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LOAN NUMBER 3428-CAM(SF)

LOAN AGREEMENT  
(Special Operations)

(Strengthening Public Financial Management Program – Subprogram 1)

between

KINGDOM OF CAMBODIA

and

ASIAN DEVELOPMENT BANK

DATED 06 OCT 2016

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CAM 49041

**LOAN AGREEMENT  
(Special Operations)**

LOAN AGREEMENT dated 06 OCT 2016 between  
KINGDOM OF CAMBODIA ("Borrower") and ASIAN DEVELOPMENT BANK ("ADB").

WHEREAS

(A) ADB has received from the Borrower a development policy letter dated 3 August 2016 ("Policy Letter"), setting forth certain objectives, policies and actions, described in Schedule 1 to this Loan Agreement, designed to enhance the efficiency, effectiveness and accountability of the Borrower's public expenditures and revenue management ("Program");

(B) the Program comprises the first subprogram of a programmatic approach, as described in paragraph 1 of Schedule 1 to this Loan Agreement ("Programmatic Approach"), and the Borrower has applied to ADB for a loan for the purposes of the Program;

(C) by a separate loan agreement of even date herewith between the Borrower and ADB ("Technical Assistance Loan Agreement"), ADB has agreed to lend to the Borrower from its Special Funds resources an amount in various currencies equivalent to SDR2,501,000 ("TA Loan"); and

(D) ADB has agreed to make a loan to the Borrower from ADB's Special Funds resources upon the terms and conditions set forth herein;

NOW THEREFORE the parties agree as follows:

**ARTICLE I**

**Loan Regulations; Definitions**

Section 1.01. All the provisions of the Special Operations Loan Regulations of ADB, dated 1 January 2006 ("Loan Regulations"), are hereby made applicable to this Loan Agreement with the same force and effect as if they were fully set forth herein, subject, however, to the following modifications:

(a) Section 2.01(24) is deleted and the following is substituted therefor:

24. The term "Program" means the program for which ADB has agreed to make the Loan, as described in the Loan Agreement and as the description thereof may be amended from time to time by agreement between ADB and the Borrower.

(b) The term "Project" wherever it appears in the Loan Regulations shall be substituted by the term "Program".

(c) Section 2.01(26) is deleted and the following is substituted therefor:

26. The term "Program Executing Agency" means the entity or entities responsible for the carrying out of the Program as specified in the Loan Agreement.

(d) The term "Project Executing Agency" wherever it appears in the Loan Regulations shall be substituted by the term "Program Executing Agency".

(e) Section 5.01(b) is deleted and the following is substituted therefor:

(b) Except as ADB and the Borrower shall otherwise agree, no withdrawals shall be made on account of payments made prior to the Effective Date.

Section 1.02. Wherever used in this Loan Agreement, the several terms defined in the Loan Regulations have the respective meanings therein set forth unless modified herein or the context otherwise requires. Additional terms used in this Loan Agreement have the following meanings:

(a) "Component" means (i) for MEF, Component 1 and Component 2 of the Program, as described in paragraphs 2(a) and (b) (inclusive) of Schedule 1 to this Loan Agreement; and (ii) for NAA, Component 3 of the Program, as described in paragraph 2(c) of Schedule 1 to this Loan Agreement;

(b) "Counterpart Funds" means the local currency generated from the Loan proceeds under the Program and referred to in paragraph 8 of Schedule 4 to this Loan Agreement;

(c) "Deposit Account" means the account referred to in paragraph 3 of Schedule 3 to this Loan Agreement;

(d) "Implementing Agencies" means: (i) in respect of Component 1, MEF; (ii) in respect of Component 2, MAFF, MOEYS, MLVT, MPWT, MRD, MOWRAM; and (iii) in respect of Component 3, NAA; who in each case are responsible for carrying out certain reform measures under their respective Components under the Programmatic Approach;

(e) "Loan Disbursement Handbook" means ADB's Loan Disbursement Handbook (2015, as amended from time to time);

(f) "MEF" means the Ministry of Economy and Finance of the Borrower, or any successor thereto;

(g) "MAFF" means the Borrower's Ministry of Agriculture, Forestry and Fisheries, or any successor thereto;

(h) "MOEYS" means the Borrower's Ministry of Education, Youth and Sports, or any successor thereto;

(i) "MLVT" means the Borrower's Ministry of Labour and Vocational Training, or any successor thereto;

(j) "MOWRAM" means the Borrower's Ministry of Water Resources and Meteorology, or any successor thereto;

