

DOCUMENT OF THE INTER-AMERICAN DEVELOPMENT BANK

**HONDURAS**

**PROGRAM OF SUPPORT FOR THE IMPLEMENTATION OF THE  
COMPREHENSIVE CIVIC COEXISTENCE AND  
PUBLIC SAFETY POLICY  
(HO-L1063) (LOAN 2745/BL-HO)**

**(HO-X1021)**

**AMENDMENT TO LOAN PROPOSAL 2745/BL-HO**

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<b>Executing agency:</b>	Office of the Secretary of State for Security (Department of Security)
<b>Amount of the donation:</b>	US\$6.6 million
<b>Source:</b>	Swiss Agency for Development and Cooperation (SDC)

**I. BACKGROUND**

- 1.1 The Program of Support for the Implementation of the Comprehensive Civic Coexistence and Public Safety Policy (HO-L1063) (hereinafter “the program”) was approved by the Bank’s Board of Executive Directors on 21 June 2012. The loan contract for the program (2745/BL-HO) was signed by the IDB and the Government of the Republic of Honduras on 23 June 2012 and was ratified by the National Congress of the Republic of Honduras on 20 July 2012. The contract was published in the Official Gazette on 17 August 2012. The executing agency of the program is the Department of Security, through a program coordination unit.
- 1.2 After approval by the Board of Executive Directors, the Swiss Agency for Development and Cooperation (SDC) announced its interest in and willingness to cofinance program activities for up to US\$6.6 million, provided the funds were administered by the Bank. This document is submitted to request the Board’s authorization to administer those funds and to explain how they will be incorporated into the program.
- 1.3 The program’s general objective is to “contribute to crime prevention and prosecution.” The objective will be attained by developing specific actions to improve: (i) the effectiveness of the institutional and operational management of the Department of Security and the National Police Force; (ii) criminal investigation capacity; and (iii) management on the subnational level of civic coexistence and public safety in the beneficiary municipios. Through the executing agency, the Honduran government is introducing a series of institutional measures to adequately address the challenges arising from execution of the operation.
- 1.4 The program consists of three components: (i) institutional strengthening of the Department of Security/National Police Force to enhance effectiveness in the management of public safety on the national level, including training and professionalization of the force, through the Instituto Técnico Policial (ITP) [Institute of Police Technology]; (ii) strengthening of the criminal investigation system to contribute to the prosecution of crime, to be executed by the National Police Force; and (iii) strengthening of community security to improve coexistence and safety in three of the ten municipios prioritized by the Honduran government under the Safer Cities Program.

## II. ANALYSIS

- 2.1 The SDC will cofinance program activities for up to US\$6.6 million. In principle, this financial contribution will be centered on components I and III of the program as described below and will be all new resources (will not replace the counterpart in the original budget).
- 2.2 In **component I** (institutional strengthening of the Department of Security) the following two lines of work will be supported: (i) *strategic medium- and long-term plan* (Cost Table 1.1); and (ii) *ITP graduates* (Cost Table 1.5). The planned amounts are US\$270,000 and US\$4,000,000 respectively (see budget table). There is growing interest in ensuring that by the end of the program, the Department of Security has the technical and institutional resources needed to carry out its function of leading public safety policies. The aim is to provide more support for the lines identified by the program, particularly those linked to human resource planning, training, and professionalization.
- 2.3 The Swiss contribution will be used to train more police recruits, given that Honduras has the smallest police force in Central America (in terms of the number of members). The program has already earmarked a certain amount for this purpose in an effort to improve police training. However, it is important to use the Swiss contribution to train an additional 1,000 police recruits, given the need to have a larger, better, and better-trained force.
- 2.4 In **component III** (strengthening of community security) the following lines of work will be supported: (i) *Municipios with certified local plans for civic coexistence and public safety* (US\$228,224, Cost Table 3.1); (ii) *integrated centers for victim assistance* (US\$1,310,976, Cost Table 3.2); and (iii) *local violence observatories* (US\$460,800, Cost Table 3.3), for a total of US\$2,000,000 (see budget table). This financial support will be used to implement violence-prevention programs in the three beneficiary municipios, specifically for: (i) support for the Undersecretariat of Community Coexistence and Participation (SS/CPC) in local security management and certification of municipios; (ii) integrated social and legal assistance centers for victims of violence, with respect to professional technical staff to operate them in the three municipios; and (iii) technical support for the analysis and management of crime statistics for the local violence observatories.
- 2.5 The scope of the program differs only in that it will deliver a larger number of outputs as a result of the contribution from the SDC. The changes in the activities mentioned have been appropriately reflected in the updated version of the program's Results Matrix (see [IDBDOCS-#37274267](#)).
- 2.6 The funds from the Swiss government contribution, through the SDC, for this program will be provided in the form of a nonreimbursable Project Specific Grant (PSG). The Bank administers PSGs as established in document SC-114.<sup>1</sup> As

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<sup>1</sup> "Report on COFABS, Ad-Hocs and CLFGS and a Proposal to Unify Them as Project Specific Grants (PSGs)."

established therein, the SDC commitment has been established in an administration agreement between the Bank and the SDC. The agreement establishes that use of the Swiss counterpart for this program is subject to formalization of all the internal approvals required in the Bank and signature of the respective agreements with the Republic of Honduras. Internal approvals include approval of this proposal by the Board of Executive Directors. In the event that the approvals are not obtained or the necessary agreements with the Republic of Honduras are not signed, the Bank will return any disbursement it has received from the contribution to the SDC.

