



Project Information Document/ Identification/Concept Stage (PID)

Concept Stage | Date Prepared/Updated: 10-Oct-2019 | Report No: PIDC199614



BASIC INFORMATION

A. Basic Project Data

Project ID	Parent Project ID (if any)	Environmental and Social Risk Classification	Project Name
P171957		Low	Uganda Partnership Coordination Programme
Region	Country	Date PID Prepared	Estimated Date of Approval
AFRICA	Uganda	10-Oct-2019	
Financing Instrument	Borrower(s)	Implementing Agency	
Investment Project Financing	Ministry of Finance, Planning and Economic Development	Office of the Prime Minister	

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PROJECT FINANCING DATA (US\$, Millions)

SUMMARY

Total Project Cost	3.00
Total Financing	0.69
Financing Gap	2.31

DETAILS

Non-World Bank Group Financing

Trust Funds	0.69
UK-DFID Trust Fund to Support Uganda's NDP	0.69

B. Introduction and Context

Country Context

The Government of Uganda's Partnership Policy (2013) seeks to improve the effectiveness of development cooperation through greater national ownership and leadership, strengthened policy coherence, and increased transparency and accountability between the Government and Development Partners and between the Government and its citizens in the management of development cooperation. It further seeks to strengthen economic management by increasing flows of development assistance through the budget and coordinating off-budget support.



In response to the Partnership Policy, the Government and Development Partners have agreed on a framework for the joint partnership dialogue. This involves bi-annual high-level engagements at the National Partnership Forum, which has helped to structure the dialogue and has demonstrated some progress in identifying key areas for crosscutting support such as on public investment management, promoting sector coordination, procurement reform and performance monitoring. However, it is not always clear how these priorities are taken forward and sustainably implemented and coordinated at the sector and national level.

Sectoral and Institutional Context

The Partnership Policy is implemented in a context where the development cooperation landscape is changing. New types of support and new partners are emerging, and emphasis has shifted between financing modalities, notably from budget support to project support. This is further complicated by substantial resources largely being managed outside the national planning and budgeting process, and funds being channelled through numerous implementing partners such as UN agencies and NGOs. The total level of Overseas Development Assistance (ODA) provided in loans and grants is stagnating and the relative significance of ODA compared to other rapidly increasing financial flows, e.g. foreign investment and remittance payments, is declining. Meanwhile, while development cooperation is becoming more complex, the capacity to effectively manage this situation is limited, and has in some areas reduced in recent years – both on the side of the Government and amongst Development Partners.

It is in light of this changing development cooperation landscape that the Government has agreed with the LDPG to develop and implement a Partnership Coordination Program aimed at ensuring and further improving a high quality, focused and mutually owned partnership dialogue, led by Government and based on clear and congruent development effectiveness priorities.

The intention is to implement activities that will support the Government in streamlining and strengthening existing mechanisms and capacities at the Office of the Prime Minister (OPM) and the Ministry of Finance, Planning and Economic Development (MoFPED) in terms of overseeing coordination, monitoring implementation performance and formalizing joint engagement through key national planning, budgeting and performance evaluation processes. The Partnership Coordination Program will further support the LDPG to improve coordination amongst development partners and increase the capacity to engage more effectively in the partnership dialogue with the Government to contribute to key national processes. The design of the program is informed by recommendations from a joint Government-LDPG assessment from 2017 of existing national and sector coordination arrangements.

Relationship to CPF

The CPF assists Uganda to address its national priorities with a focus on ending extreme poverty and promoting shared prosperity in a sustainable manner. The CPF focuses on the following objectives: enhancing economic governance and fiscal management, improving social service delivery, increasing agricultural commercialization, enhancing resilience of the poor and vulnerable, improving business



environment and improving access to urban services. The CPF objectives are achieved through close collaboration with concerned government Ministries, Departments and Agencies (MDAs), and local think tanks as well as other development partners. Specifically, strategic collaboration with other development partners through the Local Development Partners Group -LDPG is a key feature of WBG's effort to strengthen Implementation.

