

**Implementation Status & Results  
Madagascar  
Governance and Institutional Development Project II (P103950)**

Operation Name: Governance and Institutional Development Project II (P103950)      Project Stage: Implementation      Seq.No: 11      Status: ARCHIVED      Archive Date: 21-Jun-2014

Product Line: IBRD/IDA      Country: Madagascar      Approval FY: 2008  
 Region: AFRICA      Lending Instrument: Technical Assistance Loan  
 Implementing Agency(ies):

**Key Dates**

Board Approval Date	03-Jun-2008	Original Closing Date	31-Aug-2012	Planned Mid Term Review Date	31-Oct-2013	Last Archived ISR Date	09-Dec-2013
Effectiveness Date	13-Oct-2008	Revised Closing Date	31-Aug-2014	Actual Mid Term Review Date	28-Feb-2014		

**Project Development Objectives**

Project Development Objective (from Project Appraisal Document)

**To strengthen the Recipient's public financial management and social accountability at the central government and at the Communal levels.**

Has the Project Development Objective been changed since Board Approval of the Project?

Yes       No

**Component(s)**

Component Name	Component Cost
Component 1 – REVISED: Improvement of Public Financial Management.	13.33
Component 2 – REVISED: Improvement of Local Governance	8.38
Component 3 - NEW: Institutional Strengthening & Knowledge Management.	4.90
Component 4 – NEW: Project Coordination	4.00

**Overall Ratings**

	Previous Rating	Current Rating
Progress towards achievement of PDO	Unsatisfactory	Moderately Unsatisfactory
Overall Implementation Progress (IP)	Unsatisfactory	Moderately Unsatisfactory
Overall Risk Rating	High	High

**Implementation Status Overview**

The progress towards the achievement of the project's development objectives of strengthening the efficiency and transparency of Government at the central and communal level is moderately unsatisfactory.

In the area of public financial management, the completion of the Public Expenditure Framework Assessment (PEFA) in December 2013 now provides a robust analytical basis to monitor the implementation of public financial management (PFM) systems' improvements. Unfortunately, there are no evidence investments made by the project impacted positively on improving transparency and budget management; as most PEFA indicators declined or stagnated since the 2008 PEFA Assessment. After experiencing substantial delays, activities pertaining to the Integrated Communal Development Operation (ICDO) are also progressing well with the issuance of numerous land certificates and the introduction of participatory budgeting activities despite of the lack of clarity on the national land management policy. The signature of the Access to Information Charter in December 2013 and the partial disbursement of the civil society grant are also steps in the right direction. However, the short period left for project implementation, combined with the need for the new government elected in December 2013 to define a clear policy orientation, is undermining the achievement of the PDO. Hence, it is unlikely that the PDO will be fully achieved before the closing of the project in August 2014.

**Locations**

Country	First Administrative Division	Location	Planned	Actual
Madagascar	Not Entered	Fort Dauphin		
Madagascar	Not Entered	Nosy Be		
Madagascar	Not Entered	Moramanga		
Madagascar	Diana	Antsiranana		
Madagascar	Analamanga	Antananarivo		

**Results**

**Project Development Objective Indicators**

Indicator Name	Core	Unit of Measure	Value	Baseline	Current	End Target
Number of selected indicators that increase their rating in the PEFA self evaluation report	<input type="checkbox"/>	Number	Value	0.00	1.00	3.00
			Date	31-Aug-2012	30-Apr-2014	31-Aug-2014
			Comments		As per December 2013 PEFA Self-Assessment:  Indicator P1-26 "Scope, nature and follow-up of external audit" slightly improved from "D" in 2008 to "D+" in 2013.	
Number of ministries publishing quarterly budget execution report through media or internet.	<input type="checkbox"/>	Number	Value	1.00	35.00	10.00
			Date	31-Aug-2012	30-Apr-2014	31-Aug-2014
			Comments		The Ministry of Finance and Budget is publishing on the web a quarterly budget execution report which	

