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# Proposed Loans Northern Bangkok Monorail Company Limited Eastern Bangkok Monorail Company Limited Bangkok Mass Rapid Transit Project (Pink and Yellow Lines) (Thailand)

Bangkok Mass Rapid Transit Pink Line Project PART B Draft Supplemental Social Assessment

Prepared for BSR Joint Venture, Northern Bangkok Monorail Company Limited and the Asian Development Bank.

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## **Executive Summary**

### Introduction

The Asian Development Bank (ADB) has policies and requirements requiring all projects undergo a poverty and social analysis. Project impacts on social dimensions, including gender, labor, social risks among the vulnerable groups and information disclosure, need to be identified and managed in projects which are being considered for financing. Specific non-safeguard ADB policies support the consideration of these social dimensions. Further, ADB Social Protection Strategy provides that ADB will ensure that its procurement of goods and services complies with the country's labor legislation and with the internationally recognized core labor standards under international conventions to which the Royal Government of Thailand have also signed. A supplemental social assessment was undertaken to cover these topics.

### **Updated Social Assessment**

**Socio-economic Baseline Information**. The October-December 2017 survey covered 500 households with unaffected assets within 500-meter radius from the ROW and 29 households with affected assets. Its result shows that among the households with affected assets all the respondents live in the project area since birth. Close to 70% are earning over 50,000 THB a month and none lives below the 2015 poverty line. Around 89.7% own the structure they are using and 58.6% are commercial in use. Structure demolition will only affect 10.3% of them. MRTA was cited 52.5% of time as their source of information on the project.

Among the households with unaffected assets, only 59% live in the project since birth. About 67.2% have more than elementary education with 16.4% being college graduate. Only 3.6% were uninformed about the project. The modal household has 4-7 members and 71.6% of the household head earn from trade or business. Around 56.0% earn between 20,000-40,000 THB a month. None live below the poverty line. The use of 48.0% of their structure is commercial and 75.2% own it while the rest lease/rent the commercial space. About 85.5% see themselves affected by traffic jam in the pre-construction phase and 80.4%, in the construction phase. Other significant impacts seen are noise and dust. Around 97.2% expect positive project benefits –more convenient, faster and on-time travel.

**Vulnerability and Poverty Analysis.** Thailand moved from a low-income country to an upper income country in 40 years. Its poverty incidence dropped from 67.0% in 1986 to 7.2% in 2015. It has also raised its overall living standards as seen in its gains in 16 Millennium Development Goal indicators. Thailand aims to eliminate remaining poverty and its strategy is contained in the Twelfth Economic and Social Development Plan (2017-2021). One strategy is to advance infrastructure and logistics with urban public transport as one component. This component is seen as essential for urban areas to effectively spread prosperity to the countryside. For Bangkok Metropolitan Region, the construction of MRT projects in the main activity. The achievement indicator is the increase of the proportion of passengers in the region using MRT system from 5% to 15% by 2021.

The Bangkok Metropolitan Region has 22.0% of the country's population but produces 44.2% of the GNP. With an average household income 52.3% higher than the national average, poverty incidence is minimal. But it is seen as the investment area for anti-poverty measure as the country's main hub. The quality of its infrastructure and the efficiency of its logistics dictate other-

regions' access to its services and opportunities. This access filters down development benefits that reduces poverty in a broader scale. Transportation is a main component in making this access possible because physical mobility is the single strongest factor that enables a person to escape poverty as identified in a large continuing study on upward mobility. Even if the poor are not MRT users, their income rises as indirect benefit due to increased efficiency of the urban system. The project's development benefits will not be confined to Bangkok Metropolitan Region or Thailand but in the neighboring countries as well where poverty rates are higher. The significant spill-over effect of these benefits is recognized in ADB's Country Partnership Strategy 2013-2016.

The rail system in Bangkok Metropolitan Region has 1.4 million ridership capturing 6% of the market. It is used by people of all income classes but more by the middle class. In the 2014 survey, only 60% of the low-income commuters chose it versus 78% of the middle-income class commuters. But with many poor households climbing out of poverty with the continuing rise of the Thai economy, the ranks of middle-class is fast growing and expanding the market for the rail system. The low-income household will likely benefit the most from the 1400 low-skilled work during project construction. Around 10 million baht a month will be paid out as wages for this work. During operation, a much-reduced number of low-skilled work is required

The universal design of the proposed rail system will enable everyone, including pregnant women, elderly, disabled people and the uneducated to use it with ease. Such design aims equitable usability of its facilities without the need of any adaptation from any user. Areas for mobility and personal use will be constructed for the comfortable use of persons with different physical shortcomings and impairment including those with visual disability. Information content and media are meant to serve even those with severe limitation in hearing. Station staff are on standby for those who need assistance to use of the facilities.

**Gender Analysis.** The 2017 Constitution of Thailand declares that men and women shall enjoy equal rights. This is echoed in the 2015 Gender Equality Act which prohibits any policy, procedures or project of public and private entity that unfairly discriminate a particular gender. Thailand's gender policies are compatible with ADB's Gender Policy requiring to consider gender issues in all aspects of ADB operations, accompanied by efforts to encourage women's participation in the decision-making process in development activities. Both Thai and ADB policies aim of making women's concern integral part of planning and implementing a project so that they benefit from it equally with the men and gender inequity is not perpetuated. These policies are also reflected in the code of conduct of the members of the BSR consortium where non-discrimination and gender equality of employees and clients are professed.

In various studies women expressed 4 key concerns in the use of the MRT. These are addressed in the project ensuring their access and use. The first concern is frequent off-work trips associated with household and caretaking responsibilities. The project has 19 stations where services important to women in meeting these responsibilities are close-by and will enable them to make off-work trips more efficiently and combine these with work-trips. The second concern is trips with children and elderly. The Park and Ride facilities have such provisions such as special toilets with floor area large enough to accommodate a baby carriage and wheel chair. In the train coach, special seats are allocated for women with a child, disabled and elderly. The third concern is availability of women staff. In the current MRT practice, about half of the staff are women. The security force also include women personnel. The fourth concern is safety from sexual harassment. The project's features that discourage this behavior include adequate lighting in all areas, cameras and alarm systems and security personnel on surveillance platforms and on patrol. It will also conduct regular briefing sessions for female and male station staff on security-related issues.

Project construction and operation have health impacts affecting women living or travelling along the project route. These are from increased particulates, noise vibration, standing water and chance of accidents during construction. But the risk of these impacts is rated low or moderate. During operation, except for noise, all of these impacts will either cease or downgrade to low risk. The project benefits of women will be in its ridership and livelihood of very poor women. There are more women than men commuters in Bangkok's business districts. In 2014, around 70% of men and women respectively chose the rail for commuting. With a 50/50 ridership among men and women, the project's maximum capacity of 44,000 persons per hour per direction means the inclusion of 22,000 women. In the informal sector, the poor women who will directly benefit from the project are the mobile vendors. Most of them are from the country's poorest regions and vending is a way to get out of poverty through entrepreneurship. Train stations in Bangkok are strategic vending locations and the project will provide 30 of these. The participation of women in the project's decision-making is seen in their membership in the board and top management of BSR consortium companies. In the board, they compose 15% of the RATCH, 7% of BTS and 8% of STECON. In the top management, they compose 45% of RATCH, 18% of BTS and 19% of STECON.

ADB's Policy on Gender and Development (1998) encourages Projects to commit to implement measures to promote gender equality and/or women's empowerment. Specific gender features have been integrated in the design of train coaches and stations such as mobility, safety, and security facilities and services for the physically challenged, elderly, women especially expectant mothers, and children. The following measures will be adopted by the Project: (i) improved mobility of expectant mothers, elderly and persons with disability by providing dedicated parking slots (2 per floor) at the Park and Ride facilities; priority use of elevators and at least 2 priority seats in carriages; at least one dedicated toilet (with baby changing areas) in Park and Ride facilities; and (ii) adoption of a gender equality policy by NBM.

The Project will also implement the following measures: (i) maintain high level of cleanliness and functionality due to their influence on users' perception of security and degree of acceptance of crime or misconduct; (ii) train security personnel, drivers and conductors on women's security and safety issues and gender-sensitive emergency assistance; (iii) conduct regular briefing sessions for female and male station staff on security-related issues including violence against women; and (iv) prepare and input to decision-making incident reports on sexual harassment.

**Labor and Working Conditions.** The project will impact the labor market in three ways: (i) increased deficit of construction workers in Thailand which is in full employment;(ii) employment of the surplus labor in Greater Mekong Area (GMS) particularly Cambodia, Laos and Myanmar; and poverty reduction in remittance-recipient households.

The four core labor standards are as follows: (i) freedom of association and right to collective bargaining; (ii) elimination of all forms of forced and compulsory labor; (iii) abolition of child labor; and (iv) elimination of discrimination in employment and occupation. The Thai Government ratified six of the eight International Labor Organization (ILO) fundamental conventions upholding these standards. These standards are confirmed in Thai laws including in the 2017 Constitution, Civil and Commercial Code, 1998 Labor Protection Act and its 2008 Amendments and 2015 Gender Equality Act 2015. Three laws strengthen the legal framework on child and forced labor: (i) Penal Code; (ii) Anti Trafficking of Persons Act; and (iii) Child Protection Act. The Thai Government's effort to enforce its labor laws has been increasing as seen in higher funding, number of labor inspection and number of criminal investigations between 2015 and 2016. The code of conduct of the three BSR consortium members requires compliance to these laws and respect of human

rights and dignity. There is no accessible evidence indicating that any of them violated the core labor standards.

The settlement of labor cases follows the procedure set in the 1975 Labor Relations Act. A worker can file a case against an employer for any violation of the provision of the labor laws using a five-step process: (i) negotiation between worker and employer; (ii) mediation by a Conciliation Officer; (iii) arbitration by one or more arbiters; (iv) filing the case in the Labor Relations Committee; and (v) filing the labor case in court.

The project's use of migrant construction workers has its risks but these will be mitigated by the existing government measures and specific project measures. Against human trafficking and labor exploitation, the government measures are as follows: (i) enforcement of the 2017 Managing the Work of Aliens Law.; (ii) operation of Post-Arrival and Reintegration Centers; (iii) increased resources allocated to labor inspection and capacity building of inspectors: (iv) governmentindustry group coordination on enforcement. For the spread of communicable diseases, the more significant measures are as follows; (i) free and accessible testing; (iii) 100% condom-use program; (iv) working with 168 civil society organization; and (v) surveillance system. On the part of the project, the following measures will be taken: (i) MRTA's appointment of Environmental Compliance Monitoring and Supervision Committee; (ii) conduct of periodic and random inspection: (iii) third party preparation of an environmental compliance report; (iv) full compliance to Thai laws on labor and use of migrant workers; (v) application of BSR member's code of conduct among its contractors; (vi) regular medical screening of workers; (vii) orientation of worker's on internal rules; (viii) installation of infirmary in work site; and (ix) operation of MRT's complaints service and BTS's customer service. BSR will report regularly to ADB on (i) its and its contractors' compliance with labor laws and (ii) the measures taken to comply with internationally recognized core labor standards.

### Stakeholder Engagement

The Pink Line Project has five direct stakeholder groups: commuters, property users, business operators along the route, private service providers (hospitals, schools and temples) and government offices along the route. The property users are divided into two: households with expropriated assets and those with unaffected properties. In the long-term, all the stakeholder groups, except the households who will lose all their lands or structure and will move out far from their present location, will benefit from the project's provision of easier point-to-point access. The property owners with unaffected properties and those with affected properties but will stay in the area along the route will gain from increased property value. But in the short-term, they will bear the brunt of construction impacts.

The information disclosure and consultation activities were conducted between June and September 2012 as part of the EIA preparation. Information was disclosed in TV, radio, print media, leaflets, brochures, video, exhibition boards and a dedicated website. Within the same period, 26 consultation meetings were held with the communities along the route. The other stakeholder groups consulted were local government officials, business operators and private service providers. One multi-stakeholder assembly was held with 526 participants. Seven social concerns were raised in the consultations: (i) need for more public information; (ii) land acquisition; (iii) need to consult with households with affected property; (iv) construction impact on structures; (v) traffic generation; (vi) space and ventilation of the stations; and (vii) provision of emergency procedures.

After the EIA preparation and its amendment in 2015, MRTA and MOT continues to disclose information through conventional and social media including the Pink Line website. For the affected households the following information disclosure activities are done: (i) posting of royal decree and property price appraisal results in public places: (ii) written notice to owners and renters for site inspection, compensation contract, availability and deposit of compensation, appeal process, requirement to vacate the property and appeal decision in case of complaint; and (iii) public disclosure of minutes of the meeting of Compensation Committee. Consultations on affected assets have been conducted in the neighborhood and household level. With the affected households, consultations and exchange of information with MRTA are a continuous process.

### Social Measures in the Environmental Management Plan

**EIA Measures**: The EIA has the following social measures during project construction: (i) inform the local authorities 30 days before work starts; (ii) regulate strictly workers' behavior; (iii) operate Information and Complaints Center and address complaints within three days; (iv) carry out construction activities watchful of potential damage; (v) use multi-media notification seven days before traffic route modification; (vi) provide personnel for security and traffic management; (viii) require that 70% of workers are domiciled in Bangkok and vicinity for more than five years; (ix) engage the complainant in grievance resolution; (x) meet local communities and conduct monthly public hearing; and (xi) participate in community activities and provide community and household assistance. For the operation phase, the EIA recommends special restoration assistance to small business establishments affected by expropriation apart from the compensation.

**Gender and Development Measures:** In their code of conduct, the three BSR consortium members, profess adherence to non-discrimination and compliance to existing laws. The 1998 Labor Protection Act and its amendment in 2008 prohibits employers to require women perform dangerous tasks and restricts their employment in night shift. It protects pregnant women by prohibiting employers to require them to do physically demanding work and work overtime or in night shift subject to certain conditions. The law also entitles pregnant women to 90-day leave, right to request for a change of type work and full protection from termination. For non-compliance, the employee can resort to labor grievance mechanism. Non-labor related cases, can be brought to the Committee Consideration of Unfair Gender Discrimination created under the 2015 Gender Equality Act.

**Measures to Ensure Adherence to Core Labor Standards:** Compliance to core labor standards is enforced through the labor inspection system under the Department of Labor Protection and Welfare (DLPW). It combines two methods of inspection: self-assessment of enterprises and site visit. To tap existing corporate governance in enforcing compliance, the Thai Labor Standards Program is operational since in 2003 as a voluntary compliance scheme for large enterprises focusing on Thai Corporate Social Responsibility Requirements, which is used as a system of certification of enterprises. The DLPW has also four preventive measures to enhance compliance: (i) issuance of plain-language compliance guideline for construction sector and training of labor inspectors and enterprise representatives on its application;(ii) distribution of information materials on worker's rights in different languages to cover migrant workers; (iii) operation of a network of NGOs to provide information to workers and enterprises on better ways to comply with labor standards; (iv) consultation with communities and participation in their activities to spread to information on worker's rights.

### **Institutional Arrangements**

As the project owner, MRTA exercises oversight responsibility to ensure compliance on implementing social measures. It involves monitoring of its construction and management consultant and the concessionaire. PCPK is the construction management and supervision consultant of the MRTA and BSR Joint Venture is the concessionaire. MRTA will monitor the concessionaire through an Environmental Compliance Monitoring and Supervision Committee. UAE will be working with this committee as MRTA's environmental and social auditor.

PCPK will supervise the contractors who, in turn, will supervise the sub-contractors. At the level of the contractors and sub-contractors, each is required to have a safety officer, personnel and working unit to operate the safety in establishment according to criteria, methods and terms as prescribed by law. The law also provides that the main contractor and the sub-contractor are obliged to carry out an operation on occupational safety, health and environment in the same as the concessionaire does.

### Monitoring and Reporting

The Environmental Compliance Monitoring and Supervision Committee will monitor the environmental performance of the project through the conduct of monthly monitoring and inspection and random night inspection by its representative. The monthly monitoring inspection will be done with officers of local agencies and representative of consulting firms. The committee will conduct inspection as deemed necessary. The committee representative will prepare an inspection report on the result of its monthly inspection. The report containing issues and recommended corrective actions will be submitted to the committee. He will also inform the concessionaire of the issues to the corrected, the deadline to implement the corrective actions and the follow-up inspection.

The concessionaire has engaged UAE to undertake [third party monitoring. As required in the EMP, UAE prepares monthly environmental compliance report following ONEP guidelines and submits it to MRTA. UAE also prepares a report every six months for submission to ONEP. The MRTA will receive the bi-annual report every 15<sup>th</sup> of January and 15<sup>th</sup> of July to be transmitted to ONEP.

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# **Chapter 1 Introduction**

## **1.1 Due Diligence on the Social Aspects of the EIA**

1. The Amended EIA deals with the social aspects in its four main sections: (i) existing environmental conditions, (ii) environmental impact assessment; (iii) environmental impact prevention and mitigation measures; and (iv) environmental monitoring action plan.<sup>1</sup> In the first section, the EIA presents only the estimate of the land area to be expropriated and number of structures to be affected as well the estimate of their value. The second section states that displacement will result from expropriation and anxiety among displaced persons over the loss of their productive assets and relocation to new area.

