Government of Nepal

Ministry of Health and Population (MoHP)

Additional financing:

NEPAL COVID-19 EMERGENCY RESPONSE AND HEALTH SYSTEMS PREPAREDNESS PROJECT (P175848)



Stakeholder Engagement Plan (SEP) FEBRUARY 2021

Abbreviation and Acronyms

AF	Additional Financing	
CERC	Contingency Emergency Response Component	
CERHSP	Nepal COVID-19 Emergency Response and Health Systems Preparedness	
COVAX AMC	COVID-19 Vaccines Advance Market Commitment	
CSO	Civil Society Organization	
DoHS	Department of Health Services	
ESCP	Environmental and Social Commitment Plan	
ESF	Environment and Social Framework	
ESMF	Environmental and Social Management Framework	
ESS	Environmental and Social Standard	
FAQ	Frequently Asked Question	
FGD	Focus Group Discussion	
GoN	Government of Nepal	
GRM	Grievance Redress Mechanism	
GBV	Gender-Based Violence	
HEOC	Health Emergency and Operation Centre	
IDA	International Development Assocation	
IP	Indigenous People	
LGBTI	Lesbian, gay, bisexual, transgender, intersex	
MoHP	Ministry of Health and Population	
NEFIN	National Federation of Indigenous Nationalities	
NGO	Non-Government Organization	
PIU	Project Implementation Unit	
PPE	Personal Protective Equipment	
RCCE	Risks Communication and Community Engagement	

SBCC	Social and Behavior Change Communication	
SEA/SH	Sexual Exploitation and Abuse, Sexual Harassment	
SEP	Stakeholder Engagement Plan	
UNICEF	United Nations Children's Fund	
VIRAT	Vaccine Introduction Readiness Tool	
VRAF	Vaccine Readiness Assessment Framework	
WHO	World Health Organization	

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1. Project Description

The outbreak of the Coronavirus disease (COVID-19) has been spreading globally since December 2019. Given the scale of transmission, the World Health Organization (WHO) declared the disease a global pandemic in March 2020, with a call on countries to take proactive measures to prevent and/or respond to further outbreaks. To respond to the disease, the Government of Nepal (GoN) requested and received International Development Association (IDA) funding to implement the Nepal COVID-19 Emergency Response and Health Systems Preparedness (CERHSP) Project. The project aims to prevent, detect and respond to the threat posed by COVID-19 and strengthen national systems for public health preparedness and comprises four components as detailed below.

Component 1: Emergency COVID-19 response focused on enhancing the capacity of the Ministry of Health and Population (MoHP) and its agencies to detect, confirm, contract-trace and treat COVID-19 cases. Activities being financed under this component include: sub-component 1.1: case detection, confirmation, contact-tracing, recording and reporting as per MOHP protocols, and sub-component 1.2: Health System Strengthening in preparedness planning in order to provide optimanl medical care, maintain essential community healthcare services and minimize risks for patients and health care workers.

Component 2: Community engagement and risks communication. This component will help to ensure the Nepali populace is empowered with timely and relevant information to prevent and manage COVID-19 infections as well as to promote health during the pandemic, through effective communications in particular to vulnernable groups.

Component 3: Strengthen capacity for project coordination, implementation, and monitoring. This component will strengthen MoHP and its coordinating structure and implementation divisions for exercising requisite technical, fiduciary and safeguards duediligence in the COVID-19 health sector response and knowledge, management and learning.

Component 4: Contingency Emergency Response Component (CERC) to finance a national response, in face of an eligible emergency or crisis, if required.

The project became effective in April 2020 and has since been under implementation. At the last implementation support review in November 2020, the project progress towards achieving the development objectives as well as overall implementation was rated "Moderately Satisfactory".

An additional financing (AF) (P175848) is being proposed to deepen and expand the scope of activities under components 1, 2, 3 above with the aim to further strengthen health systems and logistics in response to COVID-19 and to support the procurement and deployment of COVID vaccines. Specifically, additional funds will be dedicated to the following activities;

- 1. *Sub-component 1.1* for goods, consulting and non-consulting services and operational costs to test, trace, treat and report on the infection for appropriate public health response;
- 2. *Sub-component 1.2* for strengthening of health systems in preparation for streamlined COVID-19 vaccine purchase and deployment by way of planning and coordination, regulation, targeting and surveillance, service delivery, training and supervision and logistics and supply chain;
- 3. *Sub-component 1.3* for purchase of approved COVID-19 vaccines through eligible mechanisms.
- 4. *Component 2* will finance additional community engagement and risk communications activities focused on planning and prioritization for vaccine deployment, management of vaccine hesitancy and addressing misinformation. Stakeholder engagement activities will address cultural contextual issues relative to targeting and vaccine deployment; social and behavior change communication, and citizen engagement for feedback and grievance redressal mechanisms
- 5. *Component 3* will finance operational and management costs, including support and strengthened oversight of environment and social safeguards compliance, strengthening of information systems (routine data, surveillance and monitoring) and periodic studies and assessments particularly in relation to COVID-19 vaccinations.

The development objective of the AF remains the same as the parent project, that is, to prevent, detect and respond to the threat posed by COVID-19 and to strengthen national systems for public health preparedness in Nepal.

The CERHSP was prepared under the World Bank's Environment and Social Framework (ESF). As per the Environmental and Social Standard 10 (ESS10) on Stakeholder Engagement and Information Disclosure, project implementation agencies are required to provide stakeholders with timely, relevant and accesible information about the project, and consult with them in a culturally appropriate and meaningful manner throughout the project. Consultations must be free of manipulation, interferance, coercion, discrimination and intimidation. In complying with this standard, the MoHP prepared and is currently implementing this Stakeholder Engagement Plan (SEP). The SEP was prepared and disclosed on August 31, 2020 for the parent project. This SEP represents the revised SEP incoporating additional activities under the AF.

The overall objective of this SEP is to define a program for stakeholder engagement, including public information disclosure and consultation, throughout the life of the project. The SEP includes strategies for meaningful consultation and disclosure of appropriate information, taking into account the specific challenges associated with combatting COVID-19 and includes a grievance mechanism by which people can raise concerns, provide feedback, or complain about project-related issues. The involvement of the local population is essential to the success of the project in order to ensure smooth collaboration between project staff and local communities and to minimize and mitigate environmental and social risks related to the proposed project activities.

