

## PROCUREMENT PLAN

### Basic Data

<b>Project Name:</b> Additional Financing of Food and Nutrition Social Welfare Project	
<b>Project Number:</b> 42322-023	<b>Approval Number:</b> 3086/8544
<b>Country:</b> Mongolia	<b>Executing Agency:</b> Ministry of Population Development and Social Protection
<b>Project Financing Amount:</b> US\$ 23,000,000 <b>ADB Financing:</b> US\$ 20,000,000 <b>Cofinancing (ADB Administered):</b> <b>Non-ADB Financing:</b> US\$ 3,000,000	<b>Implementing Agency:</b> N/A <b>Project Closing Date:</b> 30 November 2018
<b>Date of First Procurement Plan:</b> 10 December 2013	<b>Date of this Procurement Plan:</b> 19 January 2016, Version 2

### A. Methods, Thresholds, Review and 18-Month Procurement Plan

#### 1. Procurement and Consulting Methods and Thresholds

Except as the Asian Development Bank (ADB) may otherwise agree, the following process thresholds shall apply to procurement of goods and works.

Procurement of Goods and Works		
Method	Threshold	Comments
International Competitive Bidding for Goods	US\$ 2,000,000 and Above	Prior review
National Competitive Bidding for Goods	Between US\$ 100,000 and US\$ 1,999,999	The first NCB is subject to prior review, thereafter post review.
Shopping for Goods	Up to US\$ 99,999	Post review
International Competitive Bidding for Works	US\$ 5,000,000 and Above	Prior review
National Competitive Bidding for Works	Between US\$ 100,000 and US\$ 4,999,999	The first NCB is subject to prior review, thereafter post review.
Shopping for Works	Up to US\$ 99,999	Post review

Consulting Services	
Method	Comments
Consultant's Qualification Selection for Consulting Firm	Prior review
Fixed Budget Selection for Consulting Firm	Prior review
Quality- and Cost-Based Selection for Consulting Firm	Prior review; Quality cost ratio of 80:20
Individual Consultants Selection for Individual Consultant	Prior review

#### 2. Goods and Works Contracts Estimated to Cost \$1 Million or More

The following table lists goods and works contracts for which the procurement activity is either ongoing or expected to commence within the next 18 months.

Package Number	General Description	Estimated Value	Procurement Method	Review (Prior/ Post)	Bidding Procedure	Advertisement Date (quarter/year)	Comments
GD-02	Software for SIGO core operation	2,047,106.00	ICB	Prior	1S1E	Q1 / 2017	Prequalification of Bidders: N  Domestic Preference Applicable: N  Bidding Document: Goods

GD-03	Software for business intelligence and data analytics	1,970,477.00	NCB	Prior	1S1E	Q2 / 2016	Prequalification of Bidders: N  Domestic Preference Applicable: N  Bidding Document: Goods
GD-04-02	Operating system software (system software licenses)	1,240,670.00	NCB	Prior	1S1E	Q4 / 2016	Prequalification of Bidders: N  Domestic Preference Applicable: N  Bidding Document: Goods

### 3. Consulting Services Contracts Estimated to Cost \$100,000 or More

The following table lists consulting services contracts for which the recruitment activity is either ongoing or expected to commence within the next 18 months.

Package Number	General Description	Estimated Value	Recruitment Method	Review (Prior/Post)	Advertisement Date (quarter/year)	Type of Proposal	Comments
CS-I34	PMT Design, Formula and Methodology Specialist	123,983.00	ICS	Prior	Q3 / 2015		Assignment: International  Expertise: PMT design, formula and methodology  Comments: 5 person-months
CS-N01	IT firm local consultants	147,373.00	CQS	Prior	Q3 / 2014	STP	Assignment: National  Comments: 10.5 person-months
CS-N05	IT solution and social protection training	2,060,388.00	QCBS	Prior	Q3 / 2015	FTP	Assignment: National  Quality-Cost Ratio: 80:20
CS-N06	Public communication	751,620.00	QCBS	Prior	Q3 / 2015	STP	Assignment:

