



Mongolia: Combating Domestic Violence Against Women and Children - Additional Financing

Project Name	Combating Domestic Violence Against Women and Children - Additional Financing				
Project Number	51217-002				
Country	Mongolia				
Project Status	Approved				
Project Type / Modality of Assistance	Grant				
Source of Funding / Amount	<table border="1"> <tr> <td>Grant 9221-MON: Combating Domestic Violence Against Women and Children - Additional Financing</td> <td></td> </tr> <tr> <td>Japan Fund for Poverty Reduction</td> <td>US\$ 1.00 million</td> </tr> </table>	Grant 9221-MON: Combating Domestic Violence Against Women and Children - Additional Financing		Japan Fund for Poverty Reduction	US\$ 1.00 million
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Japan Fund for Poverty Reduction	US\$ 1.00 million				
Strategic Agendas	Inclusive economic growth				
Drivers of Change	Governance and capacity development Knowledge solutions Partnerships				
Sector / Subsector	Public sector management - Social protection initiatives				
Gender Equity and Mainstreaming	Gender equity				
Description	<p>The Additional Financing (AF) will complement the project outcome (quality of and access to prevention and multidisciplinary response to domestic violence (DV) strengthened) and expand project outputs 1-3 (multi-disciplinary response and livelihood assistance services to domestic violence survivors delivered; capacity of key officials and staff responsible for protection and rehabilitation services for DV survivors improved; and behavior of key stakeholders on prevention, reporting and protection of survivors improved) by piloting an innovative integrated suite of digital components of the DV hotline center 107. The AF aims to pilot test advanced technologies through expansion of the ICT infrastructure and scale up critical interventions of an ongoing project to more effectively address DV cases.</p> <p>The captioned grant financed by the Japan Fund for Poverty Reduction (\$3.0 million) is the first Asian Development Bank (ADB) dedicated project addressing domestic violence with infrastructure, service provision, institutional development, and behavior change communications. The ADB President approved the grant on 15 October 2018. The project is effective 1 February 2019 and will be completed on 31 December 2022.</p>				
Project Rationale and Linkage to Country/Regional Strategy	<p>Gender-based violence, particularly DV remains one of the most serious and life-threatening human rights violations in Mongolia. Among ever-partnered women, 57.9% have experienced one or more types of violence in their lifetime, including physical, sexual, emotional and economic violence, and controlling behaviors. DV imposes significant socioeconomic costs on households. The cost to the country's health care and legal systems, reduced production from lost work days, emotional stress, and other social costs all have a direct impact on economic growth. To scale up the existing hotline center that provides DV-related legal and psychosocial counseling, distress calls and referral to police, and ensure access and availability of services for more women, it is critical to introduce digital platform solution. To reach out to more women and girls with hearing, visual and mobility disabilities, who are at high risk of gender-based violence, one of the solutions is to develop a website and smart phone applications with accessibility for persons with disabilities.</p> <p>The government has ensured the enforcement of the revised Law on Combating Domestic Violence (LCDV), but implementation is limited. There is still limited public and institutional awareness of the LCDV, and DV survivors and their families are often unaware of where they can obtain legal and psychosocial information, assistance or file a complaint. There is reticence in reporting cases because survivors (25%) do not want to damage the reputation of their family, and witnesses are not certain whether survivors' families will be adequately protected. Social media and other online and mobile platforms, the next popular sources of information for affected women after television, can