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					includes information on budget execution for 35 Ministries and the Prime Minister's Office. The Bank team will engage with the client to revise target. New target will be reported in the December 2013 ISR.	
The Local Governance Index (IGL ) average is increased in targeted Local Governments.	<input type="checkbox"/>	Number	Value	3.90	3.59	4.50
			Date	31-Aug-2013	30-Apr-2014	31-Aug-2014
			Comments		The Local Governance Index (IGL) measuring transparency, accountability and participation at the communal level declined because of the delays of payment of the communal grant. The delay is the result of a joint decision from the Bank to postpone the disbursement until after the nomination of the new government to avoid political interference.  Important also to note that the initial baseline was calculated referring to 50 communes while the current indicator now compiles data received from 123 communes.	
Direct Project Beneficiaries	<input type="checkbox"/>	Number	Value	0.00	7900.00	8000.00
			Date	31-Aug-2012	30-Apr-2014	31-Aug-2014
			Comments	- Persons trained: 6800 - Commune benefiting from communal grants: 0 - OSC benefiting from Social Accountability grants: 0	- Persons trained: 7900 - Commune benefiting from communal grants: 0. - OSC benefiting from Social Accountability grants: 47.  Communal grant proposal not completed. The PUI is taking additional fiduciary measures to prevent potential misuse of	- Persons trained: 8000 - Commune benefiting from communal grants: 100 - OSC benefiting from Social Accountability grants: 45

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					funds. We measures are welcome, they are slowing down the grant approval process.	
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**Intermediate Results Indicators**

Indicator Name	Core	Unit of Measure		Baseline	Current	End Target
Number of PEFA audited self-evaluation reports published and discussed	<input type="checkbox"/>	Number	Value	0.00	1.00	2.00
			Date	31-Aug-2012	30-Apr-2014	31-Aug-2014
			Comments		Draft national PEFA Self-Assessment was completed on December 31, 2013. Comments on the draft Assessment have been received from the EU, the PEFA Secretariat, and the World Bank. Team is awaiting comments from IMF to be provided by the end of May 2014 for GoM to complete the Assessment and seek PEFA accreditation. The city of Antananarivo PEFA Self-Assessment is ongoing and the city of Mahajanga also requested support to complete PEFA Self-Assessment.	
Number of IFMIS Centralization/integration indicators rated « satisfactory »	<input type="checkbox"/>	Number	Value	1.00	1.00	8.00
			Date	31-Aug-2012	30-Apr-2014	31-Aug-2014
			Comments		Note the IFMIS module on Revenues is partially integrated.	
Number of bids , of the central Government, awarded under open competition	<input type="checkbox"/>	Number	Value	58.00	27.00	75.00
			Date	31-Aug-2012	30-Apr-2014	31-Aug-2014
			Comments		Note: This figure includes all the tenders below the threshold for mandatory public tender competition.	

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The Number of Public Institutions that endorse, publicly, the "Access to information and Knowledge Sharing Charter"	<input type="checkbox"/>	Number	Value	0.00	164.00	60.00
			Date	31-Aug-2012	30-Apr-2014	31-Aug-2014
			Comments		"Access to information and Knowledge Sharing Charter" was signed by government, civil society and private sector on December 12, 2013.	
Percentage of FDL communes with an improved CGF score (D+) (FDL communes)	<input type="checkbox"/>	Percentage	Value	39.00	41.00	50.00
			Date	31-Aug-2012	30-Apr-2014	31-Aug-2014
			Comments			
Percentage of communes publishing information on public service in compliance with BIANCO recommendations.	<input type="checkbox"/>	Percentage	Value	0.00	56.00	100.00
			Date	31-Aug-2012	30-Apr-2014	31-Aug-2014
			Comments		Contract with the executing agency signed. 123 targeted communes have been trained on public service compliance. Local communal anti-corruption plans have been completed Plan implementation has started.	
Number of land parcels recorded for local taxation	<input type="checkbox"/>	Number	Value	3000.00	165277.00	8000.00
			Date	31-Aug-2012	30-Apr-2014	31-Aug-2014
			Comments		The land parcel census operation was significantly more successful than originally anticipated. The procedure used by government to record parcels is relatively simple.  The baseline for this indicator was also underestimated when the project was restructured in 2012.	
Number of land parcels with secured ownership rights registered	<input type="checkbox"/>	Number	Value	2500.00	5000.00	7500.00
			Date	31-Aug-2012	30-Apr-2014	31-Aug-2014
			Comments			
Number of social accountability initiatives implemented at the local level	<input type="checkbox"/>	Number	Value	169.00	169.00	450.00
			Date	31-Aug-2012	30-Apr-2014	31-Aug-2014

