



## APL on Strengthening Regional Cooperation For Wildlife Protection in Asia (P121210)

SOUTH ASIA | South Asia | Environment Global Practice |  
IBRD/IDA | Adaptable Program Loan | FY 2011 | Seq No: 11 | ARCHIVED on 03-Jun-2015 | ISR19305 |

Implementing Agencies: Bangladesh Forest Department, Department of Forests, Department of National Parks and Wildlife Conservation, Ministry of Environment and Forests

## Key Dates

## Key Project Dates

Board Approval date:07-Apr-2011

Effectiveness Date:29-Jun-2011

Planned Mid Term Review Date:15-May-2014

Actual Mid-Term Review Date:26-May-2014

Original Closing Date:31-Dec-2016

Revised Closing Date:31-Dec-2016

## Project Development Objectives

Project Development Objective (from Project Appraisal Document)

The project aims to assist the participating governments to build or enhance shared capacity, institutions, knowledge and incentives to collaborate in tackling illegal wildlife trade and other select regional conservation threats to habitats in border areas.

Has the Project Development Objective been changed since Board Approval of the Project Objective?

No

## Components

Name

Bangladesh: Component 1: Capacity building for addressing the illegal trans-boundary wildlife trade:(Cost \$8.30 M)

Bangladesh: Component 2: Promoting wildlife conservation in Asia:(Cost \$23.50 M)

Bangladesh: Component 3: Project coordination and communication:(Cost \$4.60 M)

Nepal: Component 1: Capacity building for addressing the illegal trans-boundary wildlife trade:(Cost \$0.90 M)

Nepal: Component 2: Promoting wildlife conservation in Asia:(Cost \$1.60 M)

Nepal: Component 3: Project coordination and communication:(Cost \$0.20 M)

## Overall Ratings

Name	Previous Rating	Current Rating
Progress towards achievement of PDO	● Moderately Unsatisfactory	● Moderately Unsatisfactory



Overall Implementation Progress (IP)	● Moderately Unsatisfactory	● Moderately Unsatisfactory
Overall Risk Rating	● High	● High

## Implementation Status and Key Decisions

**BANGLADESH:** Progress toward the achievement of the PDO remains moderately unsatisfactory because the national ratification of the statute for the South Asia Wildlife Enforcement Network (SAWEN) -- which will be the regional mechanism for collaboration on addressing wildlife crime and protection threats -- by each member country has not been completed. Also, implementation issues that are critical to meeting the PDO have not been fully resolved. These include: (i) the retention of the staff for the Wildlife Circle and their absorption in the revenue budget of the Government of Bangladesh; absorbing them into GOB's revenue budget; (ii) delay in the procurement of the Wildlife Center construction; (iii) lackluster implementation of Window 1 sub-projects that are implemented by the Bangladesh Forest Department's field-based divisional forest officers; and (iv) slow development of the project's monitoring and evaluation (M&E) system.

**NEPAL:** Implementation advanced considerably since the mid-term review in May 2014 with the elimination of the impediments faced by the project coordination unit (PCU) as a result of decisions by the management of the National Trust for Nature Conservation (NTNC) where the PCU is located. The Departments of National Parks and Wildlife Conservation and of Forests made improvements to the monitoring of sub-project activities and maintenance of investments carried out at the field level. Disbursements out of the IDA grant rose from 43% in May 2014 to 58% at present.

**OVERALL:** Although implementation progress is rated as satisfactory for Nepal, the considerably larger project cost and IDA credit for Bangladesh have led to a moderately unsatisfactory rating for this project (the first phase of the APL). The proposed project restructuring will be formalized to reflect the agreed changes in the results framework by the three countries participating in the APL and the modifications to the project in Bangladesh.

The first regional thematic meeting to discuss the institutional arrangements for wildlife crime control in the countries participating in the APL was hosted by the Bangladesh Forest Department (BFD) on March 10-11, 2015 in Dhaka. Participants from Bangladesh, Bhutan and Nepal attended the meeting which resulted in productive discussions on cooperation in wildlife crime control. The countries agreed on the areas for further collaboration and on convening two more thematic meetings to be hosted by BFD (human-wildlife conflict and knowledge sharing of project experiences) during the remainder of the project period.





