

PROJECT INFORMATION DOCUMENT (PID) APPRAISAL STAGE

Report No.: PIDA22033

Project Name	Pacific Resilience Program (P147839)
Region	EAST ASIA AND PACIFIC
Country	Pacific Islands
Sector(s)	Flood protection (60%), Public administration- Financial Sector (40%)
Theme(s)	Natural disaster management (60%), Climate change (40%)
Lending Instrument	Investment Project Financing
Project ID	P147839
Borrower(s)	SECRETARIAT OF THE PACIFIC COMMUNITY
Implementing Agency	Secretariat of the Pacific Community
Environmental Category	B-Partial Assessment
Date PID Prepared/Updated	13-May-2015
Date PID Approved/Disclosed	14-May-2015
Estimated Date of Appraisal Completion	17-Apr-2015
Estimated Date of Board Approval	19-Jun-2015
Appraisal Review Decision (from Decision Note)	Clearance was given to proceed to appraise the PREP.

I. Project Context

Country Context

The Pacific Island Countries (PICs) are among the most physically vulnerable nations in the world. They are highly exposed to adverse effects from climate change and natural hazards (including floods, droughts, tropical cyclones, storm surges, earthquakes, volcanic eruptions, and tsunamis), which can result in disasters that affect their entire economic, human, and physical environment and impact their long-term development agenda. Since 1950, natural disasters have affected approximately 9.2 million¹ people in the Pacific region, causing 9,811 reported deaths. This has cost the PICs around US\$3.2 billion (in nominal terms) in associated damage costs (EM-DAT, 2010).

Sectoral and institutional Context

Disasters, climate variability or extreme weather and projected changes in climate, are increasingly recognized as core development challenges, as they adversely impact social and economic development. Hence, there is widespread acceptance of the need to strengthen disaster early warning and preparedness, and to mainstream disaster risk and climate change into development planning and financing. Accordingly, a draft Strategy for Climate and Disaster Resilient

Development (SRDP) has been prepared through a comprehensive and ongoing engagement process, and involves national and regional stakeholders representing a wide variety of interests across the Pacific Islands region. The PREP will facilitate current Pacific regional efforts which are aimed at ensuring that climate change and disaster risk issues are given prominence in the sustainable development agenda and will directly support the implementation of the SRDP, which in turn, provides a strong framework for the PREP. The PREP will build capacity to strengthen community engagement and adaptive actions, and will build synergies with existing regional initiatives which aim to minimize the impact of climate change and natural hazards in the Pacific region, including: (i) PCRAFI; (ii) the Pacific Disaster Risk Financing and Insurance (Pacific DRFI) scheme; and (iii) the initiatives of the 10th European Development Fund.

The specific activities that will be undertaken to strengthen the resilience of the PREP Phase I countries – Samoa, Tonga, RMI and Vanuatu – will have the added benefit of strengthening the resilience of the wider Pacific Region. The regional approach which is being adopted in the PREP will benefit the participating countries and the region as a whole by providing: (i) economies of scale; (ii) standardized approaches to climate resilience and Disaster Risk Management (DRM) where appropriate, which will result in reduced costs; and (iii) the pooling of financial and human resources to address risks across the region and benefit of regional risk diversification.

The PREP will also build on the Pilot Program for Climate Resilience (PPCR) supported regional activities that are administered by ADB and implemented by SPREP. Furthermore, the integration of the Pacific Regional PPCR Component 2, as reflected in the Strategic Program for Climate Resilience (SPCR) of the Regional Pacific Program into the PREP, will reduce fragmentation, provide support to the countries through a program that includes early warning, preparedness and disaster risk financing in addition to the tools and information for decisions and actions on climate resilient development. In addition, as PREP includes considerable investments and the tools and the information that will be generated through the PPCR support will directly influence these investments.

The Secretariat of the Pacific Community (SPC) is a regional intergovernmental organization whose membership includes both nations and territories in the Pacific Ocean and their metropolitan powers. SPC is a regional organization in the Pacific and is a key player in the resilience space, with the aim to: (i) develop the technical, professional, scientific, research, planning and management capability of Pacific Island people; and (ii) directly provide information and advice, to enable them to make informed decisions about their future development and well-being. SPC is mandated to develop the capacity of PICs in disaster risk management and approaches climate change as a broad-based development issue cutting across all sectors, from food and water security, health, economic development, and coastal zone management.

II. Proposed Development Objectives

The objective of the Program is to strengthen early warning, resilient investments and financial protection of participating countries.

III. Project Description

Component Name

Component 1: Strengthening Early Warning and Preparedness

Comments (optional)

8. The objective of this component is to increase the resilience of participating countries and the Pacific region as a whole to natural hazards such as cyclones, coastal and riverine flooding, volcanic eruptions, tsunamis and earthquakes by improving the quality of forecasting and warning services as well as disaster preparedness. This component has two sub-components: (i) Investments in Early Warning and Preparedness (nationally implemented); and (ii) Regional TA to strengthen impact forecasting and preparedness for Response (regionally implemented).

