### FINANCIAL MANAGEMENT ASSESSMENT

# 1 Summary

- 1. Financial management assessment (FMA) of the executing agency (EA) and implementing agencies (IAs) has been conducted for the Project in accordance with ADB's Guidelines for the Financial Management and Analysis of Projects<sup>1</sup> and the publication Financial Due Diligence–A Methodology Note.<sup>2</sup> The FMA includes review of executing agency and implementing agency, funds flow arrangement, the staff of finance, accounting policies and procedures (segregation of duties, budgeting system, payments, policies and procedures, cash and banking, safeguarding assets, other Offices and implementing agencies), internal and external auditing, reporting and monitoring, and information systems. The instrument used for the assessment was Asian Development Bank's (ADB) financial management assessment questionnaire (FMAQ).
- 2. Anhui Provincial Department of Transport (APDOT), as the EA, Wuwei County Transportation Bureau (WCTB), Nanling County Transportation Bureau (NCTB), Chizhou Municipal Highway Administration Bureau (CMHAB), Ma'anshan Municipal Highway Administration Bureau (MMHAB) and Anhui Provincial Port and Shipping Construction Investment Group Co. Ltd (APPSCIG), as the IAs, have been assessed respectively. The guidelines describe the approach prescribed by ADB in undertaking a financial management assessment which involves the following steps:
  - use a standard questionnaire to assess the financial management of the implementing agency;
  - based on the results of the questionnaire, identify issues for future review; and
  - identify appropriate financial covenants to monitor financial conditionalities of the project for which the EA and IA would be responsible.
- 3. The assessment indicated that (i) there are established financial management policies in the PRC, which are followed strictly by APDOT, WCTB, NCTB, CMHAB, MMHAB and APPSCIG; and (ii) APDOT, CMHAB and APPSCIG have sound financial management capability and are experienced in managing foreign-funded and locally-funded projects as WCTB, NCTB, and MMHAB only have experienced in locally-financed projects. Anhui Provincial Department of Finance (APDOF), which will operate and administer the imprest account, has experience administering foreign-financed project including ADB-financed projects. The completed FMAQs containing the reviews are in Tables 7 to 12 at the end of this assessment.
- 4. The FMA recommended capacity development measures to ensure that the EA and IAs are able to meet the project's financial management requirements. It was proposed that the EA and IAs strengthen their financial management capability to manage the project, including (i) undertaking training, particularly on ADB policy and procedural requirements; (ii) seeking internal and external financial management assistance as needed; (iii) developing a software of financial management and reporting for the project linking APDOT, WCTB, NCTB, CMHAB, MMHAB and APPSCIG when the project commences; (iv) updating existing finance management policies to meet ADB's requirements.

Financial Management and Analysis of Projects. ADB. 2005.

<sup>&</sup>lt;sup>2</sup> Financial Due Diligence A Methodology Note. ADB. 2009.

5. The overall FM risk-rating of the Project is low. The identified risks in financial management will be closely monitored during project implementation. Besides the risks mentioned in Tables 1 to 6 below, no other significant weaknesses are identified.

# 2 Anhui Provincial Department of Transport - Executing Agency

## 2.1 Summary of Findings

- 6. APDOT, as the EA, will have overall responsibility for project preparation and management. APDOT is a department of Anhui Provincial government which is taking whole responsibilities of transportation in the province.
- 7. APDOT satisfies the ADB financial management requirements for EAs. APDOT's current financial management system is adequate to (i) record required financial transactions and balances; (ii) provide regular and reliable financial statements and monitoring reports during project implementation; (iii) safeguard the financial assets; and (iv) provide the required financial documents to audit acceptable to ADB. A summary of the risk analysis is shown in Table 1.

Table 1: Risk Analysis- Transport Department of Anhui Province

Particulars	Risk Assessment	Remarks		
1.Executing Agency	Low	APDOT is a department of Anhui Provincial government. APDOT has experience in managing and implementing projects financed by ADB and other international funding institutions <sup>3</sup> .		
2. Funds Flow	Low	APDOT has knowledge of and working experience in ADB's funds flow arrangements. APDOT coordinates with the Provincial Finance Department and the designated commercial and government banks for all local and foreign currency project transactions.		
3. Staffing	Low	APDOT is sufficiently staffed with experienced personnel. The finance staff will be trained in ADB financial management and disbursement procedures; if necessary.		
4. Accounting Policies and Procedures	Low	The APDOT accounting policy is based on generally accepted accounting standards.		
5. Internal Audit	Low	An internal audit section with rich experience is in place.		
6. External Audit	Low	APDOT project accounts are audited by an independent external auditor on an annual basis. The audit is done in accordance with the Chinese accounting and auditing system and complies with the requirements of ADB and Ministry of Finance (MOF).		
7. Reporting and Monitoring	Low	The APDOT's project operation and financial reports comply with the reporting requirements of APDOF. Financial reports are regularly submitted to APDOF.		

<sup>&</sup>lt;sup>3</sup> Projects managed include, among others, Hefei-Anqing Expressway Project (4421CHA), Tongling-Tangkou Expressway Project (7183-CHA), Anhui Road Network Rehabilitation and Improvement Project (7511-CN), Xuzhou-Mingguang Expressway Project (2600-PRC), Shaying River Channel Improvement Project (8036-CN).

Particulars	Risk Assessment	Remarks
8. Information	Medium	APDOT uses accounting system software for financial
Systems		reporting. The system for the project linking APDOT,
		WCTB, NCTB, CMHAB, MMHAB and APPSCIG will
		be developed when the project commences.

### 2.2 Funds Flow

8. The indicative fund flow arrangement is shown in Figure 1 (last page of this appendix). Under the fund transfer arrangements, PRC Government will relend the entire loan to Anhui Provincial Government (APG), which will on-lend the loan proceeds to Wuwei County Government (WCG), Nanling County Government (NCG), Chizhou Municipal Government (CMG), Ma'anshan Municipal Government (MMG) and APDOT on the same terms and conditions as those of the ADB loan. WCG, NCG, CMG, MMG and APDOT assume, as the end borrower, the foreign exchange risks for the ADB loan. WCG, NCG, CMG, MMG and APPSCIG will enter into project implementation agreement with WCTB, NCTB, CMHAB, MMHAB and APPSCIG to implement the project following usual PRC practice.

## 2.3 Staffing

9. APDOT has staff members including technical staff, financial staff, and administrative support. The finance staff are experienced in the accounting and disbursement procedures and requirements of other international funding agencies. APDOT is adequately staffed and complies with national standards for project accounting and financial management and are knowledgeable of the financial management system for foreign-funded Projects in China.

### 2.4 Accounting Policies and Procedures

- 10. APDOT uses an automated accounting system and an excel-based electronic spreadsheet. Subsidiary ledgers are adequate for the reconciliation of accounts with the general ledger. All reports and supporting documents on all transactions are stored and retained by the accounting officer, and are available to APDOF. APDOT has implemented a clear segregation of the account management duties.
- 11. APDOT prepares annual physical and financial targets. The budgets presented a comparison between budgeted and actual amounts, and show variances in accounts. The project budgets are prepared annually by the Budget Officer. The Director approves the final budget before endorsement to the Provincial Government.
- 12. Processing of the project payment invoices involves comparison of quantities, prices and terms in purchase orders and those reported in the receipts. All project payments are made using bank checks or bank transfers. All cash is deposited to the project accounts leaving minimal amounts necessary for the office operations. A cashbook is maintained and bank reconciliation is undertaken at the end of each month.
- 13. The accounting officer ensures the existence of controls when preparing the payment for all project transactions. For the Project, ADB funds and counterpart funds will be recoreded. The Director is the duly authorized signatory to all project-related bank transactions.
- 14. APDOT ensures that sufficient controls are undertaken over project assets, and safeguards are undertaken to protect assets from fraud, waste and abuse. During project

implementation, APDOT Property Officer will maintain the record of completed property constructed in the project, and office equipment procured. After project commissioning will conduct annual physical inventory of all assets in place.

15. APDOT will maintain separate project accounts and records by funding source for all expenditures incurred on the project. Consolidated project financial statements will be prepared annually in accordance with applicable guidance and regulations, where these are generally consistent with internationally recognized accounting principles and practices.<sup>4</sup>

### 2.5 Internal Audit

16. APDOT maintains an internal auditing system, which is ensured through functional department and permanent positions. The results of the internal auditing will be submitted to the Head of Office.

### 2.6 External Audit

17. APDOT project accounts are audited annually by State/Province/ Municipality Auditors. Audit is carried out in accordance to the auditing standards and requirements of the Government.

### 2.7 Reporting and Monitoring

18. APDOT will prepare and submit to ADB quarterly progress reports for individual projects, which will include: (i) a narrative description of progress made during the reporting period; (ii) changes in the implementation schedule; (iii) problems or difficulties encountered; and (iv) activities to be undertaken in the next reporting period. WCTB, NCTB, CMHAB, MMHAB and APPSCIG will prepare and submit to ADB a project completion report within 3 months of the completion of each project, and an investment project completion report after completion of all components under the proposed Project.

### 2.8 Information Systems

19. The reporting and monitoring system of the project will be developed by APDOT, which is capable of generating project reports for both external and internal use. In addition, project staff will be trained and will be very familiar with the system. APDOT ensures the confidentiality, integrity and availability of all information stored in the system.

# 3 Wuwei County Transportation Bureau (WCTB) – Implementing Agency

20. WCTB will be the implementing agency for S319 Erba to Wuwei Section Improvement Project. A summary of the risk analysis is shown in Table 2.

<sup>&</sup>lt;sup>4</sup> Applicable laws, regulations and guidelines include:

<sup>•</sup> The Accounting Law of the PRC (2000).

<sup>•</sup> State-owned Construction Enterprise Accounting Control Regulations.

<sup>•</sup> Capital Construction Financial Control Regulations.

<sup>•</sup> Accounting Methods for Projects Financed by the Asia Development Bank.

Table 2: Risk Analysis- Wuwei County Transportation Bureau

Tabl	Risk			
Particulars	Assessment	Remarks		
1.Implementing Agency	Medium	WCTB is a no revenue-generated enterprise attached in Wuwei County Government, which hasn't experience in managing and implementing projects financed by international funds.		
2. Funds Flow	Low	WCTB understands the funds flow of the project, although they haven't knowledge of and working experience in foreign funds flow arrangements. The counterpart funds will be provided by government budgets.		
3. Staffing	Low	WCTB is sufficiently staffed with experienced personnel. The finance staff that will be assigned in the Project will be trained in ADB financial management and disbursement procedures.		
4. Accounting Policies and Procedures	Low	WCTB accounting policy is based on generally accepted accounting standards.		
5. Internal Audit	Low	There are internal auditors and the reports are submitted to director of WCTB.		
6. External Audit	Low	WCTB project accounts are audited by an independent external auditor on an annual basis. The audit is done in accordance with the Chinese accounting and auditing system and complies with the requirements of ADB, APDOF and MoF.		
7. Reporting and Monitoring	Low	WCTB project operation and financial reports comply with the reporting requirements of APDOF. Financial reports are regularly submitted to APDOF.		
8. Information Systems	Medium	WCTB uses an automated accounting system. The system for the project linking APDOT, WCTB, NCTB, CMHAB, MMHAB and APPSCIG will be developed when the project commences		

# 4 Nanling County Transportation Bureau (NCTB) – Implementing Agency

21. NCTB will be the implementing agency for Yimu Highway Kedian to Mujiating Section Improvement Project. A summary of the risk analysis is shown in Table 3.

Table 3: Risk Analysis- Nanling County Transportation Bureau

	Risk	
<b>Particulars</b>	Assessment	Remarks
1.Implementing Agency	Medium	NCTB is a no revenue-generated enterprise attached in Nanling County Government, which hasn't experience in managing and implementing projects financed by international funds.
2. Funds Flow	Low	NCTB understands the funds flow of the project, although they haven't knowledge of and working

	Risk		
Particulars	Assessment	Remarks	
		experience in foreign funds flow arrangements. The counterpart funds will be provided by government budgets.	
3. Staffing	Low	NCTB is sufficiently staffed with experienced personnel. The finance staff that will be assigned in the Project will be trained in ADB financial management and disbursement procedures.	
4. Accounting Policies and Procedures	Low	NCTB accounting policy is based on generally accepted accounting standards.	
5. Internal Audit	Low	There are internal auditors and the reports are submitted to director of NCTB.	
6. External Audit	Low	NCTB project accounts are audited by an independent external auditor on an annual basis. The audit is done in accordance with the Chinese accounting and auditing system and complies with the requirements of ADB, APDOF and MoF.	
7. Reporting and Monitoring	Low	NCTB project operation and financial reports comply with the reporting requirements of APDOF. Financial reports are regularly submitted to APDOF.	
8. Information Systems	Medium	NCTB uses an automated accounting system. The system for the project linking APDOT, WCTB, NCTB, CMHAB, MMHAB and APPSCIG will be developed when the project commences.	

# 5 Chizhou Municipal Highway Administration Bureau (CMHAB) - Implementing Agency

22. CMHAB will be the implementing agency for G206 Dongliu to Yaodu Section Construction Project. A summary of the risk analysis is shown in Table 4.

Table 4: Risk Analysis- Chizhou Municipal Highway Administration Bureau

	Risk	
<b>Particulars</b>	Assessment	Remarks
1.Implementing Agency	Low	CMHAB is a no revenue-generated enterprise attached in Chizhou Municipal Transportation Bureau. CMHAB has experience in managing and implementing projects financed by ADB and other international funding institutions <sup>5</sup> .
2. Funds Flow	Low	CMHAB has knowledge of and working experience in foreign funds flow arrangements.
3. Staffing	Low	CMHAB has sufficiently staffed with experienced personnel. The finance staff will be trained in ADB financial management and disbursement procedures;

<sup>&</sup>lt;sup>5</sup> Projects managed include, among others, S325 Qiaoshi Road Improvement Sub-Project in Tongtang Expressway Project, Rehabilitation Project in Anhui Highway Rehabilitation and Improvement Project, Security Project in ADB Financed Anhui Highway Development Project.