The Uganda Partnership Coordination Programme defined joint by the LDPG is to foster a high quality, focused and mutually owned partnership dialogue, led by Government, and based on clear and congruent development effectiveness priorities, which are consistent with the Uganda Country Partnership Framework. The Program is thus in support to the CPF Programme 's implementation strategy of supporting Government to strengthen institutions and implement reforms that are needed for making development work and closing the Implementation gap. The Programme will support the key National Development Plan (NDPII) priorities as well as Uganda's Vision 2040.

C. Project Development Objective(s)

Proposed Development Objective(s)

The objective of the proposed Partnership Coordination Program is to foster a high quality, focused and mutually owned partnership dialogue, led by Government, and based on clear and congruent development effectiveness priorities.

Key Results

The expected results of the proposed Partnership Coordination Program will be defined jointly by Development Partners and the Government during the program inception phase, and implementation progress will be monitored through the National Partnership Forum (NPF) structures. Progress will be summarized in an annual report on implementation of the Partnership Dialogue prepared by the Government with input from Development Partners, which will be presented to Parliament as part of the Government Annual Performance Review (GAPR) reporting.

D. Preliminary Description

Activities/Components

The proposed Partnership Coordination Program will focus on four strategic priority areas where technical support is seen as critical to ensure effective coordination and a result-oriented partnership dialogue, and where progress is unlikely, or will be limited, without such support. Specifically, the program will support full-time advisors to OPM, MoFPED and LDPG as well as include a provision for financing specific and time-bound deliverables and consultancies to inform the partnership dialogue[1].



- 1. Support OPM to coordinate implementation of Partnership Policy:** This component will support OPM's capacity to deliver on its core mandate on promoting inter- and intra-sector coordination and the partnership dialogue framework with development partners.

Key tasks may involve (i) supporting the convening of the National Partnership Forum and taskforce meetings and document and follow up the implementation of agreed actions; (ii) supporting the functioning of the Technical Implementation Coordination Committee with a particular focus on providing unified guidance to sectors, oversight of coordination structures, sector performance monitoring and streamlining of reporting systems; (iii) attending SWG meetings and work with MoFPED, the National Planning Authority (NPA) and sectors on monitoring the performance of SWGs and identifying areas where support is required; (iv) support timely follow-up through SWGs and the NPF on sectoral, thematic and crosscutting issues affecting effective delivery of services as identified in the Government Annual Performance Review (GAPR); (v) ensuring regular interaction and coordination between OPM, MoFPED and NPA on matters of delivery and alignment; and (vi) maintaining an online platform aimed at improving transparency of activities related to the dialogue frameworks.

An advisor to support these activities will report directly to the Permanent Secretary and work closely with the Commissioner for Policy Implementation and Coordination and the Commissioner for M&E.

- 2. Support MoFPED to coordinate and manage external financing:** This component will contribute to strengthen capacity to mobilize financial resources and manage them to effectively enhance overall macroeconomic stability and improve public service delivery.

Key tasks may include (i) supporting overall management of development cooperation including negotiation, signature, disbursement and reporting; (ii) assisting sectors to capture projects and external financing in sector plans, and ensure that they are reflected in the MTEF and budget; (iii) attending SWG meetings and work with OPM, the NPA and sectors on advising on potential external funding and assist sectors in initiating discussions with Development Partners; (iv) promoting increased transparency of external financing flows through full implementation of the Aid Management Platform and ensure follow-up on GPEDC monitoring results; and (v) facilitating effective and timely stakeholder consultations on the preparation of sector and national budget framework papers.

An Advisor to support these activities will report directly to the Permanent Secretary/Secretary to the Treasury and work closely with the Director of Budget and the Director of Cash and Debt Management.

- 2. Support LDPG to improve development partner coordination:** This component will finance a full time internationally recruited Program Coordinator at the World Bank who will manage the day-to-day implementation of the proposed Partnership Coordination Program and provide technical and administrative support to the LDPG.

