Document of The World Bank

Report No: 55001 v1

RESTRUCTURING PAPER

ON A

PROPOSED PROJECT RESTRUCTURING OF THE THIRD NATIONAL HIV/AIDS CONTROL PROJECT $\{LOAN/CREDIT\}$

SDR 167,900,000 MILLION (US\$ 250,000,000 MILLION EQUIVALENT)

BOARD APPROVAL: April 26, 2007

TO THE

REPUBLIC OF INDIA

May 30, 2010

ABBREVIATIONS AND ACRONYMS

AIDS Acquired Immuno-Deficiency Syndrome

ART Anti-retroviral treatment

CBO Community Based Organization

DFID United Kingdom Department for International

Development

MOHFW Ministry of Health and Family Welfare

GOI Government of India

HIV Human Immuno-Deficiency Virus
ICB International Competitive Bidding
IDA International Development Association
IEC Information, Education and Communication

NACO
National AIDS Control Organization
NACP
National AIDS Control Program
NCB
National Competitive Bidding
NGO
Non Governmental Organization
SACS
State AIDS Control Societies

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RESTRUCTURING PAPER

SUMMARY

The proposed restructuring would amend the Financing Agreement to allow for: (i) a modification of the percentage to be financed by IDA under pooled financing; (ii) a streamlining of audit arrangements of the State AIDS Control Societies (SACS); as well as (iii) an increase in methods of procurement under the project.

PROJECT STATUS

By mid-term of implementation (November, 2009), NACP III had made excellent progress towards its goal to halt and reverse the HIV epidemic by 2011. There are indications that overall HIV prevalence is steadily declining in the general population and in some of the high risk groups. The anti-retroviral treatment (ART) target for midterm had even been bypassed (268,000 people on ART by September 2009 against a target of 230,000).

PROPOSED CHANGES

Financing

• While progress in implementation has been satisfactory, disbursement for IDA and DFID was slower than expected mainly because the pooling partners were not able to reimburse certain IEC expenditures incurred at central level by the National AIDS Control Organization (NACO). The pooling partners were also not able to finance other items such as procurement of drugs at SACS level. In order to make GOI funds available for these activities, NACO has now requested the pooling partners to increase their combined share of contributions to the program from the current 83% to 100% for all other eligible expenditures. This requires IDA to increase its overall share from the existing 48% to 55%, while DFID would increase its contribution from 35% to 45% for the respective eligible expenditures. GOI requests the modification of the reimbursement percentages to be effective retro-actively for all expenditures incurred from April 1, 2008. Disbursement of the pooled financing is done on annual basis, and IDA's disbursement for the FY 2008-2009 is not yet completed. The increased percentage of expenditures to be financed by the pooled partners will have no effect on their overall financial contribution to the project.

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Catagoria	Amount of the	Compant Dancanto co	Duamagad
Category		Current Percentage	Proposed
	Financing Allocated	of Expenditures to	Percentage of
	(expressed in SDR)	be Financed	Expenditures to be
			Financed
(1) Pharmaceuticals	33,600,000	48% of eligible	55% of eligible
and medical		medical	medical
supplies under the		expenditures in each	expenditures in each
Program for Parts 1		fiscal year or any	fiscal year or any
and 2 of the Project		other percentage	other percentage
		that the association	that the association
		may establish from	may establish from
		time to time	time to time
(2) Other Goods,	131,556,274.77	48% of Other	55% of Other
Works, TI/CST		Eligible	Eligible
Services, other		expenditures in each	expenditures in each
Services, training		fiscal year or any	fiscal year or any
and Operation Costs		other percentage	other percentage
under the program		that the association	that the association
for Parts 1,2,3(i) and		may establish from	may establish from
4 of the project		time to time	time to time
(3) Consultant	2,700,000	100%	100%
Services under part			
3(i) of the Project			
Misprocurement	43,725.23		
cancelation under			
Category (2) value			
dated March 5,2010			
TOTAL AMOUNT	167,900,000		

o Reallocations

See above.

The percentages of reimbursement for eligible expenditures will be modified as explained in the text and table above. However, the disbursement arrangements themselves will not change.

• Financial management

In order to streamline the auditing process for the State AIDS Control Societies (SACS) GOI has proposed to merge the management audit for the SACS with the existing internal audit.

Procurement

Based on the experiences gained by NACO and SACS during implementation of NACP III, the procurement arrangements originally agreed for the project are proposed to be revised in order to increase the number of methods allowed:

- i) For consultant selection methods Selection under Fixed Budget and hiring of UN Agencies will also be allowed.
- ii) Non-ICB procurement of medical supplies, which are not governed by WHO-GMP will be permitted.
- iii) For NGO/CBO contracting for TI/CST services, the yearly ceiling will be increased from the existing USD75 000 to USD 100 000 to take care of inflation since this ceiling was fixed .

In addition, the prior review threshold for single source consultancy contracts issued to the firms is proposed to be increased from US\$ 75,000 to US \$100,000. All the modifications in procurement arrangements will be effective from January 1, 2010.