## Risks

### Systematic Operations Risk-rating Tool

Risk Category	Rating at Approval	Previous Rating	Current Rating
Political and Governance	--	● Substantial	● Substantial
Macroeconomic	--	● Moderate	● Moderate
Sector Strategies and Policies	--	● High	● High
Technical Design of Project or Program	--	● High	● High
Institutional Capacity for Implementation and Sustainability	--	● High	● High
Fiduciary	--	● High	● High
Environment and Social	--	● Low	● Low
Stakeholders	--	● Moderate	● Moderate
Other	--	--	--
Overall	--	● High	● High

## Results

### Project Development Objective Indicators

► PDO 1: Progress towards the development of sustainable regional mechanisms for addressing illegal wildlife trade and other conservation threats. (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0	India signed bilateral MOUs with each of the APL countries on cooperation for wildlife protection and conservation. Institutional capacity building support for the SAWEN Secretariat is being provided under the Nepal project and the IDF grant. The Second SAWEN meeting took place in Nepal in August 2014. The SAWEN statute was formally endorsed by the member	India signed bilateral MOUs with each of the APL countries on cooperation for wildlife protection and conservation. Institutional capacity building support for the SAWEN Secretariat is being provided under the Nepal project and the IDF grant. The Second SAWEN meeting took place in Nepal in August 2014. The SAWEN statute was formally endorsed by the member countries. The	Establishment of Regional coordination forum by Tiger Range Countries



countries. The process towards the ratification of the statute by each member government is underway.

process towards the ratification of the statute by each member government is underway.

Date	07-Mar-2011	12-Mar-2015	12-Mar-2015	31-Dec-2016
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► PDO 2: Development of at least one protocol each on a common research agenda, knowledge sharing, collaboration and division of labor. (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	1.00
Date	07-Mar-2011	12-Mar-2015	12-Mar-2015	31-Dec-2016

► PDO 3: Agreement among the enforcement agencies on at least two regional protocols, including approaches and solutions. (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	2.00
Date	07-Mar-2011	12-Mar-2015	12-Mar-2015	31-Dec-2016

► PDO 4: Implementation of at least three regional pilots or initiatives in wildlife enforcement and conservation (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	1.00	1.00	3.00
Date	07-Mar-2011	12-Mar-2015	12-Mar-2015	31-Dec-2016

### Overall Comments

### Intermediate Results Indicators



► Regional 1: Development of a common conservation research program for regional wildlife management with particular emphasis on tiger conservation (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0	1	1	Yr 3: 1
Date	07-Mar-2011	12-Mar-2015	12-Mar-2015	31-Dec-2016

► Regional 2: Set up a knowledge sharing mechanism among participating countries (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0	The APL countries held the first regional thematic meeting in Dhaka in March 2015 and agreed to drop the VRCE activity under Component 2.1. The project directors, coordinators or managers from the three countries agreed to hold two more regional thematic meetings -- on the human-wildlife conflict and on knowledge sharing of project experiences -- during the remainder of the implementation period.	The APL countries held the first regional thematic meeting in Dhaka in March 2015 and agreed to drop the VRCE activity under Component 2.1. The project directors, coordinators or managers from the three countries agreed to hold two more regional thematic meetings -- on the human-wildlife conflict and on knowledge sharing of project experiences -- during the remainder of the implementation period.	Yr 3: 100%
Date	07-Mar-2011	12-Mar-2015	12-Mar-2015	31-Dec-2016

► Bangladesh Component 1: Indicator I: New draft Wildlife Conservation Act giving more powers to the Wildlife Circle approved by Parliament (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0	Completed. Approved by Parliament on July 10, 2012.	Completed. Approved by Parliament on July 10, 2012.	Yr 2 - 100%. The target has been achieved.
Date	07-Mar-2011	12-Mar-2015	12-Mar-2015	31-Dec-2013