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	Risk		
Particulars	Assessment	Remarks	
		if necessary.	
4. Accounting Policies and Procedures	Low	CMHAB accounting policy is based on generally accepted accounting standards.	
5. Internal Audit	Low	There are internal auditors and the reports are submitted to director of CMHAB.	
6. External Audit	Low	CMHAB project accounts are audited by an independent external auditor on an annual basis. The audit is done in accordance with the Chinese accounting and auditing system and complies with the requirements of ADB, APDOF and MoF.	
7. Reporting and Monitoring	Low	CMHAB project operation and financial reports comply with the reporting requirements of APDOF. Financial reports are regularly submitted to APDOF.	
8. Information Systems	Medium	CMHAB uses an automated accounting system. The system for the project linking APDOT, WCTB, NCTB, CMHAB, MMHAB and APPSCIG will be developed when the project commences.	

# 6 Ma'anshan Municipal Highway Administration Bureau (MMHAB) – Implementing Agency

23. MMHAB will be the implementing agency for S367 Ma'anshan North Passage Project. A summary of the risk analysis is shown in Table 5.

Table 5: Risk Analysis- Ma'anshan Municipal Highway Administration Bureau

	Risk	
<b>Particulars</b>	Assessment	Remarks
1.Implementing	Low	MMHAB is a no revenue-generated enterprise
Agency		attached in Ma'anshan Municipal Transportation
		Bureau. MMHAB hasn't experience in managing and
		implementing projects financed by international funds.
2. Funds Flow	Low	MMHAB understands the funds flow of the project,
		although they haven't knowledge of and working
		experience in foreign funds flow arrangements. The
		counterpart funds will be provided by government
		budgets and financed by Ma'anshan Municipal
0.00.00		Transportation Investment Company.
3. Staffing	Low	MMHAB is sufficiently staffed with experienced
		personnel. The finance staff that will be assigned in
		the Project will be trained in ADB financial
1 A a a a untin a	Law	management and disbursement procedures.
4. Accounting	Low	MMHAB accounting policy is based on generally
Policies and		accepted accounting standards.
Procedures		
5. Internal Audit	Low	There are internal auditors and the reports are

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Particulars	Assessment	Remarks
		submitted to director of MMHAB.
6. External Audit	Low	MMHAB project accounts are audited by an independent external auditor on an annual basis. The audit is done in accordance with the Chinese accounting and auditing system and complies with the requirements of ADB, APDOF and MoF.
7. Reporting and Monitoring	Low	MMHAB project operation and financial reports comply with the reporting requirements of APDOF. Financial reports are regularly submitted to APDOF.
8. Information Systems	Medium	MMHAB uses an automated accounting system. The system for the project linking APDOT, WCTB, NCTB, CMHAB, MMHAB and APPSCIG will be developed when the project commences.

# 7 Anhui Provincial Port and Shipping Construction Investment Group Co. Ltd (APPSCIG) – Implementing Agency

24. APPSCIG will be the implementing agency for Shuiyang River Channel Improvement Project and Xuanzhou Intermodal Terminal Project. A summary of the risk analysis is shown in Table 6.

Table 6: Risk Analysis- Anhui Provincial Port and Shipping Construction Investment Group Co. Ltd

	Risk	
<b>Particulars</b>	Assessment	Remarks
1.Implementing Agency	Low	APPSCIG is a state-owned enterprise attached in Anhui Provincial Department of Transportation (APDOT). APPSCIG has experience in managing and implementing projects financed by foreign funds <sup>6</sup> .
2. Funds Flow	Low	APPSCIG has knowledge of and working experience in foreign funds flow arrangements. The counterpart funds will be financed by themselves.
3. Staffing	Low	APPSCIG is sufficiently staffed with experienced personnel. The finance staff that will be assigned in the Project will be trained in ADB financial management and disbursement procedures.
4. Accounting Policies and Procedures	Low	APPSCIG accounting policy is based on generally accepted accounting standards.
5. Internal Audit	Low	There are internal auditors and the reports are submitted to director of APPSCIG.
6. External Audit	Low	APPSCIG project accounts are audited by an independent external auditor on an annual basis. The audit is done in accordance with the Chinese accounting and auditing system and complies with the requirements of ADB, APDOF and MoF.

<sup>&</sup>lt;sup>6</sup> Project implemented is Shaying River Channel Improvement Project (8036-CN).

	Risk		
<b>Particulars</b>	Assessment	Remarks	
7. Reporting and	Low	APPSCIG project operation and financial reports	
Monitoring		comply with the reporting requirements of APDOF.	
		Financial reports are regularly submitted to APDOF.	
8. Information	Medium	APPSCIG uses an automated accounting system. The	
Systems		system for the project linking APDOT, WCTB, NCTB,	
		CMHAB, MMHAB and APPSCIG will be developed	
		when the project commences.	

### a. Detailed Assessment

### 8 Funds Flow

25. The indicative fund flow arrangement is shown in Figure 1 (last page of this appendix). Under the fund transfer arrangements, PRC Government will relend the entire loan to Anhui Provincial Government (APG), which will on-lend the loan proceeds to Wuwei County Government (WCG), Nanling County Government (NCG), Chizhou Municipal Government (CMG), Ma'anshan Municipal Government (MMG) and APDOT on the same terms and conditions as those of the ADB loan. WCG, NCG, CMG, MMG and APDOT assume, as the end borrower, the foreign exchange risks for the ADB loan. WCG, NCG, CMG, MMG and APDOT will enter into project implementation agreement with WCTB, NCTB, CMHAB, MMHAB and APPSCIG to implement the project following usual PRC practice.

### 9 Disbursement Arrangements

- 26. ADB loan proceeds will be disbursed in accordance with the procedures set out in ADB's Loan Disbursement Handbook (2007, as amended from time to time)  $^7$ , and detailed arrangements agreed upon between the Government and ADB.
- 27. To facilitate project implementation through timely release of loan proceeds, the Anhui Provincial Department of Finance (APDOF), on behalf of APG, will establish an imprest account promptly after loan effectiveness at a commercial bank acceptable to ADB. The APDOF will administer the imprest account. The maximum ceiling of the imprest account will not at any time exceed the estimated ADB-financed expenditures to be paid from the imprest account for the next 6 months or 10% of the respective loan amount, whichever will be lower.
- 28. The initial amount to be deposited in the imprest account will not exceed the estimated expenditures for the succeeding six months to be funded from the imprest account, or 10% of the loan amount, whichever is lower. An Estimate of Expenditure Sheet <sup>8</sup> setting out the estimated expenditures for the first six (6) months of project implementation, and submission of evidence satisfactory to ADB that the imprest account has been duly opened, should accompany the request for initial advance to the imprest account. For every liquidation and replenishment request of the imprest account, the borrower will furnish to ADB (a) Statement of Account (Bank Statement) where the imprest account is maintained, and (b) the Imprest Account Reconciliation Statement (IARS) reconciling the above mentioned bank statement against the executing agency's records<sup>9</sup>.

Available at: http://www.adb.org/Documents/Handbooks/Loan\_Disbursement/loan-disbursement-final.pdf

<sup>9</sup> Follow the format provided in Appendix 30 of the Loan Disbursement Handbook.

<sup>&</sup>lt;sup>8</sup> Available in Appendix 29 of the *Loan Disbursement Handbook*.

29. For the domestic funds, APG, WCG, NCG, CMG, MMG and APDOT will allocate the designated funding for the project. APDOF will administer and monitor the provision of the funds and disbursed to contractors, consultants, suppliers, and affected persons, according to project progress. The disbursement process will follow this process: (i) for each project component a project implementation agreement will be executed between APG and WCG, NCG, CMG, MMG and APDOT; (ii) based on project progress, implementing agency will submit a disbursement request to the project management office; and (iii) once approved, WCG, NCG, CMG, MMG and APDOT will disburse to contractors, suppliers, consultants, and affected persons, if any.

### 10 Staffing

30. WCTB, NCTB, CMHAB, MMHAB and APPSCIG have adequate staff members including among others, technical staff, financial staff, and administrative support. CMHAB and APPSCIG are adequately staffed and complies with ADB minimum standards for project accounting and financial management and are knowledgeable of the financial management system for foreign-funded Projects in China while WCTB, NCTB and MMHAB aren't knowledgeable of financial management system for foreign-funded projects.

# 11 Accounting Policies and Procedures

- 31. The existing accounting departments and accounting staff of the implementing agencies are effective for the current organizations. All accounting staff in the implementing agencies has enough experience on government accounting and receives appropriate accounting training for at least once a year. The accounting staff is not frequently transferred. There are detailed descriptions and regulations on the accounting positions, such as head of the department, accountant, and cashier in the implementing agencies.
- 32. The current accounting procedures are adequate to the existing implementing agencies. The accounting procedures such as transaction recording, chart of accounts, controls, and cost allocations are well established and are effective. The general ledger and subsidiary ledgers are always reconciled and in balance.
- 33. Based on the accounting regulations in China all accounting and supporting documents are kept for 15 years and financial statements are retained on a permanent basis. The Chinese Government Accounting Standard, and related policies, regulations, and procedures currently adopted by WCTB, NCTB, CMHAB, MMHAB and APPSCIG are suitable to the Project.
- 34. The accounting system is computerized. All financial statements are produced from the automated accounting systems. The financial staff also receives training from the accounting software company and understands electronic accounting. The system of the project is waiting for development when the project commences.
- 35. PMO, WCTB, NCTB, CMHAB, MMHAB and APPSCIG will maintain separate project accounts and records by funding source for all expenditures incurred on the project. Consolidated project financial statements will be prepared annually in accordance with applicable guidance and regulations, where these are generally consistent with internationally recognized accounting principles and practices.<sup>10</sup>

<sup>&</sup>lt;sup>10</sup> Applicable laws, regulations and guidelines include:

<sup>•</sup> The Accounting Law of the PRC (2000).

### 12 Internal Audit

36. There are internal audit section with qualified staff in place.

### 13 External Audit

- 37. PMO, WCTB, NCTB, CMHAB, MMHAB and APPSCIG will cause the annual consolidated project financial statements to be audited in accordance with International Standards on Auditing and the Government Auditing Standards of the PRC (where these are consistent with International Standards on Auditing). PMO, WCTB, NCTB, CMHAB, MMHAB and APPSCIG will submit to ADB in English language, within 6 months of the end of the financial year:
  - (i) the annual consolidated project financial statements;
  - (ii) an audit report which includes a separate audit opinion on the use of the imprest accounts and the SOE procedures; and
  - (iii) an audit management letter.

## 14 Reporting and Monitoring

38. PMO, WCTB, NCTB, CMHAB, MMHAB and APPSCIG prepare balance sheets, revenue and expenditure statements, total revenue statements, total expenditure statements, detailed revenue statements, detailed expenditure statements, payroll statements, and office expenditure statements monthly and annually. They also prepare fixed asset statements and basic information at the end of each year. The current reporting system is effective for the existing organizations. At the end of each year, the implementing agency finalizes the financial statements and compares them with the physical data and budget.

### 15 Information Systems

39. PMO, WCTB, NCTB, CMHAB, MMHAB and APPSCIG have a computerized management information system. The reporting and monitoring system is capable of generating project reports for both external and internal use.

### 16 Action Plan

- 40. This section summarizes the proposed actions for managing the risks identified in the financial management assessment of PMO, WCTB, NCTB, CMHAB, MMHAB and APPSCIG. The following are the recommended actions to mitigate the identified risks.
  - Provide training to build up capacity of the financial staff of the APDOT, PMO, WCTB, NCTB, CMHAB, MMHAB and APPSCIG on ADB loan disbursement procedures and project accounting requirements before the Project is implemented to avoid delay in the disbursement process;
  - Regular liaison between the APDOT/PMO, WCTB, NCTB, CMHAB, MMHAB and APPSCIG and other participating government bureaus and agencies and ADB to ensure
  - State-owned Construction Enterprise Accounting Control Regulations.
  - Capital Construction Financial Control Regulations.
  - Accounting Methods for Projects Financed by the Asia Development Bank.

- that ADB guidelines are followed;
- Regular interagency coordination at all levels to be put in place to discuss the portfolio performance of the loan;
- Provide financial and technical support to upgrade the existing information management system to develop monitoring and evaluation capability in the IAs;
- Separate accounts to be maintained for all project components financed by ADB and the Government, and to be audited by the State Auditor and/or an external auditor acceptable to ADB;
- Annual project accounts and underlying working papers prepared by IAs on a timely basis in preparation for the annual financial statement audit;
- Quarterly and annual progress reports on project implementation and operation prepared;
- Compliance with loan covenants monitored, including submission of audited project accounts; and
- Overall the IAs will establish and maintain sound financial management systems, including, (i) the establishment of separate project accounts and records; (ii) data processing and systems financial reports; (iii) recruit additional finance staff as needed; and (iv) seek external assistance in financial management if needed.