	support						National  Quality-Cost Ratio: 80:20
CS-N09	Design and Implementation of IT system to support SIGO core operation	338,746.00	CQS	Prior	Q4 / 2015	BTP	Assignment: National
CS-N10	Design and implement enhanced social welfare program/services management system for social welfare agency	282,288.00	CQS	Prior	Q4 / 2015	BTP	Assignment: National
CS-N11	Design and Implementation of unit for data analytics with adequate process, tool and technique	338,746.00	CQS	Prior	Q3 / 2015	BTP	Assignment: National
CS-N12	Design and Implementation of central user management tool	112,915.00	CQS	Prior	Q3 / 2016	BTP	Assignment: National
CS-N37	Workshops and other participatory activities	540,675.00	QCBS	Prior	Q3 / 2015	BTP	Assignment: National  Quality-Cost Ratio: 80:20

#### 4. Goods and Works Contracts Estimated to Cost Less than \$1 Million and Consulting Services Contracts Less than \$100,000 (Smaller Value Contracts)

The following table lists smaller-value goods, works and consulting services contracts for which the activity is either ongoing or expected to commence within the next 18 months.

Goods and Works								
Package Number	General Description	Estimated Value	Number of Contracts	Procurement Method	Review (Prior/Post)	Bidding Procedure	Advertisement Date (quarter/year)	Comments
GD-01-01	Computer terminal equipment for GOSWS	838,472.00	1	NCB	Post	1S1E	Q3 / 2015	Prequalification of Bidders: N  Domestic Preference Applicable: N  Bidding Document: Goods

GD-01-02	Computer terminal equipment for SIGO	838,472.00	1	NCB	Prior	1S1E	Q4 / 2015	Prequalification of Bidders: N  Domestic Preference Applicable: N  Bidding Document: Goods
GD-01-03	Computer terminal equipment for MPDSP	200,000.00	1	NCB	Post	1S1E	Q4 / 2015	Prequalification of Bidders: N  Domestic Preference Applicable: N  Bidding Document: Goods
GD-04-01	Operating system software (for end user software license)	620,335.00	1	NCB	Post	1S1E	Q4 / 2016	Prequalification of Bidders: N  Domestic Preference Applicable: N  Bidding Document: Goods
GD-05	Server package 1	303,623.00	1	NCB	Post	1S1E	Q3 / 2016	Prequalification of Bidders: N  Domestic Preference Applicable: N  Bidding Document: Goods
GD-06	Server package 2	303,623.00	1	NCB	Post	1S1E	Q1 / 2016	Prequalification of Bidders: N  Domestic Preference Applicable: N  Bidding Document:

								Goods
GD-07	Network equipment	220,817.00	1	NCB	Prior	1S1E	Q1 / 2016	Prequalification of Bidders: N  Domestic Preference Applicable: N  Bidding Document: Goods
GD-08	Internet connecting device	552,042.00	1	NCB	Post	1S1E	Q1 / 2016	Prequalification of Bidders: N  Domestic Preference Applicable: N  Bidding Document: Goods
GD-09	Storage device	165,613.00	1	NCB	Post	1S1E	Q2 / 2016	Prequalification of Bidders: N  Domestic Preference Applicable: N  Bidding Document: Goods
GD-10	Software for human development fund management system for GOSWS	109,471.00	1	NCB	Post	1S1E	Q1 / 2016	Prequalification of Bidders: N  Domestic Preference Applicable: N  Bidding Document: Goods  Comments: formerly called Software for social welfare development program/services management