2. In the third section which deals with mitigation of non-resettlement impacts. For the construction phase, the potential impacts identified are as follows: (i) nuisance to local communities and pedestrians; (ii) trouble resulting from workers' behavior; (ii) damage to life and properties of local people due construction activities; (iii) blocking of traffic due to construction activities; and (iv) blocking of egress and ingress points of establishments along the route.

3. In the fourth section, the socioeconomic monitoring action plan is presented. The methodology is a socio-economic survey in the pre-construction, construction and operation phase. Using a questionnaire, 500 households living within the 500-meter radius from the ROW will be surveyed. The survey for the preconstruction phase will be done one month before the start of the construction phase. There will be twice a year survey in the construction phase and once a year in the operation phase. The MRTA will be the responsible agency.

### **1.2 Policy Context**

4. The Asian Development Bank (ADB) has policies and requirements requiring all projects undergo a poverty and social analysis. Project impacts on social dimensions, including gender, labor, social risks among the vulnerable groups and information disclosure, need to be identified and managed in projects which are being considered for financing. Specific non-safeguard ADB policies support the consideration of these social dimensions. Further, ADB Social Protection Strategy provides that ADB will ensure that its procurement of goods and services complies with the country's labor legislation and with the internationally recognized core labor standards under international conventions to which the Royal Government of Thailand have also signed. A supplemental social assessment was undertaken to cover these topics.

5. The key social dimensions, supported by specific ADB policies or strategies, include (i) participation;(ii) gender and development; (iii) social safeguards; and (iv) management of social risks, especially among vulnerable groups.<sup>2</sup>

6. ADB operations incorporate social dimensions to ensure the following social development outcomes, especially for the poor, vulnerable, and excluded groups: (i) policies and institutions that recognize and promote greater inclusiveness and equity in access to services, resources, and opportunities; (ii) greater empowerment to participate in social, economic, and political life;

<sup>&</sup>lt;sup>1</sup> Team Consulting Engineering and Management Co Ltd. 2015. Amendment Environmental Impact Assessment Report. The Pink Line MRT Project Khae Rai-Min Buri. Bangkok

<sup>&</sup>lt;sup>2</sup> ADB. 2010. Operations Manual Bank Policies (BP). Incorporation of Social Dimensions into ADB Operation. OM Section C3/BP. 6 December

and (iii) a greater sense of security and ability to manage risks.<sup>3</sup> The specific non-safeguard ADB policies that support key social dimensions are as follows:

- Gender and Development Policy: ADB's Gender Policy adopts mainstreaming as a key strategy in promoting gender equity.<sup>4</sup> One key element of this strategy is to consider gender issues in all aspects of ADB operations, accompanied by efforts to encourage women's participation in the decision-making process in development activities.<sup>5</sup> It recommends that gender disparities be directly addressed through project design with specific gender features and delivers gender equality benefits such as improved access to infrastructure.<sup>6</sup> ADB follows a four-tier gender categorization system for its projects. Depending on the extent to which gender issues are integrated in the project design, projects may be assigned one of the following categories: (i) gender equity theme (GEN), (ii) effective gender mainstreaming (EGM), (iii) some gender elements (SGE) and (iv) no gender elements (NGE).<sup>7</sup>
- ADB Social Protection Strategy: One of the issues identified in the ADB Social Protection Strategy Action Plan that must be addressed is the need to promote good social protection practices.<sup>8</sup> To address this issue, ADB will take all necessary and appropriate steps to ensure that ADB-financed procurement of goods and services, contractors, subcontractors, and consultants will comply with the country's labor legislation and as well as with the Core Labor Standards.<sup>9</sup>
- ADB Policies on Information Disclosure and Stakeholders' Participation: As part of its Public Communications Policy. ADB recognizes the right of people to seek, receive and impart information and ideas about ADB-assisted activities.<sup>10</sup> The rationale of this policy is that the views of stakeholders are needed for ADB-assisted activities to meet demands and be effective. This rationale complements ADB Safeguard Policy Statement which considers consultation and participation central to the achievement of safeguard policies objectives.<sup>11</sup>

<sup>&</sup>lt;sup>3</sup> ADB. 2010. Operations Manual Bank Policies (BP). Incorporation of Social Dimensions into ADB Operation. OM Section C3/BP. 6 December

<sup>&</sup>lt;sup>4</sup> ADB.2003. Gender and Development. June

<sup>&</sup>lt;sup>5</sup> The other elements are gender sensitivity, gender analysis, gender planning and agenda setting. ADB.2003. Gender and Development. June

<sup>&</sup>lt;sup>6</sup> ADB. 2010. Operations Manual Bank Policies. Gender and Development in ADB Operations. OM Section C3/BP. 6 December. Paragraph 4.

<sup>&</sup>lt;sup>7</sup> Key requirements of each gender category include: (i) GEN - Project outcome directly addresses gender equality and/or women empowerment by narrowing gender disparities; (ii) EGM - Gender design features in majority of project outputs with at least three features in each output, and DMF should have at least one target/indicator in more than 50% or project outputs; and (iii) SGE - Ideally two proactive gender features in the DMF. The detailed definitions and requirements are presented in the Guidelines for Gender Mainstreaming Categories of ADB Projects at http://www.adb.org/sites/default/files/guidelines-gender-mainstreaming-categories-adb-projects.pdf.

<sup>&</sup>lt;sup>8</sup> The other issue is ADB's intervention negative effect on vulnerable groups. ADB. 2001. Social Protection Framework Policies and Strategies. Manila. Appendix 1

<sup>&</sup>lt;sup>9</sup> ADB. 2001. Social Protection Framework Policies and Strategies. Manila. Appendix 1

<sup>&</sup>lt;sup>10</sup> ADB. 2011. Public Communications Policy. Manila. Paragraph 30

<sup>&</sup>lt;sup>11</sup> ADB. 2009. Safeguard Policy Statement. June. Paragraph 32

### 1.3 Methodology

7. The data used to prepare the supplementary social assessment are obtained from secondary sources. Apart from the Amended EIA, reports and studies are mined from the internet.<sup>12</sup> These reports include the 2016 annual reports to the stockholders of BTS, STECON and RATCH, census reports of the Thailand National Statistics Office, investment fund information memorandum and news reports. The studies are articles published independently and in academic journals, studies made for academic degree and market studies.

<sup>&</sup>lt;sup>12</sup>: Team Consulting Engineering and Management Co Ltd. 2015. Amendment Environmental Impact Assessment Report. The Pink Line MRT Project Khae Rai-Min Buri. Bangkok

# **Chapter 2 Updated Social Assessment**

### 2.1 Socio-economic Baseline Information

### 2.1.1 Profile of the Affected Households

8. The EIA does not provide the socioeconomic information of the affected households. This information gap is filled up by the result of supplementary socioeconomic survey done on October-December 2017. The survey covered 29 households with affected assets and 500 households living along the Pink Line route but whose assets are not affected. From the survey result can be gleaned the socio-economic characteristics of the households and their sources of information. For the households with affected assets, the severity of the impact on their assets is revealed as well.

### 2.1.2 Households With Affected Assets

9. The respondents for the households with affected assets are almost equally divided between men and women (Table 1). All of them were native-born and has been living in Bangkok or Nonthaburi since birth. Close to 70% are earning over 50,000 THB a month and no one earns less than 5000 THB a month (Table 2). This means that no household is living below the 2015 poverty line of 2,644 THB per month.

10. The structure affected for 58.6% is commercial in use. For 13.7%, it is a residential house. Around 89.7% own the structure while 10.3% are renters. Only 10.3% will have the structure they are using fully demolished. For the rest, the damage will be confined to a part of the structure.

11. Among the sources of information on the Pink Line, the respondents mentioned the MRTA staff 52.5% of the times. The other sources of information mentioned, albeit, at less frequency are their relatives and neighbors, TV and the social media. Around 65.5% reported to have received information on land acquisition procedures directly from MRTA staff. The rest may not have received yet as land acquisition was on-going during the survey.

### 2.1.3 Households With Unaffected Assets

12. The respondents for the surveyed households with unaffected assets are 63.4% women (Table 3). Around 65.0% of the respondents are the household head. Those who were born in either Bangkok Metropolis or Nonthaburi compose 59 percent. The rest were from outside and migrated into their present area of residence. About 67.2% have more than elementary education. Some 16.4% have university diploma or even pursued post-graduate studies. Most are informed about the Pink Line Project. Only 3.6% did not have any information. TV and word-of-mouth are the main information sources accounting for 35.2% and 32.2% of the sources mentioned.

13. The modal household size is between four to seven members (Table 3). Around 61.8% of the households are within this range. Most of the households derive income from commerce. Around 71.6% reported that the primary occupation of the household head is either as a trader or business owner. Their income is relatively high with 56.0% earning between 20,000-40,000 THB a month. Around 31.2% are earning over 40,000 THB a month. Only 1.4% are earning between 5000 to 10,000 THB a month. No one is below the country's 2015 poverty line of 2,644 THB a month.

| Item  | Percentage |
|---|------------|
| Gender of Respondents   |            |
| Men   | 48.3       |
| Women   | 51.7       |
| Total   | 100.0      |
| Place of Birth of Respondents                                   |            |
| Bangkok Metropolis  | 55.2       |
| Nonthaburi Province   | 44.8       |
| Others  | 0          |
| Total   | 100.0      |
| Distribution by Income Level (THB)                              | Percentage |
| 5,000-10,000  | 3.4        |
| 10,001-20,000   | 0          |
| 20,001-30,000   | 10.3       |
| 30,001-40,000   | 13.8       |
| 40,001-50,000   | 3.4        |
| 50,000 and over   | 69.0       |
| Total   | 100.0      |
| Type of Affected Structure                                      |            |
| Commercial Building   | 58.6       |
| One-storey house  | 3.4        |
| Two-storey house  | 10.3       |
| Others (Shop house, Rented Property)                            | 27.6       |
| Total   | 100.0      |
| Tenure of Structure   |            |
| Owned   | 89.7       |
| Rented  | 10.3       |
| Total   | 100.0      |
| Severity of Damage to the Structure                             | Percentage |
| Total   | 10.3       |
| Partial   | 89.7       |
| Total   | 100.0      |
| Source of Information on Pink Line                              | Percentage |
| MRTA Staff  | 52.5       |
| TV  | 9.4        |
| Relatives and neighbors   | 17.0       |
| Social media  | 7.5        |
| Others (e.g., newspaper)  | 13.2       |
| Total   | 100.0      |
| Receipt of Information form MRTA on Land Acquisition Procedures | Percentage |
| Received information from MRTA                                  | 65.5       |
| Did not receive information from MRTA                           | 34.5       |
| Total   | 100.00     |
| Source: UAEUAE October-December 2017 Household Survey           |            |

### Table 1 Result of the Survey Among Households With Assets Affected by the Pink Line (N=29)

| Table 2 Characteristics of the Respondents for Households Surveyed Along the Pink Line with |
|---|
| Unaffected Assets (N=500)   |

| Item   | Percentage |
|--|------------|
| Gender of Respondents                              |            |
| Men  | 36.6       |
| Women  | 63.4       |
| Total  | 100.0      |
| Position of Respondents in the Household           |            |
| Head   | 65.0       |
| Spouse   | 22.2       |
| Son or Daughter                                    | 8.0        |
| Others   | 4.8        |
| Total  | 100.0      |
| Place of Birth of Respondents                      |            |
| Bangkok Metropolis                                 | 42.2       |
| Nonthaburi Province                                | 16.8       |
| Others   | 41.0       |
| Total  | 100.0      |
| Education of the Respondent                        |            |
| Primary  | 32.8       |
| Secondary  | 34.4       |
| Vocational   | 16.4       |
| University Graduate                                | 14.8       |
| Others (e.g., Postgraduate)                        | 1.6        |
| Total  | 100.0      |
| Information About the Pink Line                    |            |
| Informed   | 96.4%      |
| Not informed                                       | 3.6%       |
| Total  | 100.0%     |
| Sources of information                             |            |
| MRTA Staff   | 2.2        |
| TV   | 35.2       |
| Poster and billboard                               | 6.1        |
| Radio  | 1.6        |
| Relatives and neighbors                            | 32.2       |
| Social media                                       | 11.2       |
| Flyers   | 2.3        |
| Website  | 3.2        |
| Others (e.g., newspaper)                           | 6.0        |
| Total  | 100.0      |
| Source: UAE October-December 2017 Household Survey |            |

14. Their level of income and source reflect the type structure they use along the Pink Line route. Around 48.0% are users of commercial structure. The other 0.4 are using it as an office or for other income generating activity. Only 50.8% are using the structure primarily for residence. About 75.2% own the structures they use. The rest are renters.

| Item   | Percentage                              |
|--|---|
| Household Size                                     | ~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~ |
| 1.3 members  | 33.4                                    |
| 4-7 members  | 61.8                                    |
| 8-10 members                                       | 3.8                                     |
| Over than 10 members                               | 1.0                                     |
| Total  | 100.0                                   |
| Occupation of Household Head                       |   |
| Private employee                                   | 14.6                                    |
| Trader   | 35.8                                    |
| Government employee                                | 2.2                                     |
| General services                                   | 6.2                                     |
| Business owner                                     | 35.8                                    |
| Others (Retired, Housewife, Unemployed)            | 2.4                                     |
| Total  | 100.0                                   |
| Distribution by Income Level (THB)                 |   |
| 5,000-10,000                                       | 1.4                                     |
| 10,001-20,000                                      | 11.6                                    |
| 20,001-30,000                                      | 25.2                                    |
| 30,001-40,000                                      | 30.8                                    |
| 40,001-50,000                                      | 19.2                                    |
| 50,000 and over                                    | 12.0                                    |
| Total  | 100.0                                   |
| Type of Structure Used                             |   |
| Commercial Building                                | 48.0                                    |
| Town house   | 21.6                                    |
| One-storey house                                   | 11.0                                    |
| Two-storey house                                   | 18.2                                    |
| Condominium  | 0.8                                     |
| Office   | 0.2                                     |
| Others (Shop house)                                | 0.2                                     |
| Total  | 100.0                                   |
| Tenure of Structure Used                           |   |
| Owned  | 75.2                                    |
| Rented   | 24.0                                    |
| Others   | 0.6                                     |
| Total  | 100.0                                   |
| Source: UAE October-December 2017 Household Survey |   |

### Table 3 Selected Characteristics Households with Unaffected Assets Along the Pink Line (N=500)

## **2.1.4 Perceived Impacts**

15. The 500 households with unaffected assets were also surveyed on their perceived project impacts. The survey result identifies these impacts and their intensity as seen by the respondents. Traffic is the top concern of the 500 households surveyed. Around 85.8% consider themselves affected by traffic jam during the pre-construction phase and 80.4% during the construction phase (Table 4). Among those who consider themselves affected by traffic jam, 81.4% said that they will be highly affected during pre-construction and 71.9% for the construction phase (Table 5). The other impacts which more than half of surveyed respondents consider to have an effect on them in the construction phase are noise and dust.

| Impact                | Percent of Respondents Who Consider<br>Themselves Impacted |                            | Difference |
|-----------------------|--|----------------------------|------------|
|                       | Pre-Construction<br>Activities                             | Construction<br>Activities |            |
| Noise                 | 9.9  | 51.4                       | 41.5       |
| Dust                  | 27.8   | 51.2                       | 23.4       |
| Vibration             | 0.6  | 40.0                       | 39.4       |
| Garbage               | 6.0  | 38.6                       | 32.6       |
| Psychological impacts | 5.2  | 17.8                       | 12.6       |
| Traffic jam           | 85.8   | 80.4                       | (5.4)      |
| Traffic accident      | 20.2   | 26.4                       | 6.2        |
| Crime and drugs       | 7.0  | 12.2                       | 5.2        |
| Power outage          | 9.8  | 15.4                       | 5.6        |
| Mean                  | 19.1   | 37.0                       | 17.9       |

# Table 4 Percent of Respondents Who Consider Themselves Affected by Type of Project Impact: 2017

# Table 5 Percent of Respondents Who Consider Themselves Impacted and Rate the Impact as High: 2017

| Impact                |                                | Percent of Respondents Rated Impact as<br>High |        |
|-----------------------|--------------------------------|--|--------|
|                       | Pre-Construction<br>Activities | Construction<br>Activities                     |        |
| Noise                 | 39.8                           | 41.6   | 1.8    |
| Dust                  | 36.0                           | 34.8   | (1.2)  |
| Vibration             | 27.4                           | 31.5   | 4.1    |
| Garbage               | 23.3                           | 23.3   | 0      |
| Psychological impacts | 34.6                           | 11.2   | (23.4) |
| Traffic jam           | 81.4                           | 71.9   | (9.5)  |
| Traffic accident      | 10.9                           | 12.9   | 2.0    |
| Crime and drugs       | 20.0                           | 8.2  | (11.8) |
| Power outage          | 16.3                           | 5.2  | (11.1) |
| Mean                  | 32.2                           | 26.7   | (5.5)  |

16. But an average of 90.9% of the respondents expects a benefit during the operation phase (Table 6). The most expected benefit is more convenient, faster and on-time travel being identified by 97.2 percent. Around 81.3% of them also consider the benefit as high. The other benefits identified by a very high percentage of respondents are reduced traffic jam, cost and stress and sustainable solution to the problem of traffic.