In the context of infectious diseases, broad, culturally appropriate, and adapted awareness raising activities are important to sensitize the communities about the risks related to infectious diseases. To effectively deliver the vaccination activities under the AF, meaningful stakeholder engagement is key and will facilitate information disclosure concerning the principles of vaccine prioritization, the schedule for vaccine rollout, and the vaccine delivery mechanisms. There is the need to reach out to disadvantaged and vulnerable groups in order to overcome demand-side barriers to access facing these groups, such as mistrust of vaccines, and to help generate vaccine acceptance by reversing rumors and addressing fears. Effective engagement may also help to generate transparency and create accountability against misallocation, discrimination and corruption.

Given the scope of activities for this AF, the stakeholder engagement activities prioritize awareness raising amongst all stakeholders including the local population (especially the frontline health and social workers, those above 60 years of age, and those with comorbidity conditions). Activities will include awareness raising amongst disadvantaged or vulnerable individuals or groups which are culturally appropriate and adapted, considering the social and cultural sensitivities of these groups, possible risk perceptions and vaccine skepticism, and any past negative vaccination experiences, in order to generate vaccine acceptability and their voluntary participation in vaccination activities. An adequate mechanism for grievance redress will be accessible and maintained to address project-related concerns or questions including around vaccine activities.

2. Stakeholder identification and analysis

Project stakeholders are defined as individuals, groups or other entities who:

- (i) are impacted or likely to be impacted directly or indirectly, positively or adversely, by the project (also known as 'affected parties'); and,
- (ii) may have an interest in the project ('interested parties') and include individuals or groups whose interests may be affected by the project and who have the potential to influence the project outcomes in any way.

Cooperation and negotiation with the affected and interested parties throughout the project often requires the identification of persons who can legitimately represent their respective groups and interests, that is, individuals who have been entrusted by fellow group members with the responsibility for advocating the groups' interests in the engagement process with the project. In Nepal, elected representatives of the local wards and municipalities, community and opinion leaders (especially among indigenous people), and civil society representatives provide helpful insights into the local settings and can act as conduits for disseminating project-related information and serve as the primary communication/liaison link between the project, targeted communities and their established networks. Community leaders may also be helpful intermediaries by disseminating information in a culturally appropriate manner, and by building trust amongst community groups in the government programs or vaccination efforts. For indigenous people, stakeholder engagement is generally better expressed when conducted in partnership with indigenous peoples' organizations and traditional authorities. Notably, perceptions of IPs around the origins of the virus can heavily influence whether IPs support a vaccination program, consequently, the involvement of IP organizations and traditional authorities can help the project to understand and address early any virus misconceptions and concerns.

Verification of stakeholder representatives (that is, the process of confirming that they are legitimate and genuine advocates of the community they represent) remains an important task in establishing contact with the community stakeholders. In this AF, the legitimacy of the community representatives will be verified through informal conversations with a random sample of community members.

2.1 Methodology

The following principles will guide stakeholder consultation and engagement activities in this project, including the AF:

- **Openness and life-cycle approach:** Public consultations for the project will be carried out throughout the project lifecycle and will be conducted in an open and transparent manner, free of manipulation and coercion.
- **Informed participation and feedback:** Relevant information will be provided to, and widely disseminated amongst, affected and interested parties in a cultural appropriate and suitable format. Opportunities will be provided for stakeholders to provide feedback on the project for the project to consider and address.
- **Inclusiveness and sensitivity:** Stakeholder identification will reflect multiple and varied interests and will include all relevant parties in order to build effective stakeholder relationships and to generate support for the vaccination program. Stakeholders will be provided with equal access to information. Sensitivity to stakeholders' interests will be a key underlying principle in selecting engagement methods. Special attention will be given to IPs and vulnerable groups, in particular women, youth, the elderly, persons with disabilities, and to the cultural sensitivities of diverse ethnic and caste groups.
- Maintaining physical distancing: In line with WHO protocols for minimizing the risks of COVID-19 transmission, the project will endeavor to avoid or minimize large gatherings and/or face-to-face interactions when planning consultations. Where necessary, face-to-face contacts and meetings will maintain physical distancing (about 2 arm's length). Alternative means of consultations, such as online feedback, web meetings, email, hotlines, may be used to undertake meaningful consultations whilst keeping safe distances to minimize the risk of COVID-19 transmission among participants.

For the purposes of effective and tailored engagement, stakeholders in this project including the AF are categorized as follows:

- Affected Parties persons, groups and other entities that are directly influenced (actually or potentially) by the project and/or have been identified as most susceptible to change associated with the project, and who need to be closely engaged in identifying impacts and their significance, as well as in decision-making on mitigation and management measures.
- Other Interested Parties individuals/groups/entities that may not experience direct impacts from the project but who consider or perceive their interests as being affected by the project and/or who could affect the project and the process of its implementation in some way; and
- **Vulnerable Groups** persons who may be disproportionately impacted or further disadvantaged by the project as compared with any other groups due to their vulnerable

status¹, and that may require special engagement efforts to ensure their equal representation in the consultation and decision-making process associated with the project.

2.2. Affected parties

The existing government response to COVID-19 affects the entire population of Nepal as individuals and families adjust to new ways of live to avoid the risks of being infected or to recover from the virus. As such the entire population of Nepal may be considered as directly affected parties of the parent project and this proposed AF operation. However, given the variations in terms of susceptibility to the disease and the government's clustered approach to the vaccination program, affected parties in this AF operation include people infected or affected by COVID-19 and the first 20 percent of Nepal's population who are targeted to receive the first set batch of vaccines when they are procured and deployed. They include:

- Health workers, including vaccinators and volunteers in the vaccination facilities
- Workers and staff engaged directly in the vaccine campaign
- Individuals who are highly susceptible to COVID-19, e.g. elderly, persons with comorbidities
- Individuals under COVID-19 quarantine or isolation
- Relatives and care givers of individuals infected with or under quarantine due to COVID-19
- Patients in health facilities other than those infected by COVID-19
- Communities in the vicinity of planned project activities and health centers

2.3. Other interested parties

Project stakeholders also include parties other than the directly affected communities, including:

- Local population including individuals and families that are interested in receiving the vaccine
- Officials of government agencies directly or indirectly linked with the project at federal, provincial and local level, for example, MoHP
- Elected representatives of municipalities and local politicians
- Local and International Non-Government Organizations (NGOs)/Civil Society Organizations
- Primary supplies and service providers in the health sector (e.g. pharmacists)

¹ Vulnerable status may stem from an individual's or group's race, national, ethnic or social origin, caste, color, gender, language, religion, political or other opinion, property, age, culture, literacy, sickness, physical or mental disability, poverty or economic disadvantage, and/or dependence on unique natural resources.