play a crucial role in helping women and witnesses report cases and access information and services privately and anonymously. A previous Japan Fund for Poverty Reduction (JFPR)-supported grant in Mongolia successfully used mobile technology and storytelling to promote specific behavior changes that helped achieve project objectives. With the high internet use in Mongolia (80% in Ulaanbaatar and 66% in rural areas), digital solutions will help increase awareness about domestic violence as a serious offense and encourage usage of hotline so that survivors and their families can receive legal and psychosocial counseling, multi-disciplinary and protection services provided under the law.</p> <p>In 2019, the DV hotline-107 run by the Metropolitan Police Department received 2700 calls for legal and psychological counseling including 504 distress calls. This call load does not yet include 754 calls received by the National Center Against Violence, non-government organization in 2019 during office hours. This has been further exacerbated in the last quarter due to COVID-19 pandemic. Isolation and lockdown left survivors of domestic violence with less options for support, forcing them to stay at home with perpetrators. In Q1 2020 alone, due to the COVID-19 pandemic, police reported cases of domestic violence increased drastically by 61.6% from 1938 to 3131 nationwide compared to Q1 preceding year. Out of 3131 DV reported cases, 72.6% (2273) were registered in Ulaanbaatar capital city, while rest of 858 cases were reported across all 21 provinces. 86.4% of domestic violence crimes were committed in the household setting and women constituted 93% of victims. Domestic violence survivors stayed in 29 shelters and one-stop service centers nationwide increased by 54% (from 588 to 908) compared to 1Q 2019. In 1Q 2020, the National Centre Against Violence, lead NGO, provided services to 390 survivors which is 30% increase from 1Q 2019. Further, 248 survivors received legal and psychological counseling from the National Centre Against Violence, showing 31.1% increase from 1Q 2019. Domestic violence survivors continue to suffer from serious physical, psychological and mental health consequences. Consequently, there is more need for multi-disciplinary response services, such as online psycho-social counselling for rehabilitation and protection. Gender impacts of COVID-19 outbreak is not likely to be mitigated in near future. In view of this, enhancing services to address GBV, improving access to psychosocial support and law enforcement measures are being highly prioritized not only in Mongolia but also globally. The 107 hotline monthly call inflow is projected to increase by 20% during project duration with the implementation of the communication strategy complemented by the proposed additional financing to increase hotline utilization through the following: (1) media, social media and mobile phone campaign; (2) activities by community-based support groups in target areas and schools; (3) dissemination of communication materials; and (4) capacity building on communication first response for hotline operators, police and shelter personnel. All these development communication interventions on the levels where behavior changes are crucial in the community, schools and among government duty bearers and when timed and coordinated strategically, will address cultural issues of reticence and uncertainty about survivor protection.</p> <p>The AF would enable the digital technology application to strengthen multidisciplinary response and prevention of domestic violence, while expanding an opportunity to undertake community initiatives at grassroot level. The AF will further contribute to the implementation of ADB's Strategy 2030, in particular objectives of accelerating progress in gender equality and promoting innovative technology.</p>				
Impact	<p>Gender equality in political, legal, economic, social, cultural and family relations substantially achieved (National Program on Gender Equality 2017-2021)</p> <p>Non-traditional risks to peace and safety of citizens and society reduced (Mongolia's Vision-2050)</p>				