2.7 The itemized budget with the items to be strengthened by the Swiss government contribution is shown below.

Component/activity/investment category	Total (US\$)	IDB loan	Honduran government contribution	Swiss government funds
<b>Program total</b>	<b>70,400,000</b>	<b>59,800,000</b>	<b>4,000,000</b>	<b>6,600,000</b>
<b>Component I: Institutional strengthening of the Department of Security</b>	<b>36,174,240</b>	<b>30,099,939.70</b>	<b>1,804,302</b>	<b>4,270,000</b>
1.1 Strategic midterm and long-term plans implemented	1,221,430	951,430.00	-	270,000
1.2 Information technology unit operating	566,000	515,600.00	50,400	
1.3 Human resources organizational and information systems implemented	2,900,000	2,900,000.00	-	
1.4 New curriculum for basic training (ITP) designed	450,000	450,000.00	-	
1.5 ITP graduates	19,787,102	15,350,234.00	436,869	4,000,000
<b>ITP operations</b>	<b>8,737,368</b>	<b>6,116,158.00</b>	<b>436,869</b>	<b>2,184,342.00</b>
ITP operating for 1,000 recruits during 11 months: 100 tutors, meals, scholarships				
Third year	4,368,684	2,184,342.00		2,184,342.00
Fourth year	2,184,342	2,184,342.00	-	
Fifth year	2,184,342	1,747,474.00	436,869	
<b>ITP expansion and improvements</b>	<b>11,049,734</b>	<b>9,234,076.00</b>	<b>-</b>	<b><u>1,815,658.00</u></b>
<b><u>Works: Expansion and improvements to ITP infrastructure</u></b>	<b>9,420,400</b>	<b>7,604,742.38</b>	<b>-</b>	<b>1,815,658.00</b>
1.6 Officials of the criminal investigation system trained/updated in criminal investigation	2,823,597	2,652,597.30	171,000	
1.7 Police reports evaluated	6,558,060	5,758,514.40	799,546	
1.8 System for the receipt of complaints and office operating	992,740	992,740.00	-	
1.9 Communication plan implemented (% progress)	875,311	528,824.00	346,487	

Component/activity/investment category	Total (US\$)	IDB loan	Honduran government contribution	Swiss government funds
<b>Component II: Strengthening of the criminal investigation system</b>	<b>13,292,913</b>	<b>12,864,512.53</b>	<b>428,400</b>	
<b>Component III. Strengthening of community security</b>	<b>14,912,986</b>	<b>11,512,687.77</b>	<b>1,400,298</b>	<b>2,000,000</b>
<b>3.1 Municipios certified</b>	<b>1,361,939</b>	<b>1,036,515.00</b>	<b>97,200</b>	<b>228,224</b>
Local level citizen security management unit operating (Undersecretariat of Community Coexistence and Participation, stemming from the Strategic Plan)	<b>1,191,224</b>	<b>865,800.00</b>	<b>97,200</b>	
Provision of the minimum team needed to coordinate security policy on the local level (financing to be gradually absorbed by the Honduran government: year 2 = 20%, year 3 = 40%, year 4 = 100%)	1,161,224	835,800.00	97,200	
Year one	390,224	162,000.00		228,224.00
Year two	162,000	129,600.00	32,400	
Year three	162,000	97,200.00	64,800	
<b>3.2 Integrated centers for victim assistance operating</b>	<b>7,929,669</b>	<b>5,453,835.50</b>	<b>1,164,858</b>	<b>1,310,976</b>
<b>Infrastructure</b>	<b>763,522</b>	<b>763,522.20</b>	-	
<b>Equipment for the integrated center and municipal office</b>	191,240	191,239.62	-	
<b>Nonconsulting services</b>	<b>2,319,264</b>	<b>695,001.60</b>	<b>313,286</b>	<b>1,310,976</b>
Implementation coordinator (50% municipio/50% program)	144,000	72,000.00	72,000	
Personnel year 1: 3 psychologists, 4 physicians, 2 social workers, 4 lawyers, 2 administrative staff	528,816	201,072.00		327,744
Personnel year 2: 3 psychologists, 4 physicians, 2 social workers, 4 lawyers, 2 administrative staff	528,816	160,857.60	40,214	327,744
Personnel year 3: 3 psychologists, 4 physicians, 2 social workers, 4 lawyers, 2 administrative staff	528,816	120,643.20	80,429	327,744
Personnel year 4: 3 psychologists, 4 physicians, 2 social workers, 4 lawyers, 2 administrative staff	528,816	80,428.80	120,643	327,744
Public information and training workshops	30,000	30,000.00		
Printing of materials for training/local dissemination	30,000	30,000.00		