- National and local media
- Security services (Nepal Police and Royal Army) Interest groups such as the National Federation of Indigenous Nationalities (NEFIN), and the National Women Commission
- Communities, households and those using public infrastructures that are located near health facilities (quarantine facilities, laboratories, medical waste disposal sites and screening sites).

2.4. Disadvantaged / vulnerable individuals or groups

It is particularly important to understand whether project impacts may disproportionately fall on disadvantaged or vulnerable individuals or groups who are often unable to express their concerns or may not even understand the impacts of a project. Vulnerability may stem from an individual's origin, gender, age, health condition, ethnicity or caste, economic deficiency, and/or disadvantaged status in the community (e.g. minorities or fringe groups). The stakeholder engagement activities in this project will consider these elements of vulnerability and adapt information disclosure and consultation strategies to the concerns and cultural sensitivities of disadvantaged and vulnerable groups to ensure a full understanding of project activities and benefits. In the context of the project, vulnerable or disadvantaged groups may include the following considering their relative difficulties in accessing project-relevant information and/or inability to assert their interest and access benefits presented by the project:

- The elderly and children
- Individuals with chronic diseases and pre-existing medical conditions
- Indigenous peoples and groups
- Poor households including homeless and landless families, people living in informal settlements and urban slums
- Survivors of gender-based violence (GBV), sexual exploitation and abuse, sexual harassment (SEA/SH)
- Minority groups including Dalits and Muslims
- People with disabilities
- Lesbian, gay, bisexual, transgender, intersex (LGBTI) people
- Communities in rural and remote locations
- Disaster-affected populations

During the implementation of the AF, the emerging concerns of vulnerable groups will be assessed and consulted through dedicated consultation and communication strategies. The methods of engagement that will be undertaken by the MoHP are described in the following sections.

Where the SEP (and the ESMF/ESMP) are used to address IPs, the SEP will be prepared in a manner consistent with the ESS7 to enable targeted meaningful consultation, including identification and involvement of IP communities and their representative bodies and organizations; culturally appropriate engagement processes; providing sufficient time for IPs decision making processes; and allowing their effective participation in the design of project activities or mitigation measures that could affect them either positively or negatively.

Where vaccination is planned for IPs, the MoHP will deploy targeted and culturally appropriate free, prior and informed consultations prior to commencement of such vaccinations. In such instances, the MoHP will engage closely with selected IP organizations and traditional authorities, informing them about the risks of COVID-19, vaccination campaigns, and vaccine delivery plans. A key message is to inform the public, and indeed IPs, that there is no forced vaccination; and that people may choose on their volition to participate or not in the COVID vaccination program. As a standing principle, the project will not engage in forced vaccination. Lastly, stakeholder engagement and vaccinations will be conducted with precautions to minimize COVID-19 transmission risks, especially for IP living in more remote areas or in voluntary self-isolation. This may require testing or vaccinating intermediaries conducting consultations who may travel in and out of communities.

3. Stakeholder Engagement Program

Given the urgent nature of this operation and the transmission dynamics of COVID-19, consultations during the project preparation and through the implementation of the parent project remain limited to relevant government officials, health experts, hospital administrators, representatives of provincial governments and representatives from institutions working in health sector. Since the project effectiveness, episodes of TV and radio programs on COVID and COVID care have been carried out reaching a significant population of the country including the rural and vulnerable groups. Through collaborative efforts with the National Inter-religious Network and other inter-faith organizations, UNICEF working with the MoHP, consulted and disseminated information on COVID risks and the need for social distancing related to religious practice. The SEP and the Environmental and Social Management Framework (ESMF) prepared for the parent project were publicly disclosed (both print and website) by the MoHP on August 31, 2020. The SEP is a living document and will be periodically updated, and where required, as the project evolves to account for emerging needs of stakeholders, identification of new stakeholder groups, and to reflect any changes in the project.

3.1. Summary of stakeholder engagement during project preparation

Throughout the preparation and implementation of the parent project, MoHP has been carrying out stakeholder consultations as planned in the SEP. Details of these consultations are provided in Annex 1. Along with these consultations, MoHP, with support from UNICEF and WHO, has been implementing risks communication and community engagement activities as outlined under Component 2 of the project. With support from UNICEF, MoHP has been conducting periodic citizen pulse surveys via phone with a cross section of the Nepal population. Based on the feedback received through the citizen pulse surveys, the risk communication and community engagement as well as the stakeholder engagement and consultation strategies have been revised and adapted to the changing situation and needs of the project. As the project implementation progresses, the MoHP will also collect feedback from citizens that used the ministry's 1133 and 1115 call centers to ascertain their level of satisfaction on the services rendered through the centres.

As part of COVID-19 vaccine preparedness, the GoN has formed the COVID-19 Vaccine Advisory Committee (COVAC) which is working with Immunization Section of the Family Welfare Division to assess the country's preparedness for COVID-19 vaccine introduction. COVAC is also coordinating with different organizations such as WHO, UNICEF, the World Bank Group (WBG), and GAVI (the Vaccine Alliance), to provide technical support in conducting readiness assessments on the basis of both the Vaccine Readiness Assessment Framework (VRAF) and the Vaccine Introduction Readiness tool (VIRAT). Findings from the assessment will inform the priorities and strategies for vaccine deployment. A three-member Committee comprising the secretaries from the Ministry of Finance, MoHP, and the Ministry of Foreign Affairs to help ensure the timely procurement of the COVID-19 vaccine has also been formed. COVAC is undertaking consultations with key development partners as well as health and other essential workers as part of COVID-19 vaccine preparedness and to help design the AF.

Prior to vaccine deployment, communication and stakeholder engagement activities will prioritize the information needs of vulnerable and indigenous people with key messages to address fears and respond to potential misconceptions about the COVID vaccine. Broader stakeholder engagement will be continuously carried out during implementation stage. Stakeholder engagement methods will be modified to consider evolving COVID-19 risks and any local or national restrictions put in place.