Table 7: Responses to the Financial Management Assessment Questionnaire - Anhui Provincial Department of Transportation

Background Information	Response	Remarks
Name of Organization	Foreign Fund Project Management Office (PMO), Anhui Provincial Department of Transport	
Subcomponent and projects for which the organization is responsible	Application and management of World Bank & ADB's loan projects relating transportation construction and administration in Anhui	
Name of individual completing this questionnaire	Shu Zhenzhen, chief accountant in charge;0551-63756196	

Topic	Response	
1. Implementing Agency / Executing Agency		
1.1. What is your organization's legal status / registration?	Non revenue-generated enterprise, the legal certification number is 76688297-5.	
1.2. Has your organization implemented a foreign-financed project in the past? (If yes, provide detailed project name)	Hefei-Anqing Expressway (4421CHA); Tongling-Tangkou Expressway(7183-CHA); Anhui Road network rehabilitation and improvement project(7511-CN); Xuzhou-Mingguang Expressway(2600-PRC); Shaying River Channel Improvement Project(8036-CN)	
1.3. What is your	Anhui Provincial Department of	
organization's governing body?	Transport (APDT)	

Topic	Response	
1.4. What is the governing body's relationship to the Government?	Component of Government.	
1.5. What are the legal financial reporting requirements for your organization?	Accounting Standards for non revenue-generated organizations.	
1.6. Is the organizational structure appropriate for the needs of the project?	Yes. Director and deputy director lead three divisions of comprehensive administration, capital and finance, and project management.	
2. Funds Flow Arrangement		
2.1. Describe project funds flow arrangements, including a chart and explanation of the flow of funds from ADB, government, and other financing sources.	ADB loan will be delivered to PMO and city/county governments by Provincial Department of Finance; Counterpart funds will be financed by city/county governments and APPSCIG.	
2.2. Are arrangements to transfer the proceeds of the ADB loan from the Finance Bureau to your organization satisfactory?	Yes	
2.3. In the past, what have been the major problems in the receipt of ADB funds?	The progress of loan disbursement was slow.	
2.4. In which bank will the Imprest Account be opened?	The imprest account will be established by Anhui Provincial Department of Finance. Currently, it hasn't yet opened.	
2.5. Do the project Implementing Agencies have experience in the management of disbursements from ADB?	Yes, PMO does.	
2.6. Does your organization have experience managing foreign exchange risks?	PMO has.	
2.7. Is your organization responsible for providing counterpart funds?	No	
2.8. What will be the counterpart sources of funds for your subcomponent construction?	Finance budgets.	
2.9. How are counterpart funds accessed?	Directly payment	
2.10. How will tariffs be used to help fund the project?	No	

Topic	Response	
2.11. Are beneficiaries required to contribute to project costs?	None	
2.12. If the beneficiaries have an option to contribute in kind are proper guidelines formulated to record and value the contribution?	None	
2.13. How are payments made from counterpart funds?	None	
3. Staffing		
3.1. What is your organization's structure for accounting or finance department? (Attach an organization chart.)	The fund financial division is under management by director and deputy director directly.	
3.2. Identify accounting staff. (Include name, position title, responsibilities, educational background, and professional certification)	Shu Zhenzhen, account in chief, undergraduate degree, accountant, overall coordination; Yu Tao, internal auditor, undergraduate degree, accountant, internal audit; Wangying, accountant, undergraduate degree, accountant, withdrawal of loan; Yujing, cashier, undergraduate degree, account, cash payment	
3.3. If the ADB loan is approved, what staffing changes will you make to assist with project finance and accounting?	Maintain the status.	
3.4. Is the accounting function adequately staffed?	yes	
3.5. Is the accounting staff adequately qualified and experienced?	yes	
3.6. Are finance and accounting staffs trained in ADB procedures?	yes	
3.7. Does the organization have written position descriptions, which clearly define duties, responsibilities, lines of supervision, and limits of authority for all officers, managers, and staff?	yes	
3.8. What is the existing training policy for the accounting staff?	All accountants should take part in Continuing Professional Development no less than 5 days per annually.	
4. Accounting Policies and Procedures		

Topic	Response	
General		
4.1. Does the organization have an accounting system, which allows for proper recording of project financial transactions, including the allocation of expenditures in accordance with the respective subcomponents, disbursement categories, and source of funds?	yes	
4.2. What organization's accounting system will the Implementing Agency and Executing Agency use?	Accounting standards for non-profit organizations	
4.3. Are controls in place concerning the preparation and approval of transactions, ensuring that all transactions are correctly made and adequately explained?	yes	
4.4. Is the chart of accounts adequate to properly account for and report on project activities and disbursements categories?	yes	
4.5. Are cost allocations to the various funding sources made accurately and in accordance with established agreements?	yes	
4.6. Are the general ledger and subsidiary ledgers reconciled and in balance?	yes	
4.7. Are all accounting and supporting documents retained on a permanent basis in a defined system which allows authorized users easy access?	yes	
4.8. Are the following functional responsibilities performed by different units or persons:		
4.8.1. Authorize transactions	yes	
4.8.2. Record transactions 4.8.3. Maintain custody of assets involved in transaction	yes yes	
4.9. Are the functions for ordering, receiving, accounting for goods and services segregated?	yes	

Topic	Response	
4.10. Are bank reconciliations		
prepared by someone other than	yes	
those who make or approve payments?	ĺ	
Budgeting System		
4.11. Do budgets include physical		
and financial targets?	yes	
4.12. Are budgets prepared for all		
significant activities in sufficient		
detail to provide a meaningful tool	yes	
with which to monitor subsequent performance?		
4.13. Are actual expenditures		
compared with the budget with		
reasonable frequency, and	V00	
explanations required for	yes	
significant variations from the		
budget?		
4.14. Are approvals for variations from budget required in advance?	yes	
4.15. Who is responsible for	Fund financial division is responsible	
preparation and approval of	for preparation and Chief of PMO is	
budgets?	responsible for approval of budgets.	
4.16. How are budgets prepared and approved?	According to actual budgets in the past year and planned budget in the early of this year, the budget shall be prepared based on actual situation and requirements, then submitted to APDOT after approved by chief of PMO.	
4.17. Are procedures in place to		
plan project activities, collect		
information from the units in charge of different projects, and	yes	
prepare budgets?		
4.18. Are the project plans and		
budgets of project activities		
realistic, based on valid	yes	
assumptions, and developed by knowledgeable individuals?		
Payments		
4.19. Do invoicing processing		
procedures provide for:		
4.19.1. Copies of purchase		
orders and receiving reports be	yes	
obtained directly from issuing departments?		
ueparimento:		

Topic	Response	
4.19.2. Comparison of invoice		
quantities, prices, and terms with		
those indicated on the purchase	yes	
order and with records of goods		
actually received?		
4.19.3. Comparison of invoice		
quantities with those indicated on	yes	
the receiving report?		
4.19.4. Checking accuracy of calculations?	yes	
4.20. Are all invoices:		
4.20.1. Stamped PAID?	yes	
4.20.2. Dated?	yes	
4.20.3. Reviewed and approved?	yes	
4.20.4. Marked for account code	l yes	
assignment?	yes	
4.21. What controls exist for the preparation of payroll?	The payroll is prepared by comprehensive administration division according to document approved by APDOT, then deliver to fund financial division to issue after approved by chief of PMO.	
4.22. How are changes to the payroll authorized?	Written requested by comprehensive administration division, then executed by chief of PMO.	
Policies and Procedures		
4.23. What is the basis of accounting (e.g. cash or accrual)?	Accrual basis principle	
4.24. What accounting standards are followed?	Accounting standards for non-profit organizations	
4.25. Does the organization have adequate policies and procedures manual to guide activities and ensure staff accountability?	yes	
4.26. Is the accounting policy and procedure manual updated for project activities?	No	
4.27. Do procedures exist to ensure that only authorized persons can alter or establish a new accounting principle, policy, or procedure to be used by the organization?	Yes	

Topic	Response	
4.28. Are written policies and		
procedures covering all routine	V	
financial management and	Yes	
related administrative activities?		
4.29. Do policies and procedures		
clearly define conflict of interest	Yes. Such as: internal control	
and related party transactions	system, internal management	
(real and apparent) and provide	system and financial management	
safeguards to protect the	system, etc.	
organization?	System, ster	
4.30. Are manuals distributed		
to appropriate personnel?	Yes	
Cash and banking		
4.31. Indicate names and		
positions of authorized	Luo Jie, deputy director of PMO; Yu	
signatories of the bank accounts.	Jing, Cashier.	
4.32. Does the organization		
maintain an adequate up-to-date		
	Yes	
cashbook, recording receipts and		
payments? 4.33. What controls exist for the		
following activities:	Francisco	
4.33.1. Collection of revenues?	Everyday	
4.33.2. Timely deposit of	Timely	
receipts?	,	
4.33.3. Recording of receipts at	Yes	
each collection location?		
4.34. Are bank statements and		
cashbook reconciled on a	Yes	
monthly basis?		
4.35. Are unusual items on the		
bank reconciliation reviewed and	Yes	
approved by a responsible		
officer?		
4.36. How quickly are receipts	The same day	
deposited?		
Safeguarding Assets		
4.37. Describe the system to		
record assets and protect them	Yes	
from fraud, waste, and abuse?		
4.38. Are subsidiary records of		
fixed assets and stocks kept up	Yes	
to date?		
4.39. Are subsidiary records of		
assets and stocks reconciled to	Yes	
control accounts?		
4.40. How frequent are physical		
inventories of fixed assets and	Every month	
stocks?		

Topic	Response	
4.41. Are assets covered by	Official cars are covered by	
insurance policies?	insurance policies.	
Other Offices and		
Implementing Agencies		
4.42. Are there other		
implementing agencies	None	
participating in implementation?		
4.43. Has the Project		
Management Office (PMO)		
established controls and		
procedures for flow of funds,	None	
financial information,	140110	
accountability, and audits in		
relation to other offices or		
implementing agencies?		
4.44. Does information among		
different implementing agencies	None	
flow in an accurate and timely fashion?		
4.45. Are periodic reconciliations of financial information performed		
among the different implementing	None	
agencies?		
Other		
4.46. Has the PMO advised		
employees to whom to report if		
they suspect fraud, waste, or	Yes, chief of PMO	
misuse of project resources or		
property?		
5. Internal Audit		
5.1. Is there an internal	yes	
department in the organization?	,	
5.2. What are the	The internal auditors come from	
qualifications and experience of	APDOT, who have abundant	
the internal audit department	experiences in project management.	
staff? 5.3. To whom does the head		
of internal audit department	Chief of PMO and Financial division	
report? What is this individual's	of APDOT.	
position?		
5.4. Will the internal audit		
department include this project in	Yes	
its work program?		
5.5. What actions are taken on	Time also no atife :	
the internal audit staff's findings?	Timely rectify	
6. External Audit		

Topic	Response	
6.1. Are the organization's	Поролос	
financial statements audited		
regularly by an independent	Independent auditor	
auditor? Who is the auditor?		
6.2. When is the audit report		
issued?	By June 30	
6.3. Are there any delays in		
the audit of the entity?	No	
6.4. Is the audit of the entity		
conducted according to		
International Standards on	No, according to national standards.	
Auditing? 6.5. Were there any major		
,		
accountability issues brought up	None	
in the audit reports in the last		
three years?		
6.6. Will the independent		
auditor audit the project accounts	In donound out out the	
or will another auditor be	Independent auditor	
appointed to audit the project's		
financial statements?		
6.7. Are there any		
recommendations made by the		
independent auditors in prior	Yes, adopted.	
audit reports or management		
letters that have not been		
implemented?		
6.8. Is the project subject to an		
audit from an independent	Independent government institution	
governmental entity in addition to	Anhui Provincial Audit Department	
the external audit?		
6.9. Has the project prepared	.,	
acceptable terms of reference for	Yes	
an annual project audit?		
7. Reporting and Monitoring		
7.1. Are financial statements	Yes	
prepared for the organization?		
7.2. What accounting		
standards are used to prepare	Accounting standards for non-profit	
the organization's financial	organizations	
statements?		
7.3. Are financial statements		
prepared for the Implementing	None	
Agency?		
7.4. What is the frequency of		
the financial statements'	Every year, timely	
presentation?		

Topic	Response	
7.5. Are the financial statements prepared in a timely fashion so as to be useful to management for decision making?	Timely	
7.6. Does the reporting system need to be adapted to report on the project components?	No need.	
7.7. Does the reporting system have the ability to link the financial information with the project's physical progress? If a separate system is used to gather and compile physical data, what controls are in place to reduce the risk that the physical data may not synchronize with the financial data?	Yes. Engineering data and financial data are checked timely communication to guarantee the consistency of payment and progress.	
7.8. Does the project have established financial management reporting responsibilities that specify which reports are to be prepared, what the reports contain, and how they are to be used?	Yes, draft report has been prepared.	
7.9. Are financial management reports used by management?	Yes	
7.10. Do the financial reports compare actual expenditures with budgeted allocations?	Yes	
7.11. Are financial reports prepared directly by the automated accounting system or are they prepared by spreadsheets or some other means?	Financial reports of PMO are prepared directly by the automated accounting computerization system, however, projects' financial reports are prepared manually.	
8. Information Systems		
8.1. Is the financial management system computerized?	Yes	
8.2. Can the system produce the necessary project financial reports?	No, the system of the project is waiting for development when the project commences.	_
8.3. Is the staff adequately trained to maintain the system?	Yes	

Topic	Response	
8.4. Does the management organization and processing system safeguard the confidentially, integrity, and availability of the data?	It has different authorized priorities, which can't be changed randomly.	

Table 8: Responses to the Financial Management Assessment Questionnaire – Wuwei County Transportation Bureau

Background Information		Remarks
Name of Organization	Wuwei County Transport Bureau	
Subcomponent and projects for which the organization is responsible	S319 Erba to Wuwei section Improvement Project	
Name of individual completing this	Qin Bin. Deputy section chief.	
questionnaire	Tel:13856576416	

Topic	Response	
1. Implementing Agency / Executing Agency		
1.1. What is your organization's legal status / registration?	No revenue-generated enterprise, the legal certification number is 00327365-3	
1.2. Has your organization implemented a foreign-financed project in the past? (If yes, provide detailed project name)	No	
1.3. What is your organization's governing body?	Wuwei County Government	
1.4. What is the governing body's relationship to the Government?	A part of the Government.	
1.5. What are the legal financial reporting requirements for your organization?	According to the accounting standards of no revenue-generated public institutions.	
1.6. Is the organizational structure appropriate for the needs of the project?	Yes	
2. Funds Flow Arrangement		
2.1. Describe project funds flow arrangements, including a chart and explanation of the flow of funds from ADB, government, and other financing sources.	ADB loan will be delivered to Wuwei County Government by Provincial Department of Finance; Counterpart funds will be financed by Wuwei County Government.	