#### Table 6 Percentage of Respondents Expecting Benefits from the Operation Pink Line Project and Respondents Expecting High Benefit: 2017

| Expected Benefit                                  | Percentage of Respondents<br>Expecting Benefit | Percentage of Respondents<br>Expecting That Benefit in High |
|---|--|---|
| More convenient, faster on-time<br>travel         | 97.2   | 81.3  |
| Reduced traffic jam                               | 95.0   | 54.5  |
| Reduced travel cost                               | 95.4   | 45.9  |
| Improves urban environment and<br>quality of life | 87.2   | 53.0  |
| Reduced travel stress                             | 92.0   | 41.3  |
| Reduced pollution                                 | 88.4   | 43.4  |
| Expand and decentralize development               | 89.6   | 51.6  |
| Solve traffic sustainably                         | 91.2   | 55.5  |
| Improved economy                                  | 87.0   | 54.3  |
| Reduced accidents                                 | 85.8   | 55.7  |
| Mean  | 90.9   | 53.7  |

# 2.2 Vulnerability and Poverty Analysis

### **2.2.1 National Poverty Situation**

17. Thailand is considered a development success story having moved from a low-income income to an upper income country in 40 years.<sup>13</sup> It reduced its incidence of poverty by 2.1% a year from 1986 to 2015. By 2015, poverty incidence dropped to 7.2% from 67.0% in 1986. There are only about 4.8 million people who are poor in Thailand out of a population of 67.2 million. The pockets of poverty in Thailand are concentrated in the north and northeast regions as well as in the deep south. Thailand has not only successfully increased income but overall living standards as well. In the 17 Millennium Development Goal indicators where comparative data between 1990 and 2015 are available, Thailand made significant gains in 16 (Table 7).

### 2.2.2 National Poverty Reduction Strategies

18. Given the big strides it made in reducing poverty, Thailand is setting its sight to eliminate remaining poverty and become a fully developed country. The plan to achieve this is contained in the Twelfth Economic and Social Development Plan (2017-2021).<sup>14</sup> One of the seven objectives of the plan is to provide economic and social security as well as fair access to resources and quality social services. Another is to spread prosperity across all regions through urban and regional development.<sup>15</sup> The plan's' objectives aim to achieve the country's six targets, one of which is to further reduce poverty and inequality.<sup>16</sup>

| Goals and Indicators   | 1990 (%) | 2015 (%) |
|--|----------|----------|
| Goal 1: Eradicate extreme poverty                              |          |          |
| 1 Proportion of population below 1.25 USD/day                  | Na       | Na       |
| 2 Proportion of population below national poverty line         | 58.0     | 72.0     |
| 3 Prevalence of 20% poorest population in national consumption | 6.0      | 7.5      |
| 4 Growth rate of GDP/person employed at current prices         | Na       | 2.4      |
| 5 Employment to population ratio                               | 76.9     | 69.4     |
| 6 Prevalence of underweight children under 5 years of age      | 41.7     | 9.2      |
| Goal 2: Achieve universal primary education                    |          |          |
| 7 Net enrollment ratio in primary education                    | 70.0     | 88.0     |
| 8 Literacy rate of population 15-24 years old                  | 91.0     | 98.0     |
| Goal 3: Promote gender equality and empower women              |          |          |
| 9 Ratio of girls in primary education                          | 0.95     | 0.90     |
| 10 Ratio of girls in secondary education                       | 0.97     | 1.1      |

Table 7 Thailand Performance in Attaining the Millennium Development Goals

<sup>&</sup>lt;sup>13</sup> http://www.worldbank.org/en/country/thailand/overview

<sup>&</sup>lt;sup>14</sup> Office of the National Economic and Development Board. Undated. Twelfth Economic and Social Development Plan (2017-2021). Bangkok: Office of the Prime Minister.

<sup>&</sup>lt;sup>15</sup> The other six objectives are as follows: (i) Lay the foundation for a good value system; (ii) Promote strong, stable, competitive and stable economy; (iii) Preserve and restore natural resources and environmental quality; (iv) Improve public administration; (vi) distribute prosperity across all regions through urban and regional development; and strengthen connectivity between Thailand and other countries..

<sup>&</sup>lt;sup>16</sup> The other targets are as follows: (i) develop good citizenship; (ii) attain strong and competitive economic system; (iii) improve natural capital and environmental quality; (iv) increase national security, independence, sovereignty, social security and cohesion, positive image and national confidence; and (v) enhance efficiency in public management.

| Goals and Indicators  | 1990 (%) | 2015 (%) |
|---|----------|----------|
| 11 Ratio of girls in tertiary education   | 1.0      | 1.4      |
| 12 Proportion of seats held by women in national parliament                                       | 2.8      | 13.3     |
| Goal 4 Reduce child mortality   |          |          |
| 13 Under 5 mortality  | 13.0     | 8.6      |
| 14 Infant mortality rate  | 8.0      | 6.2      |
| 15 Proportion of 1 year old children immunized against measles                                    | Na       | 100.0    |
| Goal 5 Improve maternal health  |          |          |
| 16 Maternal mortality ratio per 100,000 live birth  | 24.8     | 24.6     |
| 17 Proportion of birth attended by skilled health personnel                                       | 90.8     | 99.6     |
| Goal 6: Combat HIV/AIDS, malaria and other diseases   |          |          |
| 18 Incidence of malaria per 100,000   | Na       | 9.3      |
| 19 Incidence of tuberculosis per 100,000  | 35.3     | Na       |
| Goal 7 Ensure environmental sustainability  |          |          |
| 20 Proportion of area covered by forest   | 28.0     | 31.6     |
| 21 Proportion of population using improved drinking water   | 86.0     | 97.0     |
| 22 Proportion of population using improved sanitary facility                                      | 91.0     | 100.0    |
| 23 Telephone lines per 100 population   | Na       | 7.9      |
| 24 Cellular subscribers per 100 population  | Na       | 125.8    |
| 25 Internet user per 100 population Na 39.3   |          |          |
| Source: ASEAN Secretariat.2017. ASEAN Statistical Report on Millennium Development Goals. Jakarta |          |          |

19. plan has eight strategies to attain its targets. One of these is to advance infrastructure and logistics being considered key social services. Transportation is part of infrastructure and logistics and urban public transport is one component. This component is seen as essential for urban areas to effectively spread prosperity to the rural peripheries. For Bangkok Metropolitan Region, the main activity is to accelerate the construction of mass transit city-rail projects as planned in the M-MAP. The achievement indicator of this activity is the increase of the proportion of passengers in the Bangkok Metropolitan Region using the mass rapid transit system from 5% to 15% by 2021.

20. The Transport Infrastructure Development Master Plan (2015-2022) further emphasizes the importance of mass transit city rail project in Bangkok Metropolitan Region.<sup>17</sup> The plan has six programs one of which is Public Transport Network Development for Bangkok Metropolitan Region Program.<sup>18</sup> This program has three components and extension of the existing MRT system is one of these.<sup>19</sup>

<sup>&</sup>lt;sup>17</sup> National Economic and Social Development Board. 2015. Transport Infrastructure Development Master Plan (2015-2022). Bangkok: Office of the Prime Minister

<sup>&</sup>lt;sup>18</sup> The other programs are as follows: (i) intercity rail network; (ii) capacity enhancement for highway network; (iii) air transport capacity enhancement; and (iv) maritime transit development.

<sup>&</sup>lt;sup>19</sup> The other components are NGV bus procurement and improvement in service and safety quality and environmental standard compliance.

## 2.3 Role of Urban Transport in Poverty Reduction

21. The Bangkok Metropolitan Region has 14.5 million people comprising 22% of the country's population. But its economic output comprises 44.2% of the GNP.<sup>20</sup> With a per capita of 14,301 USD or almost three times the national per capita (4,925 USD), the households in Bangkok Metropolitan Region are generally not poor. This is reflected in the survey result among affected households of the Pink Line Project. The average income of the households in Bangkok Metropolitan Region is 52.3% higher than the national average and their expenditure is 46.0% higher (Table 8). Their living standard, measured in terms of educational attainment, type of housing and access to utilities, ranks much higher than the national average.

22. But Bangkok Metropolitan Region is seen as the area to invest in anti-poverty measure because it is the country's principal hub in capital and commerce. As a hub, the quality of its infrastructure and the efficiency of its logistics dictate other-regions' access to its services and opportunities. It is this access that filters down the development benefits in the form of increased investment, jobs and income. The multiplier effect of these benefits reduces poverty in a broader scale.

23. Transportation is a main component in making this access possible emphasizing its importance in poverty reduction. It is credited as one factor behind Thailand's rapid economic growth. Such infrastructure has attracted foreign investment, eased international trade and increased the efficiency of everyday business activities resulting to job generation and higher income for the poor. Due to the high cost of logistics being highly dependent on land transport and imported energy, an urban rail system is considered an appropriate infrastructure for Thailand.<sup>21</sup>

| Indicator                                   | Bangkok    | Thailand   | Difference |
|---|------------|------------|------------|
| Monthly Income                              | 41,002 THB | 26,915 THB | 14,087     |
| Monthly Expenditure                         | 30,882 THB | 21,157 THB | 9,725      |
| Monthly Savings                             | 10,120 THB | 5,758      | 4,362      |
| Living Standard Indicators                  |            |            |            |
| Persons who Never Gone to School            | 2.9%       | 5.2%       | 2.3%       |
| University Graduates of the Population      | 20.8%      | 10.6%      | 10.2       |
| Households Living in Concrete houses        | 80.2%      | 58.6%      | 21.6%      |
| Household Using Gas or Electricity for      | 83.8%      | 70.7%      | 13.1%      |
| Cooking                                     |            |            |            |
| Households Drinking Treated Tap Water       | 58.0%      | 21.4%      | 36.6%      |
| Households Using Flash Toilets              | 62.0%      | 34.1%      | 27.9%      |
| Source: National Statistics Office Thailand |            |            |            |

# Table 8 Household Income and Expenditure and Living Standard Indicator in Bangkok Region andThailand: 2015

<sup>&</sup>lt;sup>20</sup> Office of the National Economic and Social Development Board (NESDB) (August 2012). <u>Gross Regional and</u> <u>Provincial Product chain volume measures 1995–2010 edition</u>. Office of the National Economic and Social Development Board.

<sup>&</sup>lt;sup>21</sup> Pichaya Fitts. 2009. Bangkok's Skytrain: An Example of the Good Infrastructure and Services Thailand needs. 5 April. <u>http://blogs.worldbank.org/eastasiapacific/bangkoks-skytrain-an-example-of-the-good-infrastructure-and-services-thailand-needs</u>

24. Physical mobility is the single strongest factor in escaping poverty as identified in a large continuing study on upward mobility.<sup>22</sup> It outweighs such factors as school performance and two-parent family. The higher is one's access to transportation, the greater are the opportunities for employment, asset building and intergenerational economic mobility.<sup>23</sup> The mass rapid transit in particular is noted to give poor people wider choices of household location, employment and lifestyle.<sup>24</sup> In places where the poorer people choose the bus due to greater affordability, they still indirectly benefit from mass rapid transit in the form of higher income resulting from increased efficiency of the urban system.

### 2.4 ADB's Role in Thailand's Urban Transport Improvement

25. The development benefits of the proposed project will primary go to Bangkok Metropolitan Region and secondarily the rest of Thailand. But ADB recognizes that such benefits have significant spillover effects in the neighboring countries and the region.<sup>25</sup> All of Thailand's neighbors in the Greater Mekong Sub-region (GMS) have substantially higher poverty rate than it has. ADB acknowledges that urban infrastructure will provide Thailand sound basis for its manufacturing and service sectors to move up into higher value-added activities.<sup>26</sup> The economic return of such upward movement in the production chain is expected to redound to the smaller national economies around Thailand.

26. But it notes of Thailand's infrastructure constraints citing transport among areas of particular importance.<sup>27</sup> ADB's strategy to support Thailand in responding to its development constraints is the "finance ++" approach. Under this approach, ADB will "provide public and private sector financing in a flexible manner, helping leverage public and private sector financing, and delivering innovative knowledge solutions to accelerate and maximize development effectiveness".<sup>28</sup> The approach will be applied to infrastructure development as one of four core strategic areas.<sup>29</sup> ADB Country Operations Business Plan. Thailand (2018-2020) retains these four strategic areas.<sup>30</sup>

## 2.5 Ridership of Mass Rapid Transit System Among the Poor

 <sup>&</sup>lt;sup>22</sup> Quoted in Bouchard, M. 2017. Transportation Emerges as Crucial to Escaping Poverty, New York Tiimes. 7 May, read:https://www.nytimes.com/2015/05/07/upshot/transportation-emerges-as-crucial-to-escaping-poverty.html
 <sup>23</sup> Majeski, Q. 2016. Assessing the Effect of Commute Time in Poverty in the US. Spring.

https://depts.washington.edu/esreview/wordpress/wp-content/uploads/2016/06/Commute-Time-on-Poverty-.pdf <sup>24</sup> The World Bank. 2002. Urban Transport and Poverty Reduction. In: Cities on the Move: A World bank Transport Strategy Review. Washington D.C.

http://siteresources.worldbank.org/INTURBANTRANSPORT/Resources/Chapter3.pdf

<sup>&</sup>lt;sup>25</sup> ADB. 2013. Country Partnership Strategy (CPS). Thailand (2013-2016). October 2013. Paragraph 1. This document is considered effective until the new CPS (2019-2023) is approved.

<sup>&</sup>lt;sup>26</sup> ADB. 2013. CPS. Thailand (2013-2016). October 2013. Paragraph 1.

<sup>&</sup>lt;sup>27</sup>ADB. 2013. CPS. Thailand (2013-2016). October 2013. Paragraph 8.

<sup>&</sup>lt;sup>28</sup> ADB. 2013. CPS. Thailand (2013-2016). October 2013. Paragraph 16.

<sup>&</sup>lt;sup>29</sup> The other areas are (i) finance sector development, (ii) environmentally sustainable development, and (iii) regional cooperation and integration initiatives.

<sup>&</sup>lt;sup>30</sup> The Country Operation Business Plan (COBP) bridges the gap between CSP 2013-206 and CSP 2019-2023. ADB 2017. COPB. Thailand (2018-2020). Manila. October.

27. The rail system in Bangkok Metropolitan Region has 1.4 million ridership capturing 6% of the market.<sup>31</sup> It is used by people of all income classes but more by the middle class. In 2014 survey, 78% of the middle-income class commuters chose the rail as mode of transport. <sup>32</sup> Only 62% of the high-income class commuters and 60% of the low-income class commuters had the same choice. The operation of mass rapid transport system in Bangkok has, in fact, not reduced the use of cars. Distance from a mass transit station proved to be a non-significant variable in the car use in the business district considered to be the most mass-transit networked part of Bangkok.<sup>33</sup> This finding explains the relatively low uptake rate of the mass transport system among high-income households who are invariably car owners.

28. The poor households directly benefit from the rail system through ridership but, in terms of proportion, not as much as the high and middle-income households. A large proportion of the low-income households are using the bus being more affordable <sup>34</sup> Most of these poor users who are using the bus are women because the men are using a motorcycle.<sup>35</sup> Further, distance of the residence from the station is a strong determinant in choosing the rail. With the values of nearby land and housing units increasing with the opening of a train station, the number of low income households living nearby is bound to decrease putting them further from the rail system.<sup>36</sup> But with many poor households climbing out of poverty with their continuing rise of the Thai economy, the ranks of middle-class fast growing and expanding the market for the rail system.

### 2.6 Employment and Other Benefits of the Poor from the Proposed Project

29. Although the low-income households may not be a big percentage of the ridership of the Pink Line, they will be the main beneficiary of the employment opportunities during the construction phase. The project will have 200 staff and 1400 workers.<sup>37</sup> At the minimum wage of 325 THB a day, these workers will earn a composite amount of 10,010,000 THB a month. The construction period is expected to last for 34 months. Part of the work force will be foreigners due to the tight labor supply of construction workers in Thailand. These workers are expected to be from the poorer countries in the GMS. Through remittances, these workers will serve as conduit in transferring project benefits from Thailand to the less developed countries in the GMS and generate a direct spill-over effect.

30. Poor household living along or close to the route will also benefit from the MRTA's requirement for the contractors to participate in community activities such as granting of scholarships.<sup>38</sup> During the operation phase, it is estimated that the project will employ around 10

<sup>&</sup>lt;sup>31</sup> <u>https://www.bangkokpost.com/news/transport/1394186/govt-aims-for-5-million-bangkok-train-commuters-daily</u> and BTS Group. 2017. BTS Group Holding PCL. General Presentation. April.

<sup>&</sup>lt;sup>32</sup> Sanit Peamsook and Others. 2014. Analysis of Location Choice Behavior and Urban Railway Commuting of Bangkok's Households. Urban and Regional Planning Review. Vol 1 pp1-17.

<sup>&</sup>lt;sup>33</sup> Wichiensin, M. Undated. Key Factors to Reduce Current Driving Commuters in Inner Bangkok. Research Paper. Bangkok. Department of Engineering, Kasetsart University.