► Bangladesh Component 1: Indicator 2: Specialized human resources in the Wildlife Circle in place with capacity to respond to wildlife crimes (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	Inadequate capacity to respond to wildlife crimes	MOEF/BFD submitted a proposal to the Ministry of Public Administration on the creation of 315 new cadre positions under the revenue budget for the Wildlife Circle and for preferential recruitment of 130 staff recruited and trained under the project.	MOEF/BFD submitted a proposal to the Ministry of Public Administration on the creation of 315 new cadre positions under the revenue budget for the Wildlife Circle and for preferential recruitment of 130 staff recruited and trained under the project.	Key staff absorbed in the Wildlife Circle.
Date	07-Mar-2011	12-Mar-2015	12-Mar-2015	31-Dec-2016

► Bangladesh Component 1: Indicator 3: Establishment and Operationalizing of Wildlife Crime Control Unit (WCCU) with at least forensic section, legal support arm and wildlife crime bank (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0	The construction of the two floors in the BFD headquarters building which will house the WCCU and the forensics laboratory will be completed in July 2015. A workshop on the draft WCCU rules to operationalize the Wildlife Act took place in February 2015. BFD has a legal unit with lawyers on retainer.	The construction of the two floors in the BFD headquarters building which will house the WCCU and the forensics laboratory will be completed in July 2015. A workshop on the draft WCCU rules to operationalize the Wildlife Act took place in February 2015. BFD has a legal unit with lawyers on retainer.	Yr 5 - 100%
Date	07-Mar-2011	12-Mar-2015	12-Mar-2015	31-Dec-2016

► Bangladesh Component 1: Indicator 4: Establishment and operationalizing of Wildlife Center with capacity to facilitate research, education, awareness, communication and M&E (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0	Training is on track but the decision on the Wildlife Center is still pending.	Training is on track but the decision on the Wildlife Center is still pending.	--
Date	07-Mar-2011	12-Mar-2015	12-Mar-2015	31-Dec-2016



► Bangladesh Component 2: Indicator 1: Identification of core breeding habitats of flagship species and promoting inviolate areas (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	--
Date	07-Mar-2011	12-Mar-2015	12-Mar-2015	31-Dec-2016

► Bangldsh Comp 2: Ind. 2: Management of wildlife corridors & buffer zones according to principles of smart green infrastructure & practices to ensure socio-economic activities are biodiversity friendly (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	--
Date	07-Mar-2011	12-Mar-2015	12-Mar-2015	31-Dec-2016

► Bangladesh Component 2: Indicator 3: Development of models based on research information for tiger and elephant conservation to reduce conflict with humans (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0	Sub-projects are underway to address the human-elephant conflict (HEC), tiger-human conflict (THC), and human-langur conflict. Various models are being tested, including fodder plantations, switching to crops less desirable to wildlife, fencing, etc.	Sub-projects are underway to address the human-elephant conflict (HEC), tiger-human conflict (THC), and human-langur conflict. Various models are being tested, including fodder plantations, switching to crops less desirable to wildlife, fencing, etc.	Yr 2 to 5 - Testing of models.
Date	07-Mar-2011	12-Mar-2015	12-Mar-2015	01-Jan-2016





► Bangladesh Component 2: Indicator 4: Identification of suitable models, and development of replication strategy and master plan for mitigating THC and HEC (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0	Suitable models for replication cannot be identified until the results of the sub-projects are known. The master plan for mitigating THC and HEC will be included in the Wildlife Master Plan to be developed under the TA Consultancy.	Suitable models for replication cannot be identified until the results of the sub-projects are known. The master plan for mitigating THC and HEC will be included in the Wildlife Master Plan to be developed under the TA Consultancy.	Replication strategy and master plan developed.
Date	07-Mar-2011	12-Mar-2015	12-Mar-2015	31-Dec-2016