Response	
Yes	
No	
The imprest account will be established by Anhui Provincial Department of Finance. Currently, it hasn't yet opened.	
No	
Yes	
No	
From the financial funds	
Direct payment	
No	
No	
No	
No	
Director manages the financial & audit section, consisting of deputy section chief, chief accountant, teller and account staff.	
	Yes  No  The imprest account will be established by Anhui Provincial Department of Finance. Currently, it hasn't yet opened.  No  Yes  No  From the financial funds  Direct payment  No  No  No  Director manages the financial & audit section, consisting of deputy

Topic	Response	
3.2. Identify accounting staff. (Include name, position title, responsibilities, educational background, and professional certification)	Zhai Qinghe. Deputy section chief. In charge of the overall financial work. Accountant. College Degree; Qin Bin. Chief accountant. In charge of the internal audit. Accountant. Bachelor Degree. Zhou Yuehong. Teller. Funds payment. Assistant accountant. College Degree.  Ma Kefang. Chief accountant. Major in accounting. Accountant.	
3.3. If the ADB loan is approved, what staffing changes will you make to assist with project finance and accounting?	Remains the same.	
3.4. Is the accounting function adequately staffed?	Yes	
3.5. Is the accounting staff adequately qualified and experienced?	Yes	
3.6. Are finance and accounting staffs trained in ADB procedures?	No	
3.7. Does the organization have written position descriptions, which clearly define duties, responsibilities, lines of supervision, and limits of authority for all officers, managers, and staff?	Yes	
3.8. What is the existing training policy for the accounting staff?	Continual education. More than 5 days a year.	
4. Accounting Policies and	aays a yoar.	
Procedures		
4.1. Does the organization have an accounting system, which allows for proper recording of project financial transactions, including the allocation of expenditures in accordance with the respective subcomponents, disbursement categories, and source of funds?	Yes	

Topic	Response	
4.2. What organization's	3.000	
accounting system will the	Accounting standard of no	
Implementing Agency and	revenue-generated institutions	
Executing Agency use?	To to the gold and another the	
4.3. Are controls in place		
concerning the preparation and		
approval of transactions, ensuring	Yes	
that all transactions are correctly		
made and adequately explained?		
4.4. Is the chart of accounts		
adequate to properly account for		
and report on project activities and	Yes	
disbursements categories?		
4.5. Are cost allocations to the		
various funding sources made		
accurately and in accordance with	Yes	
established agreements?		
4.6. Are the general ledger and		
subsidiary ledgers reconciled and	Yes	
in balance?		
4.7. Are all accounting and		
supporting documents retained on		
a permanent basis in a defined	Yes	
system which allows authorized		
users easy access?		
Segregation of Duties		
4.8. Are the following functional		
responsibilities performed by		
different units or persons:		
4.8.1. Authorize transactions	Yes	
4.8.2. Record transactions	Yes	
4.8.3. Maintain custody of assets	Yes	
involved in transaction	res	
4.9. Are the functions for		
ordering, receiving, accounting for	Yes	
goods and services segregated?		
4.10. Are bank reconciliations		
prepared by someone other than	Yes	
those who make or approve	103	
payments?		
Budgeting System		
4.11. Do budgets include physical	Yes	
and financial targets?	100	
4.12. Are budgets prepared for all		
significant activities in sufficient		
detail to provide a meaningful tool	Yes	
with which to monitor subsequent		
performance?		

Topic	Response	
4.13. Are actual expenditures	Nesponse	
compared with the budget with		
reasonable frequency, and		
explanations required for	Yes	
significant variations from the		
budget?		
4.14. Are approvals for variations	Yes	
from budget required in advance?	Figure is a description of the life	
4.15. Who is responsible for	Financial department. After the	
preparation and approval of	approval from the leader, the	
budgets?	budget would submit to the county	
	government.	
4.16. How are budgets prepared	According to the actual conditions	
and approved?	and the beginning plan. The budget	
•••	should be approved by the leader	
4.17. Are procedures in place to		
plan project activities, collect		
information from the units in	Yes	
charge of different projects, and		
prepare budgets?		
4.18. Are the project plans and		
budgets of project activities		
realistic, based on valid	Yes	
assumptions, and developed by		
knowledgeable individuals?		
Payments		
4.19. Do invoicing processing		
procedures provide for:		
4.19.1. Copies of purchase orders		
and receiving reports be obtained	Yes	
directly from issuing departments?		
4.19.2. Comparison of invoice		
quantities, prices, and terms with		
those indicated on the purchase	Yes	
order and with records of goods		
actually received?		
4.19.3. Comparison of invoice		
quantities with those indicated on	Yes	
the receiving report?		
4.19.4. Checking accuracy of	Yes	
calculations?	162	
4.20. Are all invoices:		
4.20.1. Stamped PAID?	Yes	
4.20.2. Dated?	Yes	
4.20.3. Reviewed and approved?	Yes	
4.20.4. Marked for account code		
assignment?	Yes	
	I	1

Topic	Response	
4.21. What controls exist for the preparation of payroll?	The payroll is made by the personnel department and should be approved by the authority which takes charge of the personnel department.	
4.22. How are changes to the payroll authorized?	It can be implemented after the approval from the director.	
Policies and Procedures		
4.23. What is the basis of accounting (e.g. cash or accrual)?	Accrual basis	
4.24. What accounting standards are followed?	Accounting standard of no revenue-generated institutions	
4.25. Does the organization have adequate policies and procedures manual to guide activities and ensure staff accountability?	Yes	
4.26. Is the accounting policy and procedure manual updated for project activities?	No	
4.27. Do procedures exist to ensure that only authorized persons can alter or establish a new accounting principle, policy, or procedure to be used by the organization?	Yes	
4.28. Are written policies and procedures covering all routine financial management and related administrative activities?	Yes	
4.29. Do policies and procedures clearly define conflict of interest and related party transactions (real and apparent) and provide safeguards to protect the organization?	Internal control system, internal management system, and financial management system	
4.30. Are manuals distributed to appropriate personnel?	Yes	
Cash and banking		
4.31. Indicate names and positions	Fang Yongdong,	
of authorized signatories of the bank accounts.	standing deputy county governor.	
4.32. Does the organization maintain an adequate up-to-date cashbook, recording receipts and payments?	Yes	
4.33. What controls exist for the following activities:		

Topic	Response	
4.33.1. Collection of revenues?	Daily	
4.33.2. Timely deposit of receipts?	Timely	
4.33.3. Recording of receipts at	Timely	
each collection location?	Yes	
4.34. Are bank statements and		
cashbook reconciled on a monthly	Yes	
basis?	163	
4.35. Are unusual items on the		
bank reconciliation reviewed and	Yes	
	163	
approved by a responsible officer?  4.36. How quickly are receipts		
deposited?	The same day	
Safeguarding Assets		
4.37. Describe the system to	Yes	
record assets and protect them	162	
from fraud, waste, and abuse?		
4.38. Are subsidiary records of	Yes	
fixed assets and stocks kept up to date?	res	
4.39. Are subsidiary records of assets and stocks reconciled to	Yes	
	res	
control accounts?		
4.40. How frequent are physical inventories of fixed assets and	Monthly	
	Monthly	
stocks?		
4.41. Are assets covered by	Official cars insured	
insurance policies?		
Other Offices and Implementing		
Agencies		
4.42. Are there other implementing agencies participating in	Yes	
implementation?	162	
-		
4.43. Has the Project Management		
Office (PMO) established controls and procedures for flow of funds,		
financial information,	Yes	
accountability, and audits in	163	
relation to other offices or		
implementing agencies?		
4.44. Does information among		
different implementing agencies		
flow in an accurate and timely	Yes	
fashion?		
4.45. Are periodic reconciliations of		
financial information performed		
among the different implementing	Yes	
agencies?		
Other		
Oulei		

Topic	Response
4.46. Has the PMO advised	Yes.
employees to whom to report if	
they suspect fraud, waste, or	Fang Yongdong,
misuse of project resources or	standing deputy county governor.
property?  5. Internal Audit	
5.1. Is there an internal	
department in the organization?	Yes
5.2. What are the qualifications	Person with professional
and experience of the internal	knowledge and many years'
audit department staff?	working experience.
5.3. To whom does the head of	
internal audit department report?	Director
What is this individual's position?	
5.4. Will the internal audit	
department include this project in	Yes
its work program?	
5.5. What actions are taken on	Correct regularly
the internal audit staff's findings?  6. External Audit	<u> </u>
6.1. Are the organization's	
financial statements audited	
regularly by an independent	Independent third party
auditor? Who is the auditor?	
6.2. When is the audit report	Poforo Juno 20 coch voor
issued?	Before June 30 each year
6.3. Are there any delays in the	No
audit of the entity?	140
6.4. Is the audit of the entity	
conducted according to	According to national standards.
International Standards on	
Auditing? 6.5. Were there any major	
accountability issues brought up in	
the audit reports in the last three	No
years?	
6.6. Will the independent	
auditor audit the project accounts	
or will another auditor be	Independent auditors.
appointed to audit the project's	
financial statements?	
6.7. Are there any	
recommendations made by the	Adopted
independent auditors in prior audit	Adopted
reports or management letters that have not been implemented?	
nave not been implemented:	

Topic	Response
6.8. Is the project subject to an	·
audit from an independent	Independent agency, county audit
governmental entity in addition to	bureau
the external audit?	
6.9. Has the project prepared	
acceptable terms of reference for	Yes
an annual project audit?	
7. Reporting and Monitoring	
7.1. Are financial statements	Yes
prepared for the organization?	163
7.2. What accounting standards	
are used to prepare the	Accounting standard of non
organization's financial	revenue generated institutions
statements?	
7.3. Are financial statements	
prepared for the Implementing	No
Agency?	
7.4. What is the frequency of	
the financial statements'	Yearly and timely
presentation?	
7.5. Are the financial statements	
prepared in a timely fashion so as	Timely
to be useful to management for	
decision making? 7.6. Does the reporting system	
need to be adapted to report on	No
the project components?	INO
7.7. Does the reporting system	
have the ability to link the financial	
information with the project's	
physical progress? If a separate	Yes. Physical data and financial
system is used to gather and	data would be examined orderly
compile physical data, what	and communicate timely to make
controls are in place to reduce the	sure the payment and progress.
risk that the physical data may not	
synchronize with the financial	
data?	
7.8. Does the project have	
established financial management	
reporting responsibilities that	A draft has been models
specify which reports are to be	A draft has been made.
prepared, what the reports contain,	
and how they are to be used?	
7.9. Are financial management	Yes
reports used by management?	1.00
7.10. Do the financial reports	
compare actual expenditures with	Yes
budgeted allocations?	

Topic	Response	
7.11. Are financial reports prepared directly by the automated accounting system or are they prepared by spreadsheets or some other means?	Prepared directly. The report form would be changed as ADB requirement manually.	
8. Information Systems		
8.1. Is the financial management system computerized?	Yes	
8.2. Can the system produce the necessary project financial reports?	No, the system of the project is waiting for development when the project commences.	
8.3. Is the staff adequately trained to maintain the system?	Yes	
8.4. Does the management organization and processing system safeguard the confidentially, integrity, and availability of the data?	Operated by different authorized people. It can't be changed randomly.	

Table 9: Responses to the Financial Management Assessment Questionnaire – Nanling County Transportation Bureau

Background Information		Remarks
Name of Organization	Nanling County Transport Bureau	
Subcomponent and projects for which the organization is responsible	Yimu Highway Kedian to Mujiating section improvement project	
Name of individual completing this questionnaire	Pan Wenjiang. Chief of Financial Division Tel: 13955361681 0553-6829802	

Topic	Response	
9. Implementing Agency / Executing Agency		
9.1. What is your organization's legal status / registration?	No revenue-generated enterprise, the legal certification number is 00302830-8.	
9.2. Has your organization implemented a foreign-financed project in the past? (If yes, provide detailed project name)	None	
9.3. What is your organization's governing body?	Nanling County Government	
9.4. What is the governing body's relationship to the Government?	Component of the Government	
9.5. What are the legal financial reporting requirements for your organization?	The accounting standard of the public institutions	
9.6. Is the organizational structure appropriate for the needs of the project?	Yes	
10. Funds Flow Arrangement		
10.1. Describe project funds flow arrangements, including a chart and explanation of the flow of funds from ADB, government, and other financing sources.	ADB loan will be delivered to Nanling County Government by Provincial Department of Finance; Counterpart funds will be financed by Nanling County Government.	
10.2. Are arrangements to transfer the proceeds of the ADB loan from the Finance Bureau to your organization satisfactory?	Yes	
10.3. In the past, what have been the major problems in the receipt of ADB funds?	No	

Topic	Response	
10.4. In which bank will the Imprest Account be opened?	The imprest account will be established by Anhui Provincial Department of Finance. Currently, it hasn't yet opened.	
10.5. Do the project Implementing Agencies have experience in the management of disbursements from ADB?	No	
10.6. Does your organization have experience managing foreign exchange risks?	Have the ability.	
10.7. Is your organization responsible for providing counterpart funds?	No	
10.8. What will be the counterpart sources of funds for your subcomponent construction?	Financial funds offers the counterpart funds of the project	
10.9. How are counterpart funds accessed?	Directly paid	
10.10. How will tariffs be used to help fund the project?	No	
10.11. Are beneficiaries required to contribute to project costs?	No	
10.12. If the beneficiaries have an option to contribute in kind are proper guidelines formulated to record and value the contribution?	No	
10.13. How are payments made from counterpart funds?	No	
11. Staffing		
11.1. What is your organization's	Director takes charge of the finance	
structure for accounting or finance	management division, including	
department? (Attach an	financial executive, accountant,	
organization chart.)	internal review, teller.	