<sup>&</sup>lt;sup>34</sup> ADB. 2005. Bangkok Urban Transport Project (Loan 1195 THA). Performance Evaluation Report. PPETH 25345. Manila: November.

<sup>&</sup>lt;sup>35</sup> Ratanawaraha Apiwat and Saksith Chalermpong. How the Poor Commute in Bangkok. Journal of Transportation Research Board. http://trrjournalonline.trb.org/doi/abs/10.3141/2568-13

<sup>&</sup>lt;sup>36</sup> Suphakarn Varinpramote. 2014. Bangkok's Urban Rail System: An Impact Evaluation. Paper Submitted to School of Economics, Erasmus University Rotterdam. 23 October and Peson Sirikolkarn. 2008. The Effect of Mass Transit Systems on the Price of Condominium in Bangkok. Undergraduate Honor Thesis. Department of Economics, University of California Berkeley. 25 April.

<sup>&</sup>lt;sup>37</sup> Team Consulting Engineering and Management Co Ltd. 2015. Amendment Environmental Impact Assessment Report. The Pink Line MRT Project Khae Rai-Min Buri. Bangkok

<sup>&</sup>lt;sup>38</sup> MRTA's Requirements: Part 1 Civil Works: Appendix 5: Environmental Protection Requirements: Section 9

staff per station or a total 300 persons.<sup>39</sup> Part of these staff are performing cleaning and guarding tasks and may be among the poor. The poor people along the route may benefit from the CSR activities of the BSR member companies. These activities include the following: health care and medical services (BTS); scholarships (STECON); and health and skills training for the elderly in Nonthaburi (RATCH).<sup>40</sup>

## 2.7 Project Design Features and Activities to Benefit the Vulnerable

31. The proposed Pink Line Project has universal design to serve everyone. Such design aims equitable usability of its facilities without the need of any adaptation from any user or group of users. It can be used by anybody regardless of gender, age and level of literacy. It can easily accommodate people with physical disability and mobility-support (e.g., wheel-chair) as well as women with babies in the womb or in carriages.

32. Seven elements are incorporated into the design to attain universality: (i) fairness: usability to all types of people; (ii) flexibility: adjustability of features to the user; (iii) simplicity: ease in learning the use of different features; (iv) understanding: information are transmitted in form and medium accessible to everyone; (v) safety: minimized hazards and adverse consequences of unintended actions; (vi) energy conservation: minimal effort required to use the facilities; and (vii) space: adequate space is allocated to accommodate all range of body size, posture, level of mobility and mobility support.

33. These elements are translated into features in 13 station and train components (Table 9). These features are integrated in communication facilities (telephone), areas for mobility (ramp, walkways, staircases, lift, gates and floor), facilities for personal use (toilets and seats), content and media of information and tasks of station staff. Areas for mobility and personal use will be constructed for the comfortable use of persons with different physical shortcomings and impairment including those with visual disability. Information content and media are meant to serve even those with severe limitation in hearing. Station staff are on standby for those who need assisted use of the facilities to ensure that the train and stations will deliver a safe and easy ride to all users. These features make this project fully compliant with the 2005 Ministerial Regulations on Accessible Facilities is Buildings for Disabled Persons and the Elderly.

# 2.3 Gender Analysis

# 2.3.1 Thailand's Gender Policies and Strategies and Compatibility with ADB Gender Policy

34. The 2017 Constitution of Thailand declares that men and women shall enjoy equal rights (Section 26). It prohibits unjust discrimination against a person based on origin, race, language, sex, age, disability, physical or health condition, personal status, economic and social standing, religious belief, education, or political view which is not contrary to the provisions of the Constitution, or on any other grounds. Women's participation in decision-making process and development activities is not only encouraged but required in the Thai law (Gender Equality Act

<sup>&</sup>lt;sup>39</sup> Team Consulting Engineering and Management Co Ltd. 2015. Amendment Environmental Impact Assessment Report. The Pink Line MRT Project Khae Rai-Min Buri. Bangkok

<sup>&</sup>lt;sup>40</sup> BTS Group Holding PCL. Annual Report 2016/17; Sino-Thai Engineering and Construction PCL. Annual Report 2016; and Ratchaburi Electricity Generating Holding PCL. Annual Report 2016)

2015) by prohibiting any policy, procedures or project of public and private entity that unfairly discriminate a particular gender (Section 17).

| No | Component  | Feature for the Vulnerable   |  |
|----|--|--|--|
| 1  | Accessible   | The telephones are placed at different heights useful to people of all height  |  |
|    | Telephones   | even children. Clearance and hand rail are provided for wheelchair users.  |  |
| 2  | Accessible ATM   | Clearance and hand rail are provided for wheelchair users  |  |
| 3  | Ramp   | Gently ascending ramps with hand railing are provided beside stairs for the wheelchair users and the elderly.  |  |
| 4  | Dedicated toilet<br>at the Park and<br>Ride facilities   | One public toilet with floor area that can accommodate a wheel chair, baby carriage, a pregnant woman and a parent with small children. Handrail and a diaper changing station are also installed.   |  |
| 5  | Interconnected walkway   | Walkways will have wide corridors and barrier-free for safe movement of<br>everybody including visually-impaired persons. Ramps will be provided for<br>wheelchair users.  |  |
| 6  | Tactile Floor<br>Surface   | Material for the floor surface will serve as tactile indicator to guide visually-<br>impaired person on their location within the station.   |  |
| 7  | Lift   | Lift location will be accessible to all people. Call and control buttons are<br>within reach of the disabled and wheelchair users and with Braille marking<br>indicators. Tactile blocks are provided for visually impaired persons. Road<br>level lifts will be at every station. Signboard is in front of every lift providing<br>information on giving details on how to request the use of the lift. |  |
| 8  | Staircase  | Reduced height of steps with several levels of handrails to be usable by children, hunchbacks and the elderly. Color strips will be provided in the steps to increase visibility. Braille indicators will be on handrails for information on number of steps.  |  |
| 9  | Special Entrance-<br>Exit Gate   | Large entrance-exit ticket-swiping gate will be provided for the wheelchair users, baby carriages, large persons and persons with large luggage  |  |
| 10 | Special Seats  | Separate seats in clearly identifiable yellow color will be designated in each coach for pregnant women, disabled and elderly  |  |
| 11 | Hardscape<br>Architecture  | Traffic medians and footpath will be hardscape for convenience of disabled people and people travelling with children and luggage.   |  |
| 12 | Station Staff  | Every station will have trained staff to do the following: (i) offer an arm to visually impaired person and guide the way; (ii) warn visually impaired person of change in walking path level; (iii) facilitate use of special entrance-exit gates; (iv) provide assistance in entering the train; (v) coordinate with staff in the destination station for passengers requiring assistance.             |  |
| 13 | Information<br>Content and<br>Media  | Use of visual announcement through route and location maps, LCD monitors, diagrams and pictures understandable to the those with hearing and communication impairment and the uneducated. Rotating beacons will operate in the stations in case of emergency to alert those with hearing impairment.   |  |
|    | Source: Team Consulting Engineering and Management Co Ltd. 2015. Amendment Environmental Impact<br>Assessment Report. The Pink Line MRT Project Khae Rai-Min Buri. Bangkok |  |  |

### Table 9 Station and Train Components and Features for the Vulnerable

35. One of the 10 development strategies to achieve the objectives of the Twelfth National Economic and Social Development Plan (2017-2021) is to create a just society and reduce inequality. One action under this strategy to distribute high quality public services more evenly. For women, this will be done by fostering universal and tailored infrastructure appropriate for them. This is to ensure that women have full access to infrastructure and be able to use it to the fullest advantage.

36. Thailand's policy and strategy of gender inclusion is compatible with ADB's policy and strategy of gender mainstreaming as expressed in in ADB's Gender Policy.<sup>41</sup> One key element of this strategy is to consider gender issues in all aspects of ADB operations, accompanied by efforts to encourage women's participation in the decision-making process in development activities.<sup>42</sup> It recommends that gender disparities be directly addressed through project design with specific gender features and delivers gender equality benefits such as improved access to infrastructure.<sup>43</sup>

37. the Thai and ADB policy and strategy aim of making women's concern integral part of planning and implementing a project so that they benefit from it equally with the men and gender inequity is not perpetuated. Gender is one of the four social dimensions that ADB requires to be taken into account in projects that it supports to ensure inclusiveness and equity in access to services resources and opportunities.<sup>44</sup>

### 2.3.2 Policy of the Developer on Gender and Vulnerable

38. The national policy of gender inclusion is reflected in the code of conduct of the members of the BSR consortium (Table 10). Their policy is based on respect of human rights including the right to human dignity. BTS align its policy to international standards based on the UN Framework for Business and Human Rights and OECD Guidelines for Multinational Enterprise. Its code of conduct also covers people with disability. All the three consortium members applies its non-discrimination policy and gender equality to employees and clients. Only BTS has specific policy for the disabled.

# 2.3.3 Women-specific Concerns in Urban Transport and Responsive Project Design Features

39. Women have three particular concerns which must be addressed in the design of an urban mass rapid transport system. If these concerns are not taken into consideration, the access and usability of the system to women will be curtailed and exclusion will ensue. These concerns are as follows: (i) frequent off-work trips associated with household and caretaking responsibilities; (ii) trips with children and elderly; (iii) availability of women staff; and (iv) safety from sexual harassment.<sup>45</sup> These concerns are addressed in various design features of the Pink Line Project.

### Table 10 Policy of BSR Consortium Members on Gender and Vulnerable

<sup>&</sup>lt;sup>41</sup> ADB.2003. Gender and Development. June

<sup>&</sup>lt;sup>42</sup> The other elements are gender sensitivity, gender analysis, gender planning and agenda setting. ADB.2003. Gender and Development. June

<sup>&</sup>lt;sup>43</sup> ADB. 2010. Operations Manual Bank Policies. Gender and Development in ADB Operations. OM Section C3/BP. 6 December. Paragraph 4.

<sup>&</sup>lt;sup>44</sup> ADB. 2010. Operations Manual Bank Policies (BP). Incorporation of Social Dimensions into ADB Operation. OM Section C3/BP. 6 December. Paragraph 4 and 5.

<sup>&</sup>lt;sup>45</sup> Peters, D. 2013. Gender and Sustainable Urban Mobility. Thematic Study Prepared for Global Report on Human Settlements. Nairobi and Buckley, N. G. 2016. Sexual Harassment in Public Transit and the Influence of Perceptions of safety and Public Behavior. Report for the Requirement for the Degree of Master of Science in Community and Regional Planning. University of Texas at Austin. May.

| BSR  | Policy   |  |  |
|--|--|--|--|
| Consortium   |  |  |  |
| Member   |  |  |  |
| BTS  | BTS Group values respect for human rights, taking into account the equality and<br>parity considerations and without discriminating on grounds of race, religious belief,<br>gender, marital status, physical ability, educational institution, position, or other status<br>irrelevant to the work performance, and the Group also respects individualism and<br>human dignity in line with the international norms and standards, such as policies and<br>guidelines on sustainable management of human resource that offer protection of<br>human rights and labor rights based on the UN's "Protect, Respect and Remedy"<br>Framework for Business and Human Rights 2011 and the framework under the<br>OECD Guidelines for Multinational Enterprises.<br>BTS Group also takes into account equality considerations based on human rights<br>principles in order not to discriminate against any person who receives the Group's |  |  |
|  | services on grounds of his/her physical ability or health.   |  |  |
| STECON   | The Company must treat its personnel based on human rights and must not act in any way that violates those rights including the right to human dignity   |  |  |
|  | The Company must treat and provide services equally to all clients with kindness and hospitality   |  |  |
| RATCH  | Executives should respect individual and human dignity   |  |  |
| Sources: BTS Group Holding Public Company Limited. 2011. Code of Conduct 27 May (updated 29 May 2017);<br>Sino-Thai Engineering and Construction Public Company Limited. Undated. Code of Conduct;<br>http://www.ratch.co.th/en/cg/conduct/the-code-of-conduct |  |  |  |

40. **Frequent Off-work Trips Associated with Household and Caretaking Responsibilities.** Women make more trips for household and caretaking responsibilities than men.<sup>46</sup> The household responsibilities include procurement of food and other household necessities, payment of utilities and coordinating with suppliers of goods and services for such concerns a house repairs, children's health and household maintenance. Their caretaking responsibilities include moving around with children as they go to school, attend social activities, get medical care and obtain government papers. They may extend such caretaking responsibilities to aging parents and relatives. Working women often chain their work-trips with off-work trips to perform their multiple duties.

41. The selection of station location is critical in enabling women to make off-work trips more efficiently and much more, effectively combine these with work-trips. The Pink Line has 19 stations where services important to women in meeting their household and caretaking responsibilities (Table 11). The service providers in these stations include five schools, five hospitals and two markets and three supermarkets.

42. Located along the line are two government centers. One is the National Government Complex where the offices of the eight ministries, three independent constitutional bodies (Election Commission, Human Rights Commission and Ombudsman) and the various courts of the judiciary are located. Another is the Nonthaburi Government Center where offices of utilities and provincial offices are located. It also hosts the offices of Bang Yia Districts. A wide range of government services, including registration and permitting, grievance settlement, tax payment and information provision are provided in these centers. The Pink Line has also 19 stations

<sup>&</sup>lt;sup>46</sup> Peters, D. 2013. Gender and Sustainable Urban Mobility. Thematic Study Prepared for Global Report on Human Settlements. Nairobi

located in areas with substantial commercial activities providing employment opportunities to women although unemployment among women in Bangkok Metropolitan Region is only 0.47 percent.<sup>47</sup>

43. **Trips with Children and Elderly.** The trips of mothers largely follow the mobility pattern of children. To enable them to use the mass rapid transit with ease, provisions for woman with a child, whether in the womb or in the carriage or in tow must be available. Women with aging parents and close relatives also travel as assisting companion. Among the provisions in the Pink Line stations for mother-and-child riders and women accompanying elderly riders are the following: (i) lift; (ii) wide entrance-exit gates to fit a baby carriage and a wheelchair; (iii) hardscape architecture; and (iv) station staff to extend assistance. In the train couch, special seats in yellow color for easy identification are allocated for women with a child, disabled and elderly.

44. **Availability of Women Staff.** Based on the current practice of the existing lines, about half of the station staff are women. They handle all types of station tasks from ticketing to security. The code of conduct of the BSR consortium member companies provides equal employment opportunities to women.

45. **Safety from Sexual Harassment.** Around 45% of the women-commuters in Bangkok reported to have experienced unwanted sexual contact while commuting.<sup>48</sup> Women commuting through the rail were also at the receiving end of this behavior. The Pink Line has the following design features to prevent sexual harassment within the station and train facilities: (i) adequate lighting in all areas; (ii) wide and open corridors for high and clear visibility; (iii) seats placed along the walls of the coach to afford complete view across the floor area and minimal impediment of movement; (iv) cameras and alarm systems such as emergency buttons; (v) security personnel on surveillance platforms and on patrol; (vi) separate sanitation facilities for female and male users; and (vii) location of sanitation facilities along corridors with high foot traffic.

| Station                            | Service Providers in Station's Proximity  | Services Important to<br>Women Made More<br>Accessible   |
|------------------------------------|---|--|
| 1: Nonthaburi Government<br>Center | Thailand Post Company Limited<br>Nonthaburi Provincial Social Security Office<br>Ministry of Labour (MOL)<br>MOL Counter Service<br>Bang Yai District<br>Metropolitan Waterworks Authority<br>TOT Public Company Limited<br>Nonthaburi Provincial Dumrongtum Center<br>Nonthaburi Police Station<br>Nonthaburi Transport Office<br>Nonthaburi Provincial Social Development and<br>Welfare Office<br>Nonthaburi Provincial Public Works and Town &<br>Country Planning Office | Postal Service, Job<br>Placement, Water Utility,<br>Telecommunication<br>Services, Police,<br>Transport Permitting,<br>Land-related Services, All<br>government services of<br>Bang Yai District |
| 2: Khae Rai                        | Central Chest Institute of Thailand   | Medical care   |
| 5: Royal Irrigation<br>Department  | Chonprathan Witthaya School   | Education  |

#### Table 11 Services Providers and Type of Services Important to Women Made More Accessible by the Pink Line Selection of Station Location

<sup>&</sup>lt;sup>47</sup> These are Stations 2,4,6,7,8,10,11,15,18,19,20,21,22,23,24,25,26,27 and 29.