3.2. Summary of stakeholder engagement: needs, methods, tools and techniques

The stakeholder engagement strategy for the project will be guided by the WHO Risks Communication and Community Engagement (RCCE) Protocol, the World Bank's ESS 10, and the GoN's National Health Communication Policy 2012. Specific targeted approaches will be selected to ensure that the vulnerable and marginalized groups are able to meaningful participate in project decision making and implementation of activities. A Rapid Pulse Survey will be periodically conducted to understand changing stakeholder perceptions and concerns, influencers and preferred communication channels of key target audiences/stakeholders and at-risk groups. The different engagement methods which are proposed may be modified based social conditions and the need for social distancing, but in the first instance these include briefings with health experts, site visits, and radio, television and print broadcasting.

In line with WHO guidelines on prioritization, the initial target for vaccination under the project is to reach 20 of the population, prioritizing health care workers, other essential workers, and the most vulnerable, including the elderly and people with underlying co-morbidities. As the general population is not scheduled to receive vaccination at the same time, inadequate disclosure of information may result in distrust in the vaccine or the decision-making process to deliver the vaccine.

- Therefore, the MoHP will ensure that the information to be disclosed: Is accurate, up-todate and easily accessible;
- Relies on best available scientific evidence;
- Emphasizes shared social values;
- Articulates the principle and rationale for prioritizing certain groups;
- Includes an indicative timeline and phasing for the vaccination of all the population; and
- Include where people can go to get more information, ask questions and provide feedback.

Over time, based on feedback received through the Grievance Mechanism and other channels, information disclosed should also answer frequently asked questions by the public and the different concerns raised by stakeholders.

Misinformation can spread quickly, especially on social media. During implementation, the government will assign dedicated staff to monitor social media regularly should be monitored regularly for any such misinformation about vaccine efficacy and side effects, and vaccine delivery prioritization and roll out. The monitoring should cover all languages used in the country.

In response, the government will disseminate eNew communication packages and talking points to counter such misinformation should be disseminated widely through different platforms in a timely manner. A key message to inform the public that the vaccination program is voluntary, that is, people may choose on their volition to participate or not. These will also be in relevant local languages.

Project stage	Target stakeholders	List of information to be disclosed	Methods and timing proposed activities
Preparation	Government representatives (Federal, provincial, and local municipalities, National Public Health Laboratory)	Project concept, vaccination prioritization guidelines, ESCP, SEP, ESMF, updated SEP, GRM process, updated ESMF and Environmental and Social Commitment Plan (ESCP), and	 One-on-one meetings Consultation meetings Electronic publications Information leaflets and brochures Virtual health cluster meetings with provincial authorities (<i>the use of these strategies will be adjusted to account for social distancing and promote the</i> use of audio-visual materials, and technologies such as telephone calls, SMS, and email)

Table 1. Proposed strategy for information disclosure

		revised project information	
	Health workers (public & private institutions), NGOs National & local Media Representatives Health agencies academics	Project concept, vaccination prioritization guidelines, E&S principles and obligations, updated SEP, GRM procedures, ESMF (to be updated) and ESCP, and revised project information	 Virtual meetings Emails and website information Information boards Regularly updated project websites Project leaflets and brochures (the use of these strategies will be adjusted to account for social distancing and promote the use of audio-visual materials, technologies such as telephone calls, SMS, and emails)
	Individuals and communities across Nepal with a focus on vulnerable groups, including poor and ethnic minorities, IPs, community organizations, local CSOs	Project concept, eligibility for vaccination, E&S procedures, updated SEP, GRM procedures, ESMF (to be updated) and ESCP, and revised project information	 Regular release of public notices though mass media, community radio, television, social media and established electronic and print media Regular updates of information on the MoHP website Information leaflets and brochures at health facilities and other public places such as municipalities and ward offices Airing of appropriate messages through health programs through local FM radio, use of audio-visual materials Periodic small group meetings with vulnerable and IP groups, while making appropriate adjustments to consider social distancing needs and other appropriate precautionary measures. Regular contacts with the representatives of IP and vulnerable groups through the use of mobile technology such as phone calls, and emails, text messages (<i>Information will be provided in Nepali as well as local languages</i>)
Implementation	Government representatives (Federal, provincial and local municipalities, including ward offices)	Scope of project and activities, regular updates on project status including the implementation of ESMF (to be updated), SEP and GRM procedures, timing and location of vaccination program	 Project Update Reports, Emails, Meetings, Radio and print Electronic publications as well as dissemination of hard copies Virtual consultations with provincial authorities and civil society working in health sector through weekly health cluster meetings Virtual consultations with local municipalities Involving local municipal and ward authorities in monitoring progress of project implementation

Health workers, workers at civil work sites, waste disposal sites, and those involved in vaccine management and deployment	Scope of project and specific activities, regular updates on project status, including the implementation of ESMF (to be updated), SEP and GRM procedures. Timing and location of vaccination program	 Information boards, project websites, project leaflets Periodic virtual meeting with the representatives of health workers Electronic publications and dissemination of hard copies (Information will be provided in Nepali and local languages)
Individuals and communities across the country with a focus on vulnerable groups, including poor and ethnic minorities, IPs, community organizations, local CSOs	Scope of project and specific activities, regular updates on project status, including the implementation of ESMF (to be updated), SEP and GRM procedures. Health messages Timing and location of vaccination program	 Public notices Press releases in the local media and on the project website Information leaflets and brochures at health facilities, airing of messages through health programs through local FM radio, emails, text messages, use of audio-visual materials. Periodic small group meetings with vulnerable and IP groups, while making appropriate adjustments to take into account social distancing needs. Regular contacts through use of mobile technology such as phone calls, and emails, text messages Information desk at health facilities and local government offices Information will be provided in Nepali as well as local languages.

3.3 Specific measures to address risks and concerns related to vaccination program

As the project implementation progresses, the MoHP will draw on the concerns and feedback received through the grievance mechanism and other channels to review and disseminate information that is responsive to frequently asked questions and issues of interest raised by the public and institutional stakeholders. As misinformation can spread quickly, especially on social media, the Social and Communication Specialists at MoHP will scan select social media regularly, check for potential misinformation in relation to vaccine deployment and and side effects, and take steps to provide official and accurate information. Key media and other channels and influencers will be identified and monitored.