Topic	Response	
11.2. Identify accounting staff. (Include name, position title, responsibilities, educational background, and professional certification)	1. Pan Wenjiang. Chief of financial division. Overall coordination. College degree. Assistant accountant.  2. Ding Lixia. Accoutant. In charge of budget revenue & expenditure, accounting supervision. Accountant, Bachelor Degree.  3. Wang Haiyan. Teller. In charge of the funds management. Economist. College Degree.  4. Hu Xin. Teller. In charge of the funds management & payment. College Degree	
11.3. If the ADB loan is approved, what staffing changes will you make to assist with project finance and accounting?	Unchanged	
11.4. Is the accounting function adequately staffed?	Yes	
11.5. Is the accounting staff adequately qualified and experienced?	Yes	
11.6. Are finance and accounting staffs trained in ADB procedures?	No	
11.7. Does the organization have written position descriptions, which clearly define duties, responsibilities, lines of supervision, and limits of authority for all officers, managers, and staff?	Yes	
11.8. What is the existing training policy for the accounting staff?	Accountant should be educated continually. More than 5 days a year.	
12. Accounting Policies and Procedures		
General		
12.1. Does the organization have an accounting system, which allows for proper recording of project financial transactions, including the allocation of expenditures in accordance with the respective subcomponents, disbursement categories, and source of funds?	Yes	

Topic	Response
12.2. What organization's	1100001100
accounting system will the	Accounting standard of the public
Implementing Agency and	institutions
Executing Agency use?	institutions
12.3. Are controls in place	
concerning the preparation and	
approval of transactions, ensuring	Yes
that all transactions are correctly	103
made and adequately explained?	
12.4. Is the chart of accounts	
adequate to properly account for	
and report on project activities and	Yes
disbursements categories?	
12.5. Are cost allocations to the	
various funding sources made	
accurately and in accordance with	Yes
established agreements?	
12.6. Are the general ledger and	
subsidiary ledgers reconciled and	Yes
in balance?	163
12.7. Are all accounting and	
supporting documents retained on	
a permanent basis in a defined	Yes
system which allows authorized	100
users easy access?	
Segregation of Duties	
12.8. Are the following functional	
responsibilities performed by	
different units or persons:	
12.8.1. Authorize transactions	Yes
12.8.2. Record transactions	Yes
12.8.3. Maintain custody of assets	
involved in transaction	Yes
12.9. Are the functions for	
ordering, receiving, accounting for	Yes
goods and services segregated?	
12.10. Are bank reconciliations	
prepared by someone other than	
those who make or approve	Yes
payments?	
Budgeting System	
12.11. Do budgets include	
physical and financial targets?	Yes
12.12. Are budgets prepared for	
all significant activities in sufficient	
detail to provide a meaningful tool	Yes
with which to monitor subsequent	
performance?	

Topic	Response	
12.13. Are actual expenditures	•	
compared with the budget with		
reasonable frequency, and	Yes	
explanations required for	163	
significant variations from the		
budget?		
12.14. Are approvals for variations	Yes	
from budget required in advance?	Domand department director and	
12.15. Who is responsible for	Demand department director and financial director complicated	
preparation and approval of	together, and approved by the main	
budgets?	director.	
	The budgets prepared according to	
12.16. How are budgets prepared	the actual conditions and the initial	
and approved?	plan and approved by the leaders	
	of the bureau.	
12.17. Are procedures in place to		
plan project activities, collect		
information from the units in	Yes	
charge of different projects, and		
prepare budgets?		
12.18. Are the project plans and budgets of project activities		
realistic, based on valid	Yes	
assumptions, and developed by	100	
knowledgeable individuals?		
Payments		
12.19. Do invoicing processing		
procedures provide for:		
12.19.1. Copies of purchase		
orders and receiving reports be	Yes	
obtained directly from issuing		
departments? 12.19.2. Comparison of		
invoice quantities, prices, and		
terms with those indicated on the	Yes	
purchase order and with records of		
goods actually received?		
12.19.3. Comparison of		
invoice quantities with those	Yes	
indicated on the receiving report?		
12.19.4. Checking accuracy	Yes	
of calculations?		
12.20. Are all invoices: 12.20.1. Stamped PAID?	Yes	
12.20.1. Stamped PAID? 12.20.2. Dated?	Yes	
12.20.3. Reviewed and		
approved?	Yes	

Topic	Response	
12.20.4. Marked for account	•	
code assignment?	Yes	
12.21. What controls exist for the preparation of payroll?	Personnel department complicates the payroll. Its modification should be approved by the authority in charge of the personnel department.	
12.22. How are changes to the payroll authorized?	It can be implemented after the approval by the director.	
Policies and Procedures		
12.23. What is the basis of accounting (e.g. cash or accrual)?	Accrual basis	
12.24. What accounting standards are followed?	Accounting standard of no revenue-generated institutions.	
12.25. Does the organization have adequate policies and procedures manual to guide activities and ensure staff accountability?	Yes	
12.26. Is the accounting policy and procedure manual updated for project activities?	No	
12.27. Do procedures exist to ensure that only authorized persons can alter or establish a new accounting principle, policy, or procedure to be used by the organization?	Yes	
12.28. Are written policies and procedures covering all routine financial management and related administrative activities?	Yes	
12.29. Do policies and procedures clearly define conflict of interest and related party transactions (real and apparent) and provide safeguards to protect the organization?	Internal control system, internal management system, and financial management system	
12.30. Are manuals distributed to appropriate personnel?	Yes	
Cash and banking		
12.31. Indicate names and positions of authorized signatories of the bank accounts.	Teller, Wang Haiyan	
12.32. Does the organization maintain an adequate up-to-date cashbook, recording receipts and payments?	Yes	

Topic Response  12.33. What controls exist for the following activities:  12.33.1. Collection of Daily	
following activities:	
12 33 1 Collection of	
12.33.1. Collection of Daily	
Daily	
revenues?	
12.33.2. Timely deposit of Timely	
receipts?	
12.33.3. Recording of	
receipts at each collection Yes	
location?	
12.34. Are bank statements and	
cashbook reconciled on a monthly Yes	
basis? 12.35. Are unusual items on the	
bank reconciliation reviewed and Yes	
approved by a responsible officer?	
12.36. How quickly are receipts  deposited?  The same day	
deposited?  Safeguarding Assets	
12.37. Describe the system to	
from fraud, waste, and abuse?	
12.38. Are subsidiary records of fixed assets and stocks kept up to Yes	
date? 12.39. Are subsidiary records of	
assets and stocks reconciled to Yes	
control accounts?	
12.40. How frequent are physical	
inventories of fixed assets and Monthly	
stocks?	
12.41. Are assets covered by	
insurance policies?  Official cars insured	
Other Offices and Implementing	
Agencies	
12.42. Are there other	
implementing agencies Yes	
participating in implementation?	
12.43. Has the Project	
Management Office (PMO)	
established controls and	
procedures for flow of funds	
financial information,	
accountability, and audits in	
relation to other offices or	
implementing agencies?	
12.44. Does information among	
different implementing agencies	
flow in an accurate and timely	
fashion?	

Topic	Response	
12.45. Are periodic reconciliations		
of financial information performed	\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \	
among the different implementing	Yes	
agencies?		
Other		
12.46. Has the PMO advised		
employees to whom to report if		
they suspect fraud, waste, or	Yes	
misuse of project resources or		
property?		
13. Internal Audit		
13.1. Is there an internal	Yes	
department in the organization?	165	
13.2. What are the qualifications	Work for many years with adequate	
and experience of the internal	specialized knowledge	
audit department staff?	Specialized Knowledge	
13.3. To whom does the head of		
internal audit department report?	Director of the unit	
What is this individual's position?		
13.4. Will the internal audit		
department include this project in	Yes	
its work program?		
13.5. What actions are taken on	Correct periodically	
the internal audit staff's findings?	, ,	
14. External Audit 14.1. Are the organization's		
14.1. Are the organization's financial statements audited		
regularly by an independent	Independent third party	
auditor? Who is the auditor?		
14.2. When is the audit report		
issued?	Before June 30 each year	
14.3. Are there any delays in the		
audit of the entity?	No	
14.4. Is the audit of the entity		
conducted according to	Apparding to notional star days	
International Standards on	According to national standards.	
Auditing?		
14.5. Were there any major		
accountability issues brought up in	No	
the audit reports in the last three	INO	
years?		
14.6. Will the independent		
auditor audit the project accounts		
or will another auditor be	Independent audits	
appointed to audit the project's		
financial statements?		

Topic	Response	
14.7. Are there any		
recommendations made by the		
independent auditors in prior audit	Adopted	
reports or management letters that		
have not been implemented?		
14.8. Is the project subject to an		
audit from an independent	Independent agency, county audit	
governmental entity in addition to	bureau.	
the external audit?		
14.9. Has the project prepared		
acceptable terms of reference for	Yes	
an annual project audit?		
15. Reporting and Monitoring		
15.1. Are financial statements	Yes	
prepared for the organization?	100	
15.2. What accounting standards		
are used to prepare the	Accounting standard of no	
organization's financial	revenue-generated institutions.	
statements?		
15.3. Are financial statements		
prepared for the Implementing	No	
Agency?		
15.4. What is the frequency of the financial statements'	Voorly and timely	
presentation?	Yearly and timely	
15.5. Are the financial statements		
prepared in a timely fashion so as		
to be useful to management for	Timely	
decision making?		
15.6. Does the reporting system		
need to be adapted to report on	No	
the project components?		
15.7. Does the reporting system		
have the ability to link the financial		
information with the project's	Yes.	
physical progress? If a separate	Physical data and financial data	
system is used to gather and	should be checked regularly and	
compile physical data, what	communicate timely to guarantee	
controls are in place to reduce the	the agreement of the payment and	
risk that the physical data may not	progress.	
synchronize with the financial		
data?		
15.8. Does the project have		
established financial management		
reporting responsibilities that specify which reports are to be	Drafts made.	
prepared, what the reports contain,		
and how they are to be used?		
and now they are to be used!		

Topic	Response	
15.9. Are financial management reports used by management?	Yes	
15.10. Do the financial reports compare actual expenditures with budgeted allocations?	Yes	
15.11. Are financial reports prepared directly by the automated accounting system or are they prepared by spreadsheets or some other means?	Prepared directly. The project report would be transformed into ADB form manually.	
16. Information Systems		
16.1. Is the financial management system computerized?	Yes	
16.2. Can the system produce the necessary project financial reports?	No, the system of the project is waiting for development when the project commences.	
16.3. Is the staff adequately trained to maintain the system?	Yes	
16.4. Does the management organization and processing system safeguard the confidentially, integrity, and availability of the data?	Operated by different authorized people. It can't be changed randomly.	

Table 10: Responses to the Financial Management Assessment Questionnaire – Chizhou Municipal Highway Administration Bureau

Background Information		Remarks
Name of Organization	Chizhou Municipal Highway Administration Bureau	
Subcomponent and projects for which the organization is responsible	G206 Dongliu to Yaodu section construction project	
Name of individual completing this questionnaire	Liu Wensheng, accountant. Tel: 18056625790	

Topic	Response	
1. Implementing Agency / Executing Agency		
(i) What is your organization's legal status / registration?	No revenue-generated enterprise, the legal certification number is 48646329-0	

Topic	Response	
(ii) Has your organization implemented a foreign-financed project in the past? (If yes, provide detailed project name)	S325 Qiaoshi Road Improvement Sub-Project in Tongtang Expressway Project; Rehabilitation Project in Anhui Highway Rehabilitation and Improvement Project; Security Project in ADB Financed Anhui Highway Development Project.	
(iii) What is your organization's governing body?	Chizhou Municipal Transport Bureau	
(iv) What is the governing body's relationship to the Government?	Integral part of the Government	
(v) What are the legal financial reporting requirements for your organization?	According to the accounting standard of no revenue-generated institutions.	
(vi) Is the organizational structure appropriate for the needs of the project?	Yes	
2. Funds Flow Arrangement		
(vii)Describe project funds flow arrangements, including a chart and explanation of the flow of funds from ADB, government, and other financing sources.	ADB loan will be delivered to Chizhou Municipal Government by Provincial Department of Finance; Counterpart funds will be financed by Municipal and county Governments.	
(viii) Are arrangements to transfer the proceeds of the ADB loan from the Finance Bureau to your organization satisfactory?	Yes	
(ix) In the past, what have been the major problems in the receipt of ADB funds?	None	
(x) In which bank will the Imprest Account be opened?	The imprest account will be established by Anhui Provincial Department of Finance. Currently, it hasn't yet opened.	
(xi) Do the project Implementing Agencies have experience in the management of disbursements from ADB?	None	
(xii)Does your organization have experience managing foreign exchange risks?	We have the ability.	
(xiii) Is your organization responsible for providing counterpart funds?	None	