<sup>&</sup>lt;sup>48</sup> https://www.bangkokpost.com/learning/advanced/1364951/bad-bus-behaviour.

|  | Services Important to<br>Women Made More<br>Accessible   |  |
|--|--|--|
| Big-C Supermarket and other Shops  | Shopping   |  |
| Hampton International School<br>Bangkok Chain Hospital   | Education, Medical care  |  |
| Sukhothai Thammathirat University  | Education  |  |
| Impact Arena Exhibition and Convention Center  | Information and Public<br>Participation  |  |
| Kongthapbok Upatham Kraimnuayvittaya School  | Education  |  |
| Judicial Courts<br>Ministry of Justice<br>Office of Attorney General<br>Constitutional Independent Agencies<br>Ministry of Finance<br>Ministry of Foreign Affairs<br>Ministry of Digital Economy and Society<br>Ministry of Interior<br>Ministry of Interior<br>Ministry of Environment and Natural Resources<br>Ministry Public Health<br>Ministry of Science and Technology<br>Royal Thai Police | Whole range of national government services  |  |
| Thailand Post Company Limited  | Postal Services  |  |
| Chulabhorn Hospital  | Medical Care   |  |
| Phranakhon Rajabhat University<br>Max Valu Supermarket   | Education  |  |
| Wat Phra Si Maha That  | Religious services   |  |
| Ram Intra Department Store<br>Big C Supermarket  | Shopping and Food<br>Provisioning  |  |
| Net Market   | Shopping   |  |
| Synhaet General Hospital   | Medical care   |  |
| Fashion Island<br>Promenade  | Shopping   |  |
| Nopparat Rajathanee Hospital   | Medical care   |  |
| Min Buri Market  | Shopping   |  |
|  | Bangkok Chain Hospital         Khlong KUAE School         Sukhothai Thammathirat University         Impact Arena Exhibition and Convention Center         Kongthapbok Upatham Kraimnuayvittaya School         Judicial Courts         Ministry of Justice         Office of Attorney General         Constitutional Independent Agencies         Ministry of Finance         Ministry of Foreign Affairs         Ministry of Interior         Ministry of Interior         Ministry of Science and Technology         Royal Thai Police         Thailand Post Company Limited         Chulabhorn Hospital         Phranakhon Rajabhat University         Max Valu Supermarket         Wat Phra Si Maha That         Ram Intra Department Store         Big C Supermarket         Net Market         Synhaet General Hospital         Fashion Island         Promenade         Nopparat Rajathanee Hospital |  |

## 2.3.5 Adverse Health Impact Affecting Women Based on the EIA

46. During project construction and operation, there are health impacts which will affect women living or travelling along the Pink Line Route. During construction, increased particulates, noise vibration and standing water will affect various aspects of the normal functioning of the human body (Table 12). The respiratory system, eyes and immune system will be vulnerable to particulates. The auditory and nervous systems and the brain will negatively respond to noise and vibration. Standing water can be the pathway to spread disease-causing bacteria and viruses.

47. The presence of foreign workers also will bring the risk of diseases as well as social problems including exerting added burden to existing health and medical facilities. The risk of road accidents due to frequent modification of traffic routes and road constriction will also increase. But the risk of these impacts during construction is rated low or moderate. The moderate impacts are responded to with appropriate mitigating measures. During the operation phase, most of these impacts will either cease or downgrade to low risk. Only noise will remain to have moderate risk.

### 2.3.6 Project Benefits to Women

48. An appropriate infrastructure, like an urban rail project, has general benefits that redound to both men and women.<sup>49</sup> The benefits of women from an urban rail project is seen iin its ridership and impact on the livelihood of very poor women.

49. **Benefits to Women Workers**. In the Bangkok Metropolitan Region, women compose 47% of the labor force (Table 13).<sup>50</sup> Their unemployment rate is less than half compared to the men (0.47% versus 1.21%). But there are less women than men among employers (2% versus 7%) and more among unpaid family workers (9% versus 5%). The percentage of women is higher among employees in both public (10% versus 8%) and private sector (62% versus 57%).

50. Having higher percentage among employees, women should benefit more from an urban rail system in their daily commute to work. The women should feel more such benefit because in the Bangkok Metropolitan Region, they earn slightly less than men. A higher percentage of women than men earn less than 5,501 THB a month (0.5% versus 0.7%) and a lower percentage of women earn more than 20,000 THB a month (26.7% versus 27.5). The difference reflects the narrowing wage gap between genders in Thailand favoring the men. The 15% wage difference in 1996 shrank to 1% in 2013.<sup>51</sup> But the wage gap between genders is still widest among urban industries: 22.2% in hotels and restaurants, 18.0% in manufacturing and 17.2% in construction.

| Hazard and Impact  | Risk Level   |           | Mitigation   |  |
|--|--------------|-----------|--|--|
|  | Construction | Operation |  |  |
| Particulates: respiratory and eye<br>irritation; symptoms of CO <sup>2</sup><br>intoxication; immunity reduction from<br>NO <sup>2</sup>                   | Low          | Low       | None   |  |
| Noise: hearing competency reduction;<br>tension; headache; fatigue; high blood<br>pressure   | Moderate     | Moderate  | Install noise absorptive material;<br>advance information on the time<br>of noise generation |  |
| Vibration: annoyance and loss of<br>concentration;<br>irritation of tissues; malfunction of<br>internal organs; fatigue                                    | Moderate     | Low       | None   |  |
| Waste Water and impaired surface<br>water quality: bacteria causing<br>abdominal crumps, fever; vomiting<br>and headache; Virus causing<br>gastroenteritis | Low          | Low       | None   |  |
| Entry of foreign workers:<br>communicable diseases including<br>venereal diseases and malaria; drug  | Moderate     | None      | Screening of foreign workers;<br>Installation of on-site infirmary<br>with medical staff     |  |

# Table 12 Health Hazards and Risk Level Generated by the Project Identified in the EIA That Will Affect Women Within 500 Meters and Mitigating Measures

<sup>&</sup>lt;sup>49</sup> Pichaya Fitts. 2009. Bangkok's Skytrain: An Example of the Good Infrastructure and Services Thailand needs. 5 April. http://blogs.worldbank.org/eastasiapacific/bangkoks-skytrain-an-example-of-the-good-infrastructure-and-servicesthailand-needs

<sup>&</sup>lt;sup>50</sup> The Bangkok Metropolitan Region is composed of the Bangkok Metropolis and five adjacent provinces: Nakhon Pathom, Pathum Thani, Nonthaburi, Samut Prakan and Samut Sakhon.

<sup>&</sup>lt;sup>51</sup> Minh-Tam Thi Bui and Chompoonuh Permpoonwiwat. 2015. Gender Wage Inequality in Thailand: A Sectoral Perspective. International Journal of Behavioral Science. Vol 10 Issue 2 pp. 19-36.

| Hazard and Impact  | Risk Level |          | Mitigation   |  |
|--|------------|----------|--|--|
| use; reduced personal safety;<br>overburden healthcare services                          |            |          |  |  |
| Road accidents: injuries and death;  | Moderate   | None     | Traffic rules compliance among workers;  |  |
| Tension, anxiety and annoyance   | Moderate   | Moderate | Traffic rules compliance among<br>drivers; Campaign to use the<br>train to reduce vehicle use; |  |
| Source: Team Consulting Engineering and Management Co Ltd. 2015. Amendment Environmental |            |          |  |  |
| Impact Assessment Report. The Pink Line MRT Project Khae Rai-Min Buri. Bangkok           |            |          |  |  |

51. With the women's increasing educational level and participation in the labor force as well as increase in the number of single women in 20-40 year age bracket (from 8.4% in 2012 to 16.8% in 2014), there are more women than men who commute in Bangkok's business districts.<sup>52</sup> In 2012, it was reported that women has higher probability of choosing the bus than men.<sup>53</sup> The reason was cost since the bus was a cheaper transport mode than the rail. More women than men found the rail less affordable although they equally considered its service generally satisfactory.<sup>54</sup>

| Data  | Male      | Female    | Difference |  |  |
|---|-----------|-----------|------------|--|--|
| Number of Labor Force                       | 2,790,700 | 2,490,700 | (300,000)  |  |  |
| Percentage of the Labor Force               | 53%       | 47%       | (6%)       |  |  |
| Unemployment Rate                           | 1.21%     | 0.47%     | (0.7)      |  |  |
| Type of Work                                |           |           |            |  |  |
| Employer                                    | 7%        | 2%        | (5%)       |  |  |
| Government Employee                         | 8%        | 10%       | 2%         |  |  |
| Private Employee                            | 57%       | 62%       | 5%         |  |  |
| Self-Employed                               | 23%       | 17%       | 6%         |  |  |
| Unpaid Family Workers                       | 5%        | 9%        | 3%         |  |  |
| Total                                       | 100%      | 100%      |            |  |  |
| Class by Monthly Income                     |           |           |            |  |  |
| Less than 5,501 THB                         | 0.5%      | 0.7%      | 0.2        |  |  |
| 5,501 -20,000 THB                           | 72.0%     | 72.6%     | 0.6        |  |  |
| More than 20,000 THB                        | 27.5%     | 26.7%     | (0.8%)     |  |  |
| Total                                       | 100.0%    | 100.0%    |            |  |  |
| Source: National Statistics Office Thailand |           |           |            |  |  |

52 But in 2014, around 70% of men and women respectively choose the rail as mode for commuting.<sup>55</sup> This indicates that as women's income goes higher and gender disparity in earnings narrowed, more women will be taking the rail. With a 50/50 ridership among men and women, the current ridership volume of 1.4 million translates to 0.7 million women using the rail.<sup>56</sup>

<sup>&</sup>lt;sup>52</sup> Intage Inc. 2015. Women in Bangkok. Asia Insight Report 13. 20 November. <u>https://www.intage.co.jp/english/asia\_insight\_/20151120.html#.Wjn-V2iWayl</u>

<sup>&</sup>lt;sup>53</sup> Sanko N. and Others. 2014. Household Car and Motorcycle Ownership in Bangkok and Kuala Lumpur in Comparison with Nagoya. Transportmetrica. Volume 39, Number 3 pp 187-213

<sup>&</sup>lt;sup>54</sup> Duangporn Prasertsubpkiy and Vilas Nitivattansanoh. 2012. Evaluation Accessibility to Bangkok Metro System Using Multi-dimensional Criteria Across User Groups. Internal Association of Traffic and Safety Sciences. IATAS Research 36. Pp 56-65

<sup>&</sup>lt;sup>55</sup> Sanit Peamsook and Others. 2014. Analysis of Location Choice Behavior and Urban Railway Commuting of Bangkok's Households. Urban and Regional Planning Review. Vol 1 pp1-17.

<sup>&</sup>lt;sup>56</sup> read:https://www.bangkokpost.com/news/transport/1394186/govt-aims-for-5-million-bangkok-train-commuters-daily

The aim of the government is to put 5.0 million commuters in the rail by 2023. This means that 2.5 million women will be directly benefiting the rail system by then. The straddle monorail system of the Pink Line itself will carry a maximum of 44,000 persons per hour per direction.<sup>57</sup> Half of these will be women.

52. **Benefits to Poor Women.** Among the poor, the mobile vendors will benefit the most. Half of the mobile vendors in Bangkok are women.<sup>58</sup> Around 88% are from the provinces, mostly from the northeast region where per capita income is the lowest in the country. The livelihood of 70% in their home provinces is agriculture and 85% have not spent more than 6 years of school. Vending is not only a tool for them to enter and stay in the metropolis but also to learn entrepreneurship and accumulate capital to get out from extreme poverty. Train stations in Bangkok are considered strategic vending locations.<sup>59</sup> The Pink Line Project will provide 30 prime locations for the mobile vendors through its stations. Mobile vending while regulated are not prohibited in Bangkok Metropolitan Region. Apart from location, personal traits such as risk-taking attitude and creativity as well as social network and knowledge of source of inexpensive materials are identified as success factors among mobile vendors.

### 2.3.6 Women Participation in Project Decision-Making

53. The extent the BSR consortium companies are complying with this requirement on women participation in decision-making can be seen in the composition of their board and top management team. The three companies have women in these two bodies. But women are most represented in the RATCH. They compose 15% of the board members and 45% of the top managers (Table 14). The BTS and STECON have almost similar representation of women in their board and top management. Women constitute 7% of BTS board and 8% of STECON Board. In the top management, they constitute 18% in BTS and 19% in STECON.

| Item   | BTS | STECON | RATCH | Average |  |
|--|-----|--------|-------|---------|--|
| Board of Directors   |     |        |       |         |  |
| Total Members  | 14  | 12     | 13    | 30      |  |
| Women Members  | 1   | 1      | 2     | 1.3     |  |
| Percent of Women   | 7%  | 8%     | 15%   | 10%     |  |
| Top Management   |     |        |       |         |  |
| Total Positions  | 11  | 16     | 11    | 13      |  |
| Women  | 2   | 3      | 5     | 3       |  |
| Percent of Women 18% 19% 45  |     |        | 45%   | 27%     |  |
| Source: BTS Group Holding PCL. Annual Report 2016/17; Sino-Thai Engineering and Construction PCL. Annual |     |        |       |         |  |
| Report 2016; and Ratchaburi Electricity Generating Holding PCL. Annual Report 2016                       |     |        |       |         |  |

#### Table 14 Number and Percentage of Women in the Board of Directors and Top Management of BSR Consortium Member Companies

## 2.4 Labor and Working Conditions

### 2.4.1 Labor Market Impact

<sup>&</sup>lt;sup>57</sup> Mass Rapid Transit Authority of Thailand. Undated. The MRT Pink Line Project: Khae Rai-Min Buri Section.Brochure.

<sup>&</sup>lt;sup>58</sup> Narumol Nirathon 2006. Fighting Poverty From the Street: A Survey of Food Street Vendors in Bangkok. Informal Economy, Poverty and Employment. Thailand Series 1. International Labor Organization (ILO)

<sup>&</sup>lt;sup>59</sup> Gesele Yasmeen and Narumol Nirathron. May. Vending in Public Space: The Case of Bangkok. WEIGO Policy Brief (Urban Policies) No 16. 2014. Women in Informal Employment: Globalizing an Organizing (WEIGO)

54. **Increased Deficit of Construction Workers in Thailand.** With an unemployment rate of 1%, the Thai economy can be considered operating at full employment.<sup>60</sup> The unemployment rate in Bangkok Metropolitan Region is even lower at 0.8 percent.<sup>61</sup> Because of low labor supply, sectors of the economy requiring low-skill and low-paid workers have labor deficit. These sectors are agriculture, fisheries, manufacturing, services and construction.<sup>62</sup>

55. The 1,600 persons (1400 workers and 200 staff) that the construction of the Pink Line Project will need will exacerbate this deficit. They will expand the number of persons employed in the construction sector in Bangkok Metropolitan Region by 0.56% (Table 15). During the operation phase, around 300 workers will be employed in 30 stations. This number will only expand the number of workers in the transport and storage sector in the Bangkok Metropolitan Region by 0.07 percent.

56. **Employment of GMS Surplus Labor.** The labor deficit in the Thai economy is filled-in by migrant workers. The use of migrant workers in the construction of the Pink Line Project is already assumed.<sup>63</sup> The government estimates that 5.0% Thai labor force are migrants.<sup>64</sup> The construction sector has 40% of all migrant worker. These migrant workers will most likely be from within smaller economies in GMS sharing borders with Thailand. These countries are Myanmar and Lao PDR which have labor surplus as seen in their higher unemployment rate (Table 16).

57. Cambodia also provides labor to Thailand in spite of low unemployment rate because of its lower pay scale and high vulnerable employment rate. The vulnerable employees are those working in informal sector or small family farm and business. They are largely unprotected by government and industry standards and susceptible to unemployment from disturbance in the micro and macro-economic setting as well as the natural environment. In Cambodia, they are estimated to comprise 60.0% of the labor force.<sup>65</sup>

<sup>&</sup>lt;sup>60</sup> Because people switch jobs, full employment means a stable rate of <u>unemployment</u> around 1 to 2 per cent of the total workforce, but does not allow for <u>underemployment</u> where part-time workers cannot find hours they need for a decent living. McGaughey, E. 2018. 'Will Robots Automate Your Job Away? Full Employment, Basic Income, and Economic Democracy' <u>SSRN, part 2, charts at 6, 10 and 22</u>. <u>https://papers.ssrn.com/sol3/papers.cfm?abstract\_id=</u> 3044448

<sup>&</sup>lt;sup>61</sup> National Statistics Office Thailand, Quarter 3 2016.

