The World Bank Bolivia Disaster Risk Managment DPC and DPL (P150751)

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LATIN AMERICA AND CARIBBEAN | Bolivia | Social, Urban, Rural and Resilience Global Practice | IBRD/IDA | Development Policy Lending | FY 2015 | Seq No: 2 | ARCHIVED on 18-Feb-2016 | ISR22585 |

Implementing Agencies:

Key Dates

Key Project Dates

Bank Approval Date:24-Feb-2015

Planned Mid Term Review Date:02-Nov-2015

Original Closing Date: 15-Jul-2016

Effectiveness Date: 28-May-2015

Actual Mid-Term Review Date:05-Jan-2016

Revised Closing Date: 15-Jul-2016

Program Development Objectives

Program Development Objective (from Program Document)

The development objective of the proposed DPF is to support the strengthening of Bolivia's legal and institutional framework for the comprehensive management of disaster and climate risks

Overall Ratings

Public Disclosure Authorized

Name	Previous Rating	Current Rating
Progress towards achievement of PDO	Satisfactory	Satisfactory
Overall Implementation Progress (IP)	Satisfactory	Satisfactory
Overall Risk Rating	Moderate	Moderate

Implementation Status and Key Decisions

Based on the evidence provided by the Borrower/Recipient, the effectiveness conditions were met on May 28, 2015. Declaration of effectiveness was sent to the Borrower/Recipient on May 28, 2015.

As of December 2015, the Program is been carry out in a satisfactory manner.

Risks

Systematic Operations Risk-rating Tool

Risk Category	Rating at Approval	Previous Rating	Current Rating
Political and Governance	• Low	Low	Moderate
Macroeconomic	Moderate	Moderate	Moderate
Sector Strategies and Policies	Moderate	Moderate	Moderate
Technical Design of Project or Program		Moderate	Moderate
Institutional Capacity for Implementation and Sustainability	Moderate	Moderate	Moderate
Fiduciary	Moderate	Moderate	Moderate
Environment and Social	Low	Low	Low
Stakeholders	Low	Low	Low
Other			
Overall	Moderate	Moderate	Moderate

Results

Results Indicators

▶ Number of departmental development plans that incorporate disaster risk management (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	4.00	8.00	9.00	9.00
Date	16-Jan-2015	18-May-2015	07-Jan-2016	15-Jul-2016

Comments

So far the 9 departmental development plans have been presented to the Ministry of Development Planning (MPD, for its acronym in Spanish). Under the current legal framework, the MPD has reviewed and approved seven (7) of the nine (9) departmental plans. Under the Autonomy Law, the Government of Santa Cruz presented its development plan but it was not submitted for approval to the MPD. Due to administrative changes in the Government of Oruro, the plan has not yet been adjusted to the suggestions and comments made by the MPD after its first revision, reason why it has not been formally approved yet.

▶ Issuance of Ministerial Regulation to incorporate risk analysis in public investment projects (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	None	Regulation for pre- investment incorporating disaster risk management considerations were approved on May 12 by Ministerial Resolution (Ministry of Development Planning)	Pre-investment regulations were approved on May 12, 2015, through the Ministerial Resolution No. 115 by the MPD; budget formulation guidelines for public investment were approved by a Bi-Ministerial Resolution between the MPD and the Ministry of Economics and Public Finance (MEPF, for its acronym in Spanish) in June 2015.	Ministerial Regulation issued
Date	16-Jan-2015	18-May-2015	07-Jan-2016	15-Jul-2016

Comments

The Vice-Ministry of Public Investment and External Financing (VIPFE for its acronym in Spanish), from the MPD, has conducted 25 training courses (for about 750 people) on pre-investment regulation and implementation. The law of Bolivia's Comprehensive Planning System (SPIE, for its acronym in Spanish) was approved by Congress on January 14th 2016. Additionally, the Plan for Economic and Social Development (PDES, for its acronym in Spanish) was presented on December 30th 2015 by the President and it is currently being discussed in Congress. The approval of these two pieces of legislation reaffirm the government's commitment to integrate considerations of disaster risk management and adaptation to climate change in the country's planning processes.

▶ Approval of organizational design and operating standards for the operation of the Trust Fund Plurinational Mother Earth (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	None	Draft finalized and under revision	The by-laws and specific rules for public-public and public-private transfers of the Plurinational Mother Earth's Fund were approved through the Administrative Resolution No. 036/2015 on August 7, 2015.	Organizational design and operating standards for the operation of the Trust Fund Plurinational Mother Earth approved
Date	16-Jan-2015	18-May-2015	07-Jan-2016	15-Jul-2016

Comments

These regulations strengthen the organizational design and operating standards of the Plurinational Mother Earth's Fund. Similarly, Mother Earth's Plurinational Authority (APMT, for its acronym in Spanish) reported that the contract that constitutes the Mother Earth's Plurinational Trust Fund has been signed with the Central Bank (Contract SANO No. 255/2015). The Trust Fund is not in operation yet since it needs to be capitalized.