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			Comments		Tender has been completed and executing agencies have been selected. Executing agency is in the process of identifying potential activities. However, activities supporting this indicator have not started yet due to delay of payment of communal grant.	
Percentage of GDLN budget that is covered by own resources.	<input type="checkbox"/>	Percentage	Value	40.00	46.00	60.00
			Date	31-Aug-2012	30-Apr-2014	31-Aug-2014
			Comments		The figure excludes the activities financed directly by the project.	
Number visitor of the INSTAT Website	<input type="checkbox"/>	Number	Value	40000.00	106535.00	90000.00
			Date	31-Aug-2012	30-Apr-2014	31-Aug-2014
			Comments			
Knowledge management database available and accessible via internet	<input type="checkbox"/>	Yes/No	Value	No	No	Yes
			Date	31-Aug-2012	30-Apr-2013	31-Aug-2014
			Comments		Delays in procurement. However, the tendering process is completed and the activities have started.	

**Data on Financial Performance (as of 22-May-2014)**

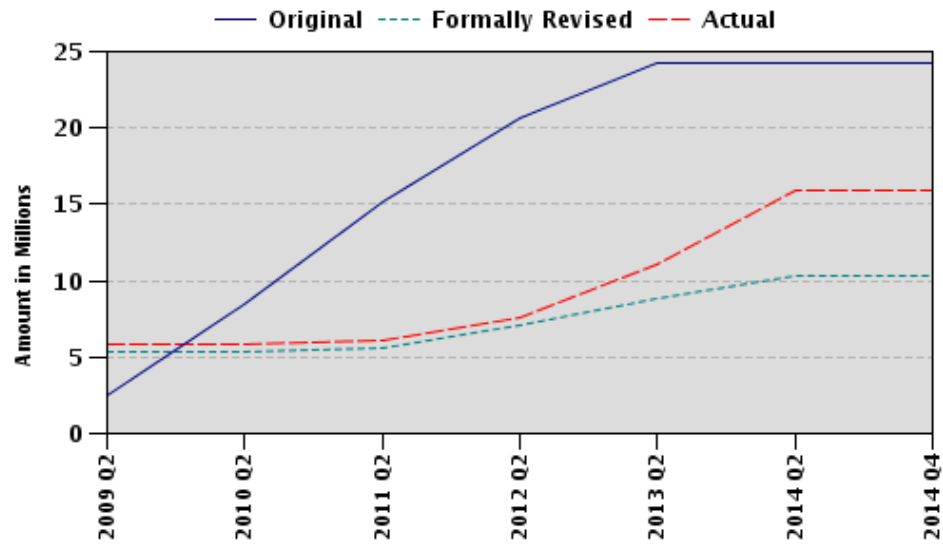
**Financial Agreement(s) Key Dates**

Project	Ln/Cr/Tf	Status	Approval Date	Signing Date	Effectiveness Date	Original Closing Date	Revised Closing Date
P103950	IDA-44110	Effective	03-Jun-2008	15-Jul-2008	13-Oct-2008	31-Aug-2012	31-Aug-2014

**Disbursements (in Millions)**

Project	Ln/Cr/Tf	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed
P103950	IDA-44110	Effective	XDR	24.30	19.10	5.20	15.90	3.20	83.00

**Disbursement Graph**



**Key Decisions Regarding Implementation**

The Bank will continue to monitor closely project implementation and will engage will engage with the newly elected government in the areas of public financial management, decentralization, and land management.

**Restructuring History**

Board/AOB Decision on 15-Jul-2012

**Related Projects**

There are no related projects.