

INTEGRATED SAFEGUARDS DATA SHEET CONCEPT STAGE

Report No.: ISDSC13609

Date ISDS Prepared/Updated: 22-May-2015

Date ISDS Approved/Disclosed: 02-Jun-2015

I. BASIC INFORMATION

A. Basic Project Data

Country:	Botswana	Project ID:	P151830
Project Name:	Botswana Social Protection Modernization Project (P151830)		
Task Team Leader(s):	Manuel Salazar		
Estimated Appraisal Date:	01-Dec-2015	Estimated Board Date:	01-Mar-2016
Managing Unit:	GSPDR	Lending Instrument:	Investment Project Financing
Sector(s):	Other social services (100%)		
Theme(s):	Social Safety Nets/Social Assistance & Social Care Services (100%)		
Financing (In USD Million)			
Total Project Cost:	30.00	Total Bank Financing:	30.00
Financing Gap:	0.00		
Financing Source			Amount
Borrower			0.00
International Bank for Reconstruction and Development			30.00
Total			30.00
Environmental Category:	C - Not Required		
Is this a Repeater project?	No		

B. Project Objectives

The proposed Project Development Objective (PDO) is to improve the efficiency and effectiveness of selected social protection programs in Botswana.

C. Project Description

The Project would support the Government's proposed modernization of its social protection system through two interrelated components. Component 1 would finance improved efficiency and effectiveness of social protection activities implemented through a results-based disbursements

grouped in three results areas. As noted above, the Government of Botswana already makes a significant and sustained investment in social protection programs; however, it recognizes that systematic reform could help improve the outcomes from these interventions. The use of results areas and disbursement-linked indicators (DLIs) under Investment Project Financing (IPF) would facilitate the Government to take specific actions linked to gains in the efficiency and effectiveness of its social protection system.

Component 1: Improving the Efficiency and Effectiveness of the Social Protection System (estimated US\$22 million) would adopt a results-based financing approach to support Government efforts to increase the contribution of social protection in reducing poverty and inequality by improving the efficiency of the system and effectiveness of key programs. Disbursements would be linked to specific indicators in three results areas : (i) promoting efficiency gains by strengthening the social protection system through the development and adoption of an objective targeting system to reach the poorest, implementation of a social registry of beneficiaries to increase harmonization, coordination and integration of selected programs, and development and implementation of an MIS for key selected programs to improve monitoring and inform decision making (Results Area 1); (ii) improving the effectiveness of the social protection system to reduce poverty and inequality by expanding coverage of selected programs to support the poorest, and delivering rationalized packages of benefits and additional support to an expanded number poor households (Results Area 2); and (iii) ensuring the availability of relevant and up-to-date data for implementation, monitoring, and decision making not only of social protection programs but also on broader issues of poverty, education, labor, and health by increasing the frequency of key national representative surveys (Results Area 3).

Component 2: Social Protection and Labor (SPL) Technical Assistance (estimated US\$8 million) would complement achievement of the DLIs under Component 1 through technical assistance to Government, particularly the Ministry of Local Government and Rural Development, as well as the Office of the President, Statistics Botswana, and the Ministry of Labor and Home Affairs, to perform the necessary activities to achieve the outcomes detailed in the results areas. It would use a regular investment lending approach to finance technical assistance and investments in support of SPL reforms and to conduct the MTHS field work and data dissemination.

D. Project location and salient physical characteristics relevant to the safeguard analysis (if known)

The Government's social protection system has robust, national coverage. In 2012, the country spent approximately 4.4 percent of its GDP to social protection, including both contributory programs and non-contributory social assistance. This level of expenditure is high relative to regional comparators and has allowed for widespread coverage. Nearly 70 percent of the population (and 90 percent of the poorest) benefits from at least one Government-funded social protection program. As the Project proposes to support widespread reforms to this existing social protection system, the Project is expected to be national in scope.

E. Borrowers Institutional Capacity for Safeguard Policies

Given the Borrower's limited experience implementing World Bank lending operations and safeguard compliance, the Project design proposes a component fully devoted to technical assistance. This assistance will include building capacity for safeguard policies. As outlined in this ISDS, the Project is expected to trigger only the Indigenous Peoples Policy and specific support will be provided for the development and monitoring of the required Indigenous Peoples Plan.

F. Environmental and Social Safeguards Specialists on the Team

Kisa Mfalila (GENDR)

Kristine Schwebach (GSURR)

Paula F. Lytle (GSURR)

II. SAFEGUARD POLICIES THAT MIGHT APPLY

Safeguard Policies	Triggered?	Explanation (Optional)
Environmental Assessment OP/BP 4.01	No	The social protection system in Botswana is primarily comprised of programs that offer unconditional cash and/or in-kind transfers to beneficiaries. These programs have no environmental impact. The relatively small public works program, Ipelegeng, only focuses on routine maintenance (such as trimming vegetation) and cleaning (such as litter collection) within public spaces. Moreover, the Government fully funds the Ipelegeng through national revenues and, therefore, the Project financing is not expected to be allocated to this program's operational costs. Such activities will be done in accordance with national and local laws and procedures.
Natural Habitats OP/BP 4.04	No	The project will not affect or involve natural habitats.
Forests OP/BP 4.36	No	The project will not affect or involve forests or forestry.
Pest Management OP 4.09	No	The project does not involve pest management.
Physical Cultural Resources OP/BP 4.11	No	The project will not affect or involve physical cultural resources.
Indigenous Peoples OP/BP 4.10	Yes	As this Project targets all of Botswana, and specifically poor and vulnerable peoples, the Project is expected to impact the indigenous peoples of Botswana known as the San. San have historically been among the poorest of the poor and therefore are often most in need of social protection program support. As a result, the Indigenous Peoples Policy is triggered, and the Project will prepare an Indigenous Peoples Plan to ensure that the San are appropriately included in any data collection, consulted, and modifications made to social protection are inclusive and culturally suitable for the San peoples.
Involuntary Resettlement OP/ BP 4.12	No	The project does not involve land acquisition leading to involuntary resettlement and/or restrictions of access to resources and livelihoods.
Safety of Dams OP/BP 4.37	No	N/A.

Projects on International Waterways OP/BP 7.50	No	N/A.
Projects in Disputed Areas OP/BP 7.60	No	N/A.

III. SAFEGUARD PREPARATION PLAN

A. Tentative target date for preparing the PAD Stage ISDS: 01-Oct-2015

B. Time frame for launching and completing the safeguard-related studies that may be needed. The specific studies and their timing¹ should be specified in the PAD-stage ISDS:

The need for specific studies and/or additional analysis, particularly as related to the Indigenous Peoples Policy and development of the Indigenous Peoples Plan, will be determined during the planned September 2015 preparation mission, in which the Project's social safeguard specialist is expected to participate. In keeping with the Bank's guidelines, the Indigenous Peoples Plan will be finalized prior to Appraisal, which is scheduled for December 2015.

IV. APPROVALS

Task Team Leader(s):	Name: Manuel Salazar	
<i>Approved By:</i>		
Safeguards Advisor:	Name: Alexandra C. Bezeredi (SA)	Date: 01-Jun-2015
Practice Manager/ Manager:	Name: Peter Ivanov Pojarski (PMGR)	Date: 02-Jun-2015

¹ Reminder: The Bank's Disclosure Policy requires that safeguard-related documents be disclosed before appraisal (i) at the InfoShop and (ii) in country, at publicly accessible locations and in a form and language that are accessible to potentially affected persons.