Key tasks may include (i) facilitating the day-to-day work of the LDPG, including preparing agendas and minutes and following up on agreements as well as drafting speeches and statements for the LDPG in



consultation with DPGs; (ii) assisting in preparing and following up on high-level meetings between the LDPG and Government; (iii) managing effective and practical reporting mechanisms between the LDPG and DPGs; (iv) supporting the LDPG in monitoring implementation of joint commitments with Government; (v) Serving as a focal point for communication, information sharing and inter-linkages between Development Partners and managing day-to-day communication with the Government and external stakeholders; and (vi) promoting transparency and information sharing by maintaining the LDPG webpage.

The Program Coordinator will report to the LDPG Quartet (four co-chairs) and will work under the guidance of the World Bank's country manager as well as other members of the Quartet and in close collaboration with LDPG Members and thematic and sector groups (DPGs).

4. Support to boost an evidence-based partnership dialogue: A key objective for the Government and the LDPG is to ensure a high-quality and evidence-based dialogue and to improve the linkages to national budget, planning and monitoring processes. This component will accordingly finance specific and time-bound deliverables on implementation performance issues; budget preparation and execution; and emerging and topical issues affecting the partnership dialogue. Such assessments will be undertaken under the guidance of the LDPG Quartet and in close collaboration with relevant joint and DP sector/thematic groups.

Furthermore, actions to support sector coordination and development effectiveness may be supported based on proposals submitted by SWGs or individual Ministries, Departments and Agencies. Proposals could include planning facilitation, external and peer reviews, mapping of external support, analytical research on sector challenges, amongst others. Funding decisions on such activities will be guided by strategic advice from the joint Partnership Policy Task Force

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Environmental and Social Standards Relevance

E. Relevant Standards		
ESS Standards		Relevance
ESS 1	Assessment and Management of Environmental and Social Risks and Impacts	Relevant
ESS 10	Stakeholder Engagement and Information Disclosure	Relevant
ESS 2	Labor and Working Conditions	Not Currently Relevant
ESS 3	Resource Efficiency and Pollution Prevention and Management	Not Currently Relevant
ESS 4	Community Health and Safety	Not Currently Relevant
ESS 5	Land Acquisition, Restrictions on Land Use and Involuntary Resettlement	Not Currently Relevant
ESS 6	Biodiversity Conservation and Sustainable Management of Living Natural Resources	Not Currently Relevant



ESS 7	Indigenous Peoples/Sub-Saharan African Historically Underserved Traditional Local Communities	Not Currently Relevant
ESS 8	Cultural Heritage	Not Currently Relevant
ESS 9	Financial Intermediaries	Not Currently Relevant

Legal Operational Policies

Safeguard Policies	Triggered	Explanation (Optional)
Projects on International Waterways OP 7.50	No	
Projects in Disputed Areas OP 7.60	No	

Summary of Screening of Environmental and Social Risks and Impacts

The proposed Uganda coordination program is intended to support the Government in streamlining and strengthening existing mechanisms and capacities at the Office of the Prime Minister (OPM) and the Ministry of Finance, Planning and Economic Development (MoFPED) in terms of overseeing coordination, monitoring implementation performance and formalizing joint engagement through key national planning, budgeting and performance evaluation processes. The program will support OPM to coordinate implementation of Partnership Policy and for MoFPED to coordinate and manage external financing. These coordination activities will be achieved through hiring a full time international Policy Advisor. The Partnership Coordination Program will further support the local Development Partnership Program (LDPG) to improve coordination amongst development partners and increase the capacity to engage more effectively in the partnership dialogue with the Government to contribute to key national processes. In general the activities of the program do not have any Environmental and Social risks, they are basically involving coordination activities and hiring of Policy advisors and Program coordinator. The Terms of Reference for the Advisors to be hired at Ministry of Finance and at the Office of Prime Minister will necessitate them to have some awareness on environmental and social risks and impacts associated with development support. Additionally, an awareness session for the two main government institutions will be raised to guide a more informed decision making in coordination activities which result into environment and social sustainability.

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