



Cambodia: Strengthening Coordination for Management of Disasters

Project Name	Strengthening Coordination for Management of Disasters
Project Number	46230-001
Country	Cambodia
Project Status	Active
Project Type / Modality of Assistance	Technical Assistance
Source of Funding / Amount	TA 8669-CAM: Strengthening Coordination for Management of Disasters Japan Fund for Poverty Reduction US\$ 2.00 million
Strategic Agendas	Environmentally sustainable growth Inclusive economic growth
Drivers of Change	Knowledge solutions Partnerships
Sector / Subsector	Agriculture, natural resources and rural development - Rural flood protection Public sector management - Decentralization Water and other urban infrastructure and services - Urban flood protection
Gender Equity and Mainstreaming	Effective gender mainstreaming
Description	<p>TA Impact: Reduced negative impacts of floods and other disasters in Cambodia. TA Outcome: Sustained government institutional and technical capability for disaster preparedness and response. TA Output:</p> <ol style="list-style-type: none"> 1. Strengthened policy environment for effective disaster management in Cambodia 2. Improved institutional capacity of disaster management structure at the national level 3. Adequate institutional capacity of disaster management structure at the provincial level 4. Timely project completion within the budget and documentation and dissemination of innovative approaches and best practices in disaster risk reduction <p>Project Area: Country-wide for policy works Six provinces (Battambang, Banteay Meanchey, Siem Reap , Kampong Thom, Kampong Cham, and Prey Veng) for specific interventions. Executing Agency: The National Committee for Disaster Management (NCDM) Implementing Agencies: The departments of the NCDM secretariat PCDMs from the six priority provinces will serve as implementing agencies. NCDM member agencies will assign focal points for disaster management. With the focal point and NCDM assistance, NCDM member agencies will take necessary actions to incorporate DRR into their policies, strategies and annual sector plans. TA Steering Committee: Chair: NCDM Members: Ministry of Interior (MOI), Ministry of Planning (MOP), Ministry of Economy and Finance (MEF), Ministry of Environment (MOE), Ministry of Water Resources and Meteorology (MoWRAM), and the National Committee for Sub-National Democratic Development Secretariat (NCDDS). Committee meetings on a quarterly basis to resolve policy issues and provide project direction. Depending on the topic of discussion other NCDM member agencies may be invited to attend. Representatives from DPs and NGOs DRR networks will participate as observers</p>

Project Rationale and Linkage to Country/Regional Strategy

Cambodia experiences drought and flood incidents that impact a significant portion of its poor population every year. In 2009, Typhoon Ketsana affected 11 of the 24 provinces and caused a total damage of USD 39 million (NCDM 2009). In 2011, Cambodia suffered extensive and prolonged rains (from August to October) which resulted in unprecedented floods in 18 of the 24 provinces. The flood had widespread impacts on public infrastructure and many communities causing the death of 250 people, USD625 million in damages and affecting more than 1.5 million people (ADB 2012). As global climate conditions continue to change, Cambodia will experience increasingly unpredictable flood and drought occurrences that may overwhelm the country's limited capacity and resources. As global climate conditions continue to change, Cambodia will experience increasingly unpredictable flood and drought occurrences that may overwhelm the country's limited capacity and resources.

The NCDM, established in 1995, is the country's main disaster management agency to facilitate the inter-ministerial responses to emergency and disaster events. As part of its ongoing investment in disaster response and rehabilitation, the ADB commissioned an Institutional Review and Capacity Assessment of the NCDM. The assessment involved a review of the policies, structure, performance and outputs of NCDM through individual interviews with NCDM staff, line ministries, development partners, NGOs as well as secondary data and observations of coordination meetings over a six-month period.

Findings indicate that NCDM operations are severely challenged with non-functional organizational structures which it attributes largely to the lack of financial resources. At the national level, NCDM meetings do not occur regularly as mandated and for the past several years, government ministries and stakeholders have only met as a result of emergencies and disasters. The NCDM's General Secretariat is also not operating effectively. Neither the NCDM General Secretariat nor any of its operational departments have developed annual action or operating plans, nor have any of them been provided with annual operating budgets. At the sub-national level, the Disaster Management (DM) committees have likewise been given the responsibility to lead disaster management efforts at their respective administrative levels without being provided adequate resources. Conditions at the sub-national level are actually more challenging considering they are front-line actors that have to address the direct effects and impact of emergencies and disaster events. Their operations are also constrained by the lack of clear cut guidelines and Standard Operating Procedures (SOPs) covering their roles and responsibilities in relation to each other (i.e., PCDM-DCDM-CCDM), with the NCDM and with the different local and international organizations that usually respond to emergencies and disasters. The current NSDP 2009-2013, recognizes disaster risk reduction and its correlation to poverty in the country. Strengthening community resilience to disasters should be a priority agenda as this contributes to poverty alleviation and to the general improvement in quality of life, the primary objectives of the government. The introduction of hazards and vulnerability assessments, early warning systems, emergency response plans, and community preparedness and recovery plans will enable local communities to directly address their specific vulnerabilities and address primary contributors to poverty in the country.

