



# Mongolia: Addressing and Preventing Domestic Violence in Mongolia during COVID-19 Crisis

Project Name	Addressing and Preventing Domestic Violence in Mongolia during COVID-19 Crisis	
Project Number	54209-001	
Country	Mongolia	
Project Status	Proposed	
Project Type / Modality of Assistance	Technical Assistance	
Source of Funding / Amount	TA: Addressing and Preventing Domestic Violence in Mongolia during COVID-19 Crisis	
	Technical Assistance Special Fund	US\$ 400,000.00
Strategic Agendas	Inclusive economic growth	
Drivers of Change	Governance and capacity development Knowledge solutions Partnerships	
Sector / Subsector	Public sector management - Social protection initiatives	
Gender Equity and Mainstreaming	Gender equity	
Description	<p>The knowledge and support technical assistance (TA) will help Mongolia respond to the gender impacts of the current outbreak of coronavirus disease (COVID-19) and associated measures to mitigate adverse impacts on women and the most vulnerable; namely, gender-based violence and domestic violence. The TA will support the implementation of the Asian Development Bank's (ADB) Strategy 2030, particularly the operational priority to accelerate progress on gender equality. The TA is consistent with the objectives of ADB's country partnership strategy, 2017-2020 for Mongolia. The proposed TA will support Mongolia in addressing the steep rise in domestic violence during the crisis and boosting prevention mechanisms through a multi-media communication campaign and increased access to legal and psychosocial counseling.</p>	
Project Rationale and Linkage to Country/Regional Strategy	<p>The COVID-19 pandemic remains a matter of serious concern and Mongolia has taken strong actions to respond to the outbreak and reduce the risk of community transmission. Following the initial outbreak of COVID-19 in the People's Republic of China (PRC), the Mongolian National Security Council imposed restrictions on air travel, movement across borders, and school closures. Additional restrictions were imposed, including the cancellation of public events, mandatory quarantine measures, and restrictions on public venues and non-essential retail services. The measures have had positive results on limiting the rate of transmission, which has remained relatively low compared with countries in the region. However, curtailed economic activity has affected a wide range of sectors including small and medium enterprises, the service sector, and key industries affecting in turn formal and informal workers and impacting people's livelihoods and economic options. The crisis has had a strong impact on gender-based violence, as the number of cases and women resorting to shelters has increased significantly since the start of the pandemic. Women constituted 93% of the victims and approximately 90% of the crimes were committed in a household setting. Police and NGO-run helplines report an increase in calls of 19% and 30%, respectively, while reduced mobility during the quarantine period and social distancing measures have resulted in victims of domestic violence having reduced options for support and counseling. The number of victims of domestic violence requesting shelter services has jumped by 54%, reaching over 910 during the first quarter of 2020, from about 600 victims during the same period in 2019. Domestic violence survivors suffer a range of serious physical and mental health consequences that require urgent responses including emergency services, medical and psychological assessments, and immediate shelter options. However, these critical institutions lack all needed personal protective equipment (PPE) to attend to victims in a safe manner. Furthermore, no protocols are in place to receive victims and shelter them during the emergency to reduce exposure of current residents, and no cost item is available to purchase additional decontamination and disinfection materials for the facilities. The channels to respond to increased demand have remained limited to a police hotline (#107) dedicated to domestic violence emergencies. The sole use of phone-based hotlines, which at present are also unable to take multiple calls, limits the possibility of victims to reach services during the quarantine period as staying in-doors in close proximity of perpetrators can hinder their calls for assistance.</p>	
Impact	Adverse impacts of COVID-19 on women, particularly domestic violence reduced.	
Outcome	Critical response mechanisms for domestic violence maintained and preventive action enhanced.	
Outputs	Domestic violence response operations supported and shelter capacity increased Prevention awareness and virtual counselling support services provided Emergency response mechanism established	
Geographical Location	Nation-wide	
<b>Summary of Environmental and Social Aspects</b>		
Environmental Aspects		
Involuntary Resettlement		
Indigenous Peoples		
<b>Stakeholder Communication, Participation, and Consultation</b>		
During Project Design	The TA was designed in close consultation with relevant government officials, NGOs and relevant development partners.	
During Project Implementation	ADB will administer the TA. ADB East Asia Regional Department (EARD) will select, supervise, and evaluate consultants and monitor the quality of their work. The Ministry of Justice and Home Affairs (MOJHA) will be the executing agency and the Secretariat of Coordination Council for Crime Prevention (SCCCP) under MOJHA will be the implementing agency. SCCCPC will provide guidance and necessary inputs for consultants such as data and relevant information, and day-to-day oversight for the successful implementation of the TA. SCCCPC will form and chair a technical advisory group to peer review the work of consultants. The technical advisory group will be composed of senior officials from MOJHA, relevant agencies and CSO. The technical advisory group will meet at least 3 times during the implementation of the TA.	

Business Opportunities	
Consulting Services	ADB will engage one national consulting firm to deliver activities under output 1 and 2. The firm will deliver (i) content and message development and public awareness-raising activities; (ii) procure medical items for emergency response and desktop equipment to increase outreach and access to digital counseling services; (iii) deliver one hackathon; (iv) provide virtual training on sexual violence case management; and (v) provide virtual psycho-social and mental health training to staff of shelters and OSSC, and design stress management training materials and deliver training of trainers for psychologists of the Police Department. ADB will also engage two individual consultants (a national and an international) for monitoring and evaluation of the TA, and development of knowledge products. Non-consulting services will be procured from a vendor (national) to deliver chatbot development for the NLI and NCAV. Partial lump-sum contracts using performance (output)-based terms of reference will be used as appropriate. ADB will engage the consultants and non-consulting services following the ADB Procurement Policy (2017, as amended from time to time) and its associated project administration instructions and/or staff instructions.
Procurement	The TA will procure medical items to increase the safety of first responders and staff and residents in shelters, and increasing response capacity of forensic services, including PPE, portable ultrasound machine, infrared thermometer, disinfection materials and information technology hardware equipment (e.g. desktop computers) to increase digital counseling capacity. The consulting firm will undertake the procurement under the guidance of ADB. The procured PPE and medical equipment will be handed over to MOJHA, relevant ministries and agencies. Those agencies will ensure delivery of goods to the target beneficiaries (e.g. shelters across the country, police units and forensic unit in Ulaanbaatar) and proper disposal of the PPE. The TA will cover the delivery cost of goods to the provinces through land transportation. MOJHA shall include defined responsibilities of the target beneficiaries for operating and maintaining the delivered equipment. Procurement will follow the ADB Procurement Policy (2017, as amended from time to time) and its associated project administration instructions and/or staff instructions.

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Responsible ADB Department	East Asia Department
Responsible ADB Division	Office of the Director General, EARD
Executing Agencies	Asian Development Bank 6 ADB Avenue, Mandaluyong City 1550, Philippines Ministry of Justice and Home Affairs (formerly Ministry of Justice) Government Building V, Trade Street 6/A, Chingeltei District

Timetable	
Concept Clearance	-
Fact Finding	18 May 2020 to 19 May 2020
MRM	-
Approval	-
Last Review Mission	-
Last PDS Update	12 Jun 2020

Project Page	<a href="https://www.adb.org/projects/54209-001/main">https://www.adb.org/projects/54209-001/main</a>
Request for Information	<a href="http://www.adb.org/forms/request-information-form?subject=54209-001">http://www.adb.org/forms/request-information-form?subject=54209-001</a>
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