▶ Adoption of the Plurinational Climate Change Plan articulating policies, financing and coordination mechanisms at the national and subnational levels for climate change adaptation activities (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	None	Included in Quinquennial Development Plan under discussion	There is Climate Change Policy document to guide the implementation of the plan. This document is harmonized with the Patriotic Agenda 2025 and the Plan for Economic and Social Development (PDES) 2016-2020. However, given the mainstreaming of climate change objectives and activities in the PDES, no Plurinational Climate Change Plan will be approved separately.	Plan approved under Plan Quinquennial Development Plan
Date	16-Jan-2015	18-May-2015	07-Jan-2016	15-Jul-2016

Comments

The Plan for Economic and Social Development (PDES, for its acronym in Spanish) was presented on December 30th 2015 by the President and it is currently being discussed in Congress. According to the MPD, this plan includes the objectives and activities that were initially intended for the Plurinational Climate Change Plan. Given the mainstreaming of these objectives and activities in the PDES, no Plurinational Climate Change Plan will be approved separately. The MDP agreed coordinating with the APMT, of the Ministry of Environment and Water, on the implementation of the program and coordinate measures related to achieve the results indicators for Prior

Action 2.

▶ Adoption of guidelines defining roles and coordination mechanisms for emergency and disaster response at all levels of government. (Text, Custom)

			Actual (Current)	End Target
Value	None	The Regulations of the Law N°602 on Risk Management were approved on April 29, 2015. The guidelines are being prepared by the Vice-Ministry of Civil Defense in coordination with the Ministry of Development Planning.	The Regulations of the Law N°602 on Risk Management were approved on April 29, 2015. The guidelines that define the roles and coordination mechanisms for emergency response at different government levels have been produced and are awaiting for approval from the legal department of Ministry of Defense.	Guidelines approved
Date	16-Jan-2015	18-May-2015	07-Jan-2016	15-Jul-2016

Comments

The guidelines that define the roles and coordination mechanisms for emergency response at different government levels were published before the Law N°602 on Risk Management was approved on April 29, 2015. The Vice-Ministry of Civil Defense (VIDECI, for its acronym in Spanish) is currently updating these guidelines and a technical report for the approval of these documents is in the legal department of the Ministry of Defense. The guidelines are expected to be officially published by ministerial or administrative ruling during the month of February.

▶ Number of Departmental Emergency Operation Committees (COED) established and operating. (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	4.00	4.00	4.00	9.00
Date	16-Jan-2015	18-May-2015	07-Jan-2016	15-Jul-2016

Comments

Regulations of Law N°602 were approved under Executive Decree on April 29, 2015. Guidelines for the creation and implementation of the

Departmental Emergency Operation Committees (COED, for its acronym in Spanish) have been developed and issued, although they are being updated and re-published. However, the Vice-Ministry of Civil Defense (VIDECI, for its acronym in Spanish) in coordination with the Ministry of Development Planning has provided technical assistance to the departments for the establishment of new COED. Under the Autonomy Law, the VIDECI does not approve the establishment of a COED; its role, as the disaster risk management governing body in the country, is to verify their formation and operation, as well as giving technical assistance if necessary.

▶ Number of Municipal Emergency Operation Committees (COEM) established and operating. (Amount(USD), Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	22.00	22.00	22.00	40.00
Date	16-Jan-2015	18-May-2015	07-Jan-2016	15-Jul-2016

Comments

Regulations of Law N°602 were approved under Executive Decree on April 29, 2015. Guidelines for the creation and implementation of the Municipal Emergency Operation Committees (COEM, for its acronym in Spanish) have been developed and updated with the technical assistance of the Bank. They will be approved by a Ministerial Resolution from the Ministry of Defense after validation with the other agencies involved in the coming months. The Vice-Ministry of Civil Defense (VIDECI for its acronym in Spanish), in coordination with the Ministry of Development Planning, is providing technical assistance to the departments for the establishment of new COEMs. Under the Autonomy Law, the VIDECI does not approve the establishment of a COEM, its role as the disaster risk management lead agency jointly with the MPD, is to verify their creation and operation, as well as providing technical assistance when necessary. VIDECI is in the process of collecting the evidence of the establishment and operation of the municipal COEMs. They expect to have 70 COEDs established and operating by the end of June 2016. These COEDs are implemented with the support of a DIPECHO project.