► Bangladesh Component 2: Indicator 5: Development and implementation of ecotourism plans to enhance the revenue earning opportunities of PAs and affected communities by 20% (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0	Sub-projects focused on eco-tourism development are underway. It is doubtful whether baseline revenue at the household or tourism entity level was assessed, which could make it difficult to measure the increase in revenues. An international eco-tourism adviser has begun to assist in developing ecotourism plans for selected protected areas but it is not clear that the revenue target can be measured or achieved by the end of the project.	Sub-projects focused on eco-tourism development are underway. It is doubtful whether baseline revenue at the household or tourism entity level was assessed, which could make it difficult to measure the increase in revenues. An international eco-tourism adviser has begun to assist in developing ecotourism plans for selected protected areas but it is not clear that the revenue target can be measured or achieved by the end of the project.	Twenty percent increase in revenue earning opportunities.
Date	07-Mar-2011	12-Mar-2015	12-Mar-2015	31-Dec-2016



► Areas brought under enhanced biodiversity protection (ha) (Hectare(Ha), Core)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	27582.00	27582.00	25000.00
Date	07-Dec-2012	12-Mar-2015	12-Mar-2015	31-Dec-2016

► Bangladesh Component 3: Indicator 1: Establishment of Regional Policy Steering Committee & Operational Steering Committee for Regional Coordination (OSCRC); and made operational (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0	.The use of SAWEN as well as of thematic meetings on trans-boundary wildlife conservation issues are the current mechanisms in place for regional coordination at both the policy and operational levels. It is anticipated that India will participate at the thematic meetings to be convened by Bangladesh with support from the IDA credit. The first thematic meeting took place in March 2015.	.The use of SAWEN as well as of thematic meetings on trans-boundary wildlife conservation issues are the current mechanisms in place for regional coordination at both the policy and operational levels. It is anticipated that India will participate at the thematic meetings to be convened by Bangladesh with support from the IDA credit. The first thematic meeting took place in March 2015.	Both structures are fully operational.
Date	07-Mar-2011	12-Mar-2015	12-Mar-2015	31-Dec-2016

► Bangladesh Component 3: Indicator 2: Development and implementation of project communication plan (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0	A project website was developed. A communications strategy, developed and will be implemented through a consultancy assignment by a media firm.	A project website was developed. A communications strategy, developed and will be implemented through a consultancy assignment by a media firm.	Operationalization of plan is underway.
Date	07-Mar-2011	12-Mar-2015	12-Mar-2015	31-Dec-2013



► Nepal Comp 1: Indicator 1: Review of key policy and legislation to identify and rectify their implementation challenges (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	Nepal currently has - National Parks and Wildlife conservation Act, Forest Act and Forest rules	Completed. These policies were reviewed. The key constraint identified was weak implementation rather than policy shortcomings.	Completed. These policies were reviewed. The key constraint identified was weak implementation rather than policy shortcomings.	Updated policies and regulations fully operational.
Date	07-Mar-2011	30-Jan-2015	15-May-2015	31-May-2016

► Nepal Comp 1: Indicator 2: Establishment and operationalizing of Wildlife Crime Control Bureau with at least forensic section, legal support arm, wildlife crime units and wildlife crime bank (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0	WCCB has been created at central level and nineteen district level WCCBs established at field level. Capacity building for NAFOL(National Forensic Laboratory) and training for law enforcement agencies are ongoing.	Central-level WCCB was created and sixteen field level WCCBs were established in 18 districts. Capacity building for NAFOL(National Forensic Laboratory) and training for law enforcement agencies are ongoing.	WCCB fully operational.
Date	07-Mar-2011	30-Jan-2015	15-May-2015	31-May-2016

► Nepal Comp 1: Indicator 3: Establishment of legislation for effective compliance of CITES and set up of national CITES secretariat (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0	Nepal is signatory to CITES but needs to revise local laws and regulations to ensure more effective compliance of its obligations under CITES. Legislation to address these shortcomings has been drafted but is yet to receive parliamentary approval.	Nepal is signatory to CITES but needs to revise local laws and regulations to ensure more effective compliance of its obligations under CITES. Legislation to address these shortcomings has been drafted but has not yet received parliamentary approval.	Legislation completed.
Date	07-Mar-2011	30-Jan-2015	15-May-2015	31-May-2016



► Nepal Comp 1: Indicator 4: Effective training programs conducted to increase capacity of staff on wildlife conservation and management and respond to illegal wildlife trade (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	--	--	--	--
Date	07-Mar-2011	30-Jan-2015	15-May-2015	31-May-2016