(k) "MPWT" means the Borrower's Ministry of Public Works and Transport, or any successor thereto;

(l) "MRD" means the Borrower's Ministry of Rural Development, or any successor thereto;

(m) "NAA" means the Borrower's National Audit Authority, or any successor thereto;

(n) "Policy Matrix" means the policy matrix as agreed between the Borrower and ADB, which sets forth actions accomplished or to be accomplished by the Borrower under the Program and is attached to the Policy Letter;

(o) "Program Executing Agency" for the purposes of, and within the meaning of, the Loan Regulations means MEF or any successor thereto acceptable to ADB, which is responsible for the carrying out of the Program;

(p) "Programmatic Approach" has the meaning specified in Recital (B) to this Loan Agreement;

(q) "Riel" means the currency of the Borrower; and

(r) "Steering Committee" means the public financial management reform steering committee described in paragraph 2 of Schedule 4 to this Loan Agreement.

## ARTICLE II

### The Loan

Section 2.01. ADB agrees to lend to the Borrower from ADB's Special Funds resources an amount in various currencies equivalent to eighteen million nine hundred and thirty nine thousand Special Drawing Rights (SDR18,939,000).

Section 2.02. (a) The Borrower shall pay to ADB an interest charge at the rate of 1% per annum during the grace period, and 1.5% per annum thereafter, on the amount of the Loan withdrawn from the Loan Account and outstanding from time to time.

(b) The term "grace period" as used in paragraph (a) of this Section means the period prior to the first Principal Payment Date in accordance with the amortization schedule set forth in Schedule 2 to this Loan Agreement.

Section 2.03. The interest charge and any other charge on the Loan shall be payable semiannually on 15 April and 15 October in each year.

Section 2.04. The Borrower shall repay the principal amount of the Loan withdrawn from the Loan Account in accordance with the amortization schedule set forth in Schedule 2 to this Loan Agreement.

Section 2.05. The currency of repayment of the principal of the Loan and the currency of payment of the interest charge for the purposes of Sections 4.03(a) and 4.04 of the Loan Regulations shall be the Dollar.

### **ARTICLE III**

#### **Use of Proceeds of the Loan**

Section 3.01. The Borrower shall cause the proceeds of the Loan to be applied to the financing of expenditures on the Program in accordance with the provisions of this Loan Agreement.

Section 3.02. The proceeds of the Loan shall be withdrawn in accordance with the provisions of Schedule 3 to this Loan Agreement, as such Schedule may be amended from time to time by agreement between the Borrower and ADB.

Section 3.03. The Loan Closing Date for the purposes of Section 8.02 of the Loan Regulations shall be 30 June 2017 or such other date as may from time to time be agreed between the Borrower and ADB.

### **ARTICLE IV**

#### **Particular Covenants**

Section 4.01. In the carrying out of the Program, the Borrower shall perform, or cause to be performed, all obligations set forth in Schedule 4 to this Loan Agreement.

Section 4.02. As part of the reports and information referred to in Section 6.05 of the Loan Regulations, the Borrower shall furnish, or cause to be furnished, to ADB all such reports and information as ADB shall reasonably request concerning the implementation of the Program, including the accomplishment of the targets and carrying out of the actions set out in the Policy Letter.

## ARTICLE V

### Effectiveness

Section 5.01. The following is specified as an additional condition to the effectiveness of this Loan Agreement for the purposes of Section 9.01(f) of the Loan Regulations: the Deposit Account shall have been established as provided in paragraph 3(a) of Schedule 3 to this Loan Agreement.

Section 5.02. A date 90 days after the date of this Loan Agreement is specified for the effectiveness of the Loan Agreement for the purposes of Section 9.04 of the Loan Regulations.

## ARTICLE VI

### Miscellaneous

Section 6.01. The Minister of Economy and Finance of the Borrower is designated as representative of the Borrower for the purposes of Section 11.02 of the Loan Regulations.

Section 6.02. The following addresses are specified for the purposes of Section 11.01 of the Loan Regulations:

#### For the Borrower

Ministry of Economy and Finance  
St. 92 Sangkat Wat Phnom  
Khan Daun Penh  
Phnom Penh, Cambodia

Facsimile Numbers:

+855 23 427 798

+855 23 428 424.

#### For ADB


Asian Development Bank  
6 ADB Avenue  
Mandaluyong City  
1550 Metro Manila  
Philippines

Facsimile Numbers:


(632) 636-2444  
(632) 636-2331.

IN WITNESS WHEREOF the parties hereto, acting through their representatives thereunto duly authorized, have caused this Loan Agreement to be signed in their respective names as of the day and year first above written and to be delivered at the principal office of the ADB.