<sup>&</sup>lt;sup>62</sup> Public Relations Department. 2016. Migrant Workers Account for 5% of the Thai Labor Force. Inside Thailand. Bangkok: Office of the Prime Minister. 7 March. <u>http://thailand.prd.go.th/ewt\_news.php?nid=2822&filename</u>= index##M

<sup>&</sup>lt;sup>63</sup> Team Consulting Engineering and Management Co Ltd. 2015. Amendment Environmental Impact Assessment Report. The Pink Line MRT Project Khae Rai-Min Buri. Bangkok

<sup>&</sup>lt;sup>64</sup> Public Relations Department. 2016. Migrant Workers Account for 5% of the Thai Labor Force. Inside Thailand. Bangkok: Office of the Prime Minister. 7 March. <u>http://thailand.prd.go.th/ewt\_news.php?nid=2822&filename</u>= index##M

<sup>&</sup>lt;sup>65</sup> Willemyns, A. 2016. Cambodia's Low Unemployment Rate Hides Harsh Reality. The Cambodian Daily. 29 January. https://www.cambodiadaily.com/news/cambodias-low-jobless-rate-hides-harsh-reality-106803/

| ltem  | Construction                     | Transportation and<br>Storage |
|---|----------------------------------|-------------------------------|
| Number of Persons Employed in Bangkok<br>Metropolitan Region <sup>1</sup> | 286,000                          | 398,000                       |
| Number of Persons Employed in the Project <sup>2</sup>                    | 1,600 (1400 workers + 200 staff) | 300                           |
| Total   | 287,700                          | 398,300                       |
| Percentage Increment  | (0.56%)                          | (0.07%)                       |
| <sup>1</sup> National Statistics Office Thailand, Quarter 3 2016          | j.                               |                               |

# Table 15 Expansion of Employment in Construction and Transportation Sectors Resulting from the Project

<sup>2</sup> Team Consulting Engineering and Management Co Ltd. 2015. Amendment Environmental Impact Assessment

Report. The Pink Line MRT Project Khae Rai-Min Buri. Bangkok

| Table 16 Unemp | oloyment Rate in | Greater Mekong | Area: 2017 |
|----------------|------------------|----------------|------------|
|                |                  |                |            |

| Country   | Unemployment Rate |  |  |  |
|---|-------------------|--|--|--|
| Cambodia  | 1.0%              |  |  |  |
| China   | 3.9%              |  |  |  |
| Lao PDR   | 3.6%              |  |  |  |
| Myanmar   | 4.0%              |  |  |  |
| Thailand  | 1.0%              |  |  |  |
| Sources: ASEAN Secretariat. 2017. ASEAN Statistical Leaflet: Selected Key Indicators. 2017. Jakarta and       |                   |  |  |  |
| https://www.reuters.com/article/us-china-economy-jobs/china-says-jobless-rate-lowest-in-years-but-challenges- |                   |  |  |  |
| persist-idUSKBN1CR01F   |                   |  |  |  |

58. **Poverty Reduction in Remittance-Recipient Households.** It is well-recognized that migrant workers contribute to the development of both their countries of destination and origin.<sup>66</sup> The Pink Line Project will contribute to that development through the use for foreign construction workers. At the household level, the contribution of the use of foreign workers can be seen in the increase of their annual household income.

59. In Lao PDR, the remittance of the migrant workers in Thailand increased their household income by 120.0% (Table 17). In Cambodia, the increase is lower and varies between the land-owning and landless households. Among the land-owning households, the increase of household income from remittance is 82.1% but only 59.5% among the landless households. The difference prevails in spite of their almost equal income base.

#### Table 17 Amount of Remittance and Difference of Household Income Before and After Remittance in Lao PDR and Myanmar

| Item  | Lao PDR  | Cambodia  |           |
|---|----------|-----------|-----------|
|   |          | Landless  | Landowner |
| Annual Household Income Before Remittance   | 697 USD  | 639 USD   | 604 USD   |
| Amount Remittance Received  | 836 USD  | 380 USD   | 496 USD   |
| Annual Household Income Including Remittance  | 1533 USD | 1,019 USD | 1098 USD  |
| % Increase in Household Income  | 120.0%   | 59.5%     | 82.1%     |
| Source: Deelen, I and P. Vasuprasat, 2010. Migrant Workers' Remittances from Thailand to Cambodia, Lao PDR    |          |           |           |
| and Myanmar: Synthesis Report on Survey Findings in Three Countries and Good Practice. Bangkok: International |          |           |           |
| Labor Organization Regional Office for Asia and the Pacific.  |          |           |           |

<sup>&</sup>lt;sup>66</sup> OECD/ILO (2017), How Immigrants Contribute to Thailand's Economy, OECD Development Pathways, OECD Publishing, Paris. <u>http://dx.doi.org/10.1787/XXXXXXXXXXX.en</u> and Public Relations Department. 2016. Migrant Workers Account for 5% of the Thai Labor Force. Inside Thailand. Bangkok: Office of the Prime Minister. 7 March. <u>http://thailand.prd.go.th/ewt\_news.php?nid=2822&filename</u> = index##M

### 2.4.2 Adherence to Core Labor Standards

60. **Core Labor Standards in Thai Labor Laws.** One of the two collateral issues identified in the ADB Social Protection Strategy Action Plan that must be addressed is the need to promote good social protection practices.<sup>67</sup> To address this issue, ADB will take all necessary and appropriate steps to ensure and monitor that ADB-financed procurement of goods and services, contractors, subcontractors, and consultants will comply with the country's labor legislation and as well as with the Core Labor Standards.<sup>68</sup>

61. The four core labor standards are as follows: (i) freedom of association and right to collective bargaining; (ii) elimination of all forms of forced and compulsory labor; (iii) abolition of child labor; and (iv) elimination of discrimination in respect of employment and occupation. The International Labor Organization (ILO) has eight fundamental conventions upholding these standards. The Thai government ratified six of these conventions covering three core labor standards. All conventions are in force except CO 111 (Non-Discrimination in Employment and Occupation1958). The Thai government ratified it in 13 June 2017 and it will only be in force a year after

| Core Labor<br>Standards  | Thai Laws  | ILO Convention<br>Ratified, Ratification<br>Date and Enforcement<br>Status  |
|--|--|---|
| Freedom of<br>association and<br>right to collective<br>bargaining | A person shall enjoy the liberty to unite and form an<br>association, cooperative, union, organization,<br>community, or any other group (2017 Constitution,<br>Section 42).<br>A labor union may be established only by virtue of this<br>Act. The labor union must have the objectives of<br>acquiring and protecting the interests relating to<br>conditions of employment and promoting better<br>relationships between employees and employers and<br>employees<br>(Labor Relations Act Section 86)<br>The demand for an agreement relating to conditions of<br>employment or an amendment thereof shall be<br>submitted in writing either the employer or employees<br>to the other (Labor Relations Act Section 13) | <b>C087-</b> Freedom of<br>Association and<br>Protection of the Right to<br>Organize 1948. Not<br>Ratified<br><b>C0 98-</b> Right to Organize<br>an Collective Bargaining<br>Agreement 1949 Not<br>ratified |
| Elimination of all<br>forms of forced<br>and compulsory<br>labor   | Forced labour shall not be imposed, except by virtue<br>of a provision of law enacted for the purpose of<br>averting public calamity, or when a state of<br>emergency or martial law is declared, or during the<br>time when the country is in a state of war or armed<br>conflict (2017 Constitution, Section 30).  | <b>C029</b> - Forced Labour<br>Convention, 1930<br>(No. 29):_26 Feb 1969: In<br>Force   |

# Table 18 Provisions in Thai Laws on Core Labor Standards and Status of FundamentalILO Conventions in Thailand

<sup>67</sup> The other issue is ADB's intervention negative effect on vulnerable groups. ADB. 2001. Social Protection Framework Policies and Strategies. Manila. Appendix 1

<sup>68</sup> ADB. 2001. Social Protection Framework Policies and Strategies. Manila. Appendix 1

| Core Labor<br>Standards   | Thai Laws  | ILO Convention<br>Ratified, Ratification<br>Date and Enforcement<br>Status  |
|---|--|---|
|   | The hire of services is a contract whereby a person,<br>called the employee, agrees to render services to<br>another person, called the employer, who agrees to<br>pay remuneration for the duration of the services.<br>(Civil and Commercial Code Section 575)   | <b>C0138-</b> Minimum Age<br>Convention 1976: 11 May<br>2004: In Force  |
| Abolition of child labor  | An Employer shall not employ a child under fifteen years of age as an Employee. (Labor Protection Act Section 44)  | C182 - Worst Forms of<br>Child Labor Convention,<br>1999 (No. 182)_16 Feb<br>2001 In Force  |
| Elimination of<br>discrimination in<br>respect of<br>employment and<br>occupation | The entrepreneur shall provide contract employees,<br>who perform work in the same<br>manner as employees under the employment<br>contract, to enjoy fair benefits and welfare without<br>discrimination. (Labor Protection Act Section 11)<br>An Employer shall treat male and female Employees<br>equally in employment<br>unless the description or nature of work prevents such<br>treatment (Labor Protection Act Section 15).<br>Prohibition of any policy, procedures or project of<br>public and private entity that unfairly discriminate a<br>particular gender (Gender Equality Act 2015 Section<br>17) | C100 - Equal<br>Remuneration<br>Convention, 1951<br>(No. 100) 08 Feb 1999 In<br>Force<br>CO 111 Non-<br>Discrimination in<br>Employment and<br>Occupation1958, 13 Jun<br>2017: Not in Force until<br>13 Jun 2018. |

62. These standards are confirmed in Thai laws (Table 18). The elimination of all forms of forced and compulsory labor has corresponding provision in the 2017 Constitution and Section 575 in the Civil and Commercial Code. The abolition of child labor is likewise provided in Section 44 in Labor Protection Act. The non-discrimination in employment and occupation is upheld in two laws: 1998 Labor Protection Act (Sections 11 and 15) and 2015 Gender Equality Act 2015 (Section 17). Three laws strengthen the legal framework on child and forced labor. These are the following: (i) Penal Code (Section 312, 282-283); (ii) Anti Trafficking of Persons Act (Sections 4 and 6); and (iii) Child Protection Act (Article 26).

63. In 24 January 2017, the Royal Gazette issued an amendment to the Labor Protection Act to further prevent child labor by increasing the penalty for non-compliance.<sup>69</sup> Apart from these laws, Thailand formulated time-bound plans to eliminate forced and child labor on the ground. These plans are the following: National Plan to Eliminate the Worst Form of Child Labor Phase 2 (2015-2020); and National Strategy and Measures for Prevention and Suppression of Trafficking of Persons.<sup>70</sup>

64. The two conventions that the Thai Government has not ratified are on freedom of association and right to collective bargaining. The unratified conventions are CO 87(Freedom of Association and Protection of the Right to Organize 1948) and CO 98 (Right to Organize an Collective Bargaining Agreement 1949). But the 1975 Labor Relations Act provides for employees under the same employer and employees in different employer but the same type of work to

<sup>&</sup>lt;sup>69</sup> <u>https://globalcompliancenews.com/thai-labour-protection-act-child-labour-violations-20170209/</u>

<sup>&</sup>lt;sup>70</sup> https://www.dol.gov/agencies/ilab/resources/reports/child-labor/thailand

establish a union (Section 86). The union can also negotiate with the employers on the employees' terms of employment which can be generally considered collective bargaining (Section 13).

65. **Thai Government Effort in Labor Law Enforcement.** The level of effort that the Thai Government is exerting to enforce its labor laws is increasing as seen in selected indicators (Table 19). The first indicator is funding on labor inspection which increased by 45.0% between 2015 and 2016. The second indicator is on number of labor inspectors which increased by 50.0% on the same period.

| Indicator  | 2015        | 2016          |  |
|--|-------------|---------------|--|
| Labor Inspection Funding   | 690,844 USD | 1,001,168 USD |  |
| Number of Labor Inspectors   | 592         | 880           |  |
| Number of On-site Inspections  | 42,606      | 39,350        |  |
| Conducted  |             |               |  |
| Number of Criminal Investigations  | 2,606       | 3,040         |  |
| Number of Violations Found   | 2,587       | 3,252         |  |
| Source: https://www.dol.gov/agencies/ilab/resources/reports/child-labor/thailand |             |               |  |

 Table 19 Data on Selected Indicators on Government Enforcement of Thai Labor Laws

66. The amount of funding and number indicators may not yet suffice to adequately cover its 1.7 million business establishments.<sup>71</sup> But it they were able to conduct 39,350 on-site labor inspections in 2016 although 3,256 less than the number of inspections done in 2015. But the quality of inspection may have increased with the 16.6% increase in the number of criminal investigations done during the period. The number of violations found correspondingly increased by 25.7 percent.

67. It is also noted that the Thai government is conducting both routine and unannounced inspection and continuously training their labor inspectors.<sup>72</sup> Their training courses are as follows: (i) initial training for new employees; (ii) training on new labor laws related to child labor; and refresher training of inspectors.

68. **Employment Policies of BSR Consortium Members.** The code of conduct of the three BSR consortium members expresses provisions for compliance to existing laws and regulations (Table 20). Their common adherence to non-discrimination in treating employees has also specific provisions in the code of conduct of each consortium member. The other common elements in their code of conduct are in providing employees the following: (i) respect of human rights and dignity; (ii) health and safety in work area; and (iii) human resource development. The BTS Code of Conduct provides for a conducive corporate culture and teamwork. Both STECON and RATCH have provision on employees' feedback.

69. **BSR Members' Compliance to Core Labor Standards.** The three companies comprising the BSR Joint Venture have varying staff size. BTS has the largest with 4,248 employees (Table 21). STECON and RATCH have only 1,231 and 201 employees, respectively. On the freedom of association and right to collective bargaining agreement, only STECON has a labor union and a collective bargaining agreement. The staff in the two other companies are not unionized. Nonetheless, there has been no report of a labor dispute on the three companies in the media.

<sup>&</sup>lt;sup>71</sup> National Statistics Office Thailand. Business establishment is defined as at least one person engaged in economic activity and classified according to the Thailand Standard Classification (TSIC-2009).

<sup>&</sup>lt;sup>72</sup> https://www.dol.gov/agencies/ilab/resources/reports/child-labor/thailand

70. For five consecutive years (2012-2015), the Ministry of Labor has rated RATCH's labor relations and welfare as excellent. There has also been no report in the media or any studies on the three companies indicating violation of the three core labor standards. For compliance to other Thai labor laws, the construction phase will create the need for foreign manual labor subject to the 2017 Managing the Work of Aliens Law. It prohibits the use of illegal foreign workers. Although the construction industry of Thailand is highly reliant on foreign labor for manual work, STECON, the construction arm of the BSR Joint Venture, is noted to have used only legally-documented foreign workers.<sup>73</sup>

| BSR           | Policy  |
|---------------|---|
| Consortium    |   |
| Member        |   |
| BTS           | Throughout the entire operation of the Group's business, BTS Group has complied with the relevant laws on human rights, such as equal employment and treatment of male and female personnel, no use of child labor, and compliance with the law on employment of disabled individuals as the Group's personnel.   |
|               | BTS Group believes that human resource is the key factor and valuable resource in its business operation and, therefore, values the employees. The Group treats all levels of employees equally and without discrimination. The Group also respects human rights principles under international standards and laws and regulations. The   |
|               | Group also values the wellness and occupational health, the safety of life and property, and the working environment and promotes good corporate culture and working as a team. All employees are equally provided with an opportunity for career growth. Valuing the potential of employees, BTS Group focuses on personnel  |
|               | development whereby both internal and external trainings are given to the employees and group activities, either among the employees or between the employees and the executives, are organized to develop and build a good relationship in the organization.   |
| STECON        | Give precedence to the policy on the development of employee's knowledge, abilities and potential:<br>Supervise compliance with the law and regulations relating to employees so they shall b treated in<br>equal manner; Give precedence to the treatment of employees with integrity, and politeness, to<br>respect individual and human dignity according to human rights and to protect employees from<br>direct and indirect discrimination of any kind in particular to race, religion, gender, age and<br>education; Supervise the Company's business operations in accordance with the law, regulations<br>and criteria relating to safety, and occupational health: Provide support to encourage employees to<br>report bribery and corruption in violation of laws, code of conduct and policies of the company and<br>file complaints regarding violations of rights or to express their opinions regarding business<br>operations and providing whistle-blower protection policy. |
| RATCH         | Executives will provide employees: (i) fair compensation; (ii) work environment that is safe to the employees and the company's and employees properties; (iii) promotion, rotation, reward and punishment based on equity, honesty, fairness and individual knowledge and competency; (iv) encouragement to develop their knowledge and competency; (v) open venues to employees' opinion and suggestion which is based on their personal knowledge; (vi) strict abeyance to rules and regulations involving employees; and (vii) respect individual and human dignity   |
| Sino-Thai Eng | Group Holding Public Company Limited. 2011. Code of Conduct 27 May (updated 29 May 2017);<br>ineering and Construction Public Company Limited. Undated. Code of Conduct;<br>ch.co.th/en/cg/conduct/the-code-of-conduct  |

#### Table 20 Employment Policy of BSR Consortium Members

<sup>&</sup>lt;sup>73</sup> https://www.reuters.com/article/us-thailand-migrants/thailands-new-labor-rules-send-thousands-of-migrant-workers-fleeing-idUSKBN19O0B6

# Table 21 Number of Employees and Compliance to Core Labor Standards of Companies Composing the BSR Joint Venture.

| Item  | BTS                | STECON   | RATCH   |
|---|--------------------|--|---|
| Number of Employees (2016)  | 4,248 <sup>1</sup> | 1,231 <sup>1</sup>   | 201 <sup>1</sup>  |
| Core Labor Standards  |                    |  |   |
| Freedom of association and right to collective bargaining                   | None <sup>2</sup>  | Sino-Thai Workers'<br>Union (Registration:<br>1981) <sup>3</sup> | No Labor Union but rated<br>Excellence in Labor Relations<br>and Welfare Award for five<br>years (2012 - 2016) by the<br>Ministry of Labor <sup>4</sup> |
|   | No Information     | Yearly Collective<br>Bargaining<br>Agreement                     | No Information  |
| Elimination of all forms of<br>forced and compulsory labor                  | No case reported   | No case reported   | No case reported  |
| Abolition of child labor  | No case reported   | No case reported   | No case reported  |
| Elimination of discrimination<br>in respect of employment and<br>occupation | No case reported   | No case reported   | No case reported  |

2 BBL Asset Management Company. 2013, Infrastructure Fund Project of BTS Rail Mass Transit Growth Fund. 19 April.

<sup>3</sup><u>http://www.thailabordatabase.org/en/union.php?c=detail&id=49</u>

<sup>4</sup> <u>http://www.ratch.co.th/en/about/awards?year=2016</u>

#### 2.4.3 Labor Grievance Mechanism

72 The settlement of labor cases follows the procedure set in the 1975 Labor Relations Act. A worker can file a case against an employer for any violation of the provision of the labor laws using a five-step process:

Step 1: The worker and the employer or through their representatives will directly negotiate.