Project Outcome	
Description of Outcome	Quality of and access to prevention and multi-disciplinary response to domestic violence strengthened.
Progress Toward Outcome	The project implementation unit has been established and fully staffed by July 2019. The project steering committee has convened its first meeting and approved the project implementation, procurement and financing plans for 2019. The EA has commenced the recruitment of the field coordinator and the consulting services. In addition, the EA is also preparing the bidding documents for the first civil work package.
Implementation Progress	
Description of Project Outputs	Multi-disciplinary response and livelihood assistance services to domestic violence survivors delivered Capacity of key officials and staff responsible for protection and rehabilitation services for domestic violence survivors improved Behavior of key stakeholders on prevention, reporting and protection of survivors improved

Status of Implementation Progress (Outputs, Activities, and Issues)

Package C001. Trainings on effective multi-disciplinary response and law enforcement procedures, cross-sectoral coordination and psychological counselling for key stakeholders: CSC was established by order A/47 dated 31 October 2019 of the State Secretary, MOJHA. The implementing agencies, the SCCCP, MLSP, and AFCYD provided their comments on draft Terms of Reference, were reflected accordingly. The CSC meeting was held on 20 February 2020 and endorsed the final ToR, narrative evaluation criteria, the cost estimate. PIU submitted the request for advertisement for ADB's review and approval on 17 April 2020. Upon ADB's no-objection letter, the consulting service was advertised through local newspapers, websites of MOJHA, SCCCP, Facebook pages of SCCCP from April 27 until 26 May 2020 for 30 calendar days. Five Expression of Interest (EoI) have been received at the CMS system within the deadline. CSC convened on 9 July and evaluated the proposals and issued a shortlist. ADB issued its no-objection letter to submit the request for RFP to shortlisted firms on 11 August 2020. PIU submitted the request for RFP submission to shortlisted firms on 25 August and received the RFPs on 2 October 2020. The CSC was re-structured by the the State Secretary's Order #A/53 dated 30 October 2020. The CSC could not convene due to Covid-19 lockdown measures.

Package C005, C006. The consulting services (Software Engineer, and Legal Specialist) will be advertised in Q2 2021. TORs for 2 consulting services of software engineer and legal specialist is developed, reviewed by implementing agency and finalized. The Terms of Reference shall be endorsed and advertised upon ADB's permission and expected to advertise in Q2 2021.

Package C010: Peer Educators and Support Groups Program for Persons with Disabilities: CSC was established by order A/51 dated 30 October 2020 of the State Secretary, MOJHA. The implementing agencies, the SCCCP, MLSP, and AFCYD provided their comments on draft Terms of Reference, were reflected accordingly in April 2020. The Terms of Reference, Narrative Evaluation Criteria, Newspaper advertisement, and Cost estimates are developed for discussion and approval at the CSC meeting. The first CSC meeting, scheduled on 20 November and in December 2020 have been postponed twice due to Covid-19 pandemics lockdown measures. Advertisement is expected in Q1, 2021.

Package C001. Trainings on effective multi-disciplinary response and law enforcement procedures, cross-sectoral coordination and psychological counselling for key stakeholders: CSC was established by order A/47 dated 31 October 2019 of the State Secretary, MOJHA. The implementing agencies, the SCCCP, MLSP, and AFCYD provided their comments on draft Terms of Reference, were reflected accordingly. The CSC meeting was held on 20 February 2020 and endorsed the final ToR, narrative evaluation criteria, the cost estimate. PIU submitted the request for advertisement for ADB's review and approval on 17 April 2020. Upon ADB's no-objection letter, the consulting service was advertised through local newspapers, websites of MOJHA, SCCCP, Facebook pages of SCCCP from April 27 until 26 May 2020 for 30 calendar days. Five Expression of Interest (EoI) have been received at the CMS system within the deadline. CSC convened on 9 July and evaluated the proposals and issued a shortlist. ADB issued its no-objection letter to submit the request for RFP to shortlisted firms on 11 August 2020. PIU submitted the request for RFP submission to shortlisted firms on 25 August and received the RFPs on 2 October 2020. The CSC was re-structured by the the State Secretary's Order #A/53 dated 30 October 2020. The CSC could not convene due to Covid-19 lockdown measures.

Package C002: CSC convened on 5 August and 11 September respectively to evaluate both financial and technical proposals. All due no-objection letters of ADB have been issued on 22 September 2020 to organize the contract negotiation process. The contract negotiation meeting was organized on 23 October 2020. The contract was awarded on 26 October 2020 to implement the consulting service. The Inception Report and the detailed work plan until 2022 December has been reviewed and endorsed by EA, IA, and PIU on 17 December 2020.

Package C002: CSC convened on 5 August and 11 September respectively to evaluate both financial and technical proposals. All due no-objection letters of ADB have been issued on 22 September 2020 to organize the contract negotiation process. The contract negotiation meeting was organized on 23 October 2020. The contract was awarded on 26 October 2020 to implement the consulting service. The Inception Report and the detailed work plan until 2022 December has been reviewed and endorsed by EA, IA, and PIU on 17 December 2020.

Due to potential additional financing that will cover 107 hotline operations, this activity is on hold for 2021.

