of July 6, 2015. In Sierra Leone, after having a resurgence with over 10 cases per week since May 25, 2015, the new cases decreased to 4 cases/week in the week of July 13, 2015. Community engagement continues to be challenging in several chiefdoms and sub-prefectures, and intensified efforts of community surveillance, improved communication with local communities, broadened and strengthened contact tracing, deployment of trained burial staff in the high risk communities, and protection of private providers including traditional healers are ongoing. There are indications of continuous improvement of contact tracing and case investigation through intensive activities in hot spot areas, with all but 2 cases arising among registered contacts of previous cases. This is the highest proportion of cases to arise among contacts since the beginning of the outbreak (WHO situation report July 22, 2015). However, WHO warned that the Ebola outbreak in Guinea and Sierra Leone is expected to take all of 2015 to stamp out and may persist even longer because of dwindling financing.

In parallel with the remaining challenges in EVD response, essential health services in the three countries marked dramatic decline. Coverage of institutional delivery and other maternal and child health services decreased on average by about 20-30 percentage points from pre-Ebola stage, and immunizations have not been carried out for a year. As a result, measles outbreak were recorded in all the three countries, and Guinea is also experiencing meningitis outbreak, which is being addressed urgently with the support from the project and other partners. Health worker deaths resulted in the increase in maternal mortality by 38% (95% CI 26–50) in Guinea, 74% (51–97) in Sierra Leone, and as large as 111% (76–145) in Liberia, relative to pre-Ebola rates (Evans et al, 2015).

Project Progress

The original Project (US\$105 million) was approved by the World Bank in September 2014. The funds have been disbursed to the governments of Guinea, Liberia and Sierra Leone and United Nations (UN) agencies for implementation. Additional financing (US\$285 million) was approved by the World Bank in November 2014. As of July 23, 2015, The project already achieved all of the five Project Development Objective (PDO) indicator targets, and two of the three intermediate indicator targets, except for "Total Food Distribution" whose targets need to be revised downward due to reduced EVD cases and demand for food supply.

The Project, through rapid processing and partnership with and pre-finance by UN agencies using retroactive financing, provided the first substantial protective gears, essential medicines, logistics and food items in September 2014 to three countries that enabled them to start the intensive EVD responses. Since then, the Project has been providing the largest funds that the governments own for the Ebola response. The support to the three countries includes but not limited to: operations of Ebola Treatment Centers (ETCs) including the procurement and distribution of personal protective equipment (PPE), essential medicines and hygiene kits, community surveillance and contact tracing (e.g., financing all contact tracers in Sierra Leone), mobilization of ~37,000 community health and social mobilization staff for door-to-door communications and case identification, safe burials, infection prevention and control (IPC) materials and training to regular public and private health facilities, procurement of motorbikes and ~350 vehicles including ambulances and hazard payment and death benefits to ~40,000 Ebola response workers and workers at health facilities, deployment of 580 foreign medical staff from African Union and other countries, food supply to 806,000 quarantined and EVD affected households, support to cash transfer projects to the poor, seed distribution to farmers, and education materials to schools. Detailed delivered services by the EERP is attached to this ISR.

Risks

Systematic Operations Risk-rating Tool

Risk Category	Rating at Approval	Previous Rating	Current Rating
Political and Governance			• High
Macroeconomic			• High
Sector Strategies and Policies			Substantial
Technical Design of Project or Program			Substantial
Institutional Capacity for Implementation and Sustainability			High
Fiduciary			• High
Environment and Social			Moderate
Stakeholders			Moderate
Other			• High
Overall			• High

Results

Project Development Objective Indicators

▶ Availability (at any given time) of at least two weeks needs of PPEs and other required IPC supplies in the Ebola TreatmentCenters(ETCs) and referral centers (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	100.00	100.00	80.00
Date	18-Sep-2014	15-Jul-2015	15-Jul-2015	30-Sep-2015

▶ Number of health workers who received financial incentives (hazard/indemnity pay and death benefits) (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	38900.00	38900.00	18000.00
Date	18-Sep-2014	10-Apr-2015	10-Apr-2015	30-Sep-2015

▶ Number of people in the quarantined areas and other Ebola-affected households who received food and other basic supplies (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	766170.00	766170.00	544000.00
Date	18-Sep-2014	01-Jun-2015	01-Jun-2015	30-Sep-2015