Step 2: If the negotiation fails, the case is referred to a Conciliation Officer who will mediate. The Conciliation Officer is under the Ministry of Interior.

Step 3: If mediation fails, the worker may refer the case to arbitration by one or more arbitrators appointed by the worker and the employee.

Step 4: The worker will bring the case to the Labor Relations Committee (LRC). The LRC will mediate between the worker and the employer for a mutually acceptable compromise. If a compromise is not attained and the LRC finds probable cause against the offending party, it makes the appropriate recommendation for the filing of a lawsuit.

Step 5: The worker can file the labor lawsuit in the court. If the probable cause involved fraud or failure or refusal of the employer to pay an arbitral award, a criminal case can be filed. Once the case is filed in court, it can move in the judicial process from the lower to the higher court.

73 The worker may file the case without the help of a lawyer. But a lawyer will better assure that the worker's rights will be fully protected, and all possible claims for compensation are brought to the attention of the LRC or the court. The most common case brought before the labor authorities is illegal dismissal or unlawful termination.

# 2.4.4 Mitigation for the Risk of Use of Foreign Worker

71. The project's use of migrant workers during the construction period has the risk associated with the use of such workers in Thailand. These risks are the following: (i) human trafficking of migrant workers; (ii) migrant workers' vulnerability to exploitation and illegal practices; (ii) potential spread of communicable diseases particularly HIV/AIDS; (iii) added burden to public health and medical facilities; and (iv) social disturbance arising from conflict among workers and with members of local communities.

72. These risks will be mitigated by the existing government measures addressing these risks and specific project measures. Four government measures are taken to mitigate human trafficking and migrant workers' vulnerability to exploitation and illegal practices in general. These measures are as follows: (i) enforcement of the 2017 Managing the Work of Aliens Law.; (ii) operation of Post-Arrival and Reintegration Centers for migrant workers in border districts; (iii) increased resources allocated to labor inspection and capacity building of inspectors; (iv) government-industry group coordination on enforcement.

73. The 2017 Managing the Work of Aliens Law. aims to regulate the recruitment of migrant workers and their employers, prevent human smuggling and protect all stakeholders to receive fair treatment. Among the measures contained in the rules to achieve these aims are as follows: (i) clearer and higher criteria (e.g., amount of capitalization, fixed physical location and track record) for business establishments given permit to bring in foreign workers; (ii) requirement of employers to pay recruitment fee and other expenses; (iii) treating confiscation of work permit or identification document of a foreigner a criminal offense; (iii) shared responsibility given to the recruiter and employer through clear roles in providing fair treatment of migrant worker; (iv) expensive penalty ( up to 5-year imprisonment and 400,000-8000,000 THB fine) for employer with foreign employee without permit.

74. The Post-Arrival and Reintegration Centers serve the following functions: (i) orient the migrant workers on employment contract, labor rights and life skills; (ii) verify employers according to employment contracts; (iii) pre-screen migrant workers before their arrival to work in Thailand; (iv) record migrant workers' personal information and benefits to which they are entitled upon return to country of origin; (v) and provide assistance to employers and migrant workers to ensure that both act in accordance with the employment contract.<sup>74</sup> Three centers are operating as of October 2016.

75. For the spread of communicable diseases, the Thai government is considered the leader in HIV/AIDS prevention.<sup>75</sup> Its more significant measures are as follows; (i) free and accessible testing; (iii) 100% condom-use program; (iii) embedding line item for prevention activities in the budget of all ministries and local units; (iv) expanding government capacity by working with 168 civil society organizations; and (v) surveillance system for accurate identification of high-risk groups.

76. On the part of the project, the following measures will be taken to address these risks: (i) MRTA's appointment of Environmental Compliance Monitoring and Supervision Committee; (ii) conduct of periodic and random inspection by the committee: (iii) Third Party preparation of an

<sup>&</sup>lt;sup>74</sup> International Organization of Migration. 2016. Migrant Information Note. Issue Number 30. December

<sup>&</sup>lt;sup>75</sup> Taweesap Siraprapasin and Others. 2016. The Impact of Thailand's Public Health Response to the HIV Epidemic 1984-2015. Understanding the Ingredients of Success. Journal of Virus Eradication. Volume 2 Supplement 4. 28 November.

environmental compliance report; (iv) full compliance to Thai laws on labor and use of migrant workers; (v) application of BSR member's code of conduct to its among its contractors; (vi) regular medical screening of workers as required by law; (vii) orientation of worker's on internal rules; (viii) installation of infirmary in work site; and (ix) operation of MRT's complaints service and BTS's customer service.

# **Chapter 3 Stakeholder Engagement**

# 3.1 Type of Stakeholders and Project Impact

77. business operators along the route, private service providers (hospitals, schools and temples) and government offices along the route (Table 22). The property users are divided into two: households with expropriated assets and those whose unaffected properties. In the long-term, all the stakeholder groups, except the property users with expropriated assets who choose to live far from the line, will benefit from the project. The expropriated assets are compensated at replacement cost.

| Stakeholder Group               | No of Person   | Impact                                      | Duration  |           |
|---------------------------------|--|---|-----------|-----------|
|                                 |  |   | Temporary | Permanent |
| Commuters                       | 44,000 persons /<br>hour/direction maximum   | Increased Traffic                           | X         |           |
|                                 |  | Easier travel                               |           | Х         |
| Property Users                  |  |   |           |           |
| With Expropriated<br>Assets     | Owners of land parcels<br>Owners of non-land assets<br>and tenants   | Loss of land and other assets               |           | Х         |
| No Expropriated<br>Assets       | 65,550 persons living within 500 meters from the route <sup>3</sup>  | Increased traffic,<br>dust and<br>vibration | X         |           |
|                                 |  | Risk generated<br>workers                   | X         |           |
|                                 |  | Increased<br>property values                |           | Х         |
| Business Operators in the Route | No information on exact number   | Easier access                               |           | Х         |
|                                 |  | Increased<br>business                       |           | Х         |
| Private Service<br>Providers    | 5 schools, 4 hospitals and one temple  | Easier access                               |           | Х         |
| Government Offices              | 8 ministries; 3 independent<br>constitutional bodies; judicial<br>courts; 1 provincial office; 1<br>district office; 2 departments | Easier access                               |           | Х         |

| Table 22 Pro | iect Stakeholders | Estimated Number o   | of Persons and Impact |
|--------------|-------------------|----------------------|-----------------------|
| Table 22 FIU | eur Stakenouuers  | , Estimated Number 0 | reisons and impact    |

78. The commuters, business operators along the route, private service providers and government offices will gain easier point-to-point access. Further, the property owners with unaffected properties and those with affected properties but will stay in the area along the route will gain from increased property value. The easier access may also redound to the higher business intensity among business operators along around the stations. But in the short-term, the commuters and property users along the route will bear the brunt of the increased traffic, dust and vibration during construction. These property users will also be exposed to the risks that the presence of workers may pose including communicable diseases and social disturbance.

### 3.2 Information Disclosure and Consultations in EIA Preparation

79. The information disclosure and consultation activities were conducted between June and September 2012 as part of the EIA preparation. During this period, information was disclosed using multi-media channels (Table 23). These channels include the conventional media (TV, radio and print), distribution of leaflets and brochure, video, exhibition boards and a dedicated website. A press conference was held with 18 mass media outlets attending. Around 5,000 leaflets and 2,000 brochures were distributed. The Pink Line website was opened and is still currently operating.

| Unit of<br>Measure | Remarks  |
|--------------------|--|
| 1 event            | Participants are 18 mass media outlets: 2 TV channels; 1 radio station and 14 newspaper and magazines; Held on 25 September 2017 |
| 5000 leaflets      | Distributed in consultation meetings and made available to the public in MRTA office   |
| 2000<br>brochures  | Distributed in meetings and seminars. Available in English and Thai  |
| 10 Boards          | Installed in entrance halls of meetings and seminar  |
| 2 sets             | One in animation and one in pictures; Posted in the internet;<br>Available in English.   |
| 1 site             | www.monorailpinkline.com   |
|                    | Measure 1 event 5000 leaflets 2000 brochures 10 Boards 2 sets  |

| Table 23 Information | Dissemination | Activities for EIA | Preparation |
|----------------------|---------------|--------------------|-------------|
|                      | Piecevillian  |                    | opalation   |

Source: Team Consulting Engineering and Management Co Ltd. 2015. Amendment Environmental Impact Assessment Report. The Pink Line MRT Project Khae Rai-Min Buri. Bangkok

80. Within the same period, 26 consultation meetings were held (Table 24). Five were with the communities along the route. The number of consultation meetings with other stakeholder groups were as follows: eight with local government units (province, municipalities and districts); three with big business operators; four with private service providers; and one with water utility company. One multi-stakeholder assembly was additionally held with 526 participants.

#### Table 24 Consultations Done for EIA Preparation and Social Concerns Raised

| No | Type of Stakeholder      | Group  | Date of Meeting | Social Concerns Raised   |
|----|--------------------------|--|-----------------|--|
| 1  | Business establishment   | Fashion Island<br>Management                           | 22 June 2012    | Spacious and well-ventilated<br>station for increasing number<br>of passengers   |
| 2  | Local government unit    | Pak Kret Municipality                                  | 9 July 2012     | Land acquisition; Construction<br>impact on structures   |
| 3  | Local government unit    | Nonthaburi<br>Municipality                             | 18 July 2012    | Construction impact on<br>structures; Traffic generation;<br>Need for public information   |
| 4  | National government unit | Office of Asset<br>Management,<br>Administrative Court | 18 July 2012    | Need for public information;<br>Spacious and well-ventilated<br>station; Spacious and well-<br>ventilated station; Emergency<br>procedures |
| 5  | Educational Institution  | Satthabut Bamphen<br>School                            | 24 July 2012    | None   |
| 6  | Local Government Unit    | Civil Department<br>Bang Khen District<br>Office       | 26 July 2012    | None   |
| 7  | Local Government Unit    | Civil Department                                       | 26 July 2012    | Need for consultation with affected households;  |

| No | Type of Stakeholder   | Group   | Date of Meeting      | Social Concerns Raised   |
|----|---|---|----------------------|--|
|    |   | Khan Na Yao District<br>Office                            |                      |  |
| 8  | Local Government Unit                                       | Nonthaburi Province<br>Governor's Office                  | 6 August 2012        | Affected houses and shops;<br>Need for consultation with<br>affected households; |
| 9  | Local Government Unit                                       | Buri District Office                                      | 10 August 2012       | Traffic generation   |
| 10 | Local Government Unit                                       | Bueng Kum District<br>Office                              | 14 August 2012       | Land acquisition   |
| 11 | Medical Facility  | Nopparat<br>Rajathanese Hospital                          | 14 August 2012       | None   |
| 12 | Religious Institution                                       | Wat Phra Si Maha<br>That Woramahawihan                    | 16 August 2012       | Need for public information  |
| 13 | Local Government Unit                                       | Min Buri District Office                                  | 21 August 2012       | Traffic generation   |
| 14 | Educational Institution                                     | Phranakhon Rajabhat<br>University                         | 22 August 2012       | Land acquisition   |
| 15 | Business establishment                                      | IT Square Lak Si<br>Department Store                      | 23 August 2012       | None   |
| 16 | Business establishment                                      | Max Valu Shopping<br>Center                               | 23 August 2012       | None   |
| 17 | Medical Facility  | Central Chest Institute                                   | 24 August 2012       | None   |
| 18 | National Government Unit                                    | Department of<br>Highways                                 | 27 August 2012       | None   |
| 19 | Public Utility Company                                      | Metropolitan<br>Waterworks Authority,<br>Bang Khen Office | 27 August 2012       | None   |
| 20 | Community   | Pak Kret Municipality                                     | 28 August 2012       | Land acquisition   |
| 21 | Community   | Bang Khen District  | 28 August 2012       | Land acquisition   |
| 22 | Community   | Nonthaburi<br>Municipality                                | 29 August 2012       | None   |
| 23 | Community   | Lak Si District   | 29 August 2012       | Need for public information  |
| 24 | Community   | Khan Na Yao District                                      | 30 August 2012       | Traffic generation; Construction impact on structures                            |
| 25 | Community   | Min Buri District   | 30 August 2012       | Traffic generation   |
| 26 | Multi-Stakeholders (526 participants)                       | Miracle Convention<br>Center, Lak Si                      | 25 September<br>2012 | Land acquisition; Traffic<br>generation; Need for public<br>information          |
|    | e: Team Consulting Engineeri<br>sment Report. The Pink Line |   |                      |  |

81. In these meetings, available project details were disclosed and questions about the project and its impacts were answered in a two-way discussion format. Seven social concerns were raised during these meetings: (i) need for more public information; (ii) land acquisition; (iii) need to consult with households with affected property; (iv) construction impact on structures; (v) traffic generation; (vi) space and ventilation of the stations; and (vii) provision of emergency procedures.

82. The mitigation measures in the EIA and the MRTA requirements for concessioners address the concerns on traffic generation and construction impact on structures.<sup>76</sup> The MRTA is responding to the need for more information through continuing disclosure. Through design modification, it is reducing land acquisition and consulting with affected property users. The station design provides for space and ventilation as well as emergency-response features.

<sup>&</sup>lt;sup>76</sup> Team Consulting Engineering and Management Co Ltd. 2015. Amendment Environmental Impact Assessment Report. The Pink Line MRT Project Khae Rai-Min Buri. Bangkok and MRTA's Requirements: Part 1 Civil Works: Appendix 5: Environmental Protection Requirements: Section 9

## **3.3 Post-EIA Information Disclosure and Consultations**

83. After the EIA preparation and its amendment in 2015, information about the project were continued to be disclosed by MRTA and the Ministry of Transportation. Between 2015 to the early part in 2018, 16 news articles on the Pink Line Project appeared in the Bangkok Post (Table 25). Although this is an English newspaper, it is read by the decision and opinion makers as well as by influencers in Bangkok Metropolitan Region. It has a daily circulation 110,000 and substantial digital subscribers. News on the Pink Line Project also figures in print and broadcast media in Thai language as well.

| Year  | Number of News<br>Features | Date Featured   |  |
|-------|----------------------------|---|--|
| 2018  | 2                          | 8 January; 12 January   |  |
| 2017  | 3                          | 18 April; 14 September; 2 November  |  |
| 2016  | 8                          | 1 January; 1 March; 31 May; 21 August; 10 October; 10 November; 7<br>and 16 December; |  |
| 2015  | 3                          | 7 April; 8 June; 3 December   |  |
| Total | 16                         |   |  |

#### Table 25 Pink Project Features in Bangkok Post: 2015- 2018

84. iscussion forum on the project is also available the internet (<u>https://www.tripadvisor.com/</u> <u>ShowTopic-g</u>293916-i3687-k10166588-Pink\_Line\_Update-Bangkok.html). Bangkok Metropolitan Region has 69.2% internet penetration rate.<sup>77</sup> Around 70.3% are using the smart phone.<sup>78</sup> It also has 8.7 million Facebook users.<sup>79</sup>

85. For the affected households the following information disclosure activities are done: (i) posting of royal decree and property price appraisal results in public places: (ii) written notice to owners and renters for site inspection, compensation contract, availability and deposit of compensation, appeal process, requirement to vacate the property and appeal decision in case of complaint; and (iii) public disclosure of the minutes of the meeting of Compensation Committee.

86. The consultations related to households with affected assets has been conducted in the neighborhood and household level. The more discreet mode of the consultation done is due to the delicate nature of the subject matter. It involves information on high-valued properties, authenticity of property ownership, prominent family names, family conflicts and in many instances, huge amount of actual compensation. The documentation of the consultation meetings with affected households is has restricted access.

87. Nonetheless, the minutes of the Fourth Monthly Meeting (25 December 2017) among Northern Bangkok Monorail Company Limited, MRTA and BTS shows that the consultation and exchange of information between MRTA and affected property owner are a continuous process. An example of information that the property owner provided is its building plan while the project provided the detailed station plan. Both plans are used by the two parties to discuss options to locate the stations or its main features to maximize mutual benefit. The project has no direct engagement with civil society groups.