► Nepal Comp 2: Indicator 1: Interventions put in place to improve protection and conservation of key flagship species (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	9.00	9.00	--
Date	07-Mar-2011	30-Jan-2015	15-May-2015	31-May-2016

► Nepal Comp 2: Ind 2: Models developed to manage wildlife corridors & buffer zones on principles of Smart Green Infrastructure & practices to ensure socio-economic activities are biodiversity friendly (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	4.00	4.00	--
Date	07-Mar-2011	30-Jan-2015	15-May-2015	31-May-2016

► Nepal Comp 2: Ind 3: Develop of models based on research information for tiger, rhino & elephant conservation to reduce conflict with humans thereby ensuring long term conservation of these species (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0	The Window 2 sub-projects include: (i) community based human-elephant conflict management in Jhapa District; (ii) improving management of Bardia National Park through habitat and human wildlife conflict management. Models will be developed based on the experiences of these sub-projects prior to	The Window 2 sub-projects include: (i) community based human-elephant conflict management in Jhapa District; (ii) improving management of Bardia National Park through habitat and human wildlife conflict management. Models will be developed based on the experiences of these sub-projects prior to the end of the project.	Yr 2 - 5 testing of models.



the end of the project.

Date	07-Mar-2011	30-Jan-2015	15-May-2015	31-May-2016
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► Nepal Comp 2: Ind. 4: Identification of suitable models, and development of replication strategy and master plan for mitigating tiger human conflict, human elephant conflict & the rhino human conflict (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0	Based on the outcomes from the Window 2 sub- projects mentioned above, a regional replication strategy and action plan will be put in place.	Based on the outcomes from the Window 2 sub- projects mentioned above, a regional replication strategy and action plan will be put in place.	Strategy and master plan developed.
Date	07-Mar-2011	30-Jan-2015	15-May-2015	31-May-2016

► Nepal Comp 2. Indicator 5: Development and implementation of ecotourism plans to enhance the revenue earning opportunities of PAs and affected communities by 20% (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0	A study on willingness to pay (WTP) for access to Chitwan National Park has been undertaken (not funded by the project). This could form the basis for the consultant's work. Procurement of consultant for assessment of ecotourism potential is underway.	A study on willingness to pay (WTP) for access to Chitwan National Park has been undertaken (not funded by the project). This could form the basis for the consultant's work. Procurement of consultant for assessment of ecotourism potential is underway.	Twenty percent increase in revenue earning opportunities.
Date	07-Mar-2011	30-Jan-2015	15-May-2015	31-May-2016



► Areas brought under enhanced biodiversity protection (ha) (Hectare(Ha), Core)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	--
Date	07-Dec-2012	30-Jan-2015	15-May-2015	31-May-2016



► Nepal Comp 3: Indicator 1: Establishment of Regional Policy Steering Committee & Operational Steering Committee for Regional Coordination; and made operational (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0	The use of SAWEN as well as of thematic meetings on trans-boundary wildlife conservation issues are the current mechanisms in place for regional coordination at both the policy and operational levels. It is anticipated that India will participate at the thematic meetings to be convened by Bangladesh with support from the IDA credit.	.The use of SAWEN as well as of thematic meetings on trans-boundary wildlife conservation issues are the current mechanisms in place for regional coordination at both the policy and operational levels. It is anticipated that India will participate at the thematic meetings to be convened by Bangladesh with support from the IDA credit. The first thematic meeting took place in March 2015.	RPSC and OSCRC fully operational.
Date	--	30-Jan-2015	15-May-2015	30-Jun-2013