								system for GOSWS
GD-11	Data center software	54,735.00	1	SHOPPING	Post		Q1 / 2016	
GD-12	Software for storage management	54,735.00	1	SHOPPING	Post		Q1 / 2016	
GD-13	Access control software	109,471.00	1	NCB	Post	1S1E	Q3 / 2016	Prequalification of Bidders: N  Domestic Preference Applicable: N  Bidding Document: Goods
GD-14	User management software	109,471.00	1	NCB	Post	1S1E	Q2 / 2016	Prequalification of Bidders: N  Domestic Preference Applicable: N  Bidding Document: Goods
GD-15	Access token device	29,810.00	1	SHOPPING	Post		Q1 / 2016	Comments: Q1 2016
GD-16	Service management software	43,788.00	1	SHOPPING	Post		Q2 / 2016	Comments: Q1 2016
GD-17	Internet firewall software	27,368.00	1	SHOPPING	Post		Q1 / 2016	Comments: Q4 2015
GD-18	Network monitoring software	27,368.00	1	SHOPPING	Post		Q1 / 2016	

GD-20-01	Office equipment-01	15,000.00	1	SHOPPING	Post		Q3 / 2015	
GD-20-02	Office equipment-02	18,031.00	1	SHOPPING	Post		Q2 / 2016	

Consulting Services								
Package Number	General Description	Estimated Value	Number of Contracts	Recruitment Method	Review (Prior/Post)	Advertisement Date (quarter/year)	Type of Proposal	Comments
CS-I07-01	IT Architect for Health Insurance	55,085.00	1	ICS	Prior	Q4 / 2015		Assignment: International  Expertise: Information Technology  Comments: 2 person-months; from CS-I07: Health insurance process specialist
CS-I07-02	Health Insurance Process Specialist	55,085.00	1	ICS	Prior	Q4 / 2015		Assignment: International  Expertise: Health insurance  Comments: 2 person-months; from CS-I07: Health insurance process specialist
CS-I07-03	IT Architect for Social Insurance	55,085.00	1	ICS	Prior	Q4 / 2015		Assignment: International  Expertise: Information Technology  Comments: 2 person-months; from CS-I07: Health insurance process specialist
CS-I08	International Financial	29,351.00	1	ICS	Prior	Q2 / 2015		Assignment: International

	consultant							<p>Expertise: Finance</p> <p>Comments: 1 person-month ; from CS-N03: Finance Consultant</p>
CS-N02-01	System Engineer and System Analyst	48,621.00	1	ICS	Prior	Q1 / 2015		<p>Assignment: National</p> <p>Expertise: Sytem engineer and system analyst</p> <p>Comments: 18 person-months (Team Leader); from CS-N02: Information Architect</p>
CS-N02-02	Programmer and Web Designer	37,489.00	1	ICS	Prior	Q1 / 2015		<p>Assignment: National</p> <p>Expertise: Programmer and web designer</p> <p>Comments: 16 person-months; from CS-N02: Information Architect</p>
CS-N02-03	Database Administrator and System Engineer	37,489.00	1	ICS	Prior	Q1 / 2015		<p>Assignment: National</p> <p>Expertise: Database administrator and system enginner</p> <p>Comments: 16 person-months; from CS-N02: Information Architect</p>
CS-N04	Legal expert	33,766.00	1	ICS	Prior	Q4 / 2014		<p>Assignment: National</p> <p>Expertise: Law</p> <p>Comments: 7 person-month</p>



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CS-N07-01	IT Monitoring Expert	46,750.00	1	ICS	Prior	Q4 / 2015		<p>Assignment: National</p> <p>Expertise: Information Technology</p> <p>Comments: 17 person-months; from CS-I07: Health insurance process specialist</p>
CS-N07-02	IT System Analyst	22,000.00	1	ICS	Prior	Q4 / 2015		<p>Assignment: National</p> <p>Expertise: Information Technology</p> <p>Comments: 10 person-months; from CS-I07: Health insurance process specialist</p>
CS-N07-03	IT Consultant (Health and social insurance)	22,000.00	1	ICS	Prior	Q4 / 2015		<p>Assignment: National</p> <p>Expertise: Health Insurance/Information Technology</p> <p>Comments: 10 person-months; from CS-I07: Health insurance process specialist</p>
CS-N07-04	Health Insurance IT Specialist	9,900.00	1	ICS	Prior	Q4 / 2015		<p>Assignment: National</p> <p>Expertise: Health insurance/information technology</p> <p>Comments: 5 person-months; from CS-I07: Health insurance process</p>