KINGDOM OF CAMBODIA

By   
H.E. DR. AUN PORNMONIROTH  
Senior Minister  
Minister, Ministry of Economy and  
Finance

ASIAN DEVELOPMENT BANK

By   
NORIKO OGAWA  
Deputy Director General  
Southeast Asia Department

**SCHEDULE 1****Description of the Program**

1. The principal objective of the Programmatic Approach is to enhance the efficiency, effectiveness and accountability of the Borrower's public expenditures and revenue management. The Programmatic Approach comprises 2 subprograms and the Program is the first subprogram.
2. The scope of the Program includes the following and is described in more detail in the Policy Letter and Policy Matrix:
  - (a) Component 1: strengthening the policy and regulatory framework for public expenditure and revenue management;
  - (b) Component 2: strengthening the budgeting, accounting, financial management and internal audit capacity of MEF, MAFF, MLVT, MPWT, MOEYS, MRD and MOWRAM; and
  - (c) Component 3: strengthening the external audit capacity of NAA through improved audit oversight of line ministries.
3. The Program is expected to be completed by 30 June 2017.



## SCHEDULE 2

### Amortization Schedule

(Strengthening Public Financial Management Program – Subprogram 1)

Date Payment Due	Payment of Principal (expressed in Special Drawing Rights)*
15 October 2024	591,844
15 April 2025	591,844
15 October 2025	591,844
15 April 2026	591,844
15 October 2026	591,844
15 April 2027	591,844
15 October 2027	591,844
15 April 2028	591,844
15 October 2028	591,844
15 April 2029	591,844
15 October 2029	591,844
15 April 2030	591,844
15 October 2030	591,844
15 April 2031	591,844
15 October 2031	591,844
15 April 2032	591,844
15 October 2032	591,844
15 April 2033	591,844
15 October 2033	591,844
15 April 2034	591,844
15 October 2034	591,844
15 April 2035	591,844
15 October 2035	591,844
15 April 2036	591,844
15 October 2036	591,844
15 April 2037	591,844
15 October 2037	591,844
15 April 2038	591,844
15 October 2038	591,844
15 April 2039	591,844
15 October 2039	591,844
15 April 2040	591,836
<b>TOTAL</b>	<b>18,939,000</b>

\* The arrangements for payment are subject to the provisions of Sections 3.04 and 4.03 of the Loan Regulations.

**SCHEDULE 3****Withdrawal of Loan Proceeds**

1. Except as ADB may otherwise agree, the Loan proceeds shall be disbursed in accordance with the Loan Disbursement Handbook, and the following provisions of this Schedule.
2. An application for withdrawal from the Loan Account shall be submitted to ADB by the Borrower and shall be in a form satisfactory to ADB.
3. (a) Prior to submitting the first application to ADB for withdrawal from the Loan Account, the Borrower shall nominate an account (the "Deposit Account") at the National Bank of Cambodia into which all withdrawals from the Loan Account shall be deposited. The Deposit Account shall be established, managed and liquidated in accordance with terms and conditions satisfactory to ADB.  
  
(b) Separate accounts and records in respect of the Deposit Account shall be maintained in accordance with accounting principles acceptable to ADB. Upon ADB's request, the Borrower shall have the financial statements for the Deposit Account audited by independent auditors, whose qualifications, experience and terms of reference are acceptable to ADB, in accordance with international standards for auditing or the national equivalent acceptable to ADB. Promptly after their preparation but in any event not later than 6 months after the date of ADB's request, copies of such audited financial statements and the opinion of the auditors on the financial statements, in the English language, shall be furnished to ADB.
4. No Loan proceeds shall be withdrawn to finance any item specified in the Attachment to this Schedule.
5. No withdrawal shall be made from the Loan Account unless ADB is satisfied that the Borrower has met the policy actions specified in the Policy Matrix relating to the Program.

**Negative List**

No withdrawals of Loan proceeds will be made for the following:

- (i) expenditures for goods included in the following groups or sub-groups of the United Nations Standard International Trade Classification, Revision 3 (SITC, Rev. 3) or any successor groups or sub-groups under future revisions to the SITC, as designated by ADB by notice to the Borrower:

**Table: Ineligible Items**

<b>Chapter</b>	<b>Heading</b>	<b>Description of Items</b>
112		Alcoholic beverages
121		Tobacco, unmanufactured; tobacco refuse
122		Tobacco, manufactured (whether or not containing tobacco substitute)
525		Radioactive and associated materials
667		Pearls, precious and semiprecious stones, unworked or worked
718	718.7	Nuclear reactors, and parts thereof, fuel elements (cartridges), nonirradiated for nuclear reactors
728	728.43	Tobacco processing machinery
897	897.3	Jewelry of gold, silver or platinum-group metals (except watches and watch cases) and goldsmiths' or silversmiths' wares (including set gems)
971		Gold, nonmonetary (excluding gold ore and concentrates)

Source: United Nations.