Component/activity/investment category	Total (US\$)	IDB loan	Honduran government contribution	Swiss government funds
<b>3.3 Local violence observatory operating</b>	<b>1,690,413</b>	<b>1,091,373.46</b>	<b>138,240</b>	<b>460,800</b>
Technical assistance	150,000	150,000.00	-	
Equipment	6,271	6,271.15	-	
Nonconsulting services	614,400	107,520	46,080	460,800
Personnel year 1: 2 analysts + 2 data entry staff	153,600	38,400.00		115,200
Personnel year 2: 2 analysts + 2 data entry staff	153,600	30,720.00	7,680	115,200
Personnel year 3: 2 analysts + 2 data entry staff	153,600	23,040.00	15,360	115,200
Personnel year 4: 2 analysts + 2 data entry staff	153,600	15,360.00	23,040	115,200
<b>3.4 Community police station operating</b>	<b>1,807,403</b>	<b>1,807,402.81</b>	-	
<b>3.5 Police trained in “community policing” philosophy</b>	<b>1,523,561</b>	<b>1,523,561.00</b>	-	
<b>3.6 Priority actions in local citizen security plans implemented</b>	<b>600,000</b>	<b>600,000.00</b>		
Executing unit	3,190,860	3,140,860.00	50,000	
Unit specialists	2,154,000	2,154,000.00	-	
Unit equipment	118,324	118,324.00		
Unit operation	200,000	150,000.00	50,000	
Specialized technical team	718,536	718,536.00		
Committee to administer the contribution	330,000			330,000
Monitoring and evaluation	1,280,000	1,280,000.00		
Contingencies	1,219,000	902,000.00	317,000	
<b>Program total</b>	<b>70,400,000</b>	<b>59,800,000</b>	<b>4,000,000</b>	<b>6,600,000</b>

### III. RECOMMENDATION

- 3.1 Since the Swiss government’s contribution was not foreseen in the original program approved by the Board of Executive Directors, and given that the funds will be administered by the Bank through a PSG, it is recommended that the resolutions approving the program (Resolutions DE-70/12 and DE-71/12) be supplemented with the text of the attached Proposed Resolution authorizing the President of the Bank or his representative, on behalf and in representation of the Bank to: (i) take the pertinent steps to enable the Bank to administer a nonreimbursable contribution from the Government of Switzerland for up to US\$6,600,000, in accordance with the provisions of this document; (ii) sign the necessary agreements with the Government of Honduras as beneficiary, to grant it nonreimbursable financing from the Swiss contribution for program execution, as described in this document; and

- (iii) take such other steps as are necessary to execute the program using the nonreimbursable contribution by the Government of Switzerland and administered by the Bank.
- 3.2 This recommendation is submitted for approval by short procedure as provided in the Regulations of the Board of Executive Directors of the Inter-American Development Bank (document DR-398-11), which permits “vi. Amendments to resolutions and contracts for investment and sector loans, technical cooperation and small projects, when the authority to approve such amendments has not been delegated to the President” to be submitted under that procedure.

DOCUMENT OF THE INTER-AMERICAN DEVELOPMENT BANK

PROPOSED RESOLUTION DE-\_\_\_/12

Honduras. Nonreimbursable Financing GRT-\_\_\_-\_\_\_\_-HO from the Swiss Government to the Republic of Honduras to complement the execution of Loan 2745/BL-HO Program of Support for the Implementation of the Comprehensive Civic Coexistence and Public Safety Policy (HO-L1063)

WHEREAS:

That the resources of the Contribution of the Swiss Government were not foreseen in the original formulation of the Program of Support for the Implementation of the Comprehensive Civic Coexistence and Public Safety Policy, approved by the Board of Executive Directors, and taking into account that said resources will be administered by the Inter-American Development Bank (the “Bank”) through a Project Specific Grant (PSG), it is necessary to complement Resolutions DE-70/12 and DE-71/12, which approved the above-mentioned Program.

The Board of Executive Directors

RESOLVES:

That the President of the Bank, or such representative as he shall designate, is authorized, in the name and on behalf of the Bank (i) to take the necessary actions for the Bank to administer a nonreimbursable contribution granted by the Swiss Government of up to the amount of US\$6,600,000 (the “Contribution”) in accordance with the provisions contained in Document \_\_\_\_; (ii) to enter into such agreements as may be necessary with the Government of Honduras, as Beneficiary, to grant it a nonreimbursable financing chargeable to the Contribution to complement the Program’s execution, as described in Document \_\_\_\_; and (iii) to take such additional measures as may be pertinent for the execution of the Program chargeable to the resources of the Contribution.

(Adopted on\_\_ \_\_\_\_\_ 2012)