Component Name

Risk Reduction and Resilient Investments

Comments (optional)

This Component will finance entry level resilient investments, such as the retrofitting of public buildings (e.g., schools, health centers) to meet new internationally accepted building standards (including appropriate consideration of gender requirements). It will also support and enhance a multi-sectoral planning process for integrating climate and disaster risk and resilience into development. This will help reduce existing funding fragmentation, allocate incoming resources more efficiently to existing needs and support alignment with the development and budgetary process of the countries.

Component Name

Component 3: Disaster Risk Financing

Comments (optional)

SPC will not be implementing Component 3 activities during Phase I of the Program.

Component Name

Component 4: Project and Program Management

Comments (optional)

The objective of this component is to provide efficient and effective implementation support, including staff, operating costs, monitoring and evaluation, and the cost of audits. It will also provide efficient regional coordination of the different country Projects and the implementation of activities that will be executed at the regional level

IV. Financing (in USD Million)

Total Project Cost:	9.47	Total Bank Financing:	3.68
Financing Gap:	0.00		
For Loans/Credits/Others			Amount
BORROWER/RECIPIENT			0.00
IDA Grant			3.68
Strategic Climate Fund Grant			5.79
Total			9.47

V. Implementation

At the regional level, the PREP will be coordinated by the Pacific Islands Forum Secretariat (PIFS) and implemented by the Secretariat of the Pacific Community (SPC). The proposed general institutional framework for the overall program (Phase I and eventually further Phases, to be re-examined during preparation of Phase II) will comprise a Regional Steering Committee (RSC), a Regional Coordination Unit (RCU) that will be established within PIFS, and a Program Support

Unit (PSU) that will be housed within SPC. PIFS and SPC will enter into a Letter of Understanding in order to define the main indicators that will be relevant to good implementation of the Program, and also to set out the roles and responsibilities of each organization that will be required to ensure proper reporting to the Regional Steering Committee for the PREP.

Regional Steering Committee

The RSC will be responsible for overseeing the overall regional Program and will provide overall oversight and advice, as well as guidance towards achieving Project and Program objectives and better regional integration. It will also allow the “resilience agenda” to be dealt with at the highest level of the decision making process. At a later stage, during the beginning of Phase I implementation, the RSC will be essential to identify the appropriate medium and long term strategy for strengthening resilience in the region. It will also be essential to coordinate issues and activities that are relevant to the program at the regional level. The RSC will then be assisted in its role by the RCU. The composition of the RSC will include representatives from the highest level of decision making, both at the country and regional level. The Chair of each of the National Steering Committees (NSCs) will be members of RSC.

Program Support Unit

A Program Support Unit (PSU) will be established within SPC and will provide technical and fiduciary support for the implementation of regional activities as well as technical, fiduciary and monitoring and evaluation support for the implementation of country Projects. The PSU will undertake the procurement process on behalf of participating countries for joint procurement processes, as well as support day-to-day implementation and financial reporting as needed. The PSU will conduct frequent implementation support missions to each participating countries.

The PSU will include, financed by the program: (i) a Project Manager; (ii) an international procurement advisor; (iii) a Program Accountant; (iv) Monitoring and evaluation expertise; and (v) a procurement quality insurance part time expertise.

VI. Safeguard Policies (including public consultation)

Safeguard Policies Triggered by the Project	Yes	No
Environmental Assessment OP/BP 4.01	x	
Natural Habitats OP/BP 4.04	x	
Forests OP/BP 4.36	x	
Pest Management OP 4.09		x
Physical Cultural Resources OP/BP 4.11	x	
Indigenous Peoples OP/BP 4.10	x	
Involuntary Resettlement OP/BP 4.12	x	
Safety of Dams OP/BP 4.37		x
Projects on International Waterways OP/BP 7.50		x
Projects in Disputed Areas OP/BP 7.60		x

Comments (optional)

VII. Contact point

World Bank

Contact: Denis Jean-Jacques Jordy
Title: Senior Environmental Specialis
Tel: 5740+6531 /
Email: djordy@worldbank.org

Contact: Michael Bonte-Grapentin
Title: Senior Disaster Risk Managemen
Tel: 5740+6491 /
Email: mbonte@worldbank.org

Borrower/Client/Recipient

Name: SECRETARIAT OF THE PACIFIC COMMUNITY
Contact: Michael Pettersen
Title: Director of Geoscience Division
Tel: 687262000
Email: michaelp@spc.int

Implementing Agencies

Name: Secretariat of the Pacific Community
Contact: Michael Pettersen
Title: Director of Geoscience Division
Tel: 687262000
Email: michaelp@spc.int

VIII. For more information contact:

The InfoShop
The World Bank
1818 H Street, NW
Washington, D.C. 20433
Telephone: (202) 458-4500
Fax: (202) 522-1500
Web: <http://www.worldbank.org/infoshop>