								specialist
CS-N07-05	Health Insurance Process Specialist	8,800.00	1	ICS	Prior	Q4 / 2015		Assignment: National  Expertise: Health insurance/information technology  Comments: 4 person-months; from CS-I07: Health insurance process specialist
CS-N18	Website designer	7,841.00	1	ICS	Prior	Q4 / 2015		Assignment: National  Expertise: Information Technology  Comments: 3 person-month
CS-N20	Design and implement enhance the external website to include information/tool for stakeholders	56,458.00	1	CQS	Prior	Q3 / 2014	BTP	Assignment: National  Comments: Q3 2016
CS-N21	Design and implementation of process/tool to share relevant information	56,458.00	1	CQS	Prior	Q3 / 2014	BTP	Assignment: National  Comments: Q3 2016
CS-N22	Design and implementation of IT infrastructure for backup and disaster recovery	56,458.00	1	CQS	Prior	Q2 / 2016	BTP	Assignment: National
CS-N23	Design and implementation of governance process related to change in production environments	28,229.00	1	CQS	Prior	Q1 / 2015	BTP	Assignment: National  Comments: Q1 2016
CS-N25	Install legal operating systems in all computers	28,229.00	1	CQS	Prior	Q2 / 2015	BTP	Assignment: National
CS-N26	Design and Implementation of centralized helpdesk for all IT related issues	11,292.00	1	CQS	Prior	Q1 / 2015	BTP	Assignment: National  Comments:

								Q1 2016
CS-N27	Install computer at each soum/aimag/district level	28,229.00	1	CQS	Prior	Q2 / 2015	BTP	Assignment: National
CS-N28	Design and Implementation of SAN for all storage needs, separate for development and production	28,229.00	1	CQS	Prior	Q2 / 2015	BTP	Assignment: National
CS-N29	Design and Implementation of 2 factor authentications for external users	28,229.00	1	CQS	Prior	Q1 / 2015	BTP	Assignment: National  Comments: Q1 2017
CS-N30	Set up internet firewall	28,229.00	1	CQS	Prior	Q1 / 2015	BTP	Assignment: National  Comments: Q1 2016
CS-N31	Set up separate network for production and development environments	28,229.00	1	CQS	Prior	Q2 / 2015	BTP	Assignment: National
CS-N32	Implement Internet connectivity for all the soums (320), aimags (21), and districts (9)	56,458.00	1	CQS	Prior	Q1 / 2015	BTP	Assignment: National
CS-N33	Financial Consulting Firm	88,440.00	1	CQS	Prior	Q1 / 2015	BTP	Assignment: National
CS-N35-01	PMT Design, Formula, Methodology and Analysis Specialist	8,712.00	1	ICS	Prior	Q2 / 2015		Assignment: National  Expertise: PMT design  Comments: 3 person-months; from CS-I/N04: Consulting firm for database construction and maintenance
CS-N35-02	PMT Senior Consultant	38,500.00	1	ICS	Prior	Q2 / 2015		Assignment: National  Expertise: PMT design