<sup>77</sup> National Statistics Office Thailand

<sup>&</sup>lt;sup>78</sup> <u>https://www.emarketer.com/Article/More-than-90-of-Internet-Users-Thailand-Use-Smartphones-Go-Online/1015217</u>

<sup>&</sup>lt;sup>79</sup> https://www.aware.co.th/thailand-internet-use-highest-growth-globally/

# **Chapter 4. Social Measures**

### 4.1 Social Measures in the Environmental Management Plan

88. The EIA proposes the following mitigation measures for impacts affecting the social conditions during the operation phase: (i) inform the local authorities 30 days before work commencement to alert the local communities; (ii) regulate strictly workers' behavior; (iii) operate Information and Complaints Center and address complaints within three days; (iv) carry out construction activities watchful of potential damage; (v) use multi-media notification seven days before modification of traffic route; (vi) provide personnel for security and traffic management; (vii) require that 70% of workers are domiciled in Bangkok and vicinity for more than five years; (viii) engage the complainant in resolving the compliant; (ix) meet with local communities and conduct monthly public hearing; and (x) participate in community activities and provide community and household assistance.

89. For the operation phase, the EIA identified potential impact on the income of small business establishments in stations affected by expropriation. It proposes to restore the conditions of these business owners through special assistance. An example of an assistance to be provided is a business opportunity in the station.

### 4.2 Developing a Policy on Gender and Vulnerable

90. In line with the national policy on gender inclusion and code of conduct of the members of the BSR consortium, NBM will develop a policy including a code of conduct which promotes nondiscrimination policy gender equality to employees and clients. It will also adopt BTSC policy for persons with disability.

#### 4.3 Gender Responsive Project Design Features

91. Women have three particular concerns which must be addressed in the design of an urban mass rapid transport system. If these concerns are not taken into consideration, the access and usability of the system to women will be curtailed and exclusion will ensue. These concerns are as follows: (i) frequent off-work trips associated with household and caretaking responsibilities; (ii) trips with children and elderly; (iii) availability of women staff; and (iv) safety from sexual harassment.<sup>80</sup> These concerns are addressed in various design features of the Pink Line Project.

92. Frequent Off-work Trips Associated with Household and Caretaking Responsibilities. The Pink Line has 19 stations where services important to women in meeting their household and caretaking responsibilities. The service providers in these stations include five schools, five hospitals and two markets and three supermarkets.

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93. Located along the line are two government centers. One is the National Government Complex where the offices of the eight ministries, three independent constitutional bodies (Election Commission, Human Rights Commission and Ombudsman) and the various courts of the judiciary are located. Another is the Nonthaburi Government Center where offices of utilities

<sup>&</sup>lt;sup>80</sup> Peters, D. 2013. Gender and Sustainable Urban Mobility. Thematic Study Prepared for Global Report on Human Settlements. Nairobi and Buckley, N. G. 2016. Sexual Harassment in Public Transit and the Influence of Perceptions of safety and Public Behavior. Report for the Requirement for the Degree of Master of Science in Community and Regional Planning. University of Texas at Austin. May.

and provincial offices are located. It also hosts the offices of Bang Yia Districts. A wide range of government services, including registration and permitting, grievance settlement, tax payment and information provision are provided in these centers. The Pink Line has also 19 stations located in areas with substantial commercial activities providing employment opportunities to women although unemployment among women in Bangkok Metropolitan Region is only 0.47 percent.<sup>81</sup>

94. **Trips with Children and Elderly.** The trips of mothers largely follow the mobility pattern of children. To enable them to use the mass rapid transit with ease, provisions for woman with a child, whether in the womb or in the carriage or in tow will be made available. Among the provisions in the Pink Line stations for expectant mothers, mother-and-child riders and women accompanying elderly riders are the following: (i) lift; (ii) wide entrance-exit gates to fit a baby carriage and a wheelchair; (iii) hardscape architecture; and (iv) station staff to extend assistance. In the train couch, special seats in yellow color for easy identification are allocated for women with a child, disabled and elderly. The following features will be provided to improve mobility of expectant mothers, elderly and persons with disability: dedicated parking slots (2 per floor) at the Park and Ride facilities; priority use of elevators and at least 2 priority seats in carriages.

95. **Availability of Women Staff.** Based on the current practice of the existing lines, about half of the station staff are women. They handle all types of station tasks from ticketing to security. NBM will adopt a Gender Equity Policy which provides equal employment opportunities to women.

96. **Safety from Sexual Harassment.** The Yellow Line has the following design features to prevent sexual harassment within the station and train facilities: (i) adequate lighting in all areas; (ii) wide and open corridors for high and clear visibility; (iii) seats placed along the walls of the coach to afford complete view across the floor area and minimal impediment of movement; (iv) cameras and alarm systems such as emergency buttons; (v) security personnel on surveillance platforms and on patrol; (vi) separate sanitation facilities for female and male users; and (vii) location of sanitation facilities along corridors with high foot traffic.

97. The Project will also implement the following measures: (i) maintain high level of cleanliness and functionality due to their influence on users' perception of security and degree of acceptance of crime or misconduct; (ii) train security personnel, drivers and conductors on women's security and safety issues and gender-sensitive emergency assistance; (iii) conduct regular briefing sessions for female and male station staff on security-related issues including violence against women; and (iv) prepare and input to decision-making incident reports on sexual harassment.

# 4.3 Measures to Protect Women Employees

98. The three BSR consortium members, through their Code of Conduct, expressed their adherence to the principle of non-discrimination and compliance to existing laws. The measures to protect women in employment are contained in the two laws: 1998 Labor Protection Act and its amendment in 2008 and the 2015 Gender Equality Act. As protective measures, the Labor Protection Law prohibits employers to require women perform dangerous tasks and restricts their employment in night shift (Table 26). It is specifically protective of pregnant women by prohibiting employers to require them to do physically demanding work and work overtime or in night shift subject to certain conditions. The law also entitles pregnant women to 90-day leave, right to request for a change of type work even after delivery and full protection from termination.

<sup>&</sup>lt;sup>81</sup> These are Stations 2,4,6,7,8,10,11,15,18,19,20,21,22,23,24,25,26,27 and 29.

99. For non-compliance by employers, the employee can resort to the labor grievance mechanism. Non-labor related cases, can be brought to the Committee Consideration of Unfair Gender Discrimination created under the 2015 Gender Equality Act. This law provides that any person who suffers or likely to suffer damage caused by acts considered to be unfair gender discrimination, where the case has no pending or final court decision shall be entitled to submit a complaint to the committee for consideration and decision (Section 18). Among the committee's functions are the following: (i) decide the case on unfair gender discrimination; (ii) establish temporary measures to protect the complainant or mitigate the suffering; and (iii) issue orders to any organization or person to prevent or end gender discrimination and compensate and remedy an injured party (Sections 14, 18,19 and 20). The decision made by the committee is considered final (Section 18).

#### 4.3 Measures to Ensure Adherence to Core Labor Standards

100. Compliance to core labor standards is enforced through the labor inspection system managed by the Department of Labor Protection and Welfare (DLPW) under the Ministry of Labor. 100. The system has 880 inspectors in 2016 with a funding of 1,001,168 USD.<sup>82</sup> The scope of inspection covers general working conditions, occupational safety and health, labor welfare and labor relations. The DLPW combines two methods of inspection: self-assessment of enterprises on their compliance to labor laws and site visit.

101. Although integrated labor inspection is the official policy, in practice there are two different inspections: one to verify general conditions of work, and the other to check on occupational safety and health. Visits can be initiated by request or complaint, as part of the general or provincials plan or as a follow-up visit to a previous inspection. As a standard procedure, when inspectors visit enterprises, they always go in teams of two. Follow-up visits are organized to check concrete steps and improvements undertaken by employers. Labor inspectors can issue a written order requiring the employer to comply with the legislation when infractions are identified. They can take immediate measures when they believe that there is an imminent and serious danger to the health or safety of the workers, including temporarily suspending operations. When employers are dissatisfied with a decision made by a labor inspector, they have the right to appeal the decision.<sup>83</sup> To tap existing corporate governance in enforcing compliance, the Thai Labor Standards Program is operational since in 2003 as a voluntary compliance scheme for large enterprises focusing on Thai Corporate Social Responsibility Requirements, which is used as a system of certification of enterprises.<sup>84</sup>

<sup>&</sup>lt;sup>82</sup> <u>https://www.dol.gov/agencies/ilab/resources/reports/child-labor/thailand</u>

<sup>83</sup> http://www.ilo.org/labadmin/info/WCMS\_153137/lang--en/index.htm

<sup>&</sup>lt;sup>84</sup> http://www.ilo.org/labadmin/info/WCMS\_153137/lang--en/index.htm

# Table 26 Provisions in 1998 Labor Protection Law and its 2008 Amendment Protecting Women in Employment

| Section                            | Provision   |
|------------------------------------|---|
| Section 10 in<br>2008<br>Amendment | An employer shall be prohibited to require a female employee to perform any of the following work: (i) mining or construction work to be performed underground, underwater, in a cave, in a tunnel or mountain shaft, except where the conditions of work are not harmful to health or body of the employee; (ii) working on a scaffold of ten meters or more above the ground; (iii) producing or transporting of explosive or inflammable materials, except where the conditions of work are not harmful to health or body of the employee; and (iv) any other work as prescribed in the Ministerial Regulations. |
| Section 10 in<br>2008<br>Amendment | An employer shall be prohibited to require a female employee who is pregnant to perform any of the following work: (i) work involving vibrating machinery or engine; (ii) work of driving or going on a vehicle; (iii) work of lifting, carrying on the back, carrying on shoulder, carrying with a pole across shoulder, carrying on a head, pulling or pushing of loads in excess of fifteen kilograms; (iv) work on a boat; or (v) any other work as prescribed in the Ministerial Regulations.  |
| Section 11 in<br>2008<br>Amendment | An Employer shall be prohibited to require a female employee who is pregnant to work between 10.00 p.m. and 06.00 a.m., to work overtime or to work on holidays. Where the female employee who is pregnant works in an executive position, academic work, clerical work or work relating to finance or accounting, the employer may require the employee to work overtime in the working days as long as there is no effect on the health of pregnant employee and with prior consent of the pregnant employee on each occasion.  |
| Section 40                         | Whereas an employer requires a female employee to work between 24.00 hours and 6.00 hours<br>and the Labor Inspector is of the opinion that the work may be hazardous to her health and<br>safety, the Labor Inspector shall report it to the Director-General or a person entrusted by the<br>Director-General for consideration, and shall order the employer to change or reduce the female<br>employee's working hours, as inspector deems appropriate, and the employer shall comply with<br>such order.   |
| Section 41                         | A female Employee who is pregnant shall be entitled to maternity leave of not more than ninety days for each pregnancy. A leave taken under paragraph one shall include Holidays during the period of leave.  |
| Section 42                         | Whereas a female employee who is pregnant presents a certificate from<br>a first-class physician certifying that she is unable to continue in her previous duties, the<br>employee shall be entitled to request the employer to temporarily change her duties before or<br>after delivery, and the employer shall consider changing her duties to suitable work for such an<br>employee.  |
| Section 43                         | An Employer shall not terminate the employment of a female Employee on the grounds of her pregnancy.  |

102. The DLPW had also implemented four preventive measures against violations of labor standards. First, it issued guidelines in plain language to various sectors including construction and trained labor inspectors and enterprise representatives on their application. Second, it distributed information materials on worker's rights in different languages to cover migrant workers. Third it set up a network of NGO to provide information to workers and enterprises on the better ways to comply with labor standards. Fourth, labor inspectors are consulting with communities and participating in their activities to spread to a wider audience information on worker's rights. Highly-informed workers are considered effective deterrent against violations of labor standards by employers.

103. The 1998 Labor Law has specific provision (Section45) to facilitate monitoring by labor inspectors of workers below 18 years old. To employ them the employer is required the following: (i) notify a labor inspector on the employment of a young worker within 15 days of the commencement of work; (ii) prepare a record of his employment conditions to be kept at the place of business or at the office of the employer and available for inspection by a labor inspector; and (iii) notify the labor inspector on termination of employment of a young worker within seven days from the date of dismissal.

# **Chapter 5. Institutional Arrangements**

104. As the project owner, MRTA has the responsibility over the project. When BSR won the concession right to the project, it obtained the responsibility for civil engineering, mechanical and power systems, train operation, maintenance and fare collection. The responsibility to implement social measures, which are mainly put in place to prevent and mitigate the adverse social impacts of civil engineering and train operation activities, goes to the BSR. MRTA's responsibility will be to oversee to ensure that both environmental and social impacts are addressed.

105. To provide oversight, MRTA set its requirements in a document where Part 1 is on civil works.<sup>85</sup> Appendix 5 of Part 1 is environmental protection requirements. The document provides the methods to monitor the concessionaire's compliance with environmental management requirements of MRT projects under MRTA's responsibility. Among the requirements for the concessionaire is to pay all expenses in implementing environmental impact prevention, mitigation and monitoring measures and implement remedial action without delay and at its own expense in case of any complaints.

106. Attached to the requirements (Attachment 5) is an environmental manual for contractors which the concessionaire must comply in addition to the EIA report requirements. The requirements are in 10 aspects: (i) air quality; (ii) noise and vibration; (iii) surface water quality; (iv) drainage; (v) waste management; (vi) public utilities; (vii) transportation; (viii) public and occupational health; (ix) socioeconomics; and (x) community segregation. This manual indicates that the concessionaires will contract out civil works and the contractors will have the ground level role of implementing social measures. But being answerable MRTA, the concessionaire will supervise the contractors in implementing these measures.

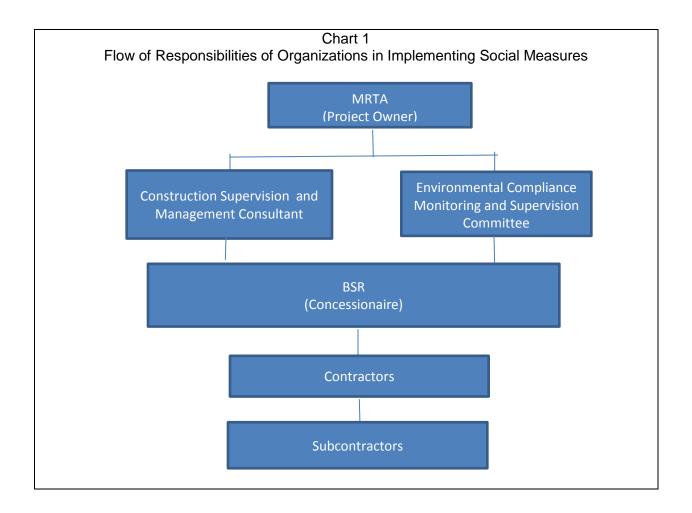
107. The MRTA will engage a construction supervision and management consultant for the civil works. To oversee compliance of its environmental requirements, it will monitor both the construction and management consultant and the concessionaire. PCPK is the construction management and supervision consultant of the MRTA. It is a consortium of six companies led by the AEC. One of its members, UAE prepared the EMP and reviewed by the MRTA. The approved EMP will be implemented in during construction phase and will be the basis of environmental monitoring. UAE will monitor the implementation of the EMP as implemented by the contractors under the supervision of the concessionaire. The UAE prepared the Draft Environmental Audit and Socio-economic Survey Monitoring Plan for the Pink and Yellow Lines for PCPK and MRTA.

108. MRTA will ensure the compliance of the concessionaire and its contractors and subcontractors through an Environmental Compliance Monitoring and Supervision Committee. At the level of the contractors and sub-contractors, each is required to have a safety officer, personnel and working unit to operate the safety in establishment according to criteria, methods and terms as prescribed in the law.<sup>86</sup> The law also provides that the contractors and the sub-contractors are obliged to carry out an operation on occupational safety, health and environment in the same manner as the concessionaire.<sup>87</sup> The flow of responsibilities of the organizations involved in implementing the social measures are shown in Chart 1.

<sup>&</sup>lt;sup>85</sup> MRTA Requirements. Undated. Part 1: Civil Works. Environmental Protection Requirements

<sup>&</sup>lt;sup>86</sup> Occupational Safety, Health and Environment Act (2011) Section 13

<sup>&</sup>lt;sup>87</sup> Occupational Safety, Health and Environment Act (2011) Section 23



# **Chapter 6 Monitoring and Reporting**

109. The MRTA will monitor the environmental performance of the project through the Environmental Compliance Monitoring and Supervision Committee. The committee representative will conduct monthly monitoring and inspection and random night inspection. The monthly monitoring inspection will be done with officers of local agencies and representative of consulting firms. The committee will conduct inspection as deemed necessary.

110. After the monthly monitoring inspection, the committee representative will prepare an inspection report using the format in the manual contained in MRTA Requirements: Part 1: Civil Works, Environmental Protection Requirements. The report containing issues and recommended corrective actions will be submitted to the committee. He will also inform the concessionaire of the issues to the corrected, the deadline to implement the corrective actions and the follow-up inspection. Failure to implement the corrective actions three times entails removal of construction site supervisor.

111. The concessionaire for its part will engage a third party to prepare a monthly environmental compliance report. The report will be prepared following ONEP guidelines. It will be submitted to MRTA every month. A report will also be prepared every six months for submission to ONEP. The MRTA will receive the bi-annual report every 15<sup>th</sup> of January and 15<sup>th</sup> of July to be transmitted to ONEP.

112. ADB will engage an external monitor to review in the implementation of social measures in the EMP and in Chapter 4. The external monitor will coordinate with MRTA, UAE the appointed environmental auditor and the committees established too monitor EMP implementation. Semiannual monitoring reports will be prepared, submitted to NBM, the Borrower, and ADB. Monitoring reports will be disclosed on ADB website.