The Procedure on Selection and Funding of Small-scale Grants was developed with comments and feedback received from SCCCP, Policy Implementation Coordination Department, Investment and Financing Department, International Treaty and Foreign Cooperation Department of the MOJHA, Ministry of Labor and Social Protection, Authority of Family, Child and Youth Development and ADB. The State Secretary issued an Order# A/09 dated 9 March 2020 approving the Procedure and the Working Group for the selection of the application. The small-scale grants competition was advertised for 60 days effective 11 March 2020. The Deadline for receiving the applications for the first stage selection is 11 May 2020. An official letter was submitted to all local Heads of Citizen's Khural and the Coordination Sub-Councils of Crime Prevention in 21 aimags and 9 districts on 11 March 2020 signed by the Head of the SCCCP. Therefore, all local CSCPs were duly informed on the organization of the first stage selection. As of now, 201 aimags and 6 districts have officially established the working group to organize the first stage selection. PIU is providing necessary advice and information to local CSCPs.

122 project applications were received from 21 aimags and 8 districts nationwide at the 1st phase selection on 11 May 2020. The local Working Groups convened and evaluated the project proposals and shortlisted 87 of them and duly submitted all documentation to PIU on 11 June 2020. The Working Group at the MOJHA met two times during 25-26 July and selected 30 project proposals of the shortlisted applications. PIU submitted the request for endorsement ADB issued NOL for of 30 awardees to ADB on 31 July 2020. Contracts signing process was undertaken in close coordination with selected awardees and the 30 contracts were signed on 9 September 2020, PCSS numbers were issued by ADB on 16 September 2020. First installments for 30 projects were made in 20 November 2020.

1) Design drawings of Uvs aimag shelter reflected universal access design specifications
2) Songinokhairkhan district shelter is expected to be accessible for PWDs. The DAD and DED were approved by the Construction Development Center on 17 December 2020.

Procurement of equipment and furniture are expected in Q2, 2021 and Q2 2022 respectively.

Package C008: Consulting service on conducting the training on financial and legal literacy, and implementation of a pilot economic empowerment program for survivor women of domestic violence. The CSRN was advertised through CMS, daily newspapers, SCCP and MOJHA websites on 7 January 2020 for 30 calendar days. CSC conducted evaluation and submitted request for re-advertisement of the consulting service. ADB has issued no objection letter on re-advertisement of consulting service for package C008 on 10 March 2020. The CSRN was advertised through CMS, daily newspapers, SCCP and MOJHA websites on 12 March 2020 for 30 calendar days. ADB issued no objection to issue RFP for shortlisted firms on 3 July 2020. The contract negotiation working group has been established on 23 October 2020. A consortium of Mongolian National Chamber of Commerce and the Educated Enterprise, NGO has been selected and awarded the contract on 26 October 2020. The Inception Report and the detailed work plan until 2022 December has been reviewed and endorsed by EA, IA, and PIU on 18 December 2020.

Package C008: Consulting service on conducting the training on financial and legal literacy, and implementation of a pilot economic empowerment program for survivor women of domestic violence. The CSRN was advertised through CMS, daily newspapers, SCCP and MOJHA websites on 7 January 2020 for 30 calendar days. CSC conducted evaluation and submitted request for re-advertisement of the consulting service. ADB has issued no objection letter on re-advertisement of consulting service for package C008 on 10 March 2020. The CSRN was advertised through CMS, daily newspapers, SCCP and MOJHA websites on 12 March 2020 for 30 calendar days. ADB issued no objection to issue RFP for shortlisted firms on 3 July 2020. The contract negotiation working group has been established on 23 October 2020. A consortium of Mongolian National Chamber of Commerce and the Educated Enterprise, NGO has been selected and awarded the contract on 26 October 2020. The Inception Report and the detailed work plan until 2022 December has been reviewed and endorsed by EA, IA, and PIU on 18 December 2020.

Package W001 lot1. Rehabilitation of shelter for Nalaikh district. Contract was awarded and contract signed on 17 June and civil works started on 22 June, 2020 and completed on 22 July, 2020. Monitoring site visits were held on June 17, July 6, 2020. District commission meeting was held on July 10, 2020. Commission members accepted the rehabilitation work with comments. The comments were reflected and small repairs were done. During the site visit on July 22, 2020 the renovation work for Nalaikh shelter was accepted as completed. The _Work Acceptance Commission Act_ with reference 01/20 was issued on 22 July 2020.