								Comments: 14 person-months; from CS-I/N04: Consulting firm for database construction and maintenance
CS-N35-03	Information System Analyst	33,880.00	1	ICS	Prior	Q2 / 2015		Assignment: National  Expertise: Information Technology  Comments: 14 person-months; from CS-I/N04: Consulting firm for database construction and maintenance
CS-N35-04	Information System Database Administrator	29,260.00	1	ICS	Prior	Q2 / 2015		Assignment: National  Expertise: Information Technology  Comments: 14 person-months; from CS-I/N04: Consulting firm for database construction and maintenance
CS-N35-05	Information System Programmer	26,180.00	1	ICS	Prior	Q2 / 2015		Assignment: National  Expertise: Information Technology  Comments: 14 person-months; from CS-I/N04: Consulting firm for database construction and maintenance
CS-N36	Setting up	11,292.00	1	CQS	Prior	Q2 / 2016	BTP	Assignment:

	system to monitor the network traffic.							National
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## B. Indicative List of Packages Required Under the Project

The following table provides an indicative list of goods, works and consulting services contracts over the life of the project, other than those mentioned in previous sections (i.e., those expected beyond the current period).

Goods and Works							
Package Number	General Description	Estimated Value (cumulative)	Estimated Number of Contracts	Procurement Method	Review (Prior/Post)	Bidding Procedure	Comments
None							

Consulting Services							
Package Number	General Description	Estimated Value (cumulative)	Estimated Number of Contracts	Recruitment Method	Review (Prior/Post)	Type of Proposal	Comments
None							

## C. List of Awarded and On-going, and Completed Contracts

The following tables list the awarded and on-going contracts, and completed contracts.

### 1. Awarded and Ongoing Contracts

Goods and Works							
Package Number	General Description	Estimated Value	Awarded Contract Value	Procurement Method	Advertisement Date (quarter/year)	Date of ADB Approval of Contract Award	Comments
None							

Consulting Services							
Package Number	General Description	Estimated Value	Awarded Contract Value	Recruitment Method	Advertisement Date (quarter/year)	Date of ADB Approval of Contract Award	Comments
CS-I15	Industrial accidents and occupational diseases insurance specialist	33,739.00	28,380.00	ICS	Q3 / 2015	03-JUL-15	PCSS 0017 - Nasir Amin Whaind
CS-I14	Unemployment and short-term benefits specialist	50,816.00	26,785.00	ICS	Q3 / 2015	02-JUL-15	PCSS 0018 - Hiddo Huitzing
CS-N17	Industrial accidents and occupational diseases insurance specialist	5,626.00	5,550.00	ICS	Q1 / 2015	18-MAY-15	PCSS 0013 - Tsolmongerel Tsilaajav
CS-N13	Procurement specialist	24,000.00	24,000.00	ICS	Q4 / 2014	14-APR-15	PCSS 0010 - Chinzorig Nergui
CS-N19	Social, poverty, and gender specialist	23,636.00	23,636.00	ICS	Q1 / 2015	14-APR-15	PCSS 0009 - Uyanga Narantuya

CS-N16	Unemployment and short-term benefits specialist	7,565.00	7,565.00	ICS	Q1 / 2015	19-MAY-15	PCSS 0015 - Amarjargal Amartuvshin
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## **D. National Competitive Bidding**

### **A. Regulation and Reference Documents**

1. The procedures to be followed for national competitive bidding shall be those set forth in the Public Procurement Law of Mongolia of 1 December 2005, effective 1 February 2006, as amended in February 2007; July 2009; and February, June and December 2011 (hereinafter referred to as PPLM), with the clarifications and modifications described in the following paragraphs required for compliance with the provisions of the ADB Procurement Guidelines.

### **B. Procurement Procedures**

#### **1. Eligibility** [Recommended standard provision]

2. The eligibility of bidders shall be as defined under section I of the Procurement Guidelines; accordingly, no bidder or potential bidder should be declared ineligible for reasons other than those provided in section I of the Guidelines, **as amended from time to time**.

3. Government-owned enterprises in Mongolia shall be eligible for projects only if they can establish that they: (i) are legally and financially autonomous; (ii) operate under the principles of commercial law; and (iii) are not dependent agencies of the Borrower, Beneficiary, Recipient Executing Agency and/or the Implementing Agency.