In response, the MoHP will disseminate targeted messages and talking points to counter such misinformation through different platforms in a timely manner. These will also be in relevant local languages, in addition to Nepali. IPs and vulnerable groups, influencers will be mobilized to reach the marginalized, and vulnerable groups particularly those who cannot read and do not have access to phone or TV, radio and other technologies. Hotlines and other feedback mechanisms will be strengthened to capture common questions and misunderstandings.

Table 2. Stakeholder Engagement Plan

Project stage	Topic of consultation / message	Method used	Target stakeholders	Frequency/time frame	Responsibilities
Preparation	 Need of the project and AF Planned activities, including the one designed under the AF E&S principles, Environment and social risk and impact management/updated ESMF Grievance Redress mechanisms (GRM) Vaccination process, selection criteria and work plan Health and safety impacts including that from vaccination 	 Phone, call centers, email, letters Virtual/One-on-one meetings Virtual/face-to-face focus-group discussions (FGDs) Media and Outreach activities (the use of these strategies will be adjusted to account for social distancing and promote the use of audio-visual materials, technologies such as telephone calls, SMS, and emails) 	 Government officials from relevant line agencies at federal, provincial and local levels Health institutions Health workers and experts 	Throughout the project preparation	MoHP and related entities
	 Need of the project and rational of AF Planned activities including the one designed under the AF Environment and social risk and impact management/ ESMF and SEP Grievance Redress mechanisms (GRM) Vaccination process, selection criteria and work plan Health and safety impacts from project activities including that of the vaccination 	 Phone, call centers, community radio, social media and local media email Virtual one-on-one or group meetings with representatives of project stakeholders and local municipalities Targeted outreach activities and FGDs with women, IP organizations and other vulnerable groups Regular contacts through phone and text messages with representatives of project 	 Affected individuals and their families Potential vaccination receivers All interested in receiving the vaccine Local communities Vulnerable groups Indigenous peoples Local NGOs Press and media 	Throughout the project preparation	MoHP and related entities

Project stage	Topic of consultation / message	Method used	Target stakeholders	Frequency/time frame	Responsibilities
Implementation	 Project scope and ongoing activities, status ESMF (to be updated) and other instruments and progress Updated SEP and progress in implementation GRM Health and safety including impacts of the vaccination Progress on vaccination programs Environmental concerns 	 stakeholders and local municipalities Outreach activities that are culturally appropriate (the use of these strategies will be adjusted to account for social distancing and promote the use of audio-visual materials, technologies such as telephone calls, SMS, and emails) Training and workshops Disclosure of information through Brochures, flyers, website, among other, about the AF and associated activities Regular information updates in the MoHP website Information desks health facilities GRM established for COVID-19 (the use of these strategies will be adjusted to account for social distancing and promote the use of audio-visual materials, technologies such as telephone calls, SMS, and emails) 	 Government officials from relevant line agencies at federal, provincial and local level Health institutions Health workers and experts 	Throughout the project implementation	MoHP and related entities
	Project scope and ongoing activities, status	• Virtual public meetings in affected municipalities/villages, as required	 Affected individuals and their families Potential vaccination receivers 	Throughout the project implementation	MoHP and related entities

Project stage	Topic of consultation / message	Method used	Target stakeholders	Frequency/time frame	Responsibilities
	 ESMF (to be updated) and other instruments and progress in implementation Updated SEP and GRM implementation Health and safety impacts of the vaccination Environmental concerns 	 Information desks health facilities Periodic small groups meetings with vulnerable and IP groups GRM established for COVID-19 Use of messages tailored to the cultural contexts, use of audio- visual communication techniques, and other accessible formats that cater to vulnerable groups including people with disabilities. (the use of these strategies will be adjusted to account for social distancing and promote the use of audio-visual materials, technologies such as telephone calls, SMS, and emails) 	 All interested in receiving the vaccine Local communities Vulnerable groups Indigenous peoples 		Local municipalities and ward offices

3.3 Strategy to engage with vulnerable groups

In Nepal, vulnerable groups represent those underrepresented and voiceless people who may not be able to access to project information, articulate their concerns and priorities about potential project impacts and lodge official grievance, take opportunities unveiled by the project, and participate in project benefits due to various barriers such as gender, poverty, illiteracy, disability, caste or ethnicity, and/or lower social status. One visible example in Nepali patriarchal society is where women are not supposed to speak out and engage in debates in public. Given this, the project adopts specific measures, as described below, to ensure full and effective engagement and communication with vulnerable groups:

- Women including survivors of GBV, SEA/SH: Ensure that community engagement teams are gender-balanced and promote women's leadership within these teams; design online and in-person surveys and other engagement activities so that women in unpaid care work can participate; consider the literacy levels of women when developing communications materials; consider provisions for childcare, transport, and safety for any in-person community engagement activities.
- Elderly and individuals with existing medical conditions: Develop information on specific needs and explain why they are at more risk and detail the measures required to take care of them; tailor messages and make them actionable for particular living conditions (including assisted living facilities), and health status; target family members, health care providers and caregivers.
- People with disabilities: Provide information in accessible formats, like braille, large print; offer multiple forms of communication, such as text captioning or signed videos, text captioning for hearing impaired, online materials for people who use assistive technology.
- Illiterate or those with limited education: Use audio and visual communication techniques to engage, which would include use of graphics, photos, drawings, videos and storytelling techniques.
- Informal workers, daily wage earners, unemployed & homeless: Assess and understand their sources of information; use audio and visual communication techniques to engage as some may be illiterate, work with social service providers and protection agencies to better understand their needs and to better target the communications and interventions.
- Children: Design information and communication materials in a child-friendly manner and provide parents with skills to handle their own anxieties and help manage those in their children.
- Indigenous peoples: Assess and understand their sources of information, develop culturally and socially relevant messaging and awareness-raising interventions, mobilize local leaders and community influencers who can speak their language and understand the

cultural practices; disseminate key messages in multiple local languages to maximize reach to indigenous groups

- Migrant workers: Assess and understand their sources of information, taking into account the diversity among migrant workers; develop targeted awareness and dissemination materials in local languages; tailor messages to the context of migrant workers and use communication channels such as migrant network, diaspora.
- Other vulnerable groups (e.g. Dalits, Muslims, etc.) including those in remote and inaccessible areas: Assess and understand their sources of information, prepare public awareness and dissemination materials in relevant languages, tailor messages to the cultural contexts and work with relevant institutions to engage this category of people and disseminate information.

Citizen engagement activities undertaken under the AF will focus on addressing individual and contextual factors that affect vaccination behavior in Nepal and will aim to generate vaccine acceptance and voluntary participation in the vaccination program, of which several will focus specifically on vulnerable groups. These activities include:

- Virtual consultations with networks of CSOs, IP organizations, and women groups that have footprints in health programs and physical presence in the provinces and local wards;
- Desk review and key informant interviews with representatives of women groups, religious groups, Dalits and other minority groups to identify and address key vaccination concerns (risks and benefits) and accessibility issues (i.e. mobility and access to primary health care (PHC) centers in remote locations, safety, supplementary services)
- Disseminating key messages using a variety of channels such a radio, television, call centres, print and press briefings, and social media to maximize reach to stakeholder groups including vulnerable groups.

3.4 Reporting back mechanism

The project recognizes that enabling stakeholders to understand how the feedback they provided during consultations has been received and addressed in project design and implementation are important factors to build trust with stakeholders. Reporting back to stakeholders helps demonstrate to stakeholders that the project takes seriously suggestions, comments and complaints raised by local community and if/how these have been incorporated and addressed into the project. Understanding stakeholder concerns and addressing these early in the project design and before implementation can help to avoid any project issues later during implementation and can help to secure consensus for the project from key stakeholders. The project will adopt the following

mechanisms to manage stakeholder feedback and comments, and to report back to the stakeholders:

- The project will ensure that feedback and comments received through comments boxes, online platforms in the social media, project email, and dedicated telephone numbers established in call centers are acknowledged and addressed in an appropriate and timely manner. The project has put in place appropriate mechanism and required human resources to receive and process feedback and comments, which will further be strengthened and ensure smooth functioning report back system to concerned stakeholders.
- The project will regularly update the FAQs on its website to address new concerns raised through stakeholder feedback during planning, implementation and operation phases. The updated FAQs is one of the key disclosure materials for the project throughout the project lifecycle and will posted on the project website.
- The ESMF (to be updated) will provide information about suggestions, comments and feedback received from the stakeholders during the consultations on the draft EMSF and how those feedback and comments have been considered in the Project designs and implementation.
- A periodic review of the implementation of the SEP will continue to incorporate new issues that have come to light, and concerns and queries raised by the stakeholders during the project implementation. It will also provide information on how the feedback has been considered and addressed by the project.

4. Resources and Responsibilities for implementing stakeholder engagement activities

4.1. Overall project implementation

The AF will be implemented through the same implementation and institutional arrangements as negotiated for the parent project. Under these arrangements, MoHP is the lead agency responsible for overall project implementation, with various responsibilities assigned to departments and divisions, namely, the Department of Health Services (DoHS), Policy, Planning and Monitoring Division, Health Coordination Division (HCD), Nursing and Social Security Division (ND), Epidemiology and Disease Control Division (EDCD), National Public Health Laboratory and the Health Emergency and Operation Centre (HEOC).

The Chief Specialist of the HCD will coordinate the overall implementation of the project with support from the HEOC, which is the secretariat for MOHP's COVID-19 response. Other officials who hold significant responsibilities for the project implementation include the Joint Secretary, Finance and Administration Section, Under Secretary, Finance and Administration Section, an Accounts Officer, a Procurement Officer, and two Public Health Administrators. As per the project ESCP, the MoHP will also hire one environmental specialist and one Social specialist to oversee environmental and social management of risks and impacts from project activities. Project oversight and guidance will be provided through the Ministerial Level COVID-19 Coordination Committee.

4.2. SEP Implementation

The EDCD, ND, and the National Health Education, Information and Communication Center (NHEICC) will undertake risk communication, community engagement, grievance and complaints management, and oversee compliance with the social safeguards in this operation. This SEP will be implemented as an integral part of Component 2 (Community Engagement and Risks Communication). As such the implementation of the SEP will financed from the allocated US\$ 3 million which has been allocated to this component. The social specialist hired by the MoHP will assist in the implementation of the SEP and health promotion activities. The stakeholder engagement activities will be documented through reports, minutes, and audio visuals.

5. Grievance Mechanism

The main objective of a grievance redress mechanism (GRM) is to assist in the resolution of complaints and grievances in a timely, effective and efficient manner that satisfies all parties involved. Specifically, it provides a transparent and credible process for fair, effective and lasting outcomes. It also builds trust and cooperation as an integral component of broader community consultation that facilitates corrective actions. Specifically, the GRM will:

- Provide affected people with avenues for making complaints or resolving any dispute that may arise during the course of the implementation of the project;
- Ensure that appropriate and mutually acceptable redress actions are identified and implemented to the satisfaction of complainants;
- Avoids the need to resort to judicial proceedings (at least at first); and,
- In the case of indigenous people, adopt a culturally appropriate and accessible means by which IPs can lodge complaints for redress, taking into account their customary dispute settlement mechanisms.

5.1. Description of GRM

Complaints and grievances related to the parent project are handled at the national level by MOHP and by regional health directorates at provincial level. With the proposed vaccination program, it is expected majority of complaints may come vulnerable populations living in rural and urban areas. The existing GRM will be strengthened at the provincial level to enhance uptake and resolution of complaints.

MOHP will establish a Grievance Handling Unit led by the Under-Secretary which will be responsible for managing all the grievances received at the national level through call centres, written and verbal complaints lodged at the offices of the MoHP. The Social Specialist at the MoHP will track and report on grievances management and provide technical support to provincial directorates in resolving complaints from provinces or local levels.

The main source for intake of project-related grievances will be through existing 24/7 call centres that has been established at MoHP and DoHS at the national level. The call centres will be further strengthened by enhancing required logistics and capacity building activities to better manage concerns and issues raised by beneficiaries and to be better prepared for an expected increased number of grievances once the GoN rolls out the vaccination program. Similarly, the call centres, which most of the provincial health directorates have established in their respective provinces, will also be further be strengthened and linked with the grievance system established at MoHP/DoHS to record, process and resolve the grievances. In addition, written and verbal grievances will be

collected directly by the PIU and through telephone, website and other means. The project will publicise GRM on a regular basis through existing channels such as press briefing, TV, radio and other social media. The project will consider cultural characteristics and accessibility factors when disseminating information about the GRM.

5.2 Steps in the GRM process

The GRM will comprise the following steps:

Step 1: Receive, register and acknowledge the grievance

Complainants are able to submit grievances verbally or in writing through telephone/call centres, via SMS, through project staff involved in handling grievances, or other through staff who are in direct contact with communities. A sample grievance form is provided at Annex 2. Grievances may also be submitted anonymously. The focal person will acknowledge to the complainant that their grievance has been received within 48 hours from receipt. The project will track the grievance throughout the processing cycle to note the resolution status and other relevant details. A sample grievance registration template is provided at Annex 3.

Step 2: Review and investigate the grievance

Grievances are categorised based on the complexity and area to which the grievance relates. The focal person reviews and validates the complaint and then arranges for investigation by concerned units or departments within five working days. Resolution options commensurate with the nature of grievances are developed within seven days.

Step 3: Respond to grievances

The focal person communicates to the complainant, advising the complainant of the findings and the options for resolution within a full business day. If the complainant does not select any of the options discussed, the focal person will refer the grievance to the Social Specialist at MoHP. The complainant also has recourse to the judicial system at any stage of the GRM.

Step 4: Close-out/follow up

The focal person will inform the complainant once the option selected by the complainant has been implemented, and to confirm that the grievant is satisfied with the solution. The grievance will then be closed.

5.3 Grievances in relation to GBV

For SEA/SH-related grievances, the project will adopt the parent project's SEA/SH Prevention and Response Plan, which outlines steps for addressing SEA/SH grievances. Activities to enhance the SEA/SH prevention plan includes: appointing an SEA/SH focal person for SEA/SH incidences; training of GRM helpline operators on GBV issues; developing an abridged operational guidelines for handling SEA/SH cases; and developing SEA/SH-related training materials and organizing a short virtual training/orientation on SEA/SH for project implementation units and grievance operators.

6. Monitoring and Reporting

The SEP will be periodically revised and updated as necessary during the course of project implementation in order to ensure that the information presented in the SEP is consistent and up-to-date, that all project stakeholders are identified and considered in the SEP, and that the methods of engagement remain appropriate and effective in relation to the project context and specific phases of the development. Any major changes to the project related activities and timing will be duly reflected in the SEP.

Quarterly summaries and internal reports on public grievances, enquiries and related incidents, together with the status of implementation of associated corrective/preventative actions, will be collated by the environmental and social specialists and submitted to the Project Coordinator. The trimesterly (four-monthly) summaries will provide a mechanism for assessing both the number and the nature of complaints and requests for information, along with the project's ability to address those in a timely and effective manner.

Information on public engagement activities undertaken by the project during the year may be conveyed to the stakeholders in two possible ways:

- 1. Publication of an annual report on project's interaction with the stakeholders; and,
- 2. Monitoring of a beneficiary feedback indicator on a regular basis. The indicators will include:
 - Number of consultations, including by using telecommunications carried out within a reporting period (e.g. monthly, quarterly, or annually)
 - Number of public grievances received within a reporting period (e.g. monthly, quarterly, or annually)
 - o Number of grievances resolved within the prescribed timeline, and
 - Number of press materials published/broadcasted in the local, regional and national media.
 - proportion of callers to the COVID-19 helplines satisfied with the support/services provided

Annex 1: Summary of consultations undertaken during preparation of the parent project

A. Consultations carried out during design of the parent project

During the preparation of the parent project, consultation meetings were conducted in Kathmandu. Participants included officials from MoHP and its various executing agencies, hospital administrators, health workers, authorities of the Tribhuvan International Airport, municipality officials and ward chairs. The consultations discussed the global COVID-19 situation, the current response by the GoN, public education and engagement, and plans to strengthen and accelerate the GoN's response to the pandemic. Feedback received during consultations regarded the need for the federal government to support not just national, but provincial hospitals to be able test for and treat COVID-19 and other infectious diseases, ensure laboratories and hub hospitals are adequately resourced to manage a potential outbreak of the virus in the country, provide health staff with the necessary logistics and supplies (e.g. PPEs) to facilitate their work, and intensify public education and communication. These issues were taken into account by expanding the project design to include technical and logistical support for selected provincial public health laboratories and hospitals. Given the nature of COVID-19, the team discussed the best possible means to engage the community through means, such as broadcasting messages in radio and TVs, and conducting pulse surveys.

B. Stakeholder consultation carried out during finalization of the SEP and ESMF

MoHP organized a stakeholder consultation on June 26, 2020 to present the draft ESMF and to receive comments and feedback from stakeholders on environmental and social risk assessments and the mitigation provisions made in the ESMF, as required by GoN legislation and World Bank policy. Due to the COVID-19 restrictions on movement and public gatherings, the consultation was organized virtually.

Based on the initial project screening, the MoHP identified 50 potential stakeholders of the project, including representatives of various indigenous and vulnerable communities, including Dalits, INGOs/NGOs, associations related with medical doctors, nurses and health workers, and officials representing both center and provincial government agencies, among others. The MoHP sent electronic invitations to all 50 identified stakeholders along with an attachment of the draft ESMF and a Google Meet link one week prior to the proposed date of consultation. In response, seven stakeholders participated in the consultation. A one hour-long consultation began with a PowerPoint presentation from Dr. Bhim Prasad Sapkota, Senior Public Health Administrator. The presentation highlighted the core project activities, potential environmental and social risks and impacts, proposed mitigation measures, consultations held, and details around the grievance redressal mechanism and organizational structure to ensure effective implementation of the ESMF.

Following the presentation, participants were asked to provide comments, concerns or feedback on the EMSF. A summary of the issues and feedback given, along with the corresponding responses, from the virtual consultation is provided at Annex Table 1.

To ensure that all identified stakeholders had the opportunity to provide feedback on the ESMF and SEP, the MoHP conducted key informant interviews by phone with the remaining 43 stakeholders, who were identified during the screening of the project but were unable to participate in the virtual consultation, to understand their issues and concerns and to hear any questions or feedback.

A summary of the issues and feedback given, along with the corresponding responses, is provided at Annex Table 1.

	Issues, concerns and suggestions	Name/organization	Response
1	Indigenous and vulnerable communities	National Indigenous	The ESMF has made a provision of
	are facing serious problems in terms of	Women's Federation	strategic consultation with
	access to information and basic health		indigenous and vulnerable
	awareness to deal with COVID-19		communities. If required, a
	crisis. Information related to the project		summary of the ESMF can be
	should also be given in local language,		translated into local language. Local
	in addition to Nepali. Food security of		levels and the province Social
	the communities has worsened due to		Development Ministry are
	lack of access to relief activities.		coordinating to make relief
			activities effective.
2	Indigenous and minorities, including	Dalit Welfare	Although the core activities will be
	Dalits and Muslims, are having a hard	Association	conducted in center and provincial
	time due to lack of access to nutritious		headquarters, the beneficiaries will
	food, basic health facilities and essential		also be from the local levels. As
	medicines at the local level. The project		stated in the ESMF, the project is
	activities, which are confined to the		committed to working with
	provincial level, should be extended to		representative organizations
	the local level, since the majority of		throughout the project lifecycle.
	most affected marginalized live at local		
	level. The project should also develop		
	partnerships with the various		
	organizations that represent women,		
	Dalit and disabled people.		
3	Frontline health workers are still lacking	Ministry of Social	The quality of PPEs is being assured
	PPEs. The quality of the PPE has been a	Development	by concerned government agencies
	concern as some health workers have	Far Western Province	before procured. As per the
	been getting infected, despite using the		prescribed standards, direct
	PPE. The growing social stigma against		purchases are being allowed for local
	health workers is also a matter of		and provincial levels. The GoN is
	concern and there is a need to support		issuing new guidelines to order to

Table 3. Summary of virtual consultations

	Issues, concerns and suggestions	Name/organization	Response
	their morale from communities and the state. Essential medical equipment		improve management quarantine centers.
	should be distributed as per need basis.		
	The management of quarantine centers		
	also needs to be improved, particularly		
	for vulnerable groups.		
4	The resources under this project should	Ministry of Social	There are other health and COVID-
	be directed towards province and local	Development	19 related programs that are being
	levels on a participatory basis since they	Bagmati Province	implemented at the local levels.
	are facing the real challenge of the		
	CIVOD-19 crisis. The provincial and		
	municipality offices are getting a lot of		
	inquiries and demands from vulnerable		
	and indigenous communities for support		
	to deal with the challenges posed by the		
	pandemic. That is why they need more		
	resources.		
5.	The involvement of stakeholders from	Health Sector Support	MoPH has prepared a separate
	provincial and local level needs to	Program, GIZ	Stakeholder Engagement Plan to
	increase. The role of Local and		ensure effective and constructive
	Provincial Government and		involvement stakeholders through
	stakeholders, which is missing in the		the project lifecycle. The
	ESMF, need to be considered. The		government is already running 23
	ESMF has considered only hospitals		testing laboratories in 17 districts
	but remains silent about public health		and soon planning to bring 6 more in
	labs.		4 districts.

Table 4. Summary of individual key informant interviews by phone

SN	Issues, concerns and suggestions	Name/organization	Response		
1	There is a need to prepare a waste	, Waste Service Pvt.	The government has issued an		
	management guideline for separating	Ltd.	interim guideline on Health Care		
	waste from isolation and quarantine		Waste Management in the context		
	centers and also there is need of an		of COVID-19 emergency and also		
	enhanced coordination with the local		coordinating local levels through		
	level for effective management of		provincial directorates in		
	waste to control transmission of		combating the COVID-19 crisis.		
	COVID-19 disease.				
2	There should be more distribution of	National Indigenous	The ministry of already		
	awareness creating materials, such as	Women's Federation	implementing a number of		
	posters, advertisement in local		awareness programs through		
	language and additional programs to		various means, including posters		
	promoted health discipline among the		and advertisement. The recent		
	common people. The project should		Second Citizen Pulse Survey		

SN	Issues, concerns and suggestions	Name/organization	Response
	also use the local community-based organizations to lunch awareness in the community level.		showed that 98% of the people are aware of the crisis and are adopting preventing measures, such as hand washing and using facemask, among others.
3	The project should promote natural and herbal medicines to strengthen individual immunity power which can prevent COVID-19 transmissions.	Nepal Federation of Indigenous Nationalities (<i>NEFIN</i>)	The government is committed to promote scientifically proven natural and herbal medicines.
4	There is an urgent need to take safety measures, such as distribution of facemasks, sanitizer and gloves in community level. The volume of the tasting of samples for suspected in community level also need to be increased.	NEFIN- Member	In addition to the ensuring effective implementation of safety measures, the government has expanded the horizon COVD-19 testing and is committed to do so in future.
5	The government has to launch programs aimed at reducing COVID- 19 phobia and misinformation in community and should implement more stringent measures to build confidence of frontline workers and risk group. One of the options is to provide training to youths and mobilize them as volunteers for raising awareness in community.	Activist and Freelancer	The MoHP is coordination with local levels and CBOs has been conducting a number of programs to raise awareness about COVID- 19 symptoms, available treatment and nature of transmission, among many others.
6	There should be more efforts put in place to build more health infrastructures and arrange sufficient human resource, specially health worker at local levels. There is also a need of establishing sufficiently equipped health camps for tasting PCR and RDT.	Chairperson, Malikarjun RM Darchula	As envisaged by the budget, the government is in process of implementing many programs in the current fiscal year to expand health related infrastructures, including laboratories.
7	There is a need of organizing mass- scale consultation meetings with stakeholders and to prepare programs so as to ensure effective implementation of the programs.	Under Secretary, National Women Commission	The MoPH has been organizing consultation meetings with stakeholders on various issues and is committed to expand the scope of such consultations.
8	Concerned agency has to pay due attention to establish a strong coordination unit for overall	Hecaf 360	A national level coordination committee is already in place.

SN	Issues, concerns and suggestions	Name/organization	Response
	management of COVID-19 in Nepal		
	and to prepare a National Action Plan		
	for COVID-19 management by		
	including all the sectors.		
9	There is a need to ensure sufficient	President, Nepal	The MoHP has provided PPE to
	PPE for health workers and maintain	Medical Association	all frontline health workers and
	the working hours as per the ILO		has also provided a list of
	standards. Also, the need of the hour		designated hospitals across the
	is the allocate dedicated hospitals for		country for specifically dealing
	providing treatment for COVID-19		with COVD-19 treatment.
	positive health workers and ensure		
	hazard allowances to all health		
	workers.		



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Annex 3: Sample Grievance Registration template