- (ii) expenditures in the currency of the Borrower or for goods supplied from the territory of the Borrower;
- (iii) expenditures for goods supplied under a contract that any national or international financing institution or agency will have financed or has agreed to finance, including any contract financed under any loan or grant from the ADB;
- (iv) expenditures for goods intended for a military or paramilitary purpose or for luxury consumption;
- (v) expenditures for narcotics;
- (vi) expenditures for environmentally hazardous goods, the manufacture, use or import of which is prohibited under the laws of the Borrower or international agreements to which the Borrower is a party; and
- (vii) expenditures on account of any payment prohibited by the Borrower in compliance with a decision of the United Nations Security Council taken under Chapter VII of the Charter of the United Nations.

## SCHEDULE 4

### Program Implementation and Other Matters

#### Implementation Arrangements

1. The Borrower shall ensure that: (a) MEF performs its responsibilities as the Program Executing Agency for the Programmatic Approach and the Program, including maintaining the Deposit Account and reporting to ADB; and (b) MEF coordinates with the Implementing Agencies, which are responsible for carrying out certain reform measures under the Program.

2. The Borrower's Public Financial Management Reform Steering Committee through its general secretariat (the "Steering Committee") shall be responsible for coordinating the implementation of, and sustaining, the Program. The Borrower shall cause the Steering Committee to: (a) meet as required to: (i) monitor progress and oversee the implementation of the Program, and (ii) provide guidance and direction to the Program Executing Agency and Implementing Agencies and relevant line agencies of the Borrower involved in implementing Program actions and activities; and (b) ensure that the reforms are undertaken in line with the agreed timetable.

#### Policy Actions and Dialogue

3. The Borrower shall ensure that all policy actions, as set forth in the Policy Letter and the Policy Matrix, continue to be in effect for the duration of the Programmatic Approach.

4. The Borrower shall keep ADB informed of policy discussions with other multilateral and bilateral aid agencies that may have implications for the implementation of the Program, and shall provide ADB with an opportunity to comment on any resulting policy proposals. The Borrower shall take into account ADB's views before finalizing and implementing any such proposal.

5. The Borrower shall promptly discuss with ADB problems and constraints encountered during implementation of the Program and appropriate measures to overcome or mitigate such problems and constraints.

6. The Borrower shall ensure that the Program Executing Agency and the Implementing Agencies hold consultative meetings with stakeholders and the development partner community as needed to solicit their feedback on relevant proposed and existing regulations and the impact of the Program.

#### Use of Counterpart Funds

7. The Borrower shall ensure that the Counterpart Funds are used to firstly finance the implementation of certain programs and activities consistent with the objectives of the Program.

Governance and Anticorruption

8. The Borrower, the Program Executing Agency, and the Implementing Agencies shall: (a) comply with ADB's Anticorruption Policy (1998, as amended to date) and acknowledge that ADB reserves the right to investigate directly, or through its agents, any alleged corrupt, fraudulent, collusive or coercive practice relating to the Program; (b) cooperate with any such investigation and extend all necessary assistance for satisfactory completion of such investigation; and (c) undertake to implement in a timely manner the mitigation measures set out in the risk assessment and risk management plan referred to in the Report and Recommendation of the President on the Program.

Monitoring and Review

9. The Borrower shall ensure that: (a) MEF undertakes periodic reviews to evaluate the scope, implementation arrangements, progress, achievements, and impacts of the Programmatic Approach; and (b) MEF is responsible for maintaining all monitoring data and evaluating benefits of the Program. To facilitate ADB's semiannual reviews of the Programmatic Approach, the Borrower shall provide relevant macroeconomic and financial data, and related information in such detail as ADB may reasonably request. The reviews shall form the basis for discussions between the Borrower and ADB on further reforms and measures that may be considered necessary or desirable to promote the continued development of the Borrower's public financial management system.

10. The Borrower shall ensure that the Implementing Agencies review and report to the Program Executing Agency on the scope, implementation arrangements, impact and achievement of the objectives of the Programmatic Approach, to enable the Program Executing Agency to in turn report to ADB.