Package W001 lot2. Rehabilitation of shelter for Uvs aimag. Contract was awarded and signed on 30 June and civil work started on 5 July, 2020. Site visit was held on 25-27 July, 2020. The Contract was amended on 22 October 2020. The State Commission review meeting was held on 18 November 2020 and inspected the rehabilitation work in line with the Order# A/48 issued by the Uvs aimag's Head of Department of Land Affairs, Construction and Urban Development. The _Work Acceptance Commission Act_ with reference 62/2020 was issued on 18 November 2020.

Package W014 Shelter for Songinokhairkhan district. Preliminary design approved on 2 July, 2020 by Urban development agency. The DAD and DED were approved by the Construction Development Center on 17 December 2020. The bidding is expected to be advertised in Q1 2021.

Package W015. Rehabilitation of shelter in Selenge aimag. Contract was awarded and signed on 27 May and civil works started on 31 May, 2020 and finished on 8 July, 2020. Monitoring site visits were held on 3 June, 25 June and on 08 July, as a member of commission meeting. The state commission review meeting was held on 08 July 2020 and inspected the rehabilitation work. Commission members accepted the civil work with comments. The comments were reflected and small repairs were done. The _Work Acceptance Commission Act_ with reference BU-61/2020 was issued on 08 July 2020. Defects Liability Period for one year 8 July 2020 8 July 2021.

Package W016. Rehabilitation of shelter in Sukhbaatar aimag. The contract was signed on 21 July 2020. Construction work started on 25 July, 2020. The Contract was amended on 23 October 2020. Monitoring site visits were held on August 05-07 2020 and 09-11 September 2020, and provided relevant guidance on the rehabilitation process. Due to Covid-19 pandemics lockdown measures effective from 11 November 2020 suspended the construction process. Online Technical commission meeting was held on 23 December 2020 and it was decided to suspend the construction work until 1 April 2021. As of end December, work performance is 82%. Remaining construction work is expected to be completed by Q2 2021

Geographical Location

Nation-wide

Safeguard Categories

Environment

C

Involuntary Resettlement	C
Indigenous Peoples	C

Summary of Environmental and Social Aspects

Environmental Aspects
Involuntary Resettlement
Indigenous Peoples
Stakeholder Communication, Participation, and Consultation
During Project Design
During Project Implementation

Business Opportunities

Consulting Services	Individual Consultant Selection (ICS) for 12 person-months - \$27,048 Consultant's Qualifications Selection for a firm (CQS) for 5 person-months - \$39,516
Procurement	Open Competitive Bidding (OCB) with national advertising for 1 contract - \$191,347.00 Request for Quotation (RFQ) for 5 contracts - \$219,231.00

Responsible ADB Officer	Begzsuren, Tsolmon
Responsible ADB Department	East Asia Department
Responsible ADB Division	Mongolia Resident Mission
Executing Agencies	Ministry of Justice and Home Affairs (formerly Ministry of Justice) Government Building V, Trade Street 6/A, Chingeltei District

Timetable

Concept Clearance	09 Apr 2022
Fact Finding	10 Dec 2020 to 17 Dec 2020
MRM	03 Jun 2021
Approval	24 Aug 2021
Last Review Mission	-
Last PDS Update	24 Aug 2021

Grant 9221-MON

Financing Plan		Grant Utilization			
	Total (Amount in US\$ million)	Date	ADB	Others	Net Percentage
Project Cost	1.04	Cumulative Contract Awards			
ADB	0.00	-	0.00	0.00	%
Counterpart	0.04	Cumulative Disbursements			
Cofinancing	1.00	-	0.00	0.00	%

Project Page	https://www.adb.org/projects/51217-002/main
Request for Information	http://www.adb.org/forms/request-information-form?subject=51217-002
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