ADB's Strategy for 2020 includes commitment to support Disaster and Emergency Assistance along with core areas of infrastructure, environment and climate change. The current ADB Country Partnership Strategy (2011-2013) addresses the cross-cutting challenges of environment and climate change and decentralization and deconcentration (D&D), and was informed by the Special Evaluation Study on ADB's Response to Natural Disasters and Disaster Risks, ADB is supporting the RGC in developing two proposals that will address the existing issues and structural weaknesses of the country's disaster management capacities: (i) a technical assistance project to address disaster management issues at the national (policy) level, at the NCDM secretariat, and at the Provincial level; and (ii) a grant project (this project) that will complement the planned institutional strengthening by institutionalizing community based disaster risk reduction and coordination through localized structures at the district and commune levels.

The multi-level capacity building nature of the proposed project falls under the theme of public sector management, which forms the base for improved operations of projects in all ADB target sectors. In addition, as part of ADB's support to the government's decentralization agenda, ADB commits to working with emerging or existing decentralization structures.

Impact	Improved national preparedness to respond to natural disasters in Cambodia
--------	--

Project Outcome

Description of Outcome	Improved policy and institutional capacity for disaster management in Cambodia
Progress Toward Outcome	There has been very limited progress, due to delay in recruiting the TA implementation consultant.

Implementation Progress

Description of Project Outputs	Policy environment for effective disaster management established and strengthened Institutional capacity of disaster management structure at the national level improved Institutional capacity of disaster management structure at the provincial level improved Effective TA management
Status of Implementation Progress (Outputs, Activities, and Issues)	There have been limited progress for all outputs. ADB team will seek to accelerate the recruitment process of consultants in the coming months and thereby achieve better progress.

Geographical Location	
-----------------------	--

Summary of Environmental and Social Aspects

Environmental Aspects

Involuntary Resettlement

Indigenous Peoples

Stakeholder Communication, Participation, and Consultation

During Project Design	<p>As part of the project preparation process, a mapping of current actions on disaster management was conducted. An ADB consultant interviewed relevant development organizations (UN Agencies, NGOs and donor agencies) specialized in or implementing humanitarian response, disaster risk reduction or disaster recovery projects. In addition to current work in disaster management, the respondents provided feedback on their engagement with NCDM and line ministries and identified areas where the country's disaster coordination could be improved. These organizations also identified technical areas where their expertise may be tapped for capacity building activities at the national and sub-national level through direct engagement with the project or independently.</p> <p>Further, the project design is also informed by the results of the institutional capacity assessment of the NCDM and its sub-national units. Interviews were conducted with NCDM staff from all departments and relevant staff from line ministries, NCDMS and MEF. Among the areas discussed are cross-sectoral communication and individual or joint action on disaster management. The results of the assessment were presented to NCDM in March 2013, the proposed project activities were assessed being responsive to the issues raised. A joint consultation meeting between government agencies, development partners and NGOs were held on 12 April 2013 to review the proposed actions, seek collaboration, harness synergies and avoid potential duplication.</p>
During Project Implementation	<p>During the Project Implementation, regular coordination meetings and information sharing will be conducted with other stakeholders including development partners and NGOs to promote synergy between projects and avoid overlapping.</p>

Business Opportunities

Consulting Services An estimated 20 person-months of international and 230 person-months of national consultant inputs, to be engaged through a consulting firm or NGO in accordance with ADB's Guidelines on the Use of Consultants.

Responsible Staff

Responsible ADB Officer	Hem, Chanthou
Responsible ADB Department	Southeast Asia Department
Responsible ADB Division	Cambodia Resident Mission
Executing Agencies	<p><i>National Committee for Disaster Management</i> <i>H.E. Lam Heng Huot, Deputy Secretary General, Project Director</i> <i>henghuotlam@gmail.com</i> <i>New Building, St. 516, Sangkat Toul Sangke, Khan Russey Keo</i></p>

Timetable

Concept Clearance	19 Dec 2013
Fact Finding	16 Dec 2013 to 30 Dec 2013
MRM	-
Approval	17 Jun 2014
Last Review Mission	-
Last PDS Update	23 Sep 2015

TA 8669-CAM

Milestones					
Approval	Signing Date	Effectivity Date	Closing		
			Original	Revised	Actual
17 Jun 2014	17 Jul 2014	17 Jul 2014	30 Jun 2016	30 Jun 2018	-
Financing Plan/TA Utilization				Cumulative Disbursements	

ADB	Cofinancing	Counterpart				Total	Date	Amount
		Gov	Beneficiaries	Project Sponsor	Others			
0.00	2,000,000.00	353,000.00	0.00	0.00	0.00	2,353,000.00	17 Jun 2014	661,085.38

Project Page <https://www.adb.org/projects/46230-001/main>

Request for Information <http://www.adb.org/forms/request-information-form?subject=46230-001>

Date Generated 06 July 2017

ADB provides the information contained in this project data sheet (PDS) solely as a resource for its users without any form of assurance. Whilst ADB tries to provide high quality content, the information are provided "as is" without warranty of any kind, either express or implied, including without limitation warranties of merchantability, fitness for a particular purpose, and non-infringement. ADB specifically does not make any warranties or representations as to the accuracy or completeness of any such information.