▶ Direct project beneficiaries (Number, Core)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	19844000.00	19844000.00	0.00
Date	18-Sep-2014	01-Jun-2015	01-Jun-2015	30-Sep-2015

▲ Female beneficiaries (Percentage, Core Supplement)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	50.00	50.00	50.00

▶ Ebola care units (ECUs/CCCs) established and fully operational (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	138.00	138.00	99.00
Date	18-Sep-2014	10-Apr-2015	10-Apr-2015	30-Sep-2013

Overall Comments

Intermediate Results Indicators

▶ Number of expatriate health workers who receive salary payments to provide medical care to EVD patients and for other essential health needs (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	740.00	740.00	725.00
Date	18-Sep-2014	01-Jun-2015	01-Jun-2015	30-Sep-2015

▶ Total food distribution (Metric ton, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	18987.50	18987.50	22900.00
Date	18-Sep-2014	30-Jun-2015	30-Jun-2015	30-Sep-2015

► Community health and social mobilization staff deployed for door-to-door communication and case identification in target chiefdoms/sub-districts/counties (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	37024.00	37024.00	7800.00
Date	18-Sep-2014	01-Jun-2015	01-Jun-2015	30-Sep-2015

Overall Comments

Data on Financial Performance

Disbursements (by loan)

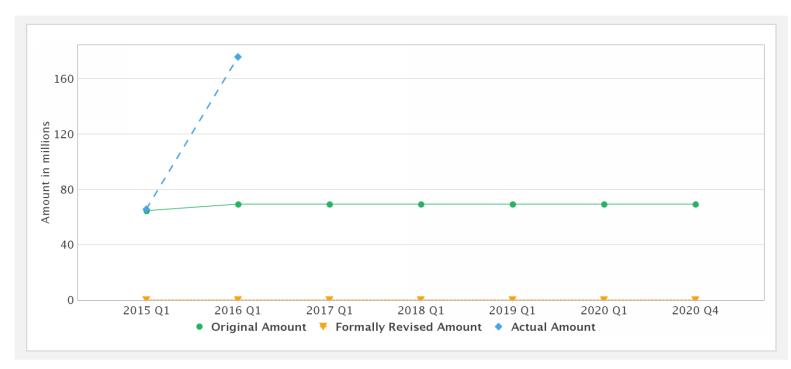
Project	Loan/Credit/TF	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	Disbursed
P152359	IDA-D0070	Effective	XDR	66.30	66.30	0.00	40.40	25.90	61%

P152359	IDA-D0080	Effective	XDR	77.80	77.80	0.00	35.13	42.67	45%
P152359	IDA-D0090	Effective	XDR	48.80	48.80	0.00	30.97	17.83	63%
P152359	IDA-H9900	Effective	XDR	16.50	16.50	0.00	16.50	0.00	100%
P152359	IDA-H9910	Effective	XDR	34.30	34.30	0.00	34.30	0.00	100%
P152359	IDA-H9920	Effective	XDR	18.50	18.50	0.00	18.50	0.00	100%

Key Dates (by loan)

Project	Loan/Credit/TF	Status	Approval Date	Signing Date	Effectiveness Date	Orig. Closing Date	Rev. Closing Date
P152359	IDA-D0070	Effective	18-Nov-2014	20-Nov-2014	03-Dec-2014	30-Sep-2015	30-Sep-2015
P152359	IDA-D0080	Effective	18-Nov-2014	24-Nov-2014	02-Dec-2014	30-Sep-2015	30-Sep-2015
P152359	IDA-D0090	Effective	18-Nov-2014	20-Nov-2014	26-Nov-2014	30-Sep-2015	30-Sep-2015
P152359	IDA-H9900	Effective	16-Sep-2014	17-Sep-2014	24-Sep-2014	30-Sep-2015	30-Sep-2015
P152359	IDA-H9910	Effective	16-Sep-2014	17-Sep-2014	19-Sep-2014	30-Sep-2015	30-Sep-2015
P152359	IDA-H9920	Effective	16-Sep-2014	17-Sep-2014	24-Sep-2014	30-Sep-2015	30-Sep-2015

Cumulative Disbursements



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Level 2 Approved on 10-Aug-2015

Related Project(s)

P152980-Ebola Emergency Response Project - Additional Financing