#### **2. Participation of Foreign Bidders**

4. International bidders from eligible countries of ADB shall be allowed to participate in local procurement and may not be denied participation due to nationality.

#### **3. Preferences**

5. No domestic preference shall be given for domestic bidders and for domestically manufactured goods.

#### **4. Prequalification and Registration**

6. Prequalification is discouraged for procurement contracts using NCB. When used, particularly for works contracts, an individual prequalification exercise is acceptable for each contract as is the use of a registration system (or approved standing list) of contractors based on criteria such as experience, financial capacity, and technical capacity. Foreign bidders from eligible countries must, however, be allowed to register and to bid without unreasonable cost or additional requirements.

#### **5. Rejection of All Bids and Rebidding**

7. All bids shall not be rejected or new bids invited without ADB's prior written concurrence.

8. No bid shall be rejected merely on the basis of a comparison with the estimated cost or budget ceiling without ADB's prior written concurrence (with specific reference to Article 30 of the PPLM).

### **C. Bidding Documents**

#### **6. Use of Bidding Documents**

9. National Standard Bidding Documents Goods and Works that have been approved for procurement in ADB-financed projects shall be used.

## **7. Language**

10. Bidding documents may be prepared in other languages, but a copy of the bidding documents must be made available in English and submitted to ADB for review.

## **8. Bid Validity**

11. Bidders shall be requested to extend the validity of their bids only under exceptional circumstances and the Executing or Implementing Agency, as the case may be, shall communicate such request for extension to all bidders before the date of expiry of their bids. When the procurement is subject to ADB's prior review, the Executing or Implementing Agency, as the case may be, shall obtain in a timely manner the prior written concurrence of ADB for the extension of the bid validity period.

## **9. Bid Evaluation**

12. Evaluation and qualification criteria, and submission requirements, to be used in each bidding activity shall be clearly specified in the bidding documents. The evaluation of bids shall be done in strict adherence to the criteria specified in the bidding documents.

13. Negotiations with bidders shall not be undertaken before award of contract, except as provided in Paragraph 2.63 of ADB's Procurement Guidelines. A bidder shall not be required, as a condition for award, to undertake obligations not specified in the bidding documents or otherwise to modify its bid as originally submitted.

14. At the same time that notification on award of contract is given to the successful bidder, the results of the bid evaluation shall be posted on a well-known freely accessible website (namely Mongolia's Ministry of Finance e-procurement website: [www.e-procurement.mn](http://www.e-procurement.mn)) identifying the bid and lot numbers and providing information on the: (i) name of each bidder that submitted a bid; (ii) bid prices as read out at bid opening; (iii) names of bidders whose bids were rejected and the reasons for their rejection; and (iv) name of the winning bidder, and the price it offered, as well as the duration and summary scope of the contract awarded. The Executing Agency or Implementing Agency, as the case may be, shall respond in writing to unsuccessful bidders who seek explanations on the grounds on which their bids were not selected.

## **10. ADB Policy Clauses**

15. A provision shall be included in all NCB works and goods contracts financed by ADB requiring suppliers and contractors to permit ADB to inspect their accounts and records and other documents relating to the bid submission and the performance of the contract, and to have them audited by auditors appointed by ADB.

16. A provision shall be included in all bidding documents for NCB works and goods contracts financed by ADB stating that the Borrower shall reject a proposal for award if it determines that the bidder recommended for award has, directly or through an agent, engaged in corrupt, fraudulent, collusive, coercive or obstructive practices in competing for the contract in question.

17. A provision shall be included in all bidding documents for NCB works and goods contracts financed by ADB stating that ADB will declare a firm or individual ineligible, either indefinitely or for a stated period, to be awarded a contract financed by ADB, if it at any time determines that the firm or individual has, directly or through an agent, engaged in corrupt, fraudulent, collusive, coercive or obstructive practices or any integrity violation in competing for, or in executing, ADB-financed contract.