▶ Adoption of emergency operations procedures integrating the role of Firefighters at national level (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	None	Draft proposal of Regulations of the Firefighters Law is under review by UDAPE (Ministry of Development Planning). Once the regulations are approved the Ministry of Interior will develop the emergency operations procedures in coordination with the Vice-Ministry of Civil Defense.	The Deputy Minister of Public Safety (VSC, for its acronym in Spanish) submitted the bylaws of Firefighters Law to final review of the Social and Economic Analysis Unit (part of the MPD) on September 2015. This is expected to be approved by Supreme Decree during February 2016. Once approved, a Bi-Ministerial Resolution will approve the Incident Command System and the Prevention System.	Emergency operations procedures approved
Date	16-Jan-2015		07-Jan-2016	

Comments

The World Bank team has been providing targeted technical assistance to VIDECI and the Vice-Ministry of Public Safety to support the update and revision of the emergency operation procedures to be aligned with the new DRM law.

▶ Number of departmental emergency management protocols integrating the role of Firefighters (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	3.00
Date	16-Jan-2015	18-May-2015	07-Jan-2016	15-Jul-2016

Comments

First response working groups, associated with the COED, have been established in three (3) departments to prepare and update the departmental protocols for emergency management. Although no departmental protocol has been approved until now, the GoB is expected to comply with this indicator during the first half of the current calendar year. This indicator is implemented with the support of a Swiss Agency for Development and Cooperation (SDC) grant implemented by UNDP.

▶ Issuance of guidelines to acquire, design and implement risk transfer instruments for the national and subnational governmental levels (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	None	Regulations of the Law N°602 on Risk Management were approved on April 29, 2015. A Technical Committee was created to prepare the guidelines. IDB will provide technical assistance for the development of the guidelines.	There has been no progress. The Vice-Ministry of Civil Defense (VIDECI, for its acronym in Spanish) has requested technical assistance from the World Bank for the development of these guidelines. The World Bank is evaluating the request.	Guidelines approved
Date	16-Jan-2015	18-May-2015	07-Jan-2016	15-Jul-2016

Comments

The World Bank team discussed the challenges regarding the implementation of this indicator with Vice-Ministry Civil Defense, and agreed to explore the possibility of providing specific technical assistance, upon availability of resources, on the development of guidelines to acquire, design and implement risk transfer instruments for the national and subnational governmental levels.

▶ National Budget 2016 includes a specific budget allocation for FORADE (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	None	Regulations of Law N°602 on Risk Management (Executive Decree 2342) issued on April 29, 2015 allocates Bs. 59 million (around USD8.5 millions and 0.002% of the 2015 national budget) as the initial resources for the creation of FORADE.	In accordance to the Risk Management Law No. 602, approved November 14, 2014, there is a budget line that has allocated 0.15 percent of the 2016 budget (BOB 91 million or US\$ 13 million) to disaster-related expenses.	0.15% of national budget allocated to FORADE
Date	16-Jan-2015	18-May-2015	07-Jan-2016	01-Jan-2016

Comments

While there is an allocation in the 2016 budget for emergency and disaster response, some challenges still remain regarding FORADE's operation. FORADE is not operating yet because of the need for additional budget to cover administrative cost. The VIDECI, in charge of the implementation of FORADE, is currently awaiting for a legal opinion from the Banco Union and the Ministry of Economy and Public Finance (MEFP for its acronym in Spanish) to agree on the issue. Banco Union states that the allocation in the budget could not be used for administrative costs based on the Financial Law. MEFP is not willing to provide additional budget for this.

In the meantime, VIDECI has finalized FORADE's rules of operation and they will be officially published after the effectiveness of the fund.

Overall Comments

Dear Alberto,

Please find for your advice the midterm ISR for the Bolivia Disaster Risk Management DPC and DPL (P150751).

Thank you.

Best regards,

Oscar

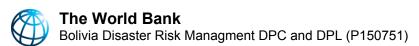
Data on Financial Performance

Disbursements (by loan)

Project	Loan/Credit/TF	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	Disbursed
P150751	IBRD-84690	Effective	USD	100.00	100.00	0.00	100.00	0.00	100%
P150751	IDA-55910	Effective	USD	4.63	4.63	0.00	4.50	0.00	97%
P150751	IDA-55920	Effective	USD	95.37	95.37	0.00	92.68	0.00	97%

Key Dates (by Ioan)

Project	Loan/Credit/TF	Status	Approval Date	Signing Date	Effectiveness Date	Orig. Closing Date	Rev. Closing Date
P150751	IBRD-84690	Effective	24-Feb-2015	12-Mar-2015	28-May-2015	15-Jul-2016	15-Jul-2016



P150751	IDA-55910	Effective	24-Feb-2015	12-Mar-2015	28-May-2015	15-Jul-2016	15-Jul-2016
P150751	IDA-55920	Effective	24-Feb-2015	12-Mar-2015	28-May-2015	15-Jul-2016	15-Jul-2016

Tranches

Restructuring History

There has been no restructuring to date.

Related Operations

There are no related projects.