Topic	Response	
(xiv) What will be the counterpart sources of funds for your subcomponent construction?	The project counterpart funds come from financial budgets.	
(xv) How are counterpart funds accessed?	Paid directly	
(xvi) How will tariffs be used to help fund the project?	None	
(xvii) Are beneficiaries required to contribute to project costs?	None	
(xviii) If the beneficiaries have an option to contribute in kind are proper guidelines formulated to record and value the contribution?	None	
(xix) How are payments made from counterpart funds?	None	
3. Staffing		
(xx) What is your organization's structure for accounting or finance department? (Attach an organization chart.)	The director of our unit would be in charge of the finance management division, which includes chief of financial division, chief accountant, teller and chief of financial division in sub-bureau.	
(xxi) Identify accounting staff. (Include name, position title, responsibilities, educational background, and professional certification)	1. Zhu Xian. Chief of Division. Overall coordination. In charge of the account audit and examination for funds income & expenditure. Accountant. Bachelor degree. 2. Liu Wensheng. Chief accountant. In charge of accounting, financial statements compilation. Account. Bachelor Degree 3. Qian Lamei. Teller. In charge of funds payment. Economist, college degree. 4. Zu Qin. Chief of financial division in the sub-bureau of Dongzhi. In charge of the project field finance. Accounting. College degree.	
(xxii) If the ADB loan is approved, what staffing changes will you make to assist with project finance and accounting?	Remain the same	
(xxiii) Is the accounting function adequately staffed?	Yes	

Topic	Response
(xxiv) Is the accounting staff adequately qualified and experienced?	Yes
(xxv) Are finance and accounting staffs trained in ADB procedures?	Yes
(xxvi) Does the organization have written position descriptions, which clearly define duties, responsibilities, lines of supervision, and limits of authority for all officers, managers, and staff?	Yes
(xxvii) What is the existing training policy for the accounting staff?	Continuing education for accountants with more than 5 days a year.
4. Accounting Policies and Procedures	
General	
(xxviii) Does the organization have an accounting system, which allows for proper recording of project financial transactions, including the allocation of expenditures in accordance with the respective subcomponents, disbursement categories, and source of funds?	Yes
(xxix) What organization's accounting system will the Implementing Agency and Executing Agency use?	Accounting standard for no revenue-generated institutions.
(xxx) Are controls in place concerning the preparation and approval of transactions, ensuring that all transactions are correctly made and adequately explained?	Yes
(xxxi) Is the chart of accounts adequate to properly account for and report on project activities and disbursements categories?	Yes
(xxxii) Are cost allocations to the various funding sources made accurately and in accordance with established agreements?	Yes
(xxxiii) Are the general ledger and subsidiary ledgers reconciled and in balance?	Yes

Topic	Response	
(xxxiv) Are all accounting and		
supporting documents retained on a		
permanent basis in a defined	Yes	
system which allows authorized		
users easy access?		
Segregation of Duties		
(xxxv) Are the following functional		
responsibilities performed by		
different units or persons:		
(1) Authorize transactions	Yes	
(2) Record transactions	Yes	
(3) Maintain custody of assets	Yes	
involved in transaction	103	
(xxxvi) Are the functions for	Yes	
ordering, receiving, accounting for	163	
goods and services segregated?		
(xxxvii) Are bank reconciliations	Yes	
prepared by someone other than		
those who make or approve		
payments?		
Budgeting System		
(xxxviii) Do budgets include		
physical and financial targets?	Yes	
(xxxix) Are budgets prepared for all	Yes	
significant activities in sufficient	163	
detail to provide a meaningful tool		
with which to monitor subsequent		
performance?		
(xl) Are actual expenditures	Yes	
compared with the budget with	103	
reasonable frequency, and		
explanations required for significant		
variations from the budget?		
(xli)Are approvals for variations from	.,	
budget required in advance?	Yes	
(xlii) Who is responsible for	Compiled by Liu Wensheng,	
preparation and approval of	reviewed by Zhu Xian. And	
budgets?	approved by the bureau leaders	
	The budget should be made	
	according to the actual conditions	
(xliii) How are budgets prepared and	and the annual plan and the plan	
approved?	at the beginning of the year. After	
	compilation, it should be	
	submitted to the bureau leaders.	
(xliv) Are procedures in place to		
plan project activities, collect		
information from the units in charge	Yes	
of different projects, and prepare		
budgets?		
Duugota:		

Topic	Response	
(xlv) Are the project plans and		
budgets of project activities realistic,		
based on valid assumptions, and	Yes	
developed by knowledgeable	103	
individuals?		
Payments		
(xlvi) Do invoicing processing		
procedures provide for:		
(1) Copies of purchase orders and		
receiving reports be obtained	Yes	
	165	
directly from issuing departments?		
(2) Comparison of invoice		
quantities, prices, and terms with	V	
those indicated on the purchase	Yes	
order and with records of goods		
actually received?		
(3) Comparison of invoice quantities	Yes	
with those indicated on the receiving		
report?		
(4) Checking accuracy of	Yes	
calculations?		
(xlvii) Are all invoices:		
(1) Stamped PAID?	Yes	
(2) Dated?	Yes	
(3) Reviewed and approved?	Yes	
(4) Marked for account code	Yes	
assignment?	165	
	Payroll was complicated by	
	personnel department and its	
(xlviii) What controls exist for the	modification should be approved	
preparation of payroll?	by the authority in charge of the	
	personnel department.	
	personner department.	
(xlix) How are changes to the payroll	It should be submitted to the	
authorized?	person in charge of the unit.	
Policies and Procedures	-	
(I) What is the basis of accounting		
(e.g. cash or accrual)?	Accrual basis	
	A	
(li) What accounting standards are	Accounting standard of no	
followed?	revenue-generated institutions.	
(lii) Does the organization have		
adequate policies and procedures	\ \/a=	
manual to guide activities and	Yes	
ensure staff accountability?		
(liii) Is the accounting policy and		
procedure manual updated for	No	
project activities?		
1 / ** **** * * * *	l .	

Topic	Response
(liv)Do procedures exist to ensure	oponos
that only authorized persons can	
alter or establish a new accounting	Yes
principle, policy, or procedure to be	100
used by the organization?	
(Iv) Are written policies and	
procedures covering all routine	
financial management and related	Yes
administrative activities?	
(Ivi)Do policies and procedures	
clearly define conflict of interest and	Systems of internal control,
related party transactions (real and	internal management, and
apparent) and provide safeguards to	financial management.
protect the organization?	I management
(Ivii) Are manuals distributed to	\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \
appropriate personnel?	Yes
Cash and banking	
(Iviii) Indicate names and positions	
of authorized signatories of the bank	Qian Lamei, teller
accounts.	
(lix)Does the organization maintain	
an adequate up-to-date cashbook,	Yes
recording receipts and payments?	
(lx) What controls exist for the	
following activities:	
(1) Collection of revenues?	Daily
(2) Timely deposit of receipts?	Timely
(3) Recording of receipts at each	Vac
collection location?	Yes
(lxi)Are bank statements and	
cashbook reconciled on a monthly	Yes
basis?	
(Ixii) Are unusual items on the bank	
reconciliation reviewed and	Yes
approved by a responsible officer?	
(Ixiii) How quickly are receipts	The same day
deposited?	The same day
Safeguarding Assets	
(Ixiv) Describe the system to record	Yes
assets and protect them from fraud,	
waste, and abuse?	
(Ixv) Are subsidiary records of fixed	Yes
assets and stocks kept up to date?	
(lxvi) Are subsidiary records of	Yes
assets and stocks reconciled to	
control accounts?	
(Ixvii) How frequent are physical	
inventories of fixed assets and	Monthly
stocks?	

Торіс	Response	
(Ixviii) Are assets covered by	Official cars are insured.	
insurance policies?	Official cars are insured.	
Other Offices and Implementing		
Agencies		
(lxix) Are there other implementing		
agencies participating in	Yes	
implementation?		
(lxx) Has the Project Management	Yes	
Office (PMO) established controls		
and procedures for flow of funds,		
financial information, accountability,		
and audits in relation to other offices		
or implementing agencies?	\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \	
(lxxi) Does information among	Yes	
different implementing agencies flow		
in an accurate and timely fashion?		
(lxxii) Are periodic reconciliations of financial information performed		
among the different implementing	Yes	
agencies?		
Other		
(Ixxiii) Has the PMO advised		
employees to whom to report if they		
suspect fraud, waste, or misuse of	Yes. Person in charge of the unit.	
project resources or property?		
5. Internal Audit		
(lxxiv) Is there an internal		
department in the organization?	Yes	
(lxxv) What are the qualifications	The staff has worked for many	
and experience of the internal audit	years and has professional	
department staff?	knowledge.	
(lxxvi) To whom does the head of		
internal audit department report?	Person in charge of the unit.	
What is this individual's position?		
(lxxvii) Will the internal audit		
department include this project in its	Yes	
work program?		
(Ixxviii) What actions are taken on	Periodical correctness	
the internal audit staff's findings?		
6. External Audit		
(lxxix) Are the organization's		
financial statements audited	Independent third party	
regularly by an independent auditor? Who is the auditor?		
(lxxx) When is the audit report		
issued?	By June 30 each year	
(lxxxi) Are there any delays in the		
audit of the entity?	None	
addit of the entity!		

Topic	Response
(lxxxii) Is the audit of the entity	·
conducted according to International	According to the national
Standards on Auditing?	standard.
(Ixxxiii) Were there any major	
accountability issues brought up in	Nana
the audit reports in the last three	None
years?	
(lxxxiv) Will the independent auditor	
audit the project accounts or will	
another auditor be appointed to	Independent audits
audit the project's financial	
statements?	
(lxxxv) Are there any	
recommendations made by the	
independent auditors in prior audit	Adopted
reports or management letters that	
have not been implemented?	
(lxxxvi) Is the project subject to an	
audit from an independent	Independent agency, municipal
governmental entity in addition to	audit bureau.
the external audit?	
(lxxxvii) Has the project	
prepared acceptable terms of	Yes
reference for an annual project	
audit?	
7. Reporting and Monitoring (lxxxviii) Are financial	
,	Yes
statements prepared for the	tes
organization?	
(lxxxix) What accounting standards are used to prepare the	Accounting standard of no
organization's financial statements?	revenue-generated institutions.
(xc) Are financial statements	-
prepared for the Implementing	No
Agency?	
(xci) What is the frequency of the	
financial statements' presentation?	Yearly and timely
(xcii) Are the financial statements	
prepared in a timely fashion so as to	
be useful to management for	Timely
decision making?	
(xciii) Does the reporting system	
need to be adapted to report on the	No
project components?	

Topic	Response	
(xciv) Does the reporting system have the ability to link the financial information with the project's physical progress? If a separate system is used to gather and compile physical data, what controls are in place to reduce the risk that the physical data may not synchronize with the financial data?	Yes. Check physical data and financial data regularly and communicate timely to guarantee the consistency of the payment and progress.	
(xcv) Does the project have established financial management reporting responsibilities that specify which reports are to be prepared, what the reports contain, and how they are to be used?	Make drafts	
(xcvi) Are financial management	Yes	
reports used by management? (xcvii) Do the financial reports compare actual expenditures with budgeted allocations?	Yes	
(xcviii) Are financial reports prepared directly by the automated accounting system or are they prepared by spreadsheets or some other means?	Financial reports of our unit are automated directly by software. The report form would be changed as ADB requirement manually.	
8. Information Systems	,	
(xcix) Is the financial management system computerized?	Yes	
(c) Can the system produce the necessary project financial reports?	No, the system of the project is waiting for development when the project commences.	
(ci) Is the staff adequately trained to maintain the system?	Yes	
(cii)Does the management organization and processing system safeguard the confidentially, integrity, and availability of the data?	Different authorized officers can operate. It can't be changed randomly.	

Table 11: Responses to the Financial Management Assessment Questionnaire – Ma'anshan Municipal Highway Administration Bureau

ma anonan mamoipar mgmway Aammion anon Barcaa			
Background Information		Response	Remarks
Name of Organization		Ma'anshan Municipal Highway Administration Bureau	
Subcomponent and projects which the organization responsible	for is	S367 Ma'anshan North Passage Project	

Name of individual completing this	•	section chief of department;0555-	
questionnaire	2318257 (	office ) ;	
	13955553653		

Topic	Response	
9. Implementing Agency / Executing Agency		
(ciii) What is your organization's legal status / registration?	No revenue-generated enterprise, the legal certification number is 485408847	
(civ) Has your organization implemented a foreign-financed project in the past? (If yes, provide detailed project name)	None	
(cv) What is your organization's governing body?	Ma'anshan Municipal Transportation Bureau	
(cvi) What is the governing body's relationship to the Government?	Government component	
(cvii) What are the legal financial reporting requirements for your organization?	Accounting standards for non-profit organizations	
(cviii) Is the organizational structure appropriate for the needs of the project?	Yes	
10. Funds Flow Arrangement		
(cix) Describe project funds flow arrangements, including a chart and explanation of the flow of funds from ADB, government, and other financing sources.	ADB loan will be delivered to Ma'anshan Municipal Government by Provincial Department of Finance; Counterpart funds will be financed by Municipal and county Governments, and Ma'anshan Transport Investment Company.	
(cx) Are arrangements to transfer the proceeds of the ADB loan from the Finance Bureau to your organization satisfactory?	Yes	
(cxi) In the past, what have been the major problems in the receipt of ADB funds?	None	
(cxii) In which bank will the Imprest Account be opened?	The imprest account will be established by Anhui Provincial Department of Finance. Currently, it hasn't yet opened.	