## Overall Comments

### Data on Financial Performance

#### Disbursements (by loan)

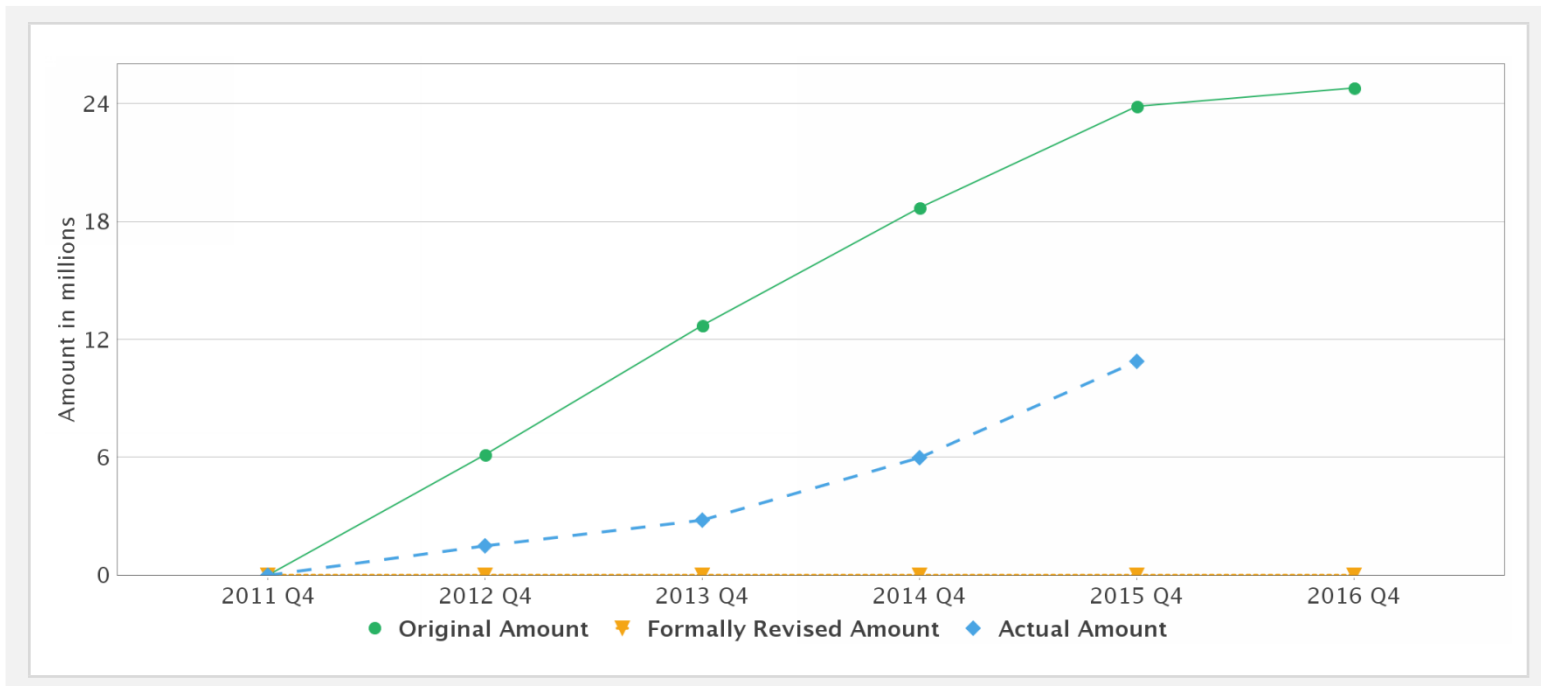
Project	Loan/Credit/TF	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	Disbursed
P121210	IDA-49090	Effective	XDR	22.90	22.89	0.01	9.72	13.16	 42%
P121210	IDA-H6660	Effective	XDR	2.00	2.00	0.00	1.17	0.83	 58%

#### Key Dates (by loan)



Project	Loan/Credit/TF	Status	Approval Date	Signing Date	Effectiveness Date	Orig. Closing Date	Rev. Closing Date
P121210	IDA-49090	Effective	07-Apr-2011	02-Jun-2011	29-Jun-2011	31-Dec-2016	31-Dec-2016
P121210	IDA-H6660	Effective	07-Apr-2011	27-Jun-2011	20-Jul-2011	31-May-2016	31-May-2016

## Cumulative Disbursements



## Restructuring History

Level 2 Approved on 27-Feb-2014

## Related Project(s)

There are no related projects.