Topic	Response	
(cxiii) Do the project Implementing		
Agencies have experience in the		
management of disbursements from	None	
ADB?		
(cxiv) Does your organization have		
experience managing foreign	Yes	
exchange risks?	100	
(cxv) Is your organization		
responsible for providing counterpart	None	
funds?	110110	
(cxvi) What will be the counterpart		
sources of funds for your	Counterpart funds from financial	
subcomponent construction?	budgets and company's income.	
(cxvii) How are counterpart funds		
accessed?	Directly payment	
(cxviii) How will tariffs be used to		
help fund the project?	None	
(cxix) Are beneficiaries required to		
contribute to project costs?	None	
(cxx) If the beneficiaries have an		
option to contribute in kind are		
proper guidelines formulated to	None	
record and value the contribution?		
(cxxi) How are payments made from		
counterpart funds?	None	
11. Staffing		
	Financial department is under	
(cxxii) What is your organization's	management by chief of bureau,	
structure for accounting or finance	including section chief,	
department? (Attach an organization	accountant in chief, cashier,	
chart.)	internal auditor	
	Luo Jinfeng, deputy section chief,	
	accountant in chief& internal	
(cxxiii) Identify accounting staff.	auditor, accountant,	
(Include name, position title,	undergraduate degree; Sun Feng,	
responsibilities, educational	deputy section chief, economist,	
background, and professional	junior college; Zhou Yun,	
certification)	accountant, assistant title, junior	
	college; Sun Honglin, accountant,	
	cashier, junior college.	
	<u>l</u>	

Topic	Response	
(cxxiv) If the ADB loan is approved,	Iveshouse	
what staffing changes will you make to assist with project finance and accounting?	Same	
(cxxv) Is the accounting function adequately staffed?	Yes	
(cxxvi) Is the accounting staff adequately qualified and experienced?	Yes	
(cxxvii) Are finance and accounting staffs trained in ADB procedures?	No	
(cxxviii) Does the organization have written position descriptions, which clearly define duties, responsibilities, lines of supervision, and limits of authority for all officers, managers, and staff?	Yes	
(cxxix) What is the existing training policy for the accounting staff?	All accountants should take part in continuing professional development no less than 5 days annually.	
12. Accounting Policies and Procedures		
General		
(cxxx) Does the organization have an accounting system, which allows for proper recording of project financial transactions, including the allocation of expenditures in accordance with the respective subcomponents, disbursement categories, and source of funds?	yes	
(cxxxi) What organization's accounting system will the Implementing Agency and Executing Agency use?	Accounting standards for non- profit organizations	
(cxxxii) Are controls in place concerning the preparation and approval of transactions, ensuring that all transactions are correctly made and adequately explained?	yes	
(cxxxiii) Is the chart of accounts adequate to properly account for and report on project activities and disbursements categories?	yes	

Topic	Response
(cxxxiv) Are cost allocations	·
to the various funding sources made	
accurately and in accordance with	yes
established agreements?	
(cxxxv) Are the general ledger and	
subsidiary ledgers reconciled and in	yes
balance?	<b>'</b>
(cxxxvi) Are all accounting	
and supporting documents retained	
on a permanent basis in a defined	yes
system which allows authorized	
users easy access?	
Segregation of Duties	
(cxxxvii) Are the following	
functional responsibilities performed	
by different units or persons:	
(1) Authorize transactions	yes
(2) Record transactions	yes
(3) Maintain custody of assets	vos
involved in transaction	yes
(cxxxviii) Are the functions for	
ordering, receiving, accounting for	yes
goods and services segregated?	
(cxxxix) Are bank	
reconciliations prepared by	yes
someone other than those who	700
make or approve payments?	
Budgeting System	
(cxl) Do budgets include physical	yes
and financial targets?	700
(cxli) Are budgets prepared for all	
significant activities in sufficient	
detail to provide a meaningful tool	yes
with which to monitor subsequent	
performance?	
(cxlii) Are actual expenditures	
compared with the budget with	
reasonable frequency, and	yes
explanations required for significant	
variations from the budget?	
(cxliii) Are approvals for variations	yes
from budget required in advance?	
(cxliv) Who is responsible for	Budgets will be prepared by
preparation and approval of	financial department and
budgets?	approved by leaders in bureau.

Tonic	Posnonso	
Topic	Response	
	According to actual budgets in the	
	past year and planned budget in	
(cxlv) How are budgets prepared and	the early of this year, the budget	
approved?	shall be prepared based on actual	
approvour	situation and requirements, then	
	submitted to Bureau leaders for	
	approval.	
(cxlvi) Are procedures in place to		
plan project activities, collect		
information from the units in charge	Yes	
of different projects, and prepare		
budgets?		
(cxlvii) Are the project plans and		
budgets of project activities realistic,		
based on valid assumptions, and	yes	
developed by knowledgeable	-	
individuals?		
Payments		
(cxlviii) Do invoicing processing		
procedures provide for:		
(1) Copies of purchase orders and		
receiving reports be obtained	yes	
directly from issuing departments?		
(2) Comparison of invoice		
quantities, prices, and terms with		
those indicated on the purchase	Yes	
order and with records of goods		
actually received?		
(3) Comparison of invoice quantities		
with those indicated on the receiving	yes	
report?	,,,,	
(4) Checking accuracy of		
calculations?	yes	
(cxlix) Are all invoices:		
(1) Stamped PAID?	yes	
(2) Dated?	yes	
(3) Reviewed and approved?	yes	
(4) Marked for account code	, , , ,	
assignment?	yes	
doorginione:		
(cl) What controls exist for the	Payroll is prepared by personnel	
preparation of payroll?	department and need to get	
F. 5F 31 31 51 F 37 1011	approval from them if changed.	
	Poquest personnel department	
(cli) How are changes to the payroll	Request personnel department,	
authorized?	then execution after approved by director.	
	uncului.	
Policies and Procedures		

Topic	Response
(clii) What is the basis of	·
accounting (e.g. cash or accrual)?	Accrual basis principle
,	Accounting standards for non
(cliii) What accounting standards	Accounting standards for non-
are followed?	profit organizations
(cliv) Does the organization have	
adequate policies and procedures	Yes
manual to guide activities and	103
ensure staff accountability?	
(clv) Is the accounting policy and	
procedure manual updated for	No
project activities?	
(clvi) Do procedures exist to ensure	
that only authorized persons can	
alter or establish a new accounting	Yes
principle, policy, or procedure to be	
used by the organization?	
(clvii) Are written policies and	
procedures covering all routine	Yes
financial management and related	
administrative activities?	
(clviii) Do policies and procedures	Yes. Such as: internal control
clearly define conflict of interest and	system, internal management
related party transactions (real and	system and financial
apparent) and provide safeguards to	management system, etc.
protect the organization?	, ,
(clix) Are manuals distributed to	Yes.
appropriate personnel?	
Cash and banking	
(clx) Indicate names and positions	Sun Honglin, Cashier; Song
of authorized signatories of the bank	Congbin, legal person.
accounts.	
(clxi) Does the organization maintain	V <sub>2</sub> =
an adequate up-to-date cashbook,	Yes
recording receipts and payments?	
(clxii) What controls exist for the	
following activities:	Evenudov
(1) Collection of revenues?	Every day
(2) Timely deposit of receipts?	Timely
(3) Recording of receipts at each	Yes
collection location?	
(clxiii) Are bank statements and	Voc
cashbook reconciled on a monthly	Yes
basis?	
(clxiv) Are unusual items on the	Voc
bank reconciliation reviewed and	Yes
approved by a responsible officer? (clxv) How quickly are receipts	
1 ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' '	The same day
deposited?	·

Topic	Response	
Safeguarding Assets	Response	
(clxvi) Describe the system to record assets and protect them from	Yes	
fraud, waste, and abuse?	res	
(clxvii) Are subsidiary records of	Yes	
fixed assets and stocks kept up to	res	
date?		
(clxviii) Are subsidiary records of	Yes	
assets and stocks reconciled to	res	
control accounts?		
(clxix) How frequent are physical inventories of fixed assets and	Transmanth	
	Every month	
stocks?	Official core are solvered by	
(clxx) Are assets covered by	Official cars are covered by	
insurance policies?	insurance policies.	
Other Offices and Implementing		
Agencies		
(clxxi) Are there other implementing	Hanshan and Hexian County	
agencies participating in	Transportation Bureaus	
implementation?	·	
(clxxii) Has the Project Management		
Office (PMO) established controls		
and procedures for flow of funds,	Yes	
financial information, accountability, and audits in relation to other offices		
or implementing agencies? (clxxiii) Does information among		
different implementing agencies flow	Yes	
in an accurate and timely fashion?	163	
(clxxiv) Are periodic reconciliations		
of financial information performed		
among the different implementing	Yes	
agencies?		
Other		
(clxxv) Has the PMO advised		
employees to whom to report if they		
suspect fraud, waste, or misuse of	Yes, director of bureau	
project resources or property?		
13. Internal Audit		
(clxxvi) Is there an internal		
department in the organization?	Yes	
(clxxvii) What are the	Auditor has worked for many	
qualifications and experience of the	years with a lot of professional	
internal audit department staff?	knowledge.	
(clxxviii) To whom does the	Midwieuge.	
,		
head of internal audit department report? What is this individual's	director of bureau	
position?		
hosimon:		

Topic	Response
(clxxix) Will the internal audit	
department include this project in its	Yes
work program?	
(clxxx) What actions are taken on	
the internal audit staff's findings?	Timely rectify
14. External Audit	
(clxxxi) Are the organization's	
financial statements audited	
regularly by an independent auditor?	Independent auditors.
Who is the auditor?	
(clxxxii) When is the audit	
report issued?	By June 30 of next year.
(clxxxiii) Are there any delays	
in the audit of the entity?	No
(clxxxiv) Is the audit of the	
entity conducted according to	No, according to national
International Standards on Auditing?	standards.
(clxxxv) Were there any major	
accountability issues brought up in	
the audit reports in the last three	None
years?	
(clxxxvi) Will the independent	
auditor audit the project accounts or	
will another auditor be appointed to	Independent auditors.
audit the project's financial	
statements?	
(clxxxvii) Are there any	
recommendations made by the	
independent auditors in prior audit	Adopted
reports or management letters that	
have not been implemented?	
(clxxxviii) Is the project subject	
to an audit from an independent	independent institutions,
governmental entity in addition to	Municipal Audit Department.
the external audit?	
(clxxxix) Has the project	
prepared acceptable terms of	Yes
reference for an annual project	
audit?	
15. Reporting and Monitoring	
(cxc) Are financial statements	Yes
prepared for the organization?	
(cxci) What accounting standards	Accounting standards for non-
are used to prepare the	profit organizations
organization's financial statements?	pront organizations
(cxcii) Are financial statements	<u>.</u> .
prepared for the Implementing	None
Agency?	

Tonio	Pagnanag	<u> </u>
Topic	Response	
(cxciii) What is the frequency of the financial statements' presentation?	Every year, timely	
(cxciv) Are the financial statements prepared in a timely fashion so as to be useful to management for decision making?	Timely	
(cxcv) Does the reporting system need to be adapted to report on the project components?	No need	
(cxcvi) Does the reporting system have the ability to link the financial information with the project's physical progress? If a separate system is used to gather and compile physical data, what controls are in place to reduce the risk that the physical data may not synchronize with the financial data?	Yes. Engineering data and financial data are checked timely communication to guarantee the consistency of payment and progress.	
(cxcvii) Does the project have established financial management reporting responsibilities that specify which reports are to be prepared, what the reports contain, and how they are to be used?	Yes, draft report has been prepared.	
(cxcviii) Are financial management reports used by management?	Yes	
(cxcix) Do the financial reports compare actual expenditures with budgeted allocations?	Yes	
(cc) Are financial reports prepared directly by the automated accounting system or are they prepared by spreadsheets or some other means?	Financial reports of PMO are prepared directly by the automated accounting computerization system, however, projects' financial reports are prepared manually.	
16. Information Systems		
(cci) Is the financial management system computerized?	Yes	
(ccii) Can the system produce the necessary project financial reports?	No, the system of the project is waiting for development when the project commences.	
(cciii) Is the staff adequately trained to maintain the system?	Yes	

Topic	Response	
(cciv) Does the management organization and processing system safeguard the confidentially, integrity, and availability of the data?	It has different authorized priorities, which can't be changed randomly.	

Table 12: Responses to the Financial Management Assessment Questionnaire –Anhui Provincial Port and Shipping Construction Investment Group Co. Ltd

Background Information	Response	Remarks
Name of Organization	Anhui Port and Shipping Construction Investment Co., Ltd.	
	Shuiyang River Channel Improvement Project; Xuanzhou Intermodal terminal project	
Name of individual completing this questionnaire	Cheng Jimin, Manager, Financial Department	

Topic	Response	
(iv) Implementing Agency / Executing Agency		
(v) What is your organization's legal status / registration?	The state-owned company, it was registered in Feb. 2007 with registration no.340000000002493; the organization code is 79814588-1.	
(vi) Has your organization implemented a foreign-financed project in the past? (If yes, provide detailed project name)	Yes, Shaying River Channel Improvement Project (8036-CN).	
(vii)What is your organization's governing body?	Anhui Provincial Department of Transport	
(viii) What is the governing body's relationship to the Government?	Component of government.	
(ix) What are the legal financial reporting requirements for your organization?	Accounting system of state- owned construction units is executed as company accounting standards.	
(x) Is the organizational structure appropriate for the needs of the project?	Yes	
(xi) Funds Flow Arrangement		

Topic	Response	
(xii)Describe project funds flow arrangements, including a chart and explanation of the flow of funds from ADB, government, and other financing sources.	ADB loan will be delivered to APDOT by Provincial Department of Finance; Counterpart funds will be financed by budgets and themselves.	
(xiii) Are arrangements to transfer the proceeds of the ADB loan from the Finance Bureau to your organization satisfactory?  (xiv) In the past, what have been	Yes processing of loop	
the major problems in the receipt of ADB funds?	The processing of loan disbursement is slow.	
(xv) In which bank will the Imprest Account be opened?	The imprest account will be established by Anhui Provincial Department of Finance. Currently, it hasn't yet opened.	
(xvi) Do the project Implementing Agencies have experience in the management of disbursements from ADB?	Yes	
(xvii) Does your organization have experience managing foreign exchange risks?	Yes	
(xviii) Is your organization responsible for providing counterpart funds?	Yes	
(xix) What will be the counterpart sources of funds for your subcomponent construction?	From financial budgets and themselves.	
(xx) How are counterpart funds accessed?	Direct payment	
(xxi) How will tariffs be used to help fund the project?	No	
(xxii) Are beneficiaries required to contribute to project costs?	No.	
(xxiii) If the beneficiaries have an option to contribute in kind are proper guidelines formulated to record and value the contribution?	No	
(xxiv) How are payments made from counterpart funds?	No.	
(xxv) Staffing		
(xxvi) What is your organization's	Financial department of APPSCIG	
structure for accounting or finance	is directly under the control by	
department? (Attach an organization	general manager, which has	
chart.)	subproject financial departments.	

Topic	Response	
(xxvii) Identify accounting staff. (Include name, position title, responsibilities, educational background, and professional certification)	Cheng Jimin, Financial manager, undergraduate degree, accountant; Zhao Kehe, Deputy financial manager, undergraduate degree, accountant; Liu Ying, financial manager of Hefei port international container terminal company, postgraduate, accountant; Li Junfeng, financial manager of Hefei-Yuxikou waterway Improvement Project Management Office, accountant.	
(xxviii) If the ADB loan is approved, what staffing changes will you make to assist with project finance and accounting?	No change	
(xxix) Is the accounting function adequately staffed?	Yes	
(xxx) Is the accounting staff adequately qualified and experienced?	Yes	
(xxxi) Are finance and accounting staffs trained in ADB procedures?	None	
(xxxii) Does the organization have written position descriptions, which clearly define duties, responsibilities, lines of supervision, and limits of authority for all officers, managers, and staff?	Yes	
(xxxiii) What is the existing training policy for the accounting staff?	All accountants should take part in continuing professional development no less than 5 days annually.	
(xxxiv) Accounting Policies and Procedures		
General	_	
(xxxv) Does the organization have an accounting system, which allows for proper recording of project financial transactions, including the allocation of expenditures in accordance with the respective subcomponents, disbursement categories, and source of funds?	yes	
(xxxvi) What organization's accounting system will the Implementing Agency and Executing Agency use?	Accounting system of state- owned construction unit is executed as company accounting standards.	

Topic	Response
(xxxvii) Are controls in place	·
concerning the preparation and	
approval of transactions, ensuring	Yes
that all transactions are correctly	
made and adequately explained?	
(xxxviii) Is the chart of	
accounts adequate to properly	
account for and report on project	Yes
activities and disbursements	
categories?	
(xxxix) Are cost allocations to the	
various funding sources made	Voc
accurately and in accordance with	Yes
established agreements?	
(xl) Are the general ledger and	
subsidiary ledgers reconciled and in	Yes
balance?	
(xli)Are all accounting and	
supporting documents retained on a	
permanent basis in a defined	Yes
system which allows authorized	
users easy access?	
Segregation of Duties	
(xlii) Are the following functional	
responsibilities performed by	
different units or persons:	
(xliii) Authorize transactions	Yes
(xliv) Record transactions	Yes
(xlv) Maintain custody of assets	Yes
involved in transaction	100
(xlvi) Are the functions for	
ordering, receiving, accounting for	Yes
goods and services segregated?	
(xlvii) Are bank reconciliations	
prepared by someone other than	Yes
those who make or approve	
payments?	
Budgeting System	
(xlviii) Do budgets include physical	Yes
and financial targets?	
(xlix) Are budgets prepared for all	
significant activities in sufficient	Voc
detail to provide a meaningful tool	Yes
with which to monitor subsequent	
performance?	

Topic	Response	
(I) Are actual expenditures	11111	
compared with the budget with		
reasonable frequency, and	Yes	
explanations required for significant	100	
variations from the budget?		
(li) Are approvals for variations from		
budget required in advance?	Yes	
Saaget required in advance.	Financial department is	
(lii) Who is responsible for	responsible for preparation and	
preparation and approval of	general manager office meeting	
budgets?	of group company is responsible	
budgete.	for approval of budgets.	
	According to actual budgets in the	
	past year and planned budget in	
	the early of this year, the budget	
(liii) How are budgets prepared and	shall be prepared based on actual	
approved?	situation and requirements, then	
	submitted to APDOT after	
	approved by chief of PMO.	
(liv)Are procedures in place to plan		
project activities, collect information		
from the units in charge of different	Yes	
projects, and prepare budgets?		
(Iv) Are the project plans and		
budgets of project activities realistic,		
based on valid assumptions, and	Yes	
developed by knowledgeable		
individuals?		
Payments		
(Ivi)Do invoicing processing		
procedures provide for:		
(Ivii) Copies of purchase orders		
and receiving reports be obtained	Yes	
directly from issuing departments?		
(Iviii) Comparison of invoice		
quantities, prices, and terms with		
those indicated on the purchase	Yes	
order and with records of goods		
actually received?		
(lix)Comparison of invoice quantities		
with those indicated on the receiving	Yes	
report?		
(lx) Checking accuracy of	Yes	
calculations?		
(lxi)Are all invoices:		
(Ixii) Stamped PAID?	Yes	
(Ixiii) Dated?	Yes	
(Ixiv) Reviewed and approved?	Yes	

Topic	Response	
(lxv) Marked for account code assignment?	Yes	
(lxvi) What controls exist for the preparation of payroll?	Salary standard shall be fixed by general manager office meeting, then Human Resources department informs financial department to prepare payroll and checked by HR, and pay off after receiving approval of general manager by financial department; the payroll variation need to be approved by general manager's office meeting.	
(Ixvii) How are changes to the payroll authorized?	Application should be submitted by HR, then execution after approval of general manager's office meeting.	
Policies and Procedures		
(Ixviii) What is the basis of accounting (e.g. cash or accrual)?	Accrual basis principle	
(lxix) What accounting standards are followed?	According to actual budgets in the past year and planned budget in the early of this year, the budget shall be prepared based on actual situation and requirements, then submitted to APDOT after approved by chief of PMO.	
(lxx) Does the organization have adequate policies and procedures manual to guide activities and ensure staff accountability?	Yes	
(lxxi) Is the accounting policy and procedure manual updated for project activities?	No	
(lxxii) Do procedures exist to ensure that only authorized persons can alter or establish a new accounting principle, policy, or procedure to be used by the organization?	Yes	
(Ixxiii) Are written policies and procedures covering all routine financial management and related administrative activities?	Yes	

Topic	Response	
(Ixxiv) Do policies and procedures	•	
clearly define conflict of interest and	Yes. Such as: internal control	
related party transactions (real and	system, internal management	
apparent) and provide safeguards to	system and financial	
protect the organization?	management system, etc.	
	Yes	
appropriate personnel?  Cash and banking		
(lxxvi) Indicate names and positions	Li liaius gasaral masaas	
of authorized signatories of the bank	Li Jiajun, general manager.	
accounts.		
(Ixxvii) Does the organization		
maintain an adequate up-to-date	Yes	
cashbook, recording receipts and		
payments?		
(Ixxviii) What controls exist for the		
following activities:		
(lxxix) Collection of revenues?	Everyday	
(lxxx) Timely deposit of receipts?	Timely	
(lxxxi) Recording of receipts at	Yes	
each collection location?		
(lxxxii) Are bank statements and		
cashbook reconciled on a monthly	Yes	
basis?		
(Ixxxiii) Are unusual items on the		
bank reconciliation reviewed and	Yes	
approved by a responsible officer?		
(Ixxxiv) How quickly are receipts	The same day	
deposited?	The came day	
Safeguarding Assets		
(lxxxv) Describe the system to		
record assets and protect them from	Yes	
fraud, waste, and abuse?		
(Ixxxvi) Are subsidiary records of		
fixed assets and stocks kept up to	Yes	
date?		
(lxxxvii) Are subsidiary		
records of assets and stocks	Yes	
reconciled to control accounts?		
(lxxxviii) How frequent are		
physical inventories of fixed assets	Each month	
and stocks?		
(Ixxxix) Are assets covered by	Official cars are covered by	
insurance policies?	insurance policies.	
Other Offices and Implementing		
Agencies		
(xc) Are there other implementing	Vee	
agencies participating in	Yes	
implementation?		

Topic	Response	
(xci) Has the Project Management	Response	
Office (PMO) established controls		
and procedures for flow of funds,		
financial information, accountability,	Yes	
and audits in relation to other offices		
or implementing agencies?		
(xcii) Does information among		
different implementing agencies flow	Yes	
in an accurate and timely fashion?		
(xciii) Are periodic reconciliations of		
financial information performed		
among the different implementing	Yes	
agencies?		
Other		
(xciv) Has the PMO advised	Ven dinastan et errer	
employees to whom to report if they	Yes, director of company,	
suspect fraud, waste, or misuse of	operation level of APPSCIG,	
project resources or property?	board of directors.	
(xcv) Internal Audit		
(xcvi) Is there an internal	Yes	
department in the organization?	res	
(xcvii) What are the qualifications	The auditors have abundant	
and experience of the internal audit	experiences in project	
department staff?	management.	
(xcviii) To whom does the head of	General manager, board of	
internal audit department report?	directors, upper-level audit	
What is this individual's position?	department in charge, chief of	
•	department	
(xcix) Will the internal audit		
department include this project in its	Yes	
work program?		
(c) What actions are taken on the	Correct as requirements	
internal audit staff's findings?		
(ci) External Audit		
(cii)Are the organization's financial		
statements audited regularly by an	Independent auditors.	
independent auditor? Who is the	aop an ao an	
auditor?		
(ciii) When is the audit report	By June 30 next year.	
issued?	-	
(civ) Are there any delays in the	No	
audit of the entity? (cv) Is the audit of the entity		
conducted according to International	No, according to national	
Standards on Auditing?	standards.	
(cvi) Were there any major		
accountability issues brought up in		
the audit reports in the last three	None	
years?		
yours:		

Topic	Response	
(cvii) Will the independent auditor audit the project accounts or will another auditor be appointed to audit the project's financial statements?	Independent auditors.	
(cviii) Are there any recommendations made by the independent auditors in prior audit reports or management letters that have not been implemented?	Yes, adopted.	
(cix) Is the project subject to an audit from an independent governmental entity in addition to the external audit?	Independent agency, Anhui Provincial Audit Department.	
(cx) Has the project prepared acceptable terms of reference for an annual project audit?	Yes	
(cxi) Reporting and Monitoring		
(cxii) Are financial statements prepared for the organization?	Yes	
(cxiii) What accounting standards are used to prepare the organization's financial statements?	Accounting system of state- owned construction unit is executed as company accounting standards.	
(cxiv) Are financial statements prepared for the Implementing Agency?	None	
(cxv) What is the frequency of the financial statements' presentation?	Monthly report, annually report are delivered timely.	
(cxvi) Are the financial statements prepared in a timely fashion so as to be useful to management for decision making?	Timely	
(cxvii) Does the reporting system need to be adapted to report on the project components?	No need.	
(cxviii) Does the reporting system have the ability to link the financial information with the project's physical progress? If a separate system is used to gather and compile physical data, what controls are in place to reduce the risk that the physical data may not synchronize with the financial data?	Yes. Engineering data and financial data are checked timely communication to guarantee the consistency of payment and progress.	

Topic	Response	
(cxix) Does the project have established financial management reporting responsibilities that specify which reports are to be prepared, what the reports contain, and how they are to be used?	Yes, draft report has been prepared.	
(cxx) Are financial management reports used by management?	Yes	
(cxxi) Do the financial reports compare actual expenditures with budgeted allocations?	Yes	
(cxxii) Are financial reports prepared directly by the automated accounting system or are they prepared by spreadsheets or some other means?	Financial reports of PMO are prepared directly by the automated accounting computerization system, however, projects' financial reports are prepared manually.	
(cxxiii)Information Systems		
(cxxiv) Is the financial management system computerized?	Yes	
(cxxv) Can the system produce the necessary project financial reports?	No, the system of the project is waiting for development when the project commences.	
(cxxvi) Is the staff adequately trained to maintain the system?	Yes	
(cxxvii) Does the management organization and processing system safeguard the confidentially, integrity, and availability of the data?	It has different authorized priorities, which can't be changed randomly.	

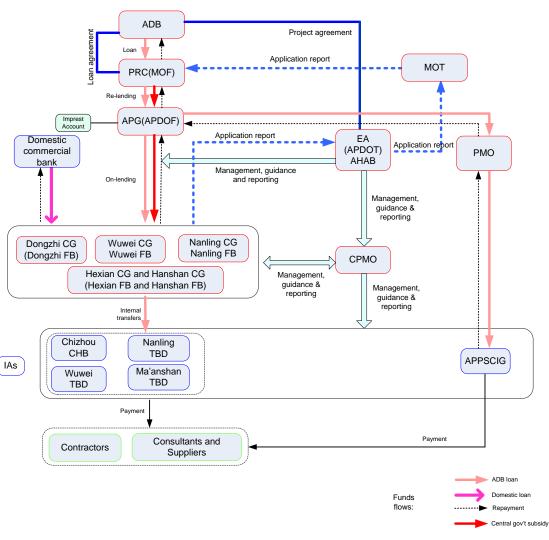


Figure 1: On-lending Arrangements and Indicative Funds Flow

## Abbreviations:

AHAB	Anhui Highway Administration Bureau	СРМО	County Project Management Office
APDOF	Anhui Provincial Department of Finance	FB	Finance Bureau
APDOT	Anhui Provincial Department of Transport	MOF	Ministry of Finance
APPSCIG	Anhui Provincial Port and Shipping Construction Investment Group Co Ltd	MOT	Ministry of Transport